

ORDINANCE 2026 - 8

AN ORDINANCE OF ST. JOHNS COUNTY, FLORIDA, A POLITICAL SUBDIVISION OF THE STATE OF FLORIDA, ADOPTING AMENDMENTS TO THE 2025 COMPREHENSIVE PLAN; AMENDING THE FUTURE LAND USE MAP SERIES, THE LAND USE ELEMENT, THE TRANSPORTATION ELEMENT, THE HOUSING ELEMENT, THE INFRASTRUCTURE ELEMENT, THE RECREATION AND OPEN SPACE ELEMENT, THE INTERGOVERNMENTAL COORDINATION ELEMENT, THE CAPITAL IMPROVEMENT ELEMENT; AMENDING AND RENAMING THE COASTAL/CONSERVATION MANAGEMENT ELEMENT TO THE COASTAL MANAGEMENT ELEMENT AND CREATING THE SEPARATE CONSERVATION ELEMENT; CREATING AN ECONOMIC DEVELOPMENT ELEMENT; EXTENDING THE TIMEFRAME CONTEMPLATED BY THE PLAN FROM 2025 TO 2050 AND TO RENAME THE PLAN THE “2050 COMPREHENSIVE PLAN”; PROVIDING FOR BUSINESS IMPACT ESTIMATE; PROVIDING AN EFFECTIVE DATE.

**WHEREAS**, pursuant to Chapter 163, Part II, *Florida Statutes*, St. Johns County adopted its original Comprehensive Plan in 1981, and has subsequently amended it by various Ordinances and Resolutions to the current *2025 Comprehensive Plan*; and

**WHEREAS**, pursuant to the procedures outlined in Section 163.3191, *Florida Statutes*, the Growth Management Department conducted a comprehensive review and evaluation of the 2025 Comprehensive Plan and prepared an Evaluation and Appraisal Report (“EAR”); and

**WHEREAS**, in August 2024, the Board of County Commissioners adopted the EAR and stated its intent to implement the recommendations contained in the EAR to amend and update the *2025 Comprehensive Plan*; and

**WHEREAS**, on July 29, 2025, after conducting a series of public meetings and hearings as required by Section 163.3191, *Florida Statutes*, the County transmitted the proposed amendment (Amendment No. 25-03ER) to Florida Commerce, as the State Land Planning Agency, and other required agencies for review; and

**WHEREAS**, on September 26, 2025, Florida Commerce notified the County that the proposed amendment was more restrictive or burdensome in violation of Section 28 of Chapter 2025-19, *Laws of Florida* rendering it null and void ab initio; and

**WHEREAS**, on January 22, 2026, the County re-transmitted its revised proposed amendment to Florida Commerce, and on March 26, 2026, was authorized to proceed with adoption; and

**WHEREAS**, the Board of County Commissioners considered all oral and written comments received during the public hearings, data collection and analysis, the recommendation of the Planning and Zoning Agency, and the comments, if any, of Florida Commerce and other state agencies; and

**WHEREAS**, the Board of County Commissioners has determined it necessary and desirable to adopt the proposed amendments to the 2025 Comprehensive Plan as outlined herein, to encourage the most appropriate use of land, water, and resources, consistent with the public interest, and to set forth principles, guidelines, standards, and strategies for the orderly and balanced development of land within unincorporated St. Johns County; now therefore

**BE IT ORDAINED** by the Board of County Commissioners of St. Johns County, Florida:

**Section 1. Purpose and Intent.** This Ordinance is enacted to carry out the purpose and intent, of and exercise the authority set out in, the Local Government Comprehensive Planning and Land Development Act, Sections 163.3161 through 163.3248, *Florida Statutes*, and Chapter 125, *Florida Statutes*, as amended.

**Section 2. Amendments to Comprehensive Plan.** The 2025 Comprehensive Plan is hereby amended to incorporate revisions to the *2025 Comprehensive Plan* as set forth in Exhibit 1, attached hereto and incorporated herein by reference. These amendments will entail extending the planning timeframe contemplated by the *2025 Comprehensive Plan* from 2025 to 2050 and renaming the plan the “*2050 Comprehensive Plan*.”

The Growth Management Department is hereby authorized to include all updates and modifications to the *2025 (2050) Comprehensive Plan* approved herein through the date of enactment of this Ordinance in the relevant element(s) or map(s) and shall file the final *2050 Comprehensive Plan* with the Clerk of Courts, and upon confirming ADA compliance, shall publish the final *2050 Comprehensive Plan* on the County’s website.

**Section 3. Business Impact Estimate.** It is the County’s position that this Ordinance is required to comply with Chapter 163, *Florida Statutes*; therefore, a business impact estimate is not required pursuant to section 125.66(3)(c)1., *Florida Statutes*; however, to avoid any procedural issues the County timely published a business impact estimate on its website.

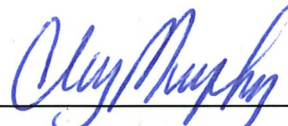
**Section 4. Effective Date.** The effective date of this plan amendment, if the amendment is not timely challenged, shall be the date the state land planning agency posts a notice

of intent determining that this amendment is in compliance. If the amendment is timely challenged, or if the state land planning agency issues a notice of intent determining that this amendment is not in compliance, this amendment shall become effective on the date the state land planning agency, or the Administration Commission enters a final order determining this adopted amendment to be in compliance.

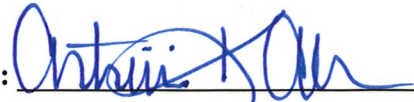
**PASSED AND ENACTED** by the Board of County Commissioners of St. Johns County, Florida, this 21<sup>st</sup> day of April 2026.

**BOARD OF COUNTY COMMISSIONERS OF  
ST. JOHNS COUNTY, FLORIDA**

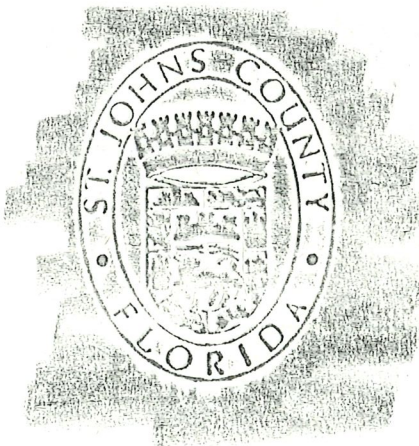
Rendition Date APR 21 2026

By:   
Clay Murphy, Chair

**ATTEST: Brandon J. Patty,**  
Clerk of the Circuit Court and Comptroller

By:   
Deputy Clerk

Effective Date: JUN 11 2026



# A LAND USE



**SJC**



**COMPREHENSIVE  
PLAN UPDATE**

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## **A. LAND USE ELEMENT**

### **Goal A.1.**

**To effectively manage growth and development by designating areas of anticipated future development which satisfy demand where feasible, in a cost-efficient and environmentally acceptable manner. Encourage and accommodate land uses which make St. Johns County a viable community.**

#### ***Objective A.1.1. Environmental Conditions***

**The County shall designate future land uses based upon environmental conditions and constraints including but not limited to: vegetation, topography, soil conditions, wildlife, aquifer recharge areas, surface waters, and drainage.**

#### **Policies**

- A.1.1.1. The County shall protect estuaries by ensuring compliance with state and federal standards for stormwater runoff and wastewater discharge into Outstanding Florida Waters, Class II and III waters through coordination between the County development review process and state and federal permitting requirements.
- A.1.1.2. The County shall protect natural resources by working closely with various local, state, and federal agencies in collecting information, coordinating development permitting, and reporting violations of laws and regulations which would have a negative impact on the environment.
- A.1.1.3. The County shall research and apply for state and federal grants to purchase natural resources for conservation.
- A.1.1.4. The County shall coordinate with state and federal agencies responsible for environmental and natural resource protection to include sharing of environmental data and studies to support the designation of appropriate land uses.

#### ***Objective A.1.2. Development Area Boundary***

**The County shall implement a development area boundary to manage growth in areas served by infrastructure.**

#### **Policies**

- A.1.2.1. The County shall establish a Development Area Boundary that is capable of accommodating a minimum of 10 years of projected population growth in the unincorporated area.
- A.1.2.2. As part of every seven (7) year evaluation and appraisal process, the County shall evaluate the Development Area Boundary to determine its available capacity for

achieving the approved population projections.

- A.1.2.3. When evaluating Comprehensive Plan amendments that would result in the expansion of the Development Area Boundary of 200 acres or more between evaluation and appraisals of the Plan, the County may consider the benefits of a potential development with the following:
  - (a) Creation of 50 or more high wage jobs
  - (b) Creation of 100 or more workforce or attainable housing units
  - (c) Infrastructure capacity exists to accommodate the development
  - (d) Water and sewer infrastructure within ¼ mile
  - (e) Designed as a walkable compact urban development
  - (f) Preservation of natural systems inclusive of 40% open space
  - (g) Or other overriding public benefit
- A.1.2.4. The County shall direct growth in the Development Area Boundary where public facilities and services exist. The Development Area Boundary is the area designated on the Future Land Use Map, that depicts the overall future growth pattern of the County. Areas designated R/S and A-I are not consider within the Development Area Boundary.
- A.1.2.5. The County shall prioritize infill development. Infill development is development on a vacant parcel or parcels of land within the Development Area Boundary that are surrounded by an existing built area. Compatibility of the infill development shall be considered with the development review process. Infill development shall not be considered in R/S or A-I areas, except in areas that have become R/S or A-I enclaves borders by the development area boundary.
- A.1.2.6. Subject to compatibility requirements, the County shall consider incentives for infill development such as residential density.

### ***Objective A.1.3. Control of Urban Sprawl***

**The County shall control urban sprawl, characterized by leapfrog development, strip development, and low density residential over a large area.**

#### **Policies**

- A.1.3.1. The County shall only issue development orders or development permits consistent with the provisions of the County Concurrency Management System as provided in the Land Development Code.
- A.1.3.2. New residential developments in the Agricultural-Intensive and Rural/Silviculture districts shall be clustered pursuant to the provisions of the Planned Rural Development land development regulations.

- A.1.3.3. New stand-alone Commercial development shall not be permitted in the Agricultural-Intensive or Rural/Silviculture districts unless directly related to or accessory to or supportive of agricultural activities or operations, or agribusiness opportunities allowed by specific zoning districts or as defined in Policy A.1.7.9 as further defined in the Land Development Code.
- A.1.3.4. All Comprehensive Plan amendments shall provide justification for the need for the proposed amendment and demonstrate how the proposed amendment discourages urban sprawl and not adversely impact natural resources. In evaluating proposed amendments, the County shall consider each of the following:
- (a) the extent to which the proposed amendment is contiguous to an existing Development Area that has developed in a manner providing a compact, contiguous development pattern with the proposed amendment;
  - (b) the extent to which population growth and development trends warrant an amendment, including an analysis of vested and approved but unbuilt development;
  - (c) the extent to which adequate infrastructure to accommodate the proposed amendment exists or is programmed and funded through an adopted Capital Improvement Schedule, such as the County Capital Improvement Program, the Florida Department of Transportation Five-Year Work Program, the North Florida Transportation Planning Organization (TPO) Transportation Improvement Program, or will be privately financed through a binding executed agreement, or will otherwise be provided at the time of development impacts as required by law;
  - (d) the extent to which the amendment will result in an efficient use of public funds needed for the provision of new infrastructure and services related to it;
  - (e) the extent to which the amendment will not result in a sprawl development pattern as determined by Chapter 163, Florida Statutes, and will not discourage infilling of more appropriate areas available for development within existing Development Area Boundaries; and
  - (f) the extent to which the amendment will result in a sustainable development pattern through a balance of land uses that is internally interrelated; demonstrates an efficient use of land; ensures compatible development adjacent to agriculture lands; protects environmental qualities and characteristics; provides interconnectivity of roadways; supports the use of non-automobile modes of transportation; and appropriately addresses the infrastructure needs of the community.
  - (g) The extent to which the amendment results in positive market, economic and fiscal benefits of the area as demonstrated through a market demand analysis, economic impact analysis, and fiscal impact analysis

- A.1.3.5. The extension or expansion of utilities and roads should promote compact, contiguous development patterns.
- A.1.3.6. The County shall investigate the designation of an Urban Service Area (USA) and/or Transportation Concurrency Exemption Area (TCEA), as allowed by Florida Statutes, in areas where found appropriate.

***Objective A.1.4. Surrounding Land Use***

**The County shall locate land uses so they are compatible and complementary.**

**Policies**

- A.1.4.1. The County shall continue to implement its Land Development Code providing standards and procedures for adequate buffers between incompatible uses. To ensure adequate buffering between incompatible uses, the County shall review and update its standards and procedures as necessary to ensure adequate buffering between incompatible uses.
- A.1.4.2. The County shall continue to implement its Land Development Code providing design guidelines and standards for developments adjacent to major roadways. To ensure appropriate design guidelines, the County shall review and update its standards and procedures as necessary to ensure appropriate design guidelines.
- A.1.4.3. The County shall provide technical assistance and information to the private sector for the redevelopment of blighted areas.
- A.1.4.4. The County shall pursue available state and federal revenue sources in order to obtain funding to improve blighted areas.
- A.1.4.5. The County shall continue to investigate the availability of Federal Community Development Block Grants (CDBG) as applicable, funds for housing rehabilitation and demolition, and replacement housing.
- A.1.4.6. The County shall continue to use the housing abatement program for the elimination of substandard housing as funding allows.
- A.1.4.7. Commercial development along SR A1A from the Duval/St. Johns County line south to Vilano Road shall be permitted only on land zoned to permit Commercial development consistent with the uses allowed by the applicable land use designation on the Future Land Use Map or on lands designated for Commercial on the Future Land Use Map. Additional Commercial development on lands not zoned to permit Commercial development or on lands not designated for Commercial on the Future Land Use Map shall only be permitted with a Comprehensive Plan amendment to the Future Land Use Map and approved through the Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA. In evaluating such Comprehensive Plan amendments, the County shall consider each of the following.

- (a) the proposed Commercial development is at a size and scale compatible with the surrounding area and will not cause adverse impacts to surrounding properties or the natural environment;
- (b) adequate public facilities exist to serve the intended Commercial development;
- (c) there is a demonstrated deficiency of other available lands designated Commercial to accommodate the proposed Commercial use and the applicant has demonstrated that a need exists for the proposed Commercial development based on the size, scale, and population of the area being served;
- (d) the proposed development will promote compact commercial centers or districts rather than a strip commercial development pattern, characterized by continuous linear commercial frontage along the roadway; and
- (e) the amendment is inconsistent with Policy A.1.3.4 and the policies contained in Objective A.1.6 of this Plan

A.1.4.8. Commercial development of land shall not be permitted within six hundred (600) feet of the centerline of those portions of SR 13/CR 13 designated as the William Bartram Scenic Highway except as follows:

- (a) from the Julington Creek bridge to the intersection of SR 13 and SR 16 (Shands Bridge), Commercial development shall only be permitted on those parcels of land zoned to permit Commercial development, consistent with the uses allowed by the applicable land use designation on the Future Land Use Map, and
- (b) from the intersection of SR 13 and SR 16 (Shands Bridge) to SR 207 Commercial development shall only be permitted on:
  - 1) those parcels of land zoned to permit Commercial development consistent with the uses allowed by the applicable land use designation on the Future Land Use Map; or
  - 2) those parcels of land which, through the Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA, are zoned and permitted for Neighborhood Commercial or Rural Commercial uses pursuant to the Plan's requirements and are approved for Commercial uses through a Comprehensive Plan amendment to the Future Land Use Map.
- (c) a Community Commercial Center located at the intersection of SR 13 and Racetrack Rd.; and
- (d) on lands designated Commercial on the Future Land Use Map as of the date of adoption of this Plan Amendment.

A.1.4.9. Commercial development along SR A1A South from the St. Augustine City Limits

to the Flagler County line shall be permitted only on land zoned to permit Commercial development consistent with the uses allowed by the applicable land use designation on the Future Land Use Map or on lands designated for Commercial on the Future Land Use Map. Additional Commercial development on lands not zoned to permit Commercial development or on lands not designated for Commercial on the Future Land Use Map shall only be permitted with a Comprehensive Plan amendment to the Future Land Use Map and approved through the Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA. In evaluating such Comprehensive Plan amendments, the County shall consider each of the following:

- (a) the proposed Commercial development is at a size and scale compatible with the surrounding area and will not cause adverse impacts to surrounding properties or the natural environment;
- (b) adequate public facilities exist to serve the intended Commercial development;
- (c) there is a demonstrated deficiency of other available lands designated Commercial to accommodate the proposed Commercial use and the applicant has demonstrated that a need exists for the proposed Commercial development based on the size, scale, and population of the area being served;
- (d) the proposed development will promote compact commercial centers or districts rather than a strip commercial development pattern, characterized by continuous linear commercial frontage along the roadway; and
- (e) the amendment is consistent with the policies contained in Policy A.1.3.4 and the policies contained in Objective A.1.6 of this Plan.

A.1.4.10. Commercial development along S.R. 206 from the Community Commercial Center at U.S. 1 eastward to the Intracoastal Waterway shall be permitted only on land zoned to permit Commercial development consistent with the uses allowed by the applicable land use designation on the Future Land Use Map or on lands designated for Commercial on the Future Land Use Map. Additional Commercial development on lands not zoned to permit Commercial development or on lands not designated for Commercial on the Future Land Use Map shall only be permitted with a Comprehensive Plan amendment to the Future Land Use Map and approved through the Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA. In evaluating such Comprehensive Plan amendment the County shall consider each of the following

- (a) the proposed Commercial development is at a size and scale compatible with the surrounding area and will not cause adverse impacts to surrounding
- (b) properties or the natural environment;
- (c) adequate public facilities exist to serve the intended Commercial

development;

- (d) there is a demonstrated deficiency of other available lands designated Commercial to accommodate the proposed Commercial use and the applicant has demonstrated that a need exists for the proposed Commercial development based on the size, scale, and population of the area being served; and
- (e) the proposed development will promote compact commercial centers or districts rather than a strip commercial development pattern characterized by continuous linear commercial frontage along the roadway.
- (f) the amendment is consistent with the policies contained in Policy A.1.3.4 and the policies contained in Objective A.1.6 of this Plan.

A.1.4.11. When a Comprehensive Plan amendment, rezoning, or development application is considered the County shall ensure compatibility of adjacent and surrounding land uses. Land uses include, but are not limited to, permitted uses, structures, and activities allowed within the land use category or implementing zoning district. Compatibility means a condition in which land uses can co-exist in relative proximity to each other in a stable fashion over time such that no use is unduly negatively impacted directly or indirectly by another use. Compatibility does not mean “the same as.” Compatibility refers to the sensitivity of development proposals in maintaining the character of existing development and environments. The compatibility of land uses is dependent on numerous characteristics that may impact adjacent or surrounding uses. These include, but are not limited to: type of use, density, intensity, height, general appearance and aesthetics, odors, noise, smoke, dust, vibration, traffic generation, sanitation, litter, drainage, fire risk, air quality, vegetation, topography, soil conditions, wildlife, aquifer recharge, surface waters, drainage, protection of Listed Species or Essential Habitat, maintenance of public infrastructure, availability of potable water, sanitary sewer, and other necessary public services and nuisances.

In order to ensure compatibility with a Comprehensive Plan amendment, the County may require the submittal of a companion rezoning application, such as a PUD, Special Use request, or other application showing development of the property. Amendments that result in unreasonable negative impacts and do not provide sufficient compatibility measures should not be approved.

A rezoning request may be approved only upon determination that the application and evidence presented establish that all the proposed permitted uses are compatible with conforming land uses located on adjacent properties.

The Board of County Commissioners shall utilize the following criteria as applicable in the consideration of all rezoning requests

- (a) A rezoning request shall not be approved if the proposed permitted uses are

determined to have an unreasonable incompatible impact on the contiguous and surrounding area in respect to sensory characteristics such as odor, noise, vibration, and lighting, as well as non-sensory characteristics such as pollution and traffic flow.

- (b) A rezoning request shall not be approved if the proposed traffic flow of the proposed permitted uses have an unreasonable impact on the contiguous and surrounding area or if the proposed traffic has an unreasonable impact upon the projected wear and tear of any public roadway designed to carry lighter traffic than proposed with the rezoning or if the proposed traffic results in an unreasonable danger to the safety of other traffic, pedestrians, and bicyclists.
- (c) A rezoning request shall not be approved if any of the proposed permitted uses or proposed activities results in a public nuisance.
- (d) A rezoning shall not be approved if it results in urban sprawl determined by Chapter 163, Florida Statutes.
- (e) A rezoning shall not be approved if it unreasonably or unduly impacts the natural environment.
- (f) With respect to the foregoing, the following factors may be considered as mitigation in order to negate a possible incompatibility:
  - 1. permitted uses, structures, and activities allowed within the Future Land Use designation;
  - 2. building location, dimension, height, and floor area ratio;
  - 3. location and extent of parking, access drives, loading areas, and service areas;
  - 4. hours of operation, noise levels, and lighting;
  - 5. roads, setbacks, buffers, fences, walls, landscaping, parks and open spaces, wetlands, conservation areas, drainage ponds, lakes, and other similar characteristics.

A.1.4.12. Mix of Uses. The County shall encourage mixed-use developments in designated development areas within the County to provide for an adequate mix of residential and non-residential uses.

A.1.4.13. To reduce trip lengths, reduce the demand for vehicular travel, and discourage urban sprawl, the County shall adopt and enforce land use policies, standards, and regulations that increase the County's retail and employment activities, promote high intensity mixed use developments which include the requirements for missing middle and multifamily housing including workforce/affordable housing, and provide convenient shopping adjacent to residential neighborhoods.

A.1.4.14. The County shall adopt and enforce policies, standards, and regulations that

encourage reduced parking requirements within mixed use centers and development corridors. The County shall, from time to time, evaluate and modify its land use policies, standards, and regulations to establish parking ratio maximums for mixed use centers and development corridors.

- A.1.4.15. The County shall encourage the development of missing middle housing types. Missing Middle Housing Types shall include small-scale, multi-unit homes (e.g., attached single family, townhomes, apartment houses, cottage courts, duplexes, etc.) that provide affordable, diverse options between single-family homes and large apartments.
- A.1.4.16. The County shall evaluate its Workforce Housing zoning district to ensure the ordinance is consistent with inclusionary zoning practices and to determine if it can be applied to other zoning districts.
- A.1.4.17. As part of the Affordable Housing Advisory Committee (AHAC) duties, the AHAC shall provide a report on an annual basis to the Board of County Commissioners the provides recommendations for updates or modifications to the County's affordable housing programs.

***Objective A.1.5. Historic & Archaeological Resources and Preservation***

**The County shall ensure the protection of historic and archaeological resources through the implementation of the Land Development Code and foster a community-wide commitment to safeguarding the County's rich heritage, while ensuring that preservation efforts are balanced with strategic growth and development.**

**Policies**

- A.1.5.1. The County shall provide technical assistance to the private sector to preserve historic resources.
- A.1.5.2. The County shall continue to implement Land Development Code provisions that provide for the protection and conservation of historic resources.
- A.1.5.3. The County shall pursue the designation of those historic resources that may be nominated for inclusion on the National Register of Historic Places.
- A.1.5.4. The County shall coordinate with the Division of Historical Resources to update the Master Site File Surveys, as appropriate.
- A.1.5.5. All public and private development shall be reviewed for its impact upon designated historic and archaeological resources as required by the County Land Development Code.
- A.1.5.6. If historic or archaeological artifacts are discovered while public or private development is underway the property owner shall cease development activities for the minimum time necessary and cooperate with appropriate agencies to allow for

evaluation of their historic significance.

- A.1.5.7. The County shall consider feasible incentive-based techniques for historic and archaeological preservation such as transfer of development rights, tax abatement, increase in density, and waivers to certain applicable zoning requirements (setbacks, lot coverage, parking, and similar requirements).
- A.1.5.8. The County may consider the establishment of Historic Districts and Neighborhood Conservation Districts, where applicable, based upon the historic qualities of the neighborhoods. Such District and specific overlay standards for such Districts shall be established in the Land Development Code.
- A.1.5.9. The County shall evaluate its tax exempt program periodically.
- A.1.5.10. The County shall adequately fund historic preservation efforts in the County to ensure that historic sites, cultural programming, preservation activities, and promotion of these resources are prioritized.
- A.1.5.11. The County shall promote its historic resources through marketing activities and public education opportunities.
- A.1.5.12. The County shall seek grant funding to assist in identifying and surveying historic structures throughout the unincorporated area in the County.
- A.1.5.13. In an effort to preserve historic resources, the County shall conduct a resilience study to determine historic resources in peril of being destroyed in the event of storm surge, sea level rise, or flooding.
- A.1.5.14. The County shall consider designating or hiring a full-time Historic Preservation Officer (HPO) to lead the County's historic preservation initiatives. The HPO shall be tasked with overseeing the preservation and documentation of historic structures, artifacts, and archaeological sites, while ensuring that all new development projects, alterations, or demolitions that may impact historic resources are thoroughly reviewed.
- A.1.5.15. Consistent with the County's Land Development Code (LDC), any building or structure that is 50 years old or older, and is proposed for demolition or major alteration, shall automatically be subject to review by the Historic Preservation Officer (HPO).
- A.1.5.16. The HPO shall be responsible for coordinating the proper documentation, curation, and public display of all historic artifacts in the County, including those currently in the County's possession and those that may be discovered in the future.

#### *Objective A.1.6. Coastal Areas*

**The County shall ensure safe evacuation of coastal areas and shall coordinate coastal area population densities with appropriate regional hurricane plans through the**

**implementation of the Future Land Use Plan. The County shall limit increases in population density within the Coastal High Hazard Area.**

**Policies**

- A.1.6.1. For the purposes of this Plan, the Coastal Area shall mean that portion of unincorporated St. Johns County lying easterly of the Intracoastal Waterway and the Coastal High Hazard Area (CHHA) as defined in Florida Statutes.
- A.1.6.2. The County shall not approve Comprehensive Plan amendments that increase the residential density on the Future Land Use Map within the CHHA.
- A.1.6.3. The County shall prohibit new development of adult congregate living facilities, nursing homes for the aged, hospitals, total care facilities, and similar developments within the CHHA.
- A.1.6.4. The County shall support programs of land acquisition in the Coastal Area for protection of natural resources and critical dune systems.
- A.1.6.5. Amendments to the Comprehensive Plan in the CHHA shall not be approved that will result in an increase in hurricane evacuation times without mitigation of the adverse impact to evacuation times.

***Objective A.1.7. Agricultural and Silvicultural Areas***

**The County shall continue to implement its Land Development Code for the protection of agricultural and silvicultural lands; the identification of rural areas, including high quality environmental areas, such as creeks, oak hammocks, floodplains and wetlands; horse pastures, historic and cultural sites, such as old farm houses, barns, packing houses, and similar structures and sites; and shared neighborhood open space and scenic view sheds; and shall encourage continued agricultural and silvicultural uses; and shall provide for the separation of urban and rural land uses through the implementation of the land use categories which designate such lands according to their agricultural or silvicultural use; and through the Planned Rural Development (PRD) controls provided in this Plan.**

**Policies**

- A.1.7.1. The County shall maintain the Rural/Silviculture (R/S) and Agricultural-Intensive (A-I) as depicted on the Future Land Use Map.

Unless determined an Exempt Parcel or determined to be a parcel with a dwelling unit legally created by a terminated Family Farm, pursuant to Policy A.1.6.3, the minimum lot size for residential development within the R/S and A-I designations is as follows:

R/S 40 acres

A-I 20 acres

This Policy shall not be construed to prevent amendments of the Future Land Use Map to re-designate lands presently classified as R/S and A-I pursuant to the requirements of this Plan and applicable law.

A.1.7.2. Residential and related development of lands designated R/S and A-I shall be consistent with the following minimum requirements and implemented through the Land Development Code:

(a) . The PRD shall maintain and preserve rural characteristics and uses, high quality environmental areas, historical and cultural sites, and scenic view sheds within the R/S and A-I designations.

(b) The PRD shall include such characteristics, areas, and uses within permanent Reserve Areas.

(c) The County shall require low impact clustered development within PRDs.

(d) Reserve areas, may provide for the creation and continuation of existing farm activities, equestrian activities, pasture lands, timber production, crop and sod production, and other similar activities deemed appropriate by the County.

1. Additional development controls shall include: Minimum open space requirements.

2. Density incentives to promote clustering of development.

Clustering shall include development where residential dwelling units are placed in close proximity to each other, residential units may be attached, driveways and common areas may be shared by several residential dwelling units for the purpose of retaining and providing open space areas.

3. Optional provisions for Neighborhood Commercial and Rural Commercial uses if the PRD contains a minimum 100 dwelling units.

4. Minimum buffering requirements to provide for land use compatibility.

5. The Reserve Area shall be the focus for the PRD, shall generally be comprised of large parcels and include rural characteristics and uses, high quality environmental areas, historical and cultural sites, and scenic view sheds as applicable to the site. At a minimum, seventy (70) percent of the Reserve Area shall be held in common ownership or be retained by a single owner engaged in a bona fide agricultural or silvicultural business.

(e) The number of dwelling units approved by a PRD rezoning change through the land development regulations shall be 500 dwelling units per calendar year. Any of the 500 units not approved in a calendar year shall not be carried

forward to the next year.

- (f) Parcels submitted for Planned Rural Development review shall contain two distinct areas: “Development Area,” which shall include that portion of the parcel which is proposed for development at the selected density, and “Reserve Area,” which shall be designated in the Planned Rural Development as permanent open space. The Development Area plus Reserve Area shall constitute the “Total Parcel” submitted for Planned Rural Development review. The density of development for the Development Area and the relative sizes of the Development Area and Reserve Area shall be determined as follows:

<b>RESERVE AREA PERCENT OF TOTAL PARCEL</b>	<b>MAXIMUM PERMITTED DENSITY OF DEVELOPMENT AREA</b>
80 Percent	1 Unit per 2.5 Acres of Development Area
85 Percent	1 Unit per 1.0 Acre of Development Area
90 Percent	1 Unit per 0.5 Acre of Development Area

The maximum total density permitted to be developed within the Development Area shall be calculated as follows:

$$\text{Total Density} = \text{Acres of Development Area Multiplied by Maximum Permitted Density.}$$

The development permitted within the Development Area may be located, following Planned Rural Development review and subject to Planned Rural Development regulations and requirements, anywhere within the Development Area. The Development Area shall be clustered and shall transition away from the boundary of the Reserve Area and, where appropriate, the perimeter boundary of the PRD. The Development Area shall permit a broad range of housing types from single family detached dwellings to multi-family residential, subject only to the maximum density established for the Development Area.

The developer of the proposed Development Area is not required to own the Total Area submitted for Planned Rural Development in fee simple. It shall be sufficient, pursuant to Planned Rural Development regulations and requirements, that the developer of proposed Planned Rural Development have, at the time of the Planned Rural Development application, sufficient property rights to the Reserve Area to allow for their restriction as permanent open space upon issuance of Planned Rural Development approval. The types and nature of such property rights and the nature of the evidence of such rights

necessary for the purposes of the Planned Rural Development application, shall be determined with the PRD review.

- (g) Except for parcels which existed as to record on September 14, 1990, the minimum parcel size (Total Area) that may be submitted for Planned Rural Development approval shall be:

1. Agricultural-Intensive (A-I) - 20 acres
2. Rural/Silviculture (R/S) - 40 acres

For parcels which existed as to record on September 14, 1990, the minimum parcel size in either the Agricultural-Intensive or Rural/Silviculture areas is one-half the applicable minimum parcel size listed above.

- (h) The designated Development Area shall be compact and contiguous and shall not be scattered throughout the Total Parcel submitted for Planned Rural Development approval. The Development Area may consist entirely of uplands. The Reserve Area shall not consist entirely of wetlands; acres of uplands within the Reserve Area shall be comparable and consistent to the uplands contained within the Development Area. Further, it is the intent that the Development Area and Reserve Area be configured in such a manner so as to permit the continued farming or silviculture use of the Reserve Area, to maintain and preserve rural characteristics, and to allow maximum open space to be maintained within the Reserve Area through clustering the residential units within the Development Area.
- (i) The Development Area shall be buffered from incompatible adjacent land uses, whether such incompatible uses are located within the PRD Reserve Area or outside the PRD boundary, by a minimum two hundred (200) feet buffer. The buffer area, as determined by Planned Rural Development regulations and requirements, may be included in the Reserve Area. The buffer may be used for purposes that are not incompatible with adjacent residential development, as described and depicted in the PRD.
- (j) Proposed PRDs greater than one hundred (100) dwelling units shall be permitted to include Neighborhood Commercial uses within the Development Area subject to the requirements of the PRD regulations and requirements. In the event the proposed PRD elects to include Neighborhood Commercial development the Development Area's maximum permitted density shall be calculated as follows:
- (Acres of Development Area Less Acres of Neighborhood Commercial Acreage) Multiplied by Maximum Permitted Density.
- (k) Primary ingress/egress from the Development Area to external roadways shall, pursuant to PRD regulations and requirements, be required to be improved in accordance with County standards and centralized in order to

minimize the number of access points to external roadways. Access points from individual lots within the Development Area to external roadway shall be avoided. Roadways internal to the PRD shall be included inside of the Development Area.

- (l) Upon final approval of the PRD pursuant to the PRD regulations and requirements, a notice of the PRD approval and designation of the Reserve Area as open space shall be placed of record to advise potential future purchasers of the PRD requirements applicable to the property. In addition, pursuant to the PRD regulations and requirements, the notice shall inform potential purchasers of the location to obtain information concerning the requirements for changing the PRD status of the property. Open space within the Reserve Area is expected to be maintained in a conservation easement.
- (m) The County may modify the requirements of a previously approved Planned Rural Development to release a Reserve Parcel from its open space restrictions only by approval of an amendment to the Future Land Use Map, in accordance with the requirements of this Plan and applicable law.

A.1.7.3. Parcels of land designated as R/S or A-I on the Future Land Use Map recorded as of September 14, 1990 that do not meet the acreage requirement for R/S or A-I, and parcels of land with a dwelling unit legally created by a Family Farm pursuant to Policy A.1.7.4, shall be considered Exempt Parcels. Each Exempt Parcel shall be permitted one dwelling unit. Parcels of land created from a Family Farm shall meet the minimum lot size and minimum lot width of the zoning district in which they are located. Applications for building permits for more than one dwelling unit on each such Exempt Parcel will be subject to PRD regulations and requirements except as provided in Policy A.1.7.4.

A.1.7.4. Areas designated A-I and R/S on the Future Land Use Map shall be permitted the development of tracts of land as Family Farms and Lots. Applicants for building permits pursuant to the Family Farm and Lot provision shall not be required to submit PRD applications or be subject to PRD regulations and requirements. The Family Farm and Lot provision is restricted to the following conditions:

- (a) Owners of property designated A-I or R/S shall be permitted to construct or place a single-family residence on such property for use as the Owner's primary residence.
- (b) Members of the Owner's immediate family shall be permitted to construct or place a single-family residence(s) for use as their primary residence(s) on the same parcel or subpart thereof containing the Owner's primary residence in accordance with County land development regulations. For the purposes of this provision, immediate family shall mean the Owner's parents, step-parents, adoptive parent, spouse, siblings, children, step-children, adopted children, grandchildren, and the parents, step-parents, adoptive parent,

siblings, children, step-children, adopted children, or grandchildren of the Owner's spouse.

- (c) The Family Farm and Lot provision shall be limited to a one time use for each family member.
- (d) A Family Farm status for all parcels and subparts will automatically terminate after seven (7) years from the date of receipt of the last approved Family Farm affidavit. Termination of the Family Farm status shall exempt all property owners from provisions within Policy A.1.7.4.(c). A parcel of land with an existing dwelling unit that is legally created from a Family Farm parcel pursuant to Policy A.1.7.4 shall afterwards be considered an Exempt Parcel subject to Policy A.1.7.3.
- (e) Applicants shall be subject to all other applicable County land development regulations and other applicable law.

A.1.7.5. The County shall continue to investigate and coordinate with the County Agricultural Extension Office and area farmers to determine methods to preserve land used for active farms and crop production. Such methods may include a Transfer of Development Rights (TDR) program, Rural Land Stewardship (RLS) program, tax rebates, farm subsidies agricultural trusts, voluntary agricultural districts, and similar programs.

A.1.7.6. The County shall continue its planning efforts for the Southwest Planning District. The Southwest portion of the County, from CR 208 south to the Flagler County line, east to I-95 and west to the St. Johns River/Putman County line contains large areas of active farm and crop land. The County shall continue to investigate programs to conserve and preserve this agricultural area from intense urban and suburban development.

A.1.7.7. The County shall strive to maintain a workable viable agricultural economy and promote agribusiness operations in appropriate locations.

A.1.7.8. The County shall assist as necessary the Agricultural Extension Office in working with the farm communities in providing agritourism and agribusiness activities and to transition from traditional St. Johns County crops to specialty crops, ornamentals, flowers, and similar alternatives as applicable to St. Johns County.

A.1.7.9. The County shall allow agribusiness operations within R/S and A-I as designated on the Future Land Use Map and further defined by the Land Development Code. Agribusiness is defined as operations associated with active farm activities, equestrian activities, pasture lands, timber production, crop and sod production operations, and may include:

- vegetable and food processing plants used for cooking, dehydrating, bottling, refining, distilling, and other methods that change a naturally grown product into another consumer use

- storage, cold storage, warehouse and transportation facilities and buildings that house and transport naturally grown crops and processed products from naturally grown crops
- winery, fruit and vegetable stands, farmers markets, agricultural product fairs and festivals and similar commercial uses
- animal husbandry, feed operations, and similar uses
- sale of feed, grains, tack, animal care products, farm tools, hardware and farm supplies; does not include the sale of large farm equipment such as tractors and combines
- bed and breakfast establishments as defined in the Land Development Code
- agri and eco-tourism establishments as defined in the Land Development Code
- renewable energy operations, solar farms solar facilities (§163.3205, F.S.), floating solar facilities (§163.32051, F.S.), wood and debris recycling facilities as related to alternative fuel production operations as defined by the Land Development Code
- The County shall amend its Land Development Code to establish agribusiness development standards, which include, but are not limited to; the protection of the natural environment, the provision of safe and efficient traffic circulation, adequate parking, stormwater management, and similar development standards.

***Objective A.1.8. Rural Area***

**Establish and implement a comprehensive Rural Area Strategy to protect and enhance the County's rural character and support agricultural viability.**

**Policies**

- A.1.8.1. The County shall explore rural land preservation tools such as agricultural easements, clustering standards, transfer of development rights (TDRs), and conservation partnerships to support the long-term protection of rural landscapes and working lands.
- A.1.8.2. The County shall explore funding sources to enhance the rural/agricultural preservation tools provided by the County, including grants, USDA loans, Rural and Family Lands Protection program, and other funding opportunities.
- A.1.8.3. The County shall develop a farmland conservation program that provides opportunities for preserving agricultural lands in perpetuity.

***Objective A.1.9. Land Development Regulations***

**The County shall continue to implement its land development regulations which assure that development is consistent with the Plan. The County shall monitor, review, and amend its Land Development Code as necessary from time to time to assure the County is complying with recent regulations and development trends.**

**Policies**

- A.1.9.1. The County shall encourage and provide recommendations to private developments for the inclusion of innovative landscape design through the County's development review process.
- A.1.9.2. The County shall protect environmentally sensitive land, defined as areas of land or water which are determined necessary by the local government, based on locally determined criteria to conserve or protect natural habitats and ecological systems from the impacts of development through the implementation of the Land Development Code. The County shall continue to assist in programs that assure protection and conservation of environmentally sensitive lands for future generations.
- A.1.9.3. The County shall continue to investigate land development regulations, incentives, and provisions to promote infill development in those areas which, consistent with the Plan, are appropriate for such development.
- A.1.9.4. The County shall continue to investigate land development regulations that promote compact development, discourage urban sprawl, and support the efficient use of land and public facilities.
- A.1.9.5. The County shall consider identifying areas within the Development Area Boundaries appropriate for infilling and establishing incentives to encourage infill development of these areas.
- A.1.9.6. The County shall continue to enforce its land development regulations, which at a minimum, contains provisions for the following:
  - (a) protection of environmentally sensitive lands;
  - (b) safe and convenient on-site traffic circulation;
  - (c) provision of adequate on-site parking;
  - (d) protection of wellheads;
  - (e) regulation of subdivisions;
  - (f) regulations for areas subject to seasonal and periodic flooding;
  - (g) drainage and stormwater management; and
  - (h) provision of open space and landscaping;
  - (i) regulations of roads, water, and sewer infrastructure.



- A.1.9.7. Within one year of adopting an amendment to the Comprehensive Plan, St. Johns County shall update its Land Development Code to implement the amendment and maintain consistency between the two documents

***Objective A.1.10. Land for Utility Facilities***

**The County shall require adequate provision of land for necessary utility facilities in future development or redevelopment areas.**

**Policies**

- A.1.10.1. All development orders or development permits for future development or redevelopment activities shall be conditioned on the provision of adequate land to accommodate needed utility facilities.
- A.1.10.2. Future utility facilities shall be located to promote the efficient provision of services, minimize the cost of construction and maintenance, and minimize the impact on the natural environment.
- A.1.10.3. Water and wastewater treatment facilities shall be allowed in the Future Land Use designations as provided in Policy A.1.13.1 and subject to standards and criteria contained in the County land development regulations. The design and construction of such facilities shall protect natural resources and environmentally sensitive areas and shall be adequately buffered from all non-compatible uses.
- A.1.10.4. Excluding the Conservation Future Land Use category, new and existing electrical substations shall be permitted in all future land use categories and subject to the siting, design, and approval process identified in 163.3208, F.S. and applicable St. Johns County land development regulations.
- A.1.10.5 Resiliency facility, as defined by 163.3210, F.S, shall be permitted use in all commercial, industrial, and manufacturing land use categories zoning districts subject to setbacks and landscape criteria for other similar uses

***Objective A.1.11. Mixed-Use Development***

**The County shall provide a mixture of land uses within designated Mixed Use Districts to encourage large concentrated areas of commercial, office, light industrial, residential, recreation and cultural facilities at a scale which is capable of serving large segments of the County and region.**

**Policies**

- A.1.11.1. All land uses, as provided for in the County Comprehensive Plan and County land development regulations, may be included within Mixed Use Districts as designated on the Future Land Use Map except as provided in Policy A.1.11.8. The Mixed Use Districts are intended to provide for areas that have a mixture of land

uses including commercial, light industrial, office, and low, medium, and high density residential development, and are supported by urban services (e.g. central water and sewer).

Residential densities within Mixed Use Districts shall be consistent with adjacent land uses and may transition from low to high density.

Mixed Use Districts may be permitted up to thirteen (13) units per net acre plus any applicable wetland, or affordable/workforce/missing middle housing density bonuses. Densities shall be determined on a site-specific basis considering design, compatibility, infrastructure, site characteristics, and other similar considerations, which may limit density appropriate to the site.

Intensity of non-residential uses shall be limited to 75% Impervious Surface Ratio (ISR) and 150% Floor Area Ratio (FAR) as further governed by Policy A.1.13.3.

A.1.11.2. Mixed Use Districts are not intended to provide for linear strip commercial development, but rather to incorporate commercial, light industrial, office, and residential uses in a manner that promotes a diversity of residential and non-residential activities in a concentrated area. It is intended that the highest land use intensities occur at the center of the Mixed Use Districts with decreasing intensity of uses proceeding outward toward the adjacent land use designations. When not appropriate, development of the Mixed Use District shall ensure compatibility with the adjacent properties. Adequate buffering can be shown to alleviate incompatibilities and protect existing community character.

A.1.11.3. To encourage a mixture of land uses, development parcels within Mixed Use Districts equal to or greater than forty (40) upland acres in size shall be required to have at least 10% Open Space and at least two uses chosen from Commercial, Office, Industrial, or Residential; Commercial, Office, Industrial and/or Residential uses may range from 10% to 90% of the upland portions of the project. Wetland areas may be used to meet 10% Open Space requirements. When residential uses are provided, the project shall include parks, recreation, and open space. Residential uses may not be appropriate in all mixed use projects.

While the County requires a mixture of uses on 40 acres or greater, the County recognizes not all development sites and projects may be appropriate for mixed use development. In such cases the County may consider a single use project on 40 acres or greater. In such cases the applicant must justify the single use project. Such justification may include, but is not limited to, the existing surrounding area is comprised of an adequate mix of uses, the proposed project is designed to achieve economic development, minimum trip generation, street interconnectivity within and outside the project site, or the single use project enhances an existing streetscape or creates a vibrant individual streetscape.

A.1.11.4. All new development within Mixed Use Districts on parcels equal to or greater than

forty(40) acres in size shall be required to apply for development approval under the provisions of the Planned Unit Development land development process/standards as provided in the LDC or site plan approval by the PZA. This requirement shall not apply to development within the Workforce Housing Zoning designation.

- A.1.11.5. Applicants for new development within Mixed Use Districts on parcels equal to or greater than forty (40) acres shall demonstrate through a Master Development Plan how the development will achieve a well-balanced mixture of uses with pedestrian, bicycle, and vehicular systems providing interconnectivity and ensuring accessibility within and between uses. The Master Development Plan shall provide for compatibility of uses both within the development and with adjacent land parcels and shall provide a land use program with the highest intensity uses in the center of the Mixed Use District with decreasing intensity of uses proceeding outward toward the adjacent land use designations, where compatible and applicable.
- A.1.11.6. All new development within Mixed Use Districts shall be required to be served by central water and sewer services except for residential development that is projected to generate fewer than four (4) Equivalent Residential Connections or non-residential development that is projected to generate less than 500 gallons per day demand of potable water or sanitary sewer service. For the purposes of this policy, central water and sewer services shall mean water and wastewater treatment provided by public or private franchised utility systems. Developments not served by central water and sewer service shall connect to central utility service when it becomes available.
- A.1.11.7. Enhanced buffers may be required at the periphery of developments within Mixed Use Districts to provide for compatibility with adjacent uses and shall be determined during the review of proposed developments.
- A.1.11.8. Within Mixed Use Districts heavy industrial uses shall be discouraged except within established industrial parks zoned to allow heavy industrial, and shall include enhanced buffering and screening to minimize adverse impacts to surrounding land uses.
- A.1.11.9. Within the Mixed Use Zoning Districts, Solid Waste and Correctional Facilities are generally discouraged except in areas zoned to allow such facilities and shall be subject to compatibility standards as provided in Policy A.1.4.11 and shall include enhanced buffering and screening to minimize any adverse impacts to surrounding land uses.
- A.1.11.10. The County shall establish a mixed use zoning district in its Land Development Code.
- A.1.11.11. The I-95/SR 206 Development Area is designated by the St. Johns River Water Management District as an area of the Floridan Aquifer recharge. In order to protect the aquifer recharge within this development area, all development shall be limited

in size, intensity, and use through the following provisions:

- (a) Maximum Impervious Surface Ratio (ISR) for all land uses shall be 0.60;
- (b) Maximum intensity of non-residential development shall be 10,000 square feet of ground floor area per acre (10 KSF/acre); and
- (c) Solid waste facilities, large quantity hazardous waste generators, Heavy Industrial, and other similar uses shall be prohibited.

***Objective A.1.12. Natural Resource Protection***

**The County shall continue to implement its land development regulations, providing for Optional Density Factors established in Policy A.1.13.1 that are intended to protect natural resources.**

**Policies**

- A.1.12.1. The County shall, pursuant to the Optional Density Factors and applicable land development regulations, offer a residential density bonus for protection of open space west of SR 13 and CR 13 under the provisions of the Optional Density Factor bonus system.
- A.1.12.2. The County, pursuant to the Optional Density Factors and applicable land development regulations, shall offer a residential density bonus for protection of uplands under the provisions of the Optional Density Factor bonus system.
- A.1.12.3. The County, pursuant to the Optional Density Factors and applicable land development regulations, shall offer a residential density bonus for protection of uplands adjacent to wetlands under the provisions of the Optional Density Factor bonus system.
- A.1.12.4. The County may consider a Transfer of Development Rights (TDR) program, Rural Land Stewardship (RLS) program, or similar land preservation program to protect and preserve natural areas.

***Objective A.1.13. Provision of Efficient, Compact Development***

**The County shall encourage an efficient and compact land use pattern providing moderate overall densities and adequate land uses to support balanced growth and economic development.**

**Policies**

- A.1.13.1. The land use designations, as depicted on the Future Land Use Map, shall permit the following land uses:
  - (a) **Agricultural-Intensive** and **Rural / Silviculture** shall mean those lands designated on the Future Land Use Map that are primarily intended for

agriculture, silviculture, and other uses typical of rural areas. Permitted uses shall include the following as defined and controlled by the County land development regulations:

- Agricultural;
- Cultural / Institutional;
- Mining and Extraction;
- Outdoor/Passive;
- Neighborhood Public Service;
- Solid Waste and Correctional Facilities;
- Public elementary, middle schools, and high schools, if located within two (2) miles of an existing Residential or Mixed Use District land use designation on the Future Land Use Map, or any new public school which is replacing an existing school serving the rural areas of the County;
- Residential uses, as permitted and regulated through the County's Land Development Code (LDC), including Planned Rural Developments (PRD) as specified in the LDC and as specified in policy A.1.6.2;
- Other uses ancillary to or supportive of agricultural or silviculture uses or activities and single family residential structures which are utilized by the owners of the agricultural or silviculture lands (or family members of such owners) as their primary residence;
- Family Farms and Lots as defined in Policy A.1.7.4;
- Agribusiness and agritourism activities as defined in Policy A.1.7.9 and the Land Development Code.

(b) **Airport District** shall mean those lands occupied by the St. Augustine Airport and may include adjacent lands within the Airport's Master Plan as designated on the Future Land Use Map. Permitted uses shall include the following as defined and controlled by the County land development regulations:

- Agriculture;
- Neighborhood Business and Commercial;
- General Business and Commercial;
- High Intensity Commercial;
- Highway Commercial;
- Light and Heavy Industrial:

- Cultural/Institutional;
  - Office and Professional;
  - Neighborhood Public Service;
  - General Public Service;
  - Regional Business and Commercial;
  - Mining and Extraction;
  - Residential uses on land zoned Residential Single Family or Multi-family not to exceed the density allowed by the existing zoning as defined by the Land Development Code subject to the Airport Overlay District requirements of the County land development regulations. In no case shall the density exceed 13 units per acre.
- (c) **Commercial** – Commercial uses shall be allowed within areas designated on the Future Land Use Map as Commercial consistent with and compatible to the surrounding area and on other Commercial land use designations as described below:
- (d) **Neighborhood Commercial** shall mean low-intensity commercial uses intended to serve the immediate surrounding neighborhood. Permitted uses shall include the following as defined and controlled by the County land development regulations:
- Neighborhood Business and Commercial;
  - Cultural/Institutional;
  - Office and Professional;
  - Neighborhood Public Service;
  - Multi-family Residential Units, up to 13 units per acre. When neighborhood commercial uses are planned in a Residential Future Land Use designation, the density is limited by the Residential Future Land Use designation. Such development shall be reviewed through the Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA and when constructed with commercial uses, such as apartments located on the second floor of retail shops. Density shall be determined on a site-specific basis considering design, compatibility, infrastructure, site characteristics, and other similar considerations, which may limit density appropriate to the site. In West Augustine, Neighborhood and Community Commercial uses may be provided in Residential Land Use designations as permitted by zoning designation and Overlay District regulations.

- Residential as an Accessory Use, defined in the Land Development Code.
- (e) **Community Commercial** shall mean commercial and office uses intended to serve the surrounding community with a larger market area than Neighborhood Commercial, but of a sub-regional nature. Permitted uses shall include the following as defined and controlled by the County land development regulations:
- Neighborhood Business and Commercial;
  - General Business and Commercial;
  - Cultural/Institutional;
  - Office and Professional;
  - Neighborhood Public Service;
  - Mixed Use – Community Commercial;
  - Multi-family Residential Units, up to 13 units per acre. When community commercial uses are planned in a Residential Future Land Use designation, the density is limited by the Residential Future Land Use designation. Such development shall be reviewed through the Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA and when constructed with commercial uses, such as apartments located on the second floor of retail shops. Density shall be determined on a site-specific basis considering design, compatibility, infrastructure, site characteristics, and other similar considerations, which may limit density appropriate to the site. In West Augustine, Neighborhood and Community Commercial uses may be provided in Residential Land Use designations as permitted by zoning designation and Overlay District regulations.
- Residential as an Accessory Use, defined in the Land Development Code.
- (f) **Intensive Commercial** shall mean highway commercial or high-intensity commercial uses, along with large office, institutional, and tourist-oriented uses which are generally incompatible with residential uses. Permitted uses shall include the following as defined and controlled by the County land development regulations:
- Neighborhood Business and Commercial;
  - General Business and Commercial;
  - High Intensity Commercial;
  - Highway Commercial;
  - Cultural/Institutional;

- Office and Professional;
  - Neighborhood Public Service;
  - General Public Service;
  - Regional Business and Commercial;
  - Regional Cultural and Entertainment;
  - Mixed Use – Intensive Commercial;
  - Multi-family Residential Units, up to 13 units per acre. When intensive commercial uses are planned in a Residential Future Land Use designation, the density is limited by the Residential Future Land Use designation. Such development shall be reviewed through the Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA and when constructed with commercial uses, such as apartments located on the second floor of retail shops. Density shall be determined on a site-specific basis considering design, compatibility, infrastructure, site characteristics, and other similar considerations, which may limit density appropriate to the site.
  - Residential as an Accessory Use, defined in the Land Development Code.
- (g) **Rural Commercial** shall mean commercial uses intended to serve rural communities and which are compatible with rural land use densities and intensities. Permitted uses shall include the following as defined and controlled by the County land development regulations:
- Rural Commercial (uses supportive of rural communities, including general stores; establishments for the retail sale of motor fuels, bait & tackle and general supplies; roadside stands; nurseries; fish camps with accessory lodging and restaurant facilities; bed and breakfast establishments; campgrounds; Recreational Vehicle parks; hunt clubs; saddle clubs; riding academies; boarding stables; shooting ranges, and other similar uses); and agricultural manufacturing establishments as defined in the County's Land Development Regulations;
  - Neighborhood Business and Commercial;
  - Cultural/Institutional;
  - Neighborhood Public Service;
  - Residential as may be allowed as an Accessory Use within the County land development regulations.
- (h) **Business and Commerce Park** is a development that contains a mixture of retail, office, business and/or light industrial buildings with supporting uses.

Restaurants, showrooms and similar commercial retail are allowed on a scale to serve the Business and Commerce Park. Business and Commerce Parks shall have centralized traffic circulation, access, parking, utilities, drainage, open space, similar architectural and aesthetic designs and compatibility. Permitted uses shall include the following as defined and controlled by the County land development regulations:

- Neighborhood Business and Commercial;
  - General Business and Commercial;
  - High Intensity Commercial;
  - Highway Commercial;
  - Light Industrial;
  - Cultural/Institutional;
  - Office and Professional;
  - Neighborhood Public Service;
  - General Public Service;
  - Regional Business and Commercial;
  - Regional Cultural and Entertainment.
- (i) **Conservation** shall mean lands, wetlands, and tidal marsh along with adjacent upland islands and other areas as designated on the Future Land Use Map. Due to their sensitive environmental qualities, only very low- intensity uses shall be permitted subject to all regulatory permitting requirements. Permitted uses shall include:
- Water-related recreational uses including, but not limited to, boat ramp facilities (excluding marinas and ports), shore access facilities, fish camps, or similar low-impact water oriented facilities, provided such uses shall be subject to all applicable federal, state, regional, and local permitting requirements, and such uses shall be designed and constructed pursuant to applicable land development regulations so as to minimize the impact on adjacent natural resources and such uses shall be subject to a maximum floor area ratio of 0.10 and a maximum impervious surface ratio of 0.10, and such uses shall maintain the following minimum percentages of the proposed development site as undisturbed open space:
    - a) for proposed development sites less than (10) acres, minimum open space of 80% of the site;
    - b) for proposed development sites containing ten (10) acres or

more, but less than fifty (50) acres, minimum open space of 85% of the site; and,

- c) for proposed development sites containing fifty (50) acres or more, minimum open space of 90% of the site.
- Outdoor passive or resource-oriented uses including preservation areas, nature centers, pedestrian trails, passive parks, picnic or scenic areas, environmental interpretative centers, wildlife preserves, primitive campgrounds, and similar low impact uses, provided such uses shall be subject to all applicable federal, state, regional, and local permitting requirements, and such uses shall be subject to a maximum floor area ratio of 0.10 and a maximum impervious surface ratio of 0.10, and such uses shall maintain the following minimum percentages of the proposed development site as undisturbed open space:
  - a) for proposed development sites less than ten (10) acres, minimum open space of 80% of the site;
  - b) for proposed development sites containing ten (10) acres or more, but less than fifty (50) acres, minimum open space of 85% of the site; and
  - c) for proposed development sites containing fifty (50) acres or more, minimum open space of 90% of the site.
- Aquaculture, shell fishing, and other similar uses, subject to all permitting requirements.
- Residential development limited to one (1) unit per 100 acres.
- Existing development that was lawful prior to the adoption of the Plan. Any such existing development shall be treated as a legal non-conforming use pursuant to the Plan.
- (j) **Industrial** shall mean light and heavy industrial uses along with other uses complimentary or compatible to industrial activities. Permitted uses shall include the following as defined and controlled by the County land development regulations:
  - Light Industrial;
  - Heavy Industrial;
  - Mining and Extraction;
  - Neighborhood Public Service;
  - General Public Service;
  - Solid Waste and Correctional Facilities; and

- Residential as may be allowed as an Accessory Use within the County land development regulations.
  - In the Hastings Overlay District , Agricultural uses may be provided in Industrial Land Use designations as permitted by zoning designation and Overlay District regulations.
- (k) **Parks and Open Space** shall mean active and passive recreation areas or lands permanently maintained as open space. Permitted uses shall include:
- Active and passive parks and recreational facilities, together with permitted accessory uses; and
  - Public safety government facilities such as police, fire, and emergency medical facilities.
  - Uses and activities allowed by an approved Federal, State, regional, or local Management Plan governing activities allowed on such public lands.
- (l) **Public** shall mean government-owned grounds, buildings, or facilities. Permitted uses shall include:
- All governmental uses or activities which are consistent with the Plan including police, fire, emergency medical facilities, public schools, and government-owned or leased buildings or facilities.
- (m) **Residential** shall mean single-family or multi-family dwelling units appropriate to the residential densities as designated on the Future Land Use Map along with uses supportive or complimentary to residential. Permitted uses shall include the following as defined and controlled by the County land development regulations:
- Residential uses at the applicable density established by density zone as depicted on the Future Land Use Map and further defined below, together with permitted accessory uses. Nothing in this provision shall be construed to guarantee the achievement of the maximum density for any specific proposed development including the provision of any bonus or incentive that may be applicable pursuant to the Plan. The actual density achieved by a proposed development shall be established and controlled, within the maximums provided by this provision, through the application of applicable Plan policies and implementing land development regulations and concurrency management regulations. These additional controls may restrict the density of a proposed development to less than the maximum provided for in this provision. Density shall be determined on a site-specific basis considering design, compatibility, infrastructure, site characteristics, and other similar considerations, which may limit density appropriate to the site.

- Cultural/Institutional;
- Outdoor/Passive;
- Neighborhood Public Service;
- Public or private elementary schools, middle schools, and high schools;
- In Density Zone “A” and “B” designations, Neighborhood Commercial uses, approved pursuant to the Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA , may be appropriate on a size and scale compatible with the surrounding residential area, and further governed through Future Land Use Element Policies A.1.4.7, A.1.4.8, A.1.4.9, A.1.4.10, A.1.4.11, and A.1.13.2;
- In Density Zone “C” and “D” designations, Neighborhood Commercial and Community Commercial uses, approved pursuant to the Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA, may be appropriate on a size and scale compatible with the surrounding residential area, and further governed through Future Land Use Element Policies A.1.4.7, A.1.4.8, A.1.4.9, A.1.4.10, A.1.4.11, and A.1.13.2;
- In the West Augustine Overlay District, Neighborhood and Community Commercial uses may be provided in Residential Land Use designations as permitted by zoning designation and Overlay District regulations.
- In the Workforce Housing Zoning District, at least thirty percent (30%) of all residential units constructed must be dedicated as Workforce Housing as defined by the LDC. This zoning category is implemented through provisions outlined within the Land Development Code Article V, Part 5.11.00.
- In Density Zone “D” designation, hotels, motels, and club facilities, together with ancillary commercial uses, may be appropriate when not incompatible with surrounding residential uses; and
- Agriculture uses, and agricultural support services and facilities may be appropriate when not incompatible with surrounding residential uses.

1. Maximum Residential Density Zones for the Mainland Area are established as follows (units/acre):

<b>MAINLAND AREA</b>	<b>A</b>	<b>B</b>	<b>C</b>	<b>D</b>
<b>Base Density (per net acre)</b>	1.0	2.0	6.0	16.0
<b>Maximum Density (Base +Optional*)</b>	2.0	4.0	9.0	24

2. \* *Optional Density Factors are applied on a pro-rata basis to the area donated or conserved by the acreage of the subject factor. Workforce Housing Zoning District Optional Density Factor shall be applied to the upland area made part of the rezoning. Optional Density Factors may be combined but shall not exceed the maximum density allowance provided within the density table. Maximum Residential Density Zones for the Coastal Area are established as follows (units/acre):*

<b>COASTAL AREA</b>	<b>A</b>	<b>B</b>	<b>C</b>	<b>D</b>
<b>Base Density (per net acre)</b>	1.0	2.0	4.0	8.0
<b>Maximum Density (Base +Optional)</b>	1.0	6.0	6.0	13.0

3. Density permitted by the applicable Density Zones shall be allocated only to the net acreage proposed for development. Net acreage is defined as the total acreage of the site proposed for development less St. Johns River Water Management District or Florida Department of Environmental Protection jurisdictional wetlands, or lands designated Conservation contained within the site. Except as provided pursuant to the Optional Density Factors, wetlands shall not be assigned density.
4. All new development on parcels equal to or greater than forty (40) acres in size that requires a zoning change in the Density Zone “A,” “B,” “C,” or “D” designations shall be required to apply for development approval pursuant to the County’s Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA .
5. All new development in the Density Zone “C” or “D” designations shall be required to provide central water and sewer service for the proposed development except for residential development that is projected to generate less than four (4) Equivalent Residential Connections or non- residential development that is projected to generate less than 500 gallons per day demand of potable water or sanitary sewer service.
6. All development within the Coastal Area shall connect to central sewer as provided by Florida Statutes and County Land Development Code.
7. Optional Density Factors shall be provided to encourage protection of natural resources and to encourage specific types of development. Application of these Optional Density Factors shall be as provided in the County land development regulations. Optional Density Factors

are established as follows:

<b>OPTIONAL DENSITY FACTORS</b>	<b>Density Factor</b>
Public Beach Access	100%
Public Beach Parking	100%- A/B 50%- C, D, MD
Dedication of Land for Public Benefit	50%
Preservation of Open Space East of SR A1A	25%
Preservation of Open Space West of SR 13	25%
Preservation of Undisturbed Uplands	50%
Wetlands Preservation	100%- A/B 50%- C, D, MD
Affordable Housing/Workforce Housing/Missing Middle	100%- A/B 50%- C, D, MD

*\*Subject to approval through the Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA*

**Notes:**

1. The preservation of the wetland acreage, which is the basis for the calculation of the Wetland Preservation Factor, shall be by conservation easement, deed restriction, or other written evidence acceptable to the County.
2. To qualify for the Missing Middle Housing Density Bonus, developments in Residential C and D shall provide a minimum of two (2) separate missing middle housing types for developments less than 50 acres in area, and three (3) missing middle housing types for developments of 50 acres or greater. Missing middle housing types may include attached single-family, townhomes, apartment houses, cottage courts, and similar housing types. Detached single-family housing shall not be considered missing middle housing. Workforce Housing is defined as housing affordable to natural persons or families whose total annual household income does not exceed 80 percent of the area median income, adjusted for household size as amended by Chapter 420, Florida Statutes.
3. Affordable Housing: is defined as monthly rents or monthly mortgage payments including taxes, insurance, and utilities do not exceed 30 percent of that amount which represents the percentage of the median adjusted gross annual income for extremely-low-income, very-low-income, low-income, and moderate-income households as amended by Chapter 420, Florida Statutes.

(1) Site-Specific Limitations on Density/Intensity:

Project Name	Ordinance No.	Description
State Road 16 Property	2006-48	The property known as the State Road 16 Property legally described in Ordinance 2006-48 (the "Ordinance") is assigned a Residential B Future Land Use Designation under the Ordinance. The gross density of said property shall not exceed 54 residential dwelling units. Proposed changes to increase the allowed density of the subject property are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to comprehensive plans
Pacetti Property	2006-53	The property known as the Pacetti Property legally described in Ordinance 2006-53 (the "Ordinance") is assigned a Residential D Future Land Use Designation under the Ordinance. The gross density of said property shall not exceed 224 residential units and 2,500 square feet of water dependent commercial use. Proposed changes to increase the allowed density of the subject property are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to comprehensive plans.
145 acres of property located on the northeast and northwest corners of CR 210 and CR 223	2005-26	The 145 acres of property located on the northeast and northwest corners of CR 210 and CR 223 as described in Ordinance No. 2005-26 (the "Ordinance") is assigned an Intensive Commercial (IC) Future Land Use Map Designation. The development intensity of those 145 acres shall not exceed 10,000 square feet of development per acre. Proposed changes to increase the allowed development intensity of the 145 acres are subject to the provisions of Chapter 163, Florida, regarding large-scale amendments to the Comprehensive Plan.
H.E. Wolfe Trust, 310+/-acre	2006-148	The Property known as H.E. Wolfe Trust, a 310+/-acre development, legally described below, is assigned a Residential C Future Land Use Map Designation and a Conservation Future Land Use Designation through Ordinance 2006-148. The gross density of said property shall not exceed 801 cumulative residential units and 181,603 square feet of non-residential use in perpetuity. Proposed changes to increase the allowed density of the subject property are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to comprehensive plans.

Project Name	Ordinance No.	Description
Wildcat/Turnbull	2007-66	The property known as Wildcat/Turnbull, containing approximately 436.69 acres as legally described in Ordinance No. 2007-66, is assigned a Residential-B Future Land Use Map designation and is limited to a maximum of 813 dwelling units. Proposed changes to increase the allowed density of the subject property are subject to the provisions of Chapter 163, Florida Statutes, regarding large scale amendments to the Comprehensive Plan.
Cordova Palms DRI	2010-36	The Cordova Palms DRI property legally described in Ordinance No. 2010-36 is assigned the future land use designations of Residential-C and Intensive Commercial (IC) as shown on the Future Land Use Map. Residential use on the Cordova Palms DRI property shall be limited to a maximum of 750 multi-family residential dwelling units, or some combination of single family and/or multi-family residential units that will have the same or less net impact as 750 residential units on those public facilities and services with an adopted level of service. The maximum floor area of development within the Intensive Commercial future land use designation shall be 0.75. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan.
Lemberg South	2010-37	<p>The property known as the Lemberg South property legally described in Ordinance 2010-37 is assigned the future land use designations of Airport District and Industrial as shown on the Future Land Use Map. Development of the Lemberg South property shall comply with the following development standards:</p> <ul style="list-style-type: none"> <li>(i) The following uses shall be permitted on the portion of the Lemberg South property designated as Airport District Land Use Category: <ul style="list-style-type: none"> <li>a. Agriculture</li> <li>b. Cultural/Institutional</li> <li>c. Neighborhood Business</li> <li>d. General Business</li> <li>e. High Intensity Commercial</li> <li>f. Highway Commercial</li> </ul> </li> </ul>

Project Name	Ordinance No.	Description
		<ul style="list-style-type: none"> <li>g. Light Industrial</li> <li>h. Neighborhood Public Service</li> <li>i. General Public Service Regional Business and Commercial;</li> <li>(ii) Heavy Industrial, Residential, and Solid Waste and Correctional Facilities Uses shall be prohibited within the Industrial and Airport District Land Use Categories of the Lemberg South property;</li> <li>(iii) A minimum 100-foot wide natural vegetative buffer shall be provided between development within the Industrial Land Use Category and the adjacent Residential-B Land Use Category along the southeast boundary of the Lemberg South property.</li> <li>(iv) The maximum floor area ratio of development within the Industrial Land Use Category shall be 0.22.</li> <li>(v) The maximum floor area ratio of development within the Airport District Land Use Category shall be 0.22.</li> <li>(vi) Proposed changes to increase the allowed development intensity are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan.</li> </ul>
Sunshine 16 Parcel 4	2014-12	The property known as Sunshine 16 Parcel 4 legally described in Ordinance 2014-12 (the "Ordinance") is assigned Residential C Future Land Use Designation under the Ordinance. The gross density of said property shall not exceed 52 residential dwelling units. Proposed changes to increase the allowed density of the subject property are subject to the provisions of Chapter 163, Florida Statutes, regarding large scale amendments to comprehensive plans.
St. Johns Marketplace	2014-3	A portion of the property known as St. Johns Marketplace legally described in Ordinance No. 2014-3 is assigned a future land use designation of Business and Commerce Park on the Future Land Use Map (the "Commerce Park Property"). Development of the Commerce Park Property shall comply with the following

Project Name	Ordinance No.	Description
		<p>standards:</p> <ul style="list-style-type: none"> <li>(i) Pedestrian and vehicular connections shall be provided to create an interconnected vehicular, pedestrian, and bikeway network between parcels.</li> <li>(ii) Centralized traffic circulation, utilities, parking, drainage, open space and similar infrastructure shall be provided and may be shared throughout the Commerce Park Property.</li> <li>(iii) Cohesive design themes shall be included within the Commerce Park Property to ensure consistency and compatibility of the development and to enhance the viewshed of the Commerce Park Property along Interstate 95 and other major roadways. Such design themes shall at a minimum include building facades, landscaping, signage, parking-area design, and similar development techniques.</li> <li>(iv) When feasible, large parking fields shall be placed behind buildings to minimize views of large paved parking areas from major roadways. Where large parking fields are necessary and are in view of major roadways, enhanced landscaping including, but not limited to, additional canopy trees shall be incorporated into the parking lot designs.</li> <li>(v) Commerce Park Property shall be designed to avoid impacts to the wetland strand located in the center of the property.</li> </ul>
Heritage Oaks at St Johns	2014-8	The property known as Heritage Oaks at St Johns, legally described in Ordinance 2014-8 (the "Ordinance") assigned a Residential C Future Land Use designation under the Ordinance. The gross development of said property shall not exceed 99 residential dwelling units. Proposed changes to increase the allowed development of the subject property are subject to the provisions of Chapter 163, Florida Statutes, regarding large scale amendment of the Comprehensive Plan.

Project Name	Ordinance No.	Description
Bartram Park Planned Unit Development	2014-16	The property known as Bartram Park Planned Unit Development ("PUD"), containing approximately 582 acres as legally described in Ordinance No. 2014-16, is assigned a Residential B Future Land Use Map designation and is limited to a maximum of 616 dwelling units. Proposed changes to increase the allowed density of the Bartram Park PUD property are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan.
Valencia Apartments	2014-32	The property known as Valencia Apartments legally described in Ordinance 2014-32 (the "Ordinance") is assigned a Residential D Future Land Use Designation under the Ordinance. The density of said property shall not exceed 288 multi-family residential dwelling units. Proposed changes to increase the allowed density of the subject property are subject to the provisions of Chapter 163, Florida Statutes, regarding large scale amendments to comprehensive plans.
Julington Lakes Planned Unit Development	2014-45	The Property known as the Julington Lakes Planned Unit Development (PUD) ("Julington Lakes"), containing approximately 598.4 acres as legally described in Ordinance 2014-45 (the "Julington Lakes Ordinance"), is assigned a Residential-B Future Land Use Map designation and is limited to a maximum of 512 dwelling units. Proposed changes to increase the allowed density of the subject property are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to Comprehensive Plan.
Durbin Creek National	2000-68	The property known as Durbin Creek National (COMPAMD 2014-07), a 1,624 acre parcel (the "Property"), has existing Future Land Use Designations of Intensive Commercial and Rural/Silviculture pursuant to St. Johns County Ordinance No. 2000-68. The portions of the Durbin Creek National Property designated Intensive Commercial shall be developed with a mixture of Commercial/Shopping Center, Office, Hotel, and Residential uses. The portion of the Property with a future land use designation of Rural/Silviculture is part of the 1,500-foot Durbin Creek corridor (measured 750 feet from the center line of Durbin Creek). The timber rights forth this area will expire in 2025 and upon expiration, the Rural/Silviculture future land use area will become conservation area through a Comprehensive Plan Amendment, conservation easement or similar mechanism. The Property is included in the Durbin Creek National Urban Service Area boundary, as depicted on the St. Johns County Future Land Use Map, pursuant to Section 163.3164(50), Florida Statutes, and shall be exempt from development of regional impact

Project Name	Ordinance No.	Description
		review pursuant to Section 380.06(29)(c)(3), Florida Statutes. The Property is also subject to a Development Agreement between Durbin Creek National, LLC and St. Johns County dated February 3, 2015, which Development Agreement sets forth details related to development of the Property and related transportation, school and parks/recreation mitigation. Because the Property contains predominantly commercial and office uses, scenic edges provided pursuant to Comprehensive Plan Policy A.2.1.4 may be 30 feet for non-residential uses adjacent to arterial and major collector roads and shall provide sufficient landscaping to enhance the aesthetic character along such roads, as described in Policy A.2.1.4.
Veterans Parkway	2016-02	The Veterans Parkway property legally described in Ordinance No. 2016-02 is assigned the future land use designation of Residential-C as shown on the Future Land Use Map. Residential use on the Veteran’s Parkway property shall be limited to a maximum of 146 dwelling units. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan.
Tomoka Pines	2016-08	The Tomoka Pines property legally described in Ordinance 2016-08 is assigned the future land use designation of Residential-C as shown on the Future Land Use Map. Residential use on the Tomoka Pines property shall be limited to a maximum of 44 dwelling units. Proposed changes to increase the allowed development density are subject to provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan.
Mill Creek Hardware	2016-19	The property known as Mill Creek Hardware, as described in Ordinance No. 2016-19, designated as Community Commercial is limited to a maximum of 45,000 square feet of non-residential development and residential development only as an accessory use as allowed under the Community Commercial FLUM designation. Proposed changes to increase the non- residential intensity or residential density are subject to provisions of Chapter 163, Florida Statutes as related to Comprehensive Plan Amendments.
Flora Park Planned Unit Development	N/A	Land uses within the Flora Park Planned Unit Development property (“Property”) shall be limited to those permitted within the Residential B Future LandUse category; provided, however, one (1) restaurant with a drive-thru shall be allowed within the Property, consistent with the Residential C Future Land Use category.

Project Name	Ordinance No.	Description
Cordova Palms Planned Unit Development	2016-41	The Cordova Palms PUD legally described in Ordinance 2016-41 is assigned the future land use of Residential-C and Intensive Commercial (IC) as shown on the Future Land Use Map. Residential on the Cordova Palms PUD property shall be limited to a maximum of 750 residential dwelling units, and up to 150,000 square feet of commercial retail and service uses. Proposed changes to increase the allowed development density and/or intensity is subject to the provisions of Chapter 163, Florida Statutes, regarding large scale amendments to the Comprehensive Plan.
3600 Joe Ashton Road	2016-52	The 3600 Joe Ashton Road property, approximately 4.28 acres, legally described in Ordinance No. 2016-52 is assigned the future land use designation of Residential- A, as shown on the Future Land Use Map. Residential use on this Joe Ashton Road property shall be limited to a maximum of one single-family residential dwelling unit. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.
Putman House	2016-67	The Putman House property, approximately 5 acres, legally described in Ordinance 2016-67 is assigned the future land use designation of Residential-A, as shown on the Future Land Use Map. The number of residential dwelling units on the Putman House property shall be limited to a maximum of one (1) single-family residential dwelling unit. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.
4560 Race Track Road	2017-01	The property known as 4560 Race Track Road as described in Ordinance 2017-01 is assigned the Community Commercial future land use designation; provided, however, the floor area of buildings within the project shall not exceed 90,000 square feet. Proposed changes to increase the allowed density of the subject property are subject to the provisions of Chapter 163, Florida Statutes.
Project Family (5405 Race Track Road)	2017-14	The property known as Project Family (5405 Race Track Road) as described in Ordinance 2017-14 is assigned the Intensive Commercial future land use designation; provided, however, the intensity of development is limited to 175,000 square feet of recreational uses and 125,000 square feet of commercial uses, that in combination do not generate more than 700 new, external p.m.

Project Name	Ordinance No.	Description
		peak hour trips. Proposed changes to increase the allowed density of the subject property are subject to the provisions of Chapter 163, Florida Statutes.
Byrlne Ricketts Trust (COMPAMD 2016-09)	2017- 45	The property known as Byrlne Ricketts Trust (COMPAMD 2016-09) containing approximately 19.36 acres, as legally described in Ordinance 2017- 45, is designated Residential-A on the Future Land Use Map, but is limited to maintaining a zoning of Open Rural and to a total of 8 residential units, with only the uses as described within the Open Rural zoning category as provided for within the St. Johns County Land Development Code.
Hastings Overlay District	2018-4	The site-specific area known as the Hastings Overlay District is a special district further implemented in Article III of the Land Development Code in which specific policies apply for the preservation of property rights that existed prior to the dissolution of the former Town of Hastings. References to the Hastings Overlay District are to the area boundaries as described in Ord. 2018-4, as may be amended.
Former Town of Hastings	06-113	The former Town of Hastings Ord. 06-113, Application #05-111, Wesley Smith; approximately 23 acres designated as Commercial is limited to a No structure shall exceed 35 feet in height measured from the ground to the top of the roof. The total of all impervious surfaces within the commercial portion of the Property shall not exceed 70%, if stormwater is retained within the commercial portion of the Property and shall not exceed 80%, of the total commercial portion of the property if stormwater is handled offsite. The 2005 tax parcel numbers of the subject property is 038830-0010.
Former Town of Hastings	06-15	The former Town of Hastings Ord. 06-15, Application #05-112, Smith Brothers, approximately 178 acres designated as Residential Low-Medium Density is limited to a maximum of 500 single-family dwelling units. The 2005 tax parcel numbers of the subject property are 047890-0000, 048040-0010, 047720- 0000, 047730-0000, 047910-0000, and 047975-0030
Former Town of Hastings	06-06	The former Town of Hastings Ord. 06-06, Application #06-07, Bulls Hit Ranch and Farms; approximately 360 acres, with 348 acres designated as Residential Low- Medium Density, and 12 acres as Commercial is limited to a maximum of 749 Dwelling Units for the residential development and the commercial development is limited to a maximum of 210,000 square feet.

Project Name	Ordinance No.	Description
		The 2005 tax parcel numbers of the subject parcels are: 047030-0000, 047200-0000, 047250-0000, 047260-0000, 047300-0000, 047320-0000, 047610-0000, 046990-0000, 047170-0000, 046990-0020, 046920-0000, 046990-0010, 046960-0000, 047620-0000, 047043-0000, 047330-0000, 047280-0000, 046940-0000, 047180-0000, 047270-0000, and 047290-0000.
High Density Hastings Manor	N/A	The site specific area known as High Density Hastings Manor within the Hastings Overlay District, otherwise described as "LOTS 7-14, BLOCK 3 AND THAT PORTION OF CLARICE AVE LYING IMMEDIATELY ADJACENT TO SAID LOTS 7-14 BLOCK 3; LOTS 1-22, BLOCK 4; LOTS 8-18, BLOCK 5; ALL OF MENARD AVE; LOTS 1-6, BLOCK 9 AND THAT PORTION OF MANSON ROAD LYING IMMEDIATELY ADJACENT TO SAID LOTS 1-6, BLOCK 9; AND THAT PORTION OF ESSEX ROAD LYING IMMEDIATELY ADJACENT TO BLOCK 2 OF HASTINGS MANOR AS RECORDED IN MAP BOOK 4, PAGE 11 OF THE PUBLIC RECORDS OF ST. JOHNS COUNTY, FLORIDA" is limited to a maximum density of twelve (12) dwelling units per acre.
8790 Batten Road	2018- 25	The Barnes property at 8790 Batten Road, approximately 3.55 acres, legally described in Ordinance No. 2018- 25 is assigned the future land use designation of Residential-A, as shown on the Future Land Use Map. The number of residential dwelling units on the Barnes property at 8790 Batten Road shall be limited to a maximum of one (1) single-family residential dwelling unit. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.
ICI/Middlebourne	2018-29	Development within the ICI/Middlebourne Property shall be limited to a maximum of 426 single family units, a maximum of 187,500 square feet of commercial space and a maximum of 152,500 square feet of office space (as the commercial and office space may be exchanged pursuant to the land use exchange matrix included with the companion Middlebourne Planned Unit Development (PUD) Ordinance No. 2018-29.
St. Marks Industrial Park	2018-34	The property known as the St. Marks Industrial Park property legally described in Ordinance 2018-34 (the "Property") is assigned an Industrial (I) future land use designation on the Future Land Use Map. The allowable uses on the Property shall be limited to either (1) 100,000 square feet of light industrial uses (with up to 57,000 square feet of business and commerce park) or (2)

Project Name	Ordinance No.	Description
		up to 200,000 square feet of light industrial use. Proposed changes to increase the allowed intensity of the Property are subject to the Provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan.
Grand Oaks	2018-40	Development within the Grand Oaks Property shall be limited to a maximum of 999 residential units, a maximum of 100,000 square feet of commercial space and a maximum of 50,000 square feet of office space (as the commercial and office space may be exchanged pursuant to the land use exchange matrix included with the companion Grand Oaks Planned Unit Development Ordinance No. 2018-40, as may be amended from time to time).
Parkway Place	2018-48	The Parkway Place property at the southeast corner of Race Track Road and St. Johns Parkway, approximately 7.4 acres, legally described in Ordinance No. 2018-48 is assigned the future land use designation of Mixed Use District, as shown on the Future Land Use Map. The uses on the property shall be limited to Neighborhood Business and Commercial, General Business and Commercial, and Office and Professional Services as defined by the St. Johns County Land Development Code.
Robinson	2019-7	Development within the 1,666 acres of the Robinson Property, as defined in Ordinance 2019-7, shall be limited to a maximum of 3,332 dwelling units. No development will occur on the subject property prior to 2026. Proposed changes to increase the residential density or add non-residential uses are subject to the provisions of chapter 163, Florida Statutes, as related to Comprehensive Plan Amendments.
Pellicer Creek Outpost	2019-11	The property known as Pellicer Creek Outpost, application CPA(SS) 2018-05 containing approximately 9.61 acres, as legally described in Ordinance 2019-11, is designated Residential A on the Future Land Use Map, but is limited to a maximum of 4 dwelling units and maintaining Open Rural zoning, with the Uses as described within the St. Johns County Land Development Code.
Greenbriar Downs	2019-14	The North Parcel within the Property known as Greenbriar Downs (approximately 55 acres) described in Ordinance No. 2019-14 is assigned the Residential B future land use designation. The development intensity of the North Parcel shall not exceed 160,000 square feet of those non-residential uses and other uses set forth in the Greenbriar Downs PUD. Proposed changes to

Project Name	Ordinance No.	Description
		increase the allowed intensity of the North Parcel within Greenbriar Downs are subject to the provisions of Chapter 163, Florida Statutes. The South Parcel within the Property known as Greenbriar Downs (approximately 728 acres) described in Ordinance No. 2019-14 shall be allowed to be developed with a maximum of 818 Age-Restricted Residential attached and detached dwelling units and related uses as set forth in the Greenbriar Downs PUD. Proposed changes to increase the allowed density of the South Parcel within Greenbriar Downs are subject to the provisions of Chapter 163, Florida Statutes.
Bartram Park Planned Unit Development	2019-35	The property known as Bartram Park Planned Unit Development (“PUD”), containing approximately 582 acres as legally described in Ordinance No. 2019-35 is assigned a Residential B Future Land Use Map designation and is limited to a maximum of 646 dwelling units. Proposed changes to increase the allowed density of the Bartram Park PUD property are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan.
Ocean Grove RV Sales and Service East	2019-38	The property known as the Ocean Grove RV Sales and Service East Property legally described in Ordinance 2019-38 is assigned a Mixed Use future land use designation on the Future Land Use Map, however, development will be limited to Community Commercial Uses, but allow for limited high intensity commercial uses, limited to the retail sales, rental, service, repair and storage of vehicles including new or used automobiles, recreational vehicles, boats and related watercraft, motorcycles and residentially scaled farm and garden equipment.
Southwest Quadrant of Race Track Road and St. Johns Parkway	2019-42	Development of the Property, known as Southwest Quadrant of Race Track Road and St. Johns Parkway and legally described in Ordinance 2019-42, shall be limited to a maximum of 250,000 square feet of commercial and office space and a maximum of 400 multi-family units. Development will occur only within the portion of the Property with a Mixed Use District Future Land Use Map designation (the “Mixed Use Land”). Land uses permitted within the Mixed Use Land shall be limited to Residential, Neighborhood Business and Commercial Uses, General Business and Commercial Uses, and Office and Professional Services, as those terms are defined in Section 2.02.01 of the St. Johns County Land Development Code, as may be amended. Floor area and impervious surface ratios within the Mixed Use Land shall be as permitted in the Mixed Use Future Land Use category. The Conservation Future Land Use Map designation area shall

Project Name	Ordinance No.	Description
		be a minimum of 19 acres, with the boundary determined based on wetland delineations approved by the St. Johns River Water Management District and U.S. Army Corps of Engineers.
Mill Creek Forest	2018-45	The Mill Creek Forest property legally described in Ordinance No. 2018-45 is assigned the future land use designations of Residential-B as shown on the Future Land Use Map. Residential use on the Mill Creek Forest property shall be limited to a maximum of 305 single-family residential dwelling units. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan.
4041 County Road 210 West	2019-52	The property located at 4041 County Road 210 West, approximately three acres in size, as legally described in Ordinance No. 2019-52, is assigned a Future Land Use Map classification of Residential-C, as shown on the Future Land Use Map. Development is limited to a maximum of 11,000 square feet of day care center and 10,000 square feet of commercial uses. Uses within the development shall not exceed 299 Peak Hour Trips, based upon the most current version of the ITE Trip Generation Handbook. Proposed changes to increase the allowed development density or intensity are subject to the provision of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.
Minorcan Mill	2019-74	The Minorcan Mill property legally described in Ordinance No. 2019-74 is assigned the future land use designation of Residential-B as shown on the Future Land Use Map. Residential use on the Minorcan Mill property shall be limited to a maximum of 125 single-family residential dwelling units. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan.
Durbin Creek National	2000-68	The property known as Durbin Creek National (COMPAMD 2019-000005), a 1,624-acre parcel (the "Property"), has existing Future Land Use Designations of Intensive Commercial and Rural/Silviculture pursuant to St. Johns County Ordinance No. 2000-68. The portions of the Durbin Creek National Property designated Intensive Commercial shall be developed with a mixture of Commercial/Shopping Center, Office, Hospital, Hotel and Residential uses. The

Project Name	Ordinance No.	Description
		<p>portion of the Property with a future land use designation of Rural/Silviculture is part of the 1,500-foot Durbin Creek corridor (measured 750 feet from the center line of Durbin Creek). The timber rights for this area will expire in 2025 and upon expiration, the Rural/Silviculture future land use area will become conservation area through a Comprehensive Plan Amendment, conservation easement or similar mechanism. The Property is included in the Durbin Creek National Urban Service Area boundary, as depicted on the St. Johns County Future Land Use Map, pursuant to Section 163.3164(50), Florida Statutes, and shall be exempt from development of regional impact review pursuant to Section 380.06, Florida Statutes. The Property is also subject to a Development Agreement between Durbin Creek National, LLC and St. Johns County dated February 3, 2015, as may be amended, which Development Agreement sets forth details related to development of the Property and related transportation, school and parks/recreation mitigation. Because the Property contains predominantly non-residential uses, scenic edges provided pursuant to Comprehensive Plan Policy A.2.1.4 along the rights-of-way for State Road 9B, West Peyton Parkway and East Peyton Parkway shall be a minimum of 10 feet for non-residential uses and a minimum of 30 feet/average of 50 feet for residential uses. Scenic edges adjacent to Race Track Road right-of-way shall be 30 feet for residential and non-residential uses. Durbin Creek National, LLC has dedicated public rights-of-way for State Road 9B, Race Track Road, West Peyton Parkway and East Peyton Parkway, which rights-of-way contain landscaped areas of a minimum width of 40 feet along the outsides of the roads adjacent to the Property. Scenic edges within the Property shall provide sufficient landscaping to enhance the aesthetic character along the aforementioned roads, as described in Policy A.2.1.4. The scenic edge shall be maintained by Durbin Creek National, LLC, its successors or assigns, a property owners association or a community development district.</p>
Parcel 2: Arbizzani Property	2020-27	<p>The property known as Parcel 2: Arbizzani Property (CPA[SS] 2019-08) containing approximately 2.08 acres, as legally described in Ordinance 2020-27; is designated Town Center Mixed Use District on the Future Land Use Map; but is limited to four (4) units per acre of residential density as provided by the Residential-C designation, and limiting the property to allow only receiving Vilano Beach Residential Exchange Units for the purposes of developing the property with more than four (4) units per acre.</p>

Project Name	Ordinance No.	Description
Faver Dykes Homesites	2020-29	The property known as Faver Dykes Homesites (CPA 2019-06) containing approximately 16.48 acres, as legally described in Ordinance 2020-29, is designated Residential A on the Future Land Use Map, which is limited to 5 single family homesites (3 on the western parcel and 2 on the eastern parcel), maintaining a zoning of Open Rural (OR), with only the OR uses as described within the St. Johns County Land Development Code allowed, and prohibiting impacts (other than for maintenance or access) to the Basin Swamp area on the east parcel.
Parkway Place Additional Land	2020-53	Land uses permitted within the Property known as Parkway Place Additional Land and legally described in Ordinance 2020-53 shall be limited to Neighborhood Business and Commercial Uses, General Business and Commercial Uses, and Office and Professional Services, as those terms are defined in Section 2.02.01 of the St. Johns County Land Development Code, as amended. Floor area and impervious surface ratios shall be as permitted in the Mixed Use Future Land Use Map category. The scenic edge along St. Johns Parkway shall be 30 feet wide and will be planted with enhanced landscaping, pursuant to Comprehensive Plan Land Use Element Policy A.2.1.4. The development edge adjacent to the JEA power line easement to the east of the Property shall be 20 feet wide.
4560 Race Track Road	2020-55	The property known as 4560 Race Track Road as described in Ordinance 2020-55 is assigned the Community Commercial future land use designation; provided, however, the floor area of buildings within the project shall not exceed 170,000 square feet. Proposed changes to increase the allowed density of the subject property are subject to the provisions of Chapter 163, Florida Statutes.
TrailMark Added Lands	2021-7	The property known as TrailMark Added Lands, containing approximately 71 acres as legally described in Ordinance No. 2021-7, is assigned a Residential-C Future Land Use Map classification. The TrailMark Added Lands are within and subject to the Saint Johns DRI as set forth in Resolution 2021-82. No new development rights are created by this amendment to the Future Land Use Map as existing Saint Johns DRI development rights will be utilized to develop the TrailMark Added Lands. The density and intensity of development within the TrailMark Added Lands will be consistent with the Residential-C Future Land Use Map classification.

Project Name	Ordinance No.	Description
State Road 16, Parcel # 0283900040	2021-14	The property located on State Road 16, identified as Parcel # 0283900040, approximately 5.7 acres in size, as legally described in Ordinance No. 2021-14, is assigned a future land use designation of Mixed Use District as shown on the Future Land Use Map. Development is limited to a maximum of 79,000 square feet of commercial uses.
Bannon Lakes, 580 +/- parcel	2021-18	The property known as Bannon Lakes, a 580+/- parcel, is being capped at a maximum of 1,286 residential units, 105,000 square feet of commercial space and 15,000 square feet of office space. Conservation easements in favor of the St. Johns River Water Management District shall be established pursuant to Section 704.06, Florida Statutes, in order to preserve and maintain no fewer than one hundred-eighty (180) acres of wetlands along with adjacent uplands. The easements shall be placed in the Public Records of St. Johns County, Florida prior to construction plan approval for any development upon the Subject Property.
County Road 210 West	2021-20	The property located on County Road 210 West, identified as Parcel # 010180-0000, approximately 7 acres in size, as legally described in Ordinance No. 2021-20, is assigned a future land use designation of Community Commercial as shown on the Future Land Use Map. Development is limited to a maximum of 84,000 square feet of non-residential uses.
Don Manuel Road, Parcels 033120-0020 and 033120-0040	2021-21	The properties located on Don Manuel Road, identified as Parcels # 033120-0020 and # 033120-0040, approximately 5 acres (total) in size, as legally described in Ordinance No. 2021-21, are assigned a future land use designation of Residential-A as shown on the Future Land Use Map. Development is limited to the Residential-A land use designation and the design standards of the Open Rural zoning classification per Land Development Code section 6.01.01.
Indian Branch Farms	2021-45	The property known as the Indian Branch Farms (COMPAMD 2020-09) containing approximately 33.46 acres, as legally described in Ordinance 2021-45, is designated Residential-A on the Future Land Use Map, but is limited to a maximum of six (6) residential units.
Stonecrest	2021-56	The Stonecrest property legally described in Ordinance No. 2021-56 is assigned the future land use designation of Residential-C as shown on the Future Land Use Map. Residential use on the Stonecrest property shall be limited to a maximum of 147 single-family residential dwelling units.

Project Name	Ordinance No.	Description
		Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan.
Shaw	2021-72	The Shaw property legally described in Ordinance No. 2021-72 is assigned the future land use designations of Residential-A as shown on the Future Land Use Map. Residential use on the Shaw property shall be limited to a maximum of 7 single-family residential dwelling units. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding large-scale amendments to the Comprehensive Plan. A 20-foot undisturbed, vegetative buffer will be provided along the far northern property boundary.
TGC Parcel C Mixed Use (49.8 acres)	COMPAMD 2021-05	Development within the approximately 49.8 acres of the TGC Parcel C Mixed Use Property (COMPAMD 2021-05), shall be limited to a maximum of 300 multi-family residential units and a maximum of 50,000 square feet of commercial uses. Floor area and impervious surface ratios shall be as permitted in the Mixed Use Future Land Use Map category. Proposed changes to increase the density or add other non-residential uses are subject to the provisions of Chapter 163, Florida Statutes, as related to Comprehensive Plan Amendments.
Adler Creek (733 acres)	2021-87	Development within the approximately 733 acres of the Adler Creek Property, as defined in Ordinance 2021-87, shall be limited to a maximum of 1,682 residential units. No non-residential development will be permitted within the Adler Creek Property. Proposed changes to increase the residential density or to add non-residential uses are subject to the provisions of Chapter 163, Florida Statutes, as related to Comprehensive Plan Amendments.
Wallace	2022-4	The Wallace property, approximately 8.16 acres, legally described in Ordinance No. 2022-4 is assigned the future land use designation of Residential-A, as shown on the Future Land Use Map. The number of residential dwelling units on the Wallace property shall be limited to a maximum of one (1) single-family residential dwelling unit. Proposed changes to increase the allowed development density are subject to provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.

Project Name	Ordinance No.	Description
Silverleaf	2022-36	<p>With respect to Silverleaf:</p> <ol style="list-style-type: none"> <li>1. Development within Silverleaf Parcel 40 will not be permitted until the First Coast Expressway is open to traffic or January 1, 2030, whichever first occurs. More specifically, St. Johns County will not approve the first residential plat or commercial horizontal construction plans for development in Parcel 40 until the First Coast Expressway is opened or January 1, 2030, whichever first occurs.</li> <li>2. Lots located adjacent to the development edges within Parcel 40 shall be a minimum of one-half acre.</li> <li>3. Lots within the portions of Parcel 40 adjacent to land located along Hardwood Landing Road between Penny Brooke Lane and the southern end of Hardwood Landing Road and lots adjacent to and land located along Collier Road which are adjacent to the development edge within Parcel 40, will be a minimum of 100 feet wide and 200 feet deep and a minimum of one-half acre. Each of such lots shall have a deed restriction that prohibits the clearing of vegetation within the 15 feet of the lot adjacent to the development edge.</li> <li>4. Lakes and berms may be located within the Parcel 40 development edges to provide additional buffering and screening from adjacent lands.</li> <li>5. Specific land uses permitted within SilverLeaf Parcel 40 are set forth in the SilverLeaf Planned Unit Development, St. Johns County Ordinance No. 2021-93, as may be amended (the "PUD").</li> <li>6. SilverLeaf will not connect to Hardwood Landing Road or Collier Road.</li> <li>7. Lots adjacent to the development edges within the portions of SilverLeaf adjacent to the property with Parcel Identification Nos. 011565-0000 and 011566-0000 shall have a deed restriction that prohibits the clearing of vegetation within the 15 feet of such lots adjacent to the development edge along such parcels.</li> <li>8. Development within SilverLeaf Parcels 41A, 41B and 42 shall not exceed a total of 195 single-family lots, resulting in a gross density of approximately one (1) unit per five (5) acres, which is compatible with the uses of surrounding lands.</li> <li>9. Development within Parcel 41B shall include no more than 34 single-family lots, and such lots shall be a minimum of three (3) acres.</li> </ol>

Project Name	Ordinance No.	Description
		<p>10. Lots within Parcel 41A that are adjacent to State Road 13 or Collier Road, or are adjacent to lots that front on State Road 13, shall be a minimum of three (3) acres, and the remainder of the lots in Parcel 41A shall be a minimum of one (1) acre.</p> <p>11. Lots within Parcel 42 that are adjacent to State Road 13 or are adjacent to lots that front on State Road 13 shall be a minimum of three (3) acres, and the remainder of lots within Parcel 42 shall be a minimum of one (1) acre.</p> <p>12. No non-residential uses shall be permitted within Parcels 41A, 41B, and 42 except for (i) equestrian and farming uses ancillary to the single-family lots located therein, and (ii) agricultural and silvicultural uses.</p>
7501 Cowpen Branch	2022-46	The 7501 Cowpen Branch Property located along State Road 206 W, east of State Road 207, and south of Cowpen Branch Road (approximately 16 acres), is designated as Residential-A and is described in Ordinance 2022-46 [refer to small scale land use amendment ordinance]. The number of residential dwelling units on the Residential-A area of the 7501 Cowpen Branch Property shall be limited to a maximum of one (1) single family dwelling unit. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan
3560 JOE ASHTON ROAD	2022-60	The Hicks property legally described in Ordinance No. 2022-60 is assigned the Future Land Use designation of Residential-A, as shown on the Future Land Use Map. Residential uses on the Hicks property shall be limited to a maximum of two (2) single-family residential dwelling units. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes.
Greenbriar Helow	2022-76	Development of the Property shall be limited to a maximum of 2,500,000 square feet of commercial and office space and a maximum of 3,500 residential units. Land uses permitted within the Mixed Use District (Md) Future Land Use designation shall be limited to Residential, Regional Commercial, High Intensity Commercial, Neighborhood Business and Commercial Uses, General Business and Commercial Uses, and Office and Professional Services, as those terms are defined in Section 2.02.01 of the St. Johns County Land Development Code, as may be amended. Floor area and impervious surface ratios within Md shall be as permitted in Comprehensive Plan Land Use Element Policy A.1.9.4. The scenic edge along Longleaf Pine

Project Name	Ordinance No.	Description
		Parkway, Greenbriar Road and Veterans Parkway shall be an average of seventy five (75) feet, minimum 30 feet wide except where non-residential development is allowed a 30 foot scenic edge with enhanced landscaping as provided under Comprehensive Plan Land Use Element Policy A.2.1.4. The onsite Regional Preserve Network will encompass a minimum of five hundred (500) acres, as determined based on wetland delineations approved by the St. Johns River Water Management District "SJR WMD" and Florida Department of Environmental Protection "FDEP".
McCRARY FAMILY	2023-20	The McCrary Family property legally described in Ordinance No. 2023-20 is assigned the future land use designation of Residential-A as shown on the Future Land Use Map. Residential uses on the McCrary Family property shall be limited to a maximum of 6 single-family residential dwelling units. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.
Little Florence Cove Residential	2023-25	The property located on State Road 16, identified as parcel # 0113100000, approximately 19 .81 acres, is assigned a future designation of Residential - A. Development shall not exceed 5 dwelling units.
The Landings at St. Johns (Active-Adult)	2023-37	The property known as The Landings at St. Johns (Active Adult) (COMPAMD 2022-06) (the "Property") is contiguous to other land owned by the same owner known as "The Landings at Greenbriar" Site. In locations where the Property is contiguous to The Landings at Greenbriar Site, no Development Edge will be required within either the Property or The Landings at Greenbriar Site. The Property will be required to provide Development Edges where it is contiguous to land owned by others.
ST. MARKS POND BLVD (7.89 acres)	2024-25	The subject property legally described in Ordinance No. 2024-25 is assigned the future land use designation of Residential-A as shown on the Future Land Use Map. Residential uses on the property shall be limited to a maximum of 2 single-family residential dwelling units. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.

<b>Project Name</b>	<b>Ordinance No.</b>	<b>Description</b>
8460 CR 13 S	2024-37	The 8460 CR 13 S property is located along state road 13. The number of residential dwelling units on the Residential-A area of 8460 CR 13 property shall be limited to a maximum of one (1) single family dwelling unit. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.
Arnold Family Legacy	2024-46	The property known as Arnold Family Legacy (CPA 2024-02) containing approximately 11.29 acres, as legally described in Ordinance 2024-46, is designated Residential A on the Future Land Use Map, but is limited to maintaining a zoning of Open Rural and to a total of 7 residential parcels, with uses limited to those described within the Open Rural zoning category as provided for within the St. Johns County Land Development Code.
Colee Cove Hamlet	2024-59	The Colee Cove Hamlet property legally described in Ordinance No. 2024-59 is assigned the 'Future Land Use designation of Residential-A, as shown on the Future Land Use Map. Residential uses on the property shall be limited to a maximum of eleven (11) single-family residential dwelling units. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes.
Hardee Family	2024-60	The Hardee Family property legally described in Ordinance No. 2024-60 is assigned the future land use designation of Residential-A as shown on the Future Land Use Map. Residential uses on the Hardee Family property shall be limited to a maximum of five (5) single-family residential dwelling units. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.
Kellie Pacetti Family Property	2025-32	The Pacetti property legally described in Ordinance No. 2025-32 is assigned the future land use designations of Residential-A as shown on the Future Land Use Map. Residential use on the Shaw property shall be limited to a maximum of 4 single-family residential dwelling units. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding largescale amendments to the Comprehensive Plan.

<b>Project Name</b>	<b>Ordinance No.</b>	<b>Description</b>
Elam Family Legacy	2025-38	The Elam Family Legacy Property, approximately 5.74 acres, legally described in Ordinance No. 2025 - 38 is assigned the future land use designation of Residential-A, as shown on the Future Land Use Map. The number of residential dwelling units on the Elam Family Legacy Property shall be limited to a maximum of four (4). Proposed changes to increase the allowed development density are subject to provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.
McHone property	2025-41	The Mchone property legally described in Ordinance No. 2025-41 is assigned the future land use designation of Residential-A as shown on the Future Land Use Map. Residential uses on the Mchone property shall be limited to a maximum of one (1) single-family residential dwelling unit. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan
Cooper Property	2026-3	The subject property legally described in Ordinance No. 2026-3 is assigned the future land use designation of Residential-A as shown on the Future Land Use Map. Residential uses on the subject property shall be limited to a maximum of one (1) single-family residential dwelling unit. Proposed changes to increase the allowed development density are subject to the provisions of Chapter 163, Florida Statutes, regarding amendments to the Comprehensive Plan.

(n) **New Town** – as provided in Objective A.1.17 of this Comprehensive Plan.

(o) **Town Center Mixed Use District** – as provided in Goal A.3 and Objectives 3.1 and 3.2 and related polices.

(p) **Mixed Use District**

- Neighborhood Business and Commercial;
- General Business and Commercial;
- High Intensity Commercial;
- Highway Commercial;
- Light Industrial
- Heavy Industrial subject to Policy A.1.11.8;
- Agricultural uses when not incompatible with the surrounding area.
- Solid Waste and Correctional Facilities when not incompatible with the surrounding area and subject to Policy A.1.11.9.
- Cultural/Institutional;
- Office and Professional;
- Neighborhood Public Service;
- General Public Service;
- Regional Business and Commercial;
- Regional Cultural and Entertainment;
- Residential up to 13 units per acre.

A.1.13.2. Neighborhood and Community Commercial uses provided within Residential Land Use designations as depicted on the Future Land Use Map and as provided in Future Land Use Element Policy A.1.13.1, may be permitted under the following conditions:

- (a) the development is approved through the Planned Unit Development process/standards as provided in the LDC if a rezoning of the property is required to allow Neighborhood or Community Commercial uses or site plan approval by the PZA;
- (b) the commercial use is provided at a size and scale compatible with the surrounding residential area
- (c) the proposed development will promote compact commercial centers or districts rather than a strip commercial development pattern characterized by continuous linear commercial frontage along the roadway.

(d) Notwithstanding A.1.13.2 (a) above, in West Augustine, Neighborhood and Community Commercial uses may be provided in Residential Land Use designations as permitted by zoning designation or Overlay District regulations.

A.1.13.3. In addition to all other applicable Plan policies and requirements, the intensity and bulk of the types development listed below shall, without limitation, be additionally controlled by the establishment of a maximum impervious surface area. Impervious surface area shall include, at a minimum, that portion of a proposed development site which is covered by buildings, pavement, or other improvements through which water cannot penetrate. Impervious Surface Ratio (ISR) shall be as defined in the Land Development Code. Nothing in this provision shall be construed to guarantee the achievement of the maximum ISR for any specific proposed development including the provision of any bonus or incentive that may be applicable pursuant to the Plan. The actual ISR achieved by a proposed development shall be established and controlled, within the maximums provided by this provision, through the application of applicable Plan policies and implementing land development regulations and concurrency management regulations. These additional controls may restrict the ISR of a proposed development to less than the maximum provided for in this provision. The Floor Area Ratio (FAR) is determined by the numerical value obtained by dividing the gross floor area of the building by the area of the lot on which the building is constructed. This determines the maximum building size allowed on a specific lot. The FAR establishes the development characteristics on a particular lot. The maximum Impervious Surface Ratio (ISR) and Floor Area Ratio (FAR) for the listed land use classifications shall be established as follows:

<b>LAND USE</b>	<b>Maximum ISR<sup>12</sup></b>	<b>FAR<sup>12</sup></b>
Residential <sup>6</sup>		
- Residential – A	0.70	75% <sup>10</sup>
- Residential – B	0.70	75% <sup>10</sup>
- Residential – C	0.70	100% <sup>10</sup>
- Residential – D	0.70	100% <sup>10</sup>
Commercial		
- Neighborhood Commercial <sup>1</sup>	0.70	75%
- Community Commercial <sup>2</sup>	0.70	75% <sup>14</sup>
- Intensive Commercial	0.75	100%
- Rural Commercial <sup>1</sup>	0.60	100%
Industrial	0.75	70%
Mixed Use Districts <sup>3</sup>	0.75	150%
Town Center Mixed Use District	0.75	80%

Hotel, Motel, and Club Facilities Located in Residential “D” Density Zones	0.75	100%
Parks, Recreation and Open Space <sup>4</sup>		
- Active	0.50	20%
- Passive	0.20	10%
Public Buildings, Facilities and Grounds and Non-Commercial Community Facilities <sup>5</sup>	0.70	70%
Agribusiness Operation <sup>7</sup>	0.60	50%
Business and Commerce Park <sup>8</sup>	0.75	150%
Rural/Silviculture (R/S) <sup>9</sup>	0.60	70%
Agricultural – Intensive (A-I) <sup>9</sup>	0.60	70%
Airport District (AD) <sup>11</sup>	0.70	70%

**Notes:**

1. In addition to the maximum ISR and FAR, these uses are also limited in intensity to a maximum of 10,000 square feet of floor area per acre (10 KSF/acre).
2. In addition to the maximum ISR and FAR, these uses are also limited in intensity to a maximum of 12,000 square feet of floor area per acre (12 KSF/acre)
3. In the event of a conflict between the maximum ISR and FAR for an individual land use classification and the maximum ISR and FAR established for Mixed Use Districts, the ISR and FAR for Mixed Use Districts shall control. The actual maximum ISR achieved by developments proposed within Mixed Use Districts shall be additionally subject to the Plan’s applicable Mixed Use District policies and controls established through the implementing land development regulations. Mixed Use Districts are further governed by Objective A.1.9 and related Policies.
4. Project types are varied and range from large passive recreation open space to smaller urban type and water-oriented active recreational facilities. See also separate ISR and Floor Area Ratio (FAR) standards for recreation uses in Conservation areas.
5. In the event a lower ISR is established for the individual use or land use classification in which the public facility or use is located, then the lesser ISR shall control.
6. In addition to the Maximum ISR and FAR, residential developments in Residential - A and Residential – B, are subject to maximum lot coverage by all buildings at 0.25 unless the individual zoning district is less. Residential developments in Residential – C and Residential – D are subject to maximum lot coverage by all buildings at 0.35 unless the individual zoning district requires less. For Planned Developments, the above lot coverage standards shall apply to the overall

development parcel; however, no maximum coverage on any individual residential lot by all buildings shall exceed 0.65 in any Residential Planned Developments.

7. Agribusiness operations are further governed through Policy A.1.7.9 of this Plan and the Land Development Code.
  8. Business and Commerce Parks are further governed through Policy A.1.13.1 of this Plan and the Land Development Code.
  9. Development in R/S and A-I is further governed through Objective A.1.7 and related Policies in this Plan and the Land Development Code.
  10. Applies to Non-residential development.
  11. Airport District uses are further governed through the Land Development Code.
  12. See Policy A.3.2.6 for ISR and FAR established for preservation of Historic structures in the Vilano Beach Town Center Mixed Use District.
  13. Deviations to allow development to exceed the ISR and FAR in the Vilano Beach Town Center Mixed Use District shall only be allowed where there are practical difficulties in meeting the requirements. Deviations shall be subject to a nonzoning variance or waiver review and approval in accordance with the provisions established in the Land Development Code.
  14. Within the boundaries of the Hastings Overlay District , development within Community Commercial land use designations abutting Main Street are permitted a maximum FAR of 1.00.
  15. The SR 207 & Wildwood Self-Storage property legally described in Ordinance No. 2022-89, having a land Use designation of Mixed Use on the Future Land Use Map, shall be allowed Floor Area Ratio (FAR) to increase from 70% to a maximum of 120% for self-storage use.
  16. The subject property legally described in Ordinance No. 2023-47, specifically located at 11280 US Highway 1 North, having a land Use designation of Intensive Commercial on the Future Land Use Map, shall be allowed an increase in the maximum Floor Area Ratio (FAR) to 110% in lieu of the required 50% for Personal Property Mini-Warehouse/Self-Storage use only.
- A.1.13.4. All County land development regulations including zoning, subdivision regulations, and Zoning Atlas shall be subordinate to the County Comprehensive Plan and Future Land Use Map.
- A.1.13.5. The exact boundaries of the land use designations on the Future Land Use Map may require interpretation in order to determine the appropriate land use designation of various parcels and lots. When necessary, the following criteria shall be used to establish the location of a specific boundary and to allow minor deviations, if not clearly delineated on the Future Land Use Map:

- (a) The closest parcel or lot line when a land use designation boundary splits a specific parcel or lot. This provision will carry additional weight if the portion of the split lot or parcel is precluded from development as defined by the Land Use Element. However, in no instance shall a boundary line be extended more than two hundred (200) feet to incorporate the entire parcel or lot. A specific boundary line may not be extended more than one time unless changed by a Comprehensive Plan amendment.
- (b) In the absence of a nearby parcel or lot line, any geographic, manmade, or environmental features that serve as natural boundaries (e.g. roads, canals, streams, wetlands, municipal boundary, or township, range, section lines). However, in no instance shall a boundary line be extended more than two hundred (200) feet. A specific boundary line may not be extended more than one time unless changed by a Comprehensive Plan amendment.
- (c) The landward boundary of tidal marsh designated Conservation shall be the mean high-water line and shall also include those upland islands located waterward of the mean high water line of the tidal marsh. The exact landward boundary of other areas designated Conservation lands on the Future Land Use Map shall be determined by a field survey performed pursuant to applicable regulatory requirements.

A.1.13.6. The County recognizes that the Plan's Objectives and Policies sometime serve to support competing interests. Accordingly, in such instances, and in the absence of a mandatory prohibition of the activity at issue, it is the County's intent that the Plan be construed as a whole and that potentially competing Objectives and Policies be construed together so as to render a balanced interpretation of the Plan. It is the further intent that the County interpretation of the Plan, whether by County staff, the Planning & Zoning Agency, or the Board of County Commissioners, shall be afforded appropriate deference. County interpretations of the Plan that balance potentially competing Objectives and Policies shall not be overturned in the absence of clear and convincing evidence that the County interpretation has misapplied the Plan construed as a whole.

A.1.13.7. In the event of a conflict between any of the Maps and the text of the Plan, the text of the Plan shall control.

A.1.13.8. Existing uses of land which, following adoption of the Plan, are not consistent with the Future Land Use Map designation of this Plan shall become non-conforming land uses under this Plan. Continued use or development of non-conforming uses shall be subject to the non-conforming use provisions of the St. Johns County land development regulations except for the following:

- (a) structures damaged by natural disaster, accidental fire, or other disastrous force may be reconstructed within the pre-disaster footprint and within the same pre-disaster dwelling units, height and square footage, subject to

compliance with current health and safety requirements established in the Land Development Code and the Building Code. Such request to reconstruct must be made within two years of the natural disaster, accidental fire, or other disastrous force.

- (b) existing non-conforming residential structures may be allowed to add patios, balconies, decks, and similar accessory uses up to a cumulative maximum 100 square feet; such addition shall not remove the nonconforming status of the structure and such addition shall be in compliance with the land development regulations and permitting requirements with respect to such issues as setbacks, lot coverage, etc.

- A.1.13.9. The County shall continue to review and analyze traffic capacity and the extent of needed road network within the Northwest Sector. The County shall review and analyze funding mechanisms from new development and other sources. The County will also identify the strategies that it may employ to address the overall transportation needs of the area, including DRIs and such other sources as impact fees, infrastructure sales tax, and the sources listed in Florida Statutes. The County will not be required to commit to any one approach for transportation funding.

*Objective A.1.14. Community and Neighborhood Creation and Preservation*

**The County shall protect or enhance existing communities and neighborhoods and create new communities and neighborhoods that have a high quality of life, promote a sense of place, and are sustainable through strategies that provide civic, historical, recreational, and educational opportunities, and that support the diversification of the economic base and promote healthy social interrelationships.**

**Policies**

- A.1.14.1. The character of existing neighborhoods and surrounding areas shall be considered in the approval of land development proposals as provided in Policy A.1.4.11.
- A.1.14.2. Land development proposals shall consider the provision of civic gathering places/sites (e.g. performing arts pavilions, open air plazas, markets, common areas, fountains) within proximity to communities and neighborhoods.
- A.1.14.3. Mixed Use Districts and Planned Unit Developments shall provide criteria that supports the use of innovative land use patterns such as New Urbanism, Traditional Neighborhood Development, Sustainable Communities, and Smart Growth. Provisions shall be included for promotion of human scale, pedestrian-friendly streets, a variety of housing opportunities, interconnectivity of neighborhoods, underground utilities, passive and active recreation, town centers that include civic spaces, and greenways for recreation and the protection of environmental resources.
- A.1.14.4. All new development shall use the St. Johns County Greenway, Blueway & Trails

Master Plan as a guide in the planning and design of the new development, in providing access and interconnectivity between adjacent lands, and within the new development, as described in the Recreation and Open Space Element.

- A.1.14.5. The County shall promote the redevelopment of areas through the support of programs and grant applications (e.g. Main Street, Waterfront Redevelopment) for such redevelopment.
- A.1.14.6. The County shall partner with the Tourist Development Council, Chamber of Commerce, and other applicable groups to promote the establishment of eco-cultural opportunities and provide incentives to preserve, restore, or establish historic, cultural, and environmental resources.
- A.1.14.7. St. Johns County shall explore establishing an Art in Public Spaces Program that may offer development incentives, such as density bonuses, expedited permitting, or reduced fees to encourage the integration of permanent public art installations in private development projects.

***Objective A.1.15. Public School Location Planning and Siting***

**The County shall coordinate with the School District for the planning and siting of new public schools.**

**Policies**

- A.1.15.1. The County shall coordinate with the School District in the school site selection process to encourage the location of new schools within areas designated for development on the Future Land Use Map.
- A.1.15.2. The County shall collaborate with the School District on the siting of County facilities such as parks, libraries, and community centers near existing or planned public schools, to the extent feasible.
- A.1.15.3. New public schools shall be located within land use designations as provided in Policy A.1.13.1.
- A.1.15.4. Public schools should be sited so as to provide direct access from the County or State Collector or Arterial roadway system.
- A.1.15.5. The County shall coordinate with the School District to ensure that pedestrian and bicycle facilities are provided adjacent to school sites to allow safe access for pedestrians and bicyclists.
- A.1.15.6. Elementary and middle schools should be located and planned so as to allow adjacent residential uses easy access to the school site through roadway, pedestrian, and bicycle connections.
- A.1.15.7. High schools should be located and planned so as to provide sufficient buffers to adjacent residential uses and ensure sufficient on-site parking and traffic controls

to avoid disruptive traffic congestion.

***Objective A.1.16. Comprehensive Plan Amendment and Review***

**The County shall have a mechanism for review and amendment of the Comprehensive Plan. Policies**

- A.1.16.1. St. Johns County shall provide for the amendment of the Comprehensive Plan in accordance with the provisions of Chapter 163, F.S. Applications to amend the Future Land Use Map may be submitted by the owner or agent for the owner of property proposed for re-designation; by the County; by the Planning & Zoning Agency; or by the Board of County Commissioners. Applications to amend other portions of the Comprehensive Plan may be submitted by any interested party, by the County, by the Planning & Zoning Agency, or by the Board of County Commissioners. The County shall establish an appropriate fee for the review of the proposed amendments.
- A.1.16.2. Applications requesting amendment to the Comprehensive Plan or Future Land Use Map shall be evaluated based upon criteria which shall include, but not be limited to, the following:
  - (a) consistency with the Goals, Objectives, and Policies of the St. Johns County Comprehensive Plan;
  - (b) consistency with the Northeast Florida Strategic Regional Policy Plan;
  - (c) impacts on public facilities and services;
  - (d) environmental impacts;
  - (e) compatibility with surrounding areas;
  - (f) the need to modify land uses and development patterns within antiquated subdivisions; and,
  - (g) provide a cost-benefit analysis addressing the new development's economic impact to the County.
- A.1.16.3. The County may amend the Comprehensive Plan according to applicable law.
- A.1.16.4. Pursuant to applicable law, the County shall evaluate the effectiveness of the Comprehensive Plan. As applicable, the County may prepare and consider adoption of amendments to the Plan as identified in the evaluation.

***Objective A.1.17. Public Participation***

**The County shall provide opportunity for public review and comment of all Comprehensive Plan amendments.**

## **Policies**

- A.1.17.1. All Comprehensive Plan amendments and the Evaluation and Appraisal Report shall be available for public review in appropriate County buildings and on the County website prior to the Planning & Zoning Agency and Board of County Commission public hearings for their review.
- A.1.17.2. The Planning & Zoning Agency and Board of County Commission will hold publicly advertised hearings on all Comprehensive Plan amendments to solicit public input. These hearings will be advertised in local newspapers of general circulation, as required by applicable law. The County may, in addition, advertise in a specific newspaper that serves the affected area.
- A.1.17.3. The County shall use its Neighborhood Bill Rights (NBR) process to encourage public participation.

### ***Objective A.1.18. Developments of Regional Impact (DRIs)***

**St. Johns County shall review and regulate Developments of Regional Impact (DRIs) pursuant to the requirements of Chapter 380, Florida Statutes, and applicable local ordinances.**

## **Policies**

- A.1.18.1. St. Johns County shall adopt Development of Regional Impact (DRIs) land use designations which depicts DRIs that were approved prior to the adoption of the 1990 Comprehensive Plan and the Future Land Use Map. Any existing DRI that adds a land use not approved in the original DRI shall constitute a land use amendment change.
- A.1.18.2. The Caballos Del Mar DRI was approved prior to the adoption of the 1990 Comprehensive Plan with the following land uses:
  - Residential Commercial
  - Marina Golf Course
  - Resort Village
  - Community Support / Recreational HotelAdding a land use to the DRI shall require a Comprehensive Plan Amendment.
- A.1.18.3. The Saint John's DRI was approved prior to the adoption of the 1990 Comprehensive Plan with the following land uses:
  - Residential Office Retail
  - Industrial / Warehouse Golf Course
  - Hotel Rooms PGA Hall of Fame

Adding a land use to the DRI shall require a Comprehensive Plan Amendment.

A.1.18.4. The Julington Creek DRI was approved prior to the adoption of the 1990 Comprehensive Plan with the following land uses:

- Residential
- Institutional
- Commercial Office
- Open Space

Adding a land use to the DRI shall require a Comprehensive Plan Amendment.

***Objective A.1.19. New Town Development***

**The New Town Future Land Use designation means a new urban activity center and community designated on the Future Land Use Map and located within a rural area or at the rural-urban fringe, clearly functionally distinct or geographically separated from existing urban areas and other new towns. New Towns shall be of sufficient size, population, and land use composition to support a variety of economic and social activities. New Towns shall include basic economic activities, major land use categories, and a centrally provided range of public facilities and services. New Towns shall be based on a master plan and provide a clear distinction between the New Town and surrounding land uses.**

**The New Town Future Land Use designation shall guide development into a series of clearly identified and distinct villages that together form a larger New Town. Within the New Town there is a clear hierarchy of development types utilizing neighborhoods as the basic development unit. Several neighborhoods and one or two village centers combine to form a village, and several villages form a New Town. A central village functions as the Town Center Village, and includes the main employment, shopping, and cultural activities for the New Town. Villages shall have central focal points of higher densities and intensities that create an identity and a sense of place. The planned mix of uses of New Towns shall help to provide a positive fiscal impact for the County. New Towns shall offer a wide range of housing choices including affordable housing.**

**The New Town Future Land Use category may be requested for any development that meets the policies set forth herein. The Board of County Commissioners may approve or deny any New Town on a project-by-project basis, after the New Town review.**

**Policies**

A.1.19.1. **IN GENERAL.** The New Town Future Land Use designation means a new urban activity center and community designated on the Future Land Use Map and located within a rural area or at the rural-urban fringe, clearly functionally distinct or geographically separated from existing urban areas and other new towns. New Towns shall be of sufficient size, population, and land use composition to support

a variety of economic and social activities. New Towns shall include basic economic activities, major land use categories, and a centrally provided range of public facilities and services. New Towns shall be based on a master plan and provide a clear distinction between the New Town and surrounding land uses.

New Towns shall be required to apply for development approval as a Planned Unit Development process/standards as provided in the LDC or site plan approval by the PZA and must submit a master internal circulation plan for approval. The master circulation plan shall depict the traffic circulation system including the pedestrian, bicycle, and other non-automobile transportation networks. The traffic circulation system shall also include interconnectivity to the Town Center Village

and interconnectivity to the villages, neighborhoods, and employment centers. Interconnectivity shall also be provided between the New Town and adjacent property. Interconnectivity principles are described in Policies A.1.19.8 and A.1.19.9.

Land uses within areas designated as New Town on the Future Land Use Map may include Rural/Silviculture, Commercial (including Neighborhood Commercial, Community Commercial, Intensive Commercial, and Rural Commercial), Conservation, Industrial, Mixed Use, Parks and Open Space, Public, and Residential. The New Town category is intended to provide for areas of commercial, light industrial, office, and varying residential density development supported by urban services, such as, but not limited to, the provision of central water and sewer which creates development that is compact, mixed use, human scale, and provides a balance of land uses to reduce automobile trips and increase livability.

The overall residential density within a New Town shall be between 3 and 8 units per net developable residential acre. Net developable residential lands include all lands that are not wetlands, conservation areas, golf courses, or reserved for nonresidential purposes.

- A.1.19.2. **MINIMUM SIZE.** The New Town Land Use designation may be used throughout the County to encourage sustainable communities. The minimum size for a New Town shall be 2,500 acres. All applicable St. Johns County, regional, State, and Federal rules and regulations shall apply to New Town development.
- A.1.19.3. **OVERALL MIX OF USES.** To encourage a mixture of land uses, the following mixed use goals are established for the total developable land area within the New Town category as designated on the Future Land Use Map. At least 35% of lands within a New Town development shall be reserved for Open Space/Conservation lands and shall preserve a connected system of environmentally sensitive and passive recreation areas that will form a greenway system. The greenway system will serve the additional goal of surrounding and defining villages and the Town Center Village. At least 15% of this open space component must be uplands. For purposes of New Town, open space/conservation is defined as undeveloped natural

areas of land that is provided for public uses. Greenways, wetlands, and similar natural areas are open space/conservation. Open space/conservation does not include parks, golf courses, and other designated recreational lands.

**Table 1: New Town Land Uses (percentage of net developable acres)<sup>1</sup>**

Use	Minimum
Residential	40%
Workplace (retail, service, office, industrial,) <sup>2</sup>	5%

Notes:

<sup>1</sup> Net developable acres would include all areas within villages and Town Centers, and would exclude Open Space/Conservation/Greenway lands.

<sup>2</sup> Minimum area for non-residential uses to be adjusted by any credit given to nearby nonresidential development, as further described in Policy A.1.19.9.

**Table 2: Residential Uses (percentage of residential units)**

Use	Minimum
Residential Single-Family	50%
Residential Multi-Family	30%

A.1.19.4. **AFFORDABLE HOUSING.** New Towns shall provide for a wide range of housing choices, including, but not limited to, the provision of small lot subdivisions, garage and accessory apartments, which may be located throughout the New Town. Multi-family housing shall be provided within the Town Center Village and village centers. New Towns shall provide affordable housing serving the needs of very-low, low, and moderate income households. Affordable housing provisions shall be provided within the DRI Development Order or equivalent review process. The developer is encouraged to provide a minimum of 50 percent of the intended affordable housing within the New Town and 50 percent within a twenty minute drive time from the New Town. The developer may reduce the minimum by up to 30 percent by contributing to the County's affordable housing efforts. In no case shall the affordable housing within the New Town be less than 20 percent of the intended affordable housing units.

A.1.19.5. **ENVIRONMENTAL CONSIDERATION.** In considering whether a proposed amendment to the Future Land Use Map to designate an area as a New Town, the County shall consider the environmental characteristics of the proposed site and

require that the Applicant provide data and analysis regarding potential environmental impacts including, but not limited to, impacts to wetlands, sub-surface waters, and surface waters and the presence of plant and animal species that are listed by the U.S. Fish and Wildlife Service or the Florida Fish and Wildlife Conservation Commission as threatened, endangered, or as a species of special concern. Significant environmental characteristics will be incorporated into the New Town design, particularly into the greenway system. At least 35% of lands within a New Town development shall be reserved for Open Space/Conservation lands and shall preserve a connected system of environmentally sensitive and passive recreation areas that will form a greenway system. The greenway system will serve the additional goal of surrounding and defining villages and the Town Center Village. At least 15% of this open space component must be uplands. Open Space/Conservation shall not include parks, golf courses, and recreation lands.

- A.1.19.6. **PROVISION OF LANDS.** At a minimum, New Towns shall provide land for libraries, fire stations, local government annexes, school sites, and similar public uses and shall provide minimum park acreage equivalent to Comprehensive Plan LOS requirements. Principle civic uses shall be located within the Town Center Village. Elementary schools shall be located in village centers. Any provision of lands will be determined during the review process.
- A.1.19.7. **FISCAL ANALYSIS.** As part of the Comprehensive Plan amendment, New Towns shall provide a cost -benefit analysis addressing the New Town's economic impact to the County.
- A.1.19.8. **COMMUNITY FORM.** New Towns shall develop within compact and well-defined villages. Villages shall be surrounded by greenways, golf courses, natural, and manmade features that provide for edges and shall be designed with identifiable character. Elementary and middle schools, community and neighborhood parks shall be sized and located to define neighborhoods or a cluster of neighborhoods. Other public use places, such as libraries, civic centers, community clubs, museums, performing arts centers, and similar uses shall be located adjacent to schools where feasible. Neighborhoods shall be compact, pedestrian friendly, environmentally friendly, and have a mix of housing types. Higher density housing and higher intensity non-residential uses shall be located within the Town Center Village. New Towns shall be designed to achieve a diverse housing and economic mix, including housing for very low, low, and moderate incomes. Workplace/Employment Centers and Commercial uses shall be provided to encourage a job-to-housing balance and create a balance that shall sustain the economic health of the New Town. Transportation and mobility within the New Town shall be provided through a series of interconnected streets and provide access to the arterial and collector transportation system. Villages shall be interconnected with a street system including a pedestrian/bikeway system and shall provide access to the Town Center Village. A grid street pattern shall be used

where feasible and where appropriate, considering environmental, buffering, and land use constraints. Interconnectivity to adjacent parcels of land outside of the New Town shall be provided. A pedestrian/bikeway system shall be provided throughout the New Town. Alleys may be included in the New Town and may serve a variety of purposes.

A.1.19.9. **SPECIFIC USE STANDARDS.** The following standards shall be required based on the size and scale of the development. The specific design of the New Town shall be provided in the Planned Unit Development Master Development Plan.

Retail - At a minimum, 50 square feet of retail space per dwelling unit designed to serve the development shall be provided in a Town Center Village and in village centers. Retail uses shall be located and designed to encourage alternate transportation through urban design, such as sidewalks and related streetscaping. Retail uses within village centers shall be of limited scale and intensity to ensure compatibility with the low-intensity character of the predominantly residential villages.

Civic - At a minimum, 30 square feet of civic space per dwelling unit shall be required in Town Center Village of which up to 50 percent may be outdoor plazas, gardens, fountains, and similar outdoor gathering places. At a minimum, each Village shall provide 5 square feet of civic space per dwelling unit of which 50 percent may be outdoor plazas, gardens, fountains, and similar outdoor gathering places. Civic buildings include community centers, libraries, museums, auditoriums, government buildings, and similar public places.

Workplace/Employment Center - At a minimum, 150 square feet of workplace space per dwelling unit designed to serve the development shall be provided in a Town Center Village and in village centers. Workplace can include office or industrial uses.

Greenways - Greenways shall be in the form of linear connected natural corridors that will serve jointly as a greenway system that bound and define villages. Greenways will serve as conservation areas for habitat preservation and also provide passive recreation areas for walking, bicycling, birding, and other low intensity recreation activities. Greenways shall include a variety of vegetative communities, significant environmental features, and environmentally sensitive areas. The greenway system will serve the additional goal of surrounding and defining villages and the Town Center Village. At least 15% of this open space component must be uplands. Greenways shall be mapped on the DRI and Planned Unit Development Master Development Plan and shall be deed-restricted to the Property Owners Association or Community Development District, or their successors, in the PUD.

Pedestrian/Bicycle System - A pedestrian/bicycle system consisting of sidewalks, bike paths, and/or trails shall link villages to each other and the Town Center

Village. Bike paths and sidewalks will allow for safe non-automobile travel and a system of greenway trails will serve both recreation and pedestrian/bicycle travel needs of the residents.

Transit Design - Project design shall accommodate potential internal transit and links to external transit. Land shall be set aside for transit purposes. Future potential transit stops should be located in the Town Center Village, close to high density residential developments, and in or near the village centers.

Vehicular Interconnectivity - The street network shall be designed to provide connectivity between uses within villages and between villages. Connections of major streets to existing or planned streets outside villages shall be provided although this will occur on a more limited basis due to the need to limit impacts to wetlands and/or greenways/greenbelts. Interconnections between villages shall be supplemented by pedestrian and bicycle paths. Within villages, the street network shall create a hierarchy of interconnected streets to allow access between neighborhoods.

Housing Density - In order to encourage walking, biking, and other forms of non-vehicular transportation, New Towns shall provide for higher density in and around the Town Center and Village Centers. A minimum of sixty-six percent (66 %) of the residential dwelling units shall be located within one-half (1/2) mile of the Town Center Mixed Use Core and Village Centers.

Miscellaneous Design Guidelines - Basic standards shall apply to the New Town to ensure an attractive image and human-scale design principles, as represented by the following examples. The specific design of the New Town shall be provided in the Planned Unit Development Master Development Plan.

- (a) Sidewalks shall be required on both sides of all streets. A separate sidewalk, separated from the roadway by a landscape strip, may be used to satisfy this requirement for arterial roadways. Sidewalks are not required for cul-de-sacs with less than five residential lots.
- (b) Bicycle lanes are required on both sides of collector and arterial roads. A separate bike path, separated from the roadway by a landscape strip, may be used to satisfy this requirement for arterial and major collector roadways.
- (c) Street tree location shall be guided by a master tree plan. A master tree plan is required and shall be provided with the Planned Unit Development.
- (d) Varying lot sizes within blocks shall be allowed to encourage a variety of housing types. Similar housing design and front lot facades are discouraged within same street blocks.
- (e) Specific design criteria shall be developed for lots with more than one structure including garage apartments.

- (f) The road network within villages should emphasize the use of two-lane neighborhood streets in a connected road pattern rather than four-lane or wider arterials and streets. Neighborhood streets shall use traffic calming design standards to slow traffic to a reasonable speed that does not negatively affect neighborhood safety and viability. Such traffic calming design may include, but is not limited to, the installation of traffic circles, narrow travel lanes, the installation of sidewalks between trees and the streets, and the allowance of on-street parking.
- (g) Collector roads linking villages shall be designed as parkways with landscaped medians and sides.
- (h) All project utilities shall be underground.
- (i) An overall signage program shall be adopted. An overall signage program is required and shall be provided with the Planned Unit Development.
- (j) Access control measures shall include medians on collector roadways that limit left turns and limit curb cuts.
- (k) Residential and non-residential developments shall be linked by streets, sidewalks, and in some cases by separate systems of pedestrian, bike, and/or golf cart paths.
- (l) Alleys may be utilized throughout the New Town. Alleys may serve a variety of functions.
- (m) On-street parking shall be allowed on local streets and within the Town Center Village and Village Centers. On-street parking shall be designed to promote traffic calming, pedestrian use, and shopping convenience, including, but not limited to, parallel and angle parking.
- (n) Sidewalks and bicycle paths shall be of sufficient width to accommodate multiple users.
- (o) Elementary schools shall be accessed by local streets, pedestrian, and bicycle facilities, and shall be allowed in or adjacent to village centers and in the Town Center Village, provided that such local streets provide adequate access as is needed by the School District.

A.1.19.10. **TOWN CENTER VILLAGE.** The Town Center Village is intended to serve as the cultural, shopping, employment, and civic center for the New Town, and shall include a mixture of office uses and higher density residential uses surrounding a mixed-use core. The Town Center Village shall include a mixed-use retail core as further described in Policy A.1.19.11. Allowable uses within the Town Center Village may consist of the following: Rural/Silviculture (on areas as yet to be developed), Neighborhood Commercial, Community Commercial, Intensive Commercial, Conservation, Industrial (except Heavy Industrial, Mining and

Extraction, Solid Waste, and Correctional Facilities), Public, and Residential. The mixed-use core shall have the characteristics of a downtown. The size of the Town Center Village shall be between 15 and 30% of a project's net developable lands. The following standards shall govern the Town Center Village:

**Table 3: Town Center Village Residential Use Mix (percentage of Units)**

Use	Minimum
Residential Single Family	10%
Residential Multi-Family	30%

**Table 4: Town Center Village Nonresidential Use Mix (percentage of square feet)**

Use	Minimum
Retail/Personal Service	10%
Office	40%

Land Uses - The following Town Center Village land uses shall be allowed and shall be subject to design standards that will ensure ongoing market success as well as provide a human scale development design:

Traditional Neighborhoods - Traditional Neighborhoods shall be allowed within the Town Center Village as described herein. Traditional neighborhoods shall be designed with grid streets, street trees, sidewalks, uniform street, lighting, front porches, alleys, short blocks, architectural variety, and limitations on the appearance and location of garages. Each development shall have an overall net residential density that is between 4 and 6 units per acre. Permitted uses include single-family detached residential, accessory apartments, guest houses, home occupations, home offices, and neighborhood parks. Multi-family structures and limited retail, service, and professional office are also allowed.

Multi-Family Uses. Multi-Family uses may include apartment, townhome, or condominium developments.

Nonresidential Uses. The Town Center Village generally serves as the employment center and multi-family housing area and surrounds the retail/civic Main Street. Permitted nonresidential uses include retail and service uses, light industrial uses, professional and corporate offices; civic/governmental uses; and community parks.

Town Center Village Standards - Basic standards shall apply to the Town Center Village as represented by the following examples:

- (a) Human-scale guidelines shall be adopted, including but not limited to:
  - Street trees along pedestrian pathways, sidewalks, and similar areas, in accordance with the Master Tree Plan.
  - Unified Town Center Village signage program. An overall signage program is required and shall be provided with the Planned Unit Development.
  - Identification of appropriate maximum and minimum building and block dimensions for various situations, uses, and locations (not applicable to campus office uses).
- (b) The primary stormwater treatment for the Town Center Village will consist of a master stormwater management system.
- (c) Interconnectivity of pedestrian and vehicular routes throughout the Town Center Village to encourage multi-modal circulation.
- (d) Flexible setbacks and performance standards shall be developed for specific uses and locations.
- (e) Guidelines and performance standards shall encourage the use of shared facilities and infrastructure, including parking.

**A.1.19.11. TOWN CENTER VILLAGE MIXED-USE CORE.** Town Center Village Mixed-Use Core - The Town Center Village Mixed-Use Core is a pedestrian-oriented "Main Street" area of retail, service, office, residential, and civic uses. The following design standards will be applied to this area. The mixed-use core shall be a minimum size of 20 acres and not exceed a maximum size of 150 acres. The Town Center Village Mixed Use Core shall be arranged in a manner that emphasizes pedestrian-oriented design (with buildings fronting the sidewalk and street, short blocks, wide sidewalks, street furniture, and similar requirements). The following standards shall govern the Town Center Village Mixed-Use Core:

**Table 5: Town Center Village Mixed-Use Core Use Mix Table (percentage of net developable acres)**

Use	Minimum
Nonresidential	65%
Residential	10%

**Table 6: Town Center Village Mixed-Use Core Nonresidential Use Mix Table (percentage of square feet)**

Use	Minimum
Retail/Personal Service	40%
Office	20%

Town Center Village Mixed-Use Core Standards - Basic standards shall apply to the Town Center Village Mixed-Use Core as represented by the following examples:

- (a) The Town Center Village mixed-use core shall be laid out in the form of a gridiron to allow for dispersion of traffic and to promote walkability.
- (b) Street furniture and hardscape will be used to encourage pedestrians.
- (c) Overhangs, porches, awnings, arcades, and colonnades shall be encouraged.
- (d) Wide sidewalks will be required for main shopping streets.
- (e) Main shopping streets will mainly be served by on-street parking. On-site parking for uses on main shopping streets will not be allowed unless it is in the rear of a building. Such parking areas should be accessed by local streets and/or rear alleys, not on-site driveways.
- (f) Building entrances will be required for pedestrian access from adjacent sidewalks.
- (g) Upper level residential units shall be encouraged with ground-level retail, office, and similar business activities.

A.1.19.12. **VILLAGES.** Village identity shall be strengthened through a generally compact form, a distinctive name for each village, and clear village boundaries outlined by adjacent greenways. The following standards for Villages shall not apply to the Town Center Village, which is governed by Policy A.1.19.10. A village shall contain distinct neighborhoods that will each have a central neighborhood park, which shall be called the neighborhood commons. The maximum size for a village shall be 1000 acres. At least 10% of a village shall be retained in open space/conservation areas. The following residential types shall be allowed within villages:

Low-Density Residential - Low-Density Residential uses shall be located outside of the Village Centers. Low-Density Residential developments shall have an overall net residential density that is between 1 and 2 units per acre. Permitted uses include single-family detached residential, accessory apartments, guest houses, golf courses, home occupations, home offices, and neighborhood parks.

Medium-Density Residential – Medium-Density Residential Uses may be located inside and outside of Village Centers. Medium Density Residential developments will have an overall net density that is between 2 and 6 units per acre. Permitted uses include single-family detached residential, accessory apartments, guest houses, small-scale multi-family uses, golf courses, home occupations, home offices, and neighborhood parks.

Traditional Neighborhoods - Traditional Neighborhoods shall be allowed in or adjacent to defined Village Centers as defined in Policy A.1.19.13. Traditional

neighborhoods shall be designed with grid streets, street trees, sidewalks, uniform street lighting, front porches, alleys, short blocks, architectural variety, and limitations on the appearance and location of garages. Traditional Neighborhoods shall not be located in peripheral areas of the villages. Each development shall have an overall net residential density that is between 4 and 6 units per acre. Permitted uses include single-family detached residential, accessory apartments, guest houses, home occupations, home offices, and neighborhood parks. Multi-family structures and limited retail, service, and professional office are allowed in conjunction with performance standards.

**Parks** - All dwelling units shall be within ¼ mile of a park or greenway. No dwelling units may be more than ½ mile from a park. Each neighborhood shall have a central area with a neighborhood commons.

**Accessory Apartments** - Accessory apartments shall be allowed in all neighborhoods with guidelines that ensure uses are not intrusive, limited in size and scale, and are allowed only in conjunction with individual owner-occupied single-family dwellings.

**Home Office and Home Occupation** - Home-based businesses will allow and encourage residents to work out of their homes which may result in reduced peak travel demand. Standards for home office and home occupations shall be provided with the Planned Unit Development. All home offices and home occupations shall be required to apply for an occupational license prior to operation of the home office or home occupation.

**A.1.19.13. VILLAGE CENTERS.** Village centers are mixed use districts within villages that serve the civic and limited shopping needs of a village. Limited intensity and human-scale retail, service, and office uses are allowed, as well as small-lot single-family detached residential homes and accessory apartments, guest houses; home occupations, home offices; multi-family uses; elementary schools; civic/governmental uses; and community parks. Up to two village centers shall be allowed in each village, located either in a central area or at the main entrance to the village. The maximum size for a village center shall be 75 acres. Depending upon the village population and proximity to the Town Center Village shopping and services, Village Centers shall have varying levels of intensity and density. All villages shall have community parks, civic spaces, and/or commons, including at least one community building that shall be constructed by the developer during the first two years of residential development within a village.

**Table 7: Village Center Use Mix Table (percentage of net developable acres)**

Use	Minimum
Nonresidential	45%

Residential	10%
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- A.1.19.14. **Comprehensive Plan Amendment.** For all developments processed as New Town Land Use amendment, the Comprehensive Plan amendment to designate the development as a New Town on the Future Land Use Map must be accompanied by a text amendment that establishes the allowable uses and mix of land uses for the approved New Town. For New Towns which are approved as a Development of Regional Impact under Chapter 380.06, Florida Statutes, the DRI Application for Development Approval, sufficiency responses, and DRI Development Order for any New Town are recognized as the supporting data and analysis for the New Town land use designation on the Future land Use Map.
- A.1.19.15. **Nocatee Development of Regional Impact.** The Nocatee Development of Regional Impact complies with the provisions of Objective A.1.19 and its related policies through the DRI Development Order as a mixed use community that includes a mix of residential, retail, office, light industrial, hotels, churches, schools, civic, and recreational uses. The allowable uses and mix of uses within the Nocatee Development of Regional Impact is as set forth in the Development of Regional Impact Development Order dated February 23, 2001, Resolution No. 2001-30 as may be modified by a Notice of Proposed Change pursuant to applicable laws.
- A.1.19.16. Amendments adopted on March 25, 2003 pursuant to the Mediation Settlement Agreement between St. Johns County and the Florida Wildlife Federation (Resolution No. 2001-212, adopted November 6, 2001) shall not apply to the Nocatee DRI as approved by Resolution No. 2001-30, dated February 23, 2001.

***Objective A.1.20. Energy Conservation***

**The County shall implement cost-effective energy efficiency measures to reduce energy consumption and promote energy conservation, carbon reduction, green building, and economic development.**

**Policies**

- A.1.20.1. The County shall continue to implement cost-effective energy efficiency measures to reduce energy consumption in the County's fleet management, operations, building construction, and maintenance programs.
- A.1.20.2. The County shall promote energy saving techniques through the public information program established by Policy C.1.8.1. The County shall continue to enforce the Florida Energy Efficiency Code through the Development permit review and approval process.
- A.1.20.3. The County shall promote energy conservation by supporting alternative energy

resources including biofuel, solar, and wind and ensure that Land Development Regulations (LDRs) do not prohibit their use.

- A.1.20.4. The County shall encourage the research, development, demonstration, and application of alternative energy resources, particularly renewable energy resources, by allowing agribusiness renewable energy operations, solar farms, wood, and debris recycling facilities as related to alternative fuel production operations consistent with Policy A.1.7.9 and by ensuring the Land Development Regulations (LDRs) do not prohibit the use of alternative energy resources, where appropriate.
- A.1.20.5. The County shall encourage that all private buildings constructed in the County be constructed to meet the United States Green Building Council (USGBC) Leadership in Energy and Environmental Design (LEED) rating system, the Green Building Initiative's Green Globes rating system, the Florida Green Building Coalition standards, or a nationally or state recognized, high-performance green building rating system as approved by the Florida Department of Management Services.
- A.1.20.6. The County shall consider amendments to modify the Land Development Code establishing Low Impact Development standards.
- A.1.20.7. Consistent with the State's initiative to improve the sustainability of Florida's energy production and consumption patterns and to minimize the County's own carbon footprint, the County shall identify opportunities and funding for local implementation of renewable energy options that apply to the built environment, infrastructure, utilities and transportation sectors, using the Florida Green Building Council, Green Local Government Standard as a guide.
- A.1.20.8. In accordance with §163.3205, F.S., the County shall prepare buffer/screening standards in the land development regulations for solar facilities in all zoning districts in which they are allowed.

#### **Goal A.2.**

**To ensure that the Northwest Sector of St. Johns County will grow in the form of complete communities and neighborhoods within a framework of connected development edges and recreational trails, an orderly roadway and transportation circulation system, that will sustain and provide a high quality of life, protection of the natural environment, a sound economy, efficient movement of goods, services, and people and provide a healthy social and cultural environment for all residents. For the purpose of this Goal, the Northwest Sector shall be defined as the area of St. Johns County bounded by Duval County, the St. Johns River, CR 208, and Interstate 95.**

#### **Vision Statement**

The Northwest Sector Overlay provides St. Johns County with a community planning approach to respond to regional growth trends that are creating a sprawl development pattern of single use and disconnected residential "bedroom" subdivision development within the Northwest Sector. The

Northwest Sector Overlay allows St. Johns County to make development decisions in the context of complete and sustainable communities and to understand the impact of the growth trends on community patterns, community life cycles, the environment, economy, and transportation networks.

Natural environmental features within the Northwest Sector and the goal to provide an interconnected transportation network guide the Northwest Sector Overlay vision. Environmental features will be incorporated into conservation areas, greenways, greenbelts, open space, and recreation areas to create a development pattern that accommodates sustainable development while protecting the rural character held sacred by residents.

Proper design using the following goals, objectives, and policies will allow a balance between development and the natural environment and adhere to the following Vision Principles:

- Creation of a development edges and recreational trails system that connect the associated uplands, wetlands, recreational areas, and greenbelt corridors.
- Provision of scenic edge along designated roadway corridors to maintain the rural character of existing and future roadways.
- Recognition of the need for compatibility between new and existing development within the Northwest Sector.
- Balance a variety of land uses and housing to reduce reliance on the regional roadway network.
- Improve jobs-to-housing balance within the Northwest Sector of St. Johns County.
- Provide commercial centers that include commercial, civic, cultural, and recreational uses designed at a human scale and provide a sense of place.

#### *Objective A.2.1. Northwest Sector Overlay*

**St. Johns County shall utilize the Northwest Sector Overlay in the Northwest Sector, as shown in the Future Land Use Map, to realize the planning vision and promote a legacy of sustainable communities based on neighborhoods for all residents while assuring compatibility between the environment, new development, and existing residential areas.**

#### **Policies**

##### A.2.1.1. Northwest Sector General Administrative

- (a) The Northwest Sector shall be developed with neighborhoods and communities that are served by commercial support uses, schools, parks and open spaces, and civic spaces.
- (b) The Northwest Sector shall be developed with an orderly compact planned interconnected transportation network with an interconnected network of scenic edges and development edges and recreational trail system.

Commercial support uses may be developed in nodes along intersections of Major Collector or arterial roadways. Neighborhood Commercial uses may be located Minor Collector intersections within a nodal pattern. Strip commercial development is prohibited.

- (c) New development or rezoning, which increases the potential density and/or intensity of the sites within the Northwest Sector, shall be submitted and reviewed pursuant to the planned unit development process/standards as provided in the LDC or site plan approval by the PZA, the Northwest Sector Overlay Map and the goals, objectives, and policies contained herein.
- (d) Priority for mitigation of environmental impact within the Northwest Sector shall be to enhance connectivity among connected wetlands, recreational areas and parks, scenic edges, development edges, and recreational trails within the Northwest Sector. All wetland impacts and subsequent mitigation are subject to compliance with all applicable County, regional, State, and Federal permitting requirements.
- (e) New development within the Northwest Sector shall use a community planning approach that requires public participation from residents and landowners within the proposed new development's defined community impact area.
- (f) New development within the Northwest Sector may be required to identify and reserve land or provide appropriate mitigation for the following public facilities and services if it is determined that the proposed new development has an impact on the public facilities and services.
  - 1. Right-of-way for limited access, arterial, major collector, and other roads as designated on the Northwest Sector Overlay Map.
  - 2. Water and wastewater treatment facility sites.
  - 3. Regional parks, community parks, and neighborhood parks.
  - 4. School sites.
  - 5. Police, emergency medical services, and fire station sites.
  - 6. Public library sites.
  - 7. Right-of-way for bikeways and recreational trails.

Impact fee credits may be requested for the provision of the public facilities and services pursuant to the requirements established in the County Impact Fee Ordinances. In lieu of impact fee credits, the Board of County Commissioners may consider incentives in exchange for these public facilities lands. Such incentives may include, but are not limited to, additional density, flexible setbacks, or an accelerated timing and phasing of development.

- (g) The County may use other methods of acquiring Rights of Way for County roadways that may be allowed by law.
- (h) The County may require special studies if deemed necessary to sufficiently review the amendment.
- (i) Within the Northwest Sector, St. Johns County supports the protection of agricultural and silvicultural lands. The County shall investigate measures to protect these lands. Protection measures may include, but are not limited to, the transfer of development rights, State and Federal rural conservation programs, County acquisition of the land, and County subsidies to off-set loss of continued agriculture and silviculture activities.

#### A.2.1.2. Northwest Sector Circulation

- (a) The Northwest Sector Overlay Map generally depicts arterial and major collector roadways and other designated roadways.
- (b) These identified roadway corridor rights-of-way shall be protected from encroachment by development.
- (c) Specific roadway corridor rights-of-way shall be determined with an appropriate analysis similar to the Florida Department of Transportation Project Development and Environmental (PD&E) Study process.
- (d) Arterial and major collector roads shall be designed to connect commercial support services to the regional transportation network.
- (e) Minor collector and local road networks shall provide multiple travel routes within each planned unit development and throughout the Northwest Sector. Connectivity shall be provided from neighborhoods to commercial support services. Where feasible, connectivity shall be provided between adjacent neighborhoods through roadways, pedestrian, and bicycle paths.
- (f) Wildlife crossings, at a minimum, shall be provided at the general locations shown on the Northwest Sector Overlay Map. The design of the wildlife crossings shall be determined at permitting.
- (g) Local roads shall be designed and constructed with the proper lanes to accommodate traffic demand within the area. Major and Minor Collector roadways shall be designed and constructed with lanes needed to accommodate traffic throughout the Northwest Sector.
- (h) A roadway network that provides multiple alternate routes between residential communities and commercial services shall be the preferred design option.
- (i) Access management standards shall be used for arterial and major collector roadways that control the spacing of intersections, median openings, and traffic signals.

- (j) Major collector and arterial roadways shall not divide neighborhoods. Connectivity shall be controlled to preserve natural systems, maintain neighborhood development edges, and to direct the movement of traffic, bikes, and pedestrians.
- (k) SR 13 is recognized as the William Bartram Scenic and Historic Highway and shall be protected for its scenic and historic value to the Northwest area. New development shall comply with the scenic edge described in this Plan. In the event the scenic edge is averaged or enhanced by performance standards, the edge shall not be reduced below the scenic highway buffers established in the Land Development Code, unless the Board of County Commissioners finds justification to allow a smaller buffer. The Board of County Commissioners may also find justification to protect scenic quality, tree canopy, and scenic view sheds by requiring additional scenic highway buffer width as a project is reviewed.
- (l) To protect the quality of scenic highways, scenic edge standards may be enhanced with xeriscape landscaping, berms, additional native tree plantings, and increased building setbacks on designated scenic highways.
- (m) Additional needed roadway capacity across the St. Johns River shall be provided at the existing Shands Bridge location.

A.2.1.3. Northwest Sector Development Edges and Recreational Trail System

Development edges and recreational trail systems provide a foundation of the Northwest Overlay. Development edges that provide natural corridors, passive recreational opportunities such as trail systems, aesthetics, habitat protection and open space, maintain rural character and provide screening from roadways and adjacent development. Development edges and the recreational trail system serve the additional goal of providing edges for communities and neighborhoods. Development edges are further defined by the following:

- (a) Except in areas where a Scenic Edge is required, development edges shall be a minimum of 35 feet in width and located along the edge of the development boundary. Deviations to the 35 foot minimum development edge shall only be allowed where there are practical difficulties in the meeting of the development edge requirement, due to exceptional shallowness or unusual shape of a specific piece of property, where connectivity to adjacent development makes a logical pattern or other extraordinary condition of such property. When a deviation is requested, an average 35 foot development edge shall be maintained along the edge of development boundary that maintains native vegetation and in sparse areas shall be revegetated with native plants. Deviations shall be subject to non-zoning variance or waiver review and approval in accordance with the provisions established in the Land Development Code. Additional buffer and screening requirements may be

imposed as a condition of approval of the non-zoning variance or waiver to minimize the effect of the reduced development edge and ensure intent of the Northwest Sector. Except in the case where non-residential development abuts non-residential development, deviations to the development edge shall maintain a minimum of 20 feet.

- (b) Development edges and recreational trails shall be identified with the proposed development. Performance standards may be considered to allow flexibility and enhancement to assure rural character and provide for view corridors to parks, scenic areas, wetlands, and permanently protected agricultural or silviculture areas. Performance standards may include, but are not limited to, natural landscaping that limits the visual impacts of development, installation of pedestrian paths and trails, observation areas, natural areas, and similar areas that provide for outdoor passive recreation.
- (c) Development edges and recreational trails shall serve as natural or landscaped edges that define project and community boundaries. Edges, where possible, shall form interconnected trail systems, which connect communities and neighborhoods, historical sites, cultural sites, passive recreation areas, scenic areas, preservation areas, and conservation areas within the Northwest Sector.
- (d) Development edges and recreational trails may also include hiking and biking trails, nature study areas, nature trails, historic areas and structures, community gardens, and passive parks. Stormwater ponds may be allowed within the development edge when the pond is designed as an amenity to the neighborhood and is permanently protected from development.
- (e) Development edges and recreational trails shall be interconnected to areas outside the Northwest Sector and surrounding neighborhoods, where feasible.
- (f) PRDs within the Northwest Sector Overlay shall not be permitted to amend the Reserve Area of the PRD for development purposes if incorporated into the development edge or recreational trail system.
- (g) New road construction or reconstruction of existing roads that are designated on the Northwest Sector Overlay Map shall provide for pedestrian trails, bike trails, upland wildlife and wetland crossings, as feasible or appropriate.
- (h) Ravines along the St. Johns River shall be protected through the use of innovative design approaches that ensure protection of the ravines.

#### A.2.1.4. Northwest Sector Scenic Edges

- (a) Scenic edges shall be provided to preserve the rural character and preserve and enhance scenic view sheds, such as scenic vistas, the St. Johns River, natural areas, and agricultural areas within the Sector. The primary purpose of scenic edges is to screen development and be designed in a way that creates a natural edge between development and the roadway through the use of

existing natural vegetation and enhancement, where necessary, with a variety of native canopy trees, understory trees, bushes, shrubs, and ground cover. Scenic edges are also an integral part of the development edges and recreational trail system that provide trails, sidewalks, and cart paths. Recreational trails, sidewalks, and cart paths may be incorporated into the scenic edge; however, the overall goal of rural character and visual screening shall be met.

Scenic edges shall be provided along all existing arterial and major collector roads depicted on the Northwest Sector Overlay Map and any newly proposed arterial or major collector road and shall provide for an average 75 feet in width located outside the road right-of-way. The specific width and extent of these scenic edges shall be determined and identified with the proposed development. The scenic edge shall be in addition to any required right-of-way dedication or reservation.

Within the Community Commercial Future Land Use Map designation located at SR 13 and Racetrack Road, within any commercially zoned property or the commercial component of a planned unit development (except along SR 13 where only Community Commercial Land Uses may qualify), or where the lot depth of a development parcel, or portion thereof, measured from the property line or reserved right-of-way is less than 500 feet, the scenic edge shall be allowed to be reduced to 30 feet through the application of performance standards that will provide sufficient landscaping to preserve or enhance the rural character along the roadway. These performance standards shall be incorporated into the Land Development Code and may include, but are not limited to enhanced landscaping through the use of canopy trees, understory evergreen plants, and low growing shrubs and hedges. Where little or no natural vegetation exists within the 30-foot scenic edge, enhanced landscaping shall be provided to achieve a tree canopy or opacity along the roadway similar to surrounding roadway edges. Fences with a combination of canopy trees and other landscape plants that result in a natural rural appearance may be allowed within the scenic edge as enhanced landscaping.

Deviations to allow development not addressed above to encroach within the required minimum 30-foot scenic edge shall only be allowed where there are practical difficulties in the meeting the scenic edge requirement due to exceptional shallowness or unusual shape of a specific piece of property or other extraordinary condition of such property. Deviations shall be subject to non-zoning variance or waiver review and approval in accordance with the provisions established in the Land Development Code. Additional buffer and screening requirements may be imposed as a condition of approval of the non-zoning variance or waiver to minimize the effect of the reduced scenic edge and ensure intent of the Northwest Sector. In no case shall a deviation result in a

scenic edge of less than 30 feet in depth unless the Board of County Commissioners finds justification to allow a smaller buffer.

To provide a 30-foot scenic edge, the applicant shall submit a landscape plan depicting existing vegetation proposed to be used and the enhanced landscape elements as described above.

Breaks in the scenic edge may be allowed in otherwise continuous edges to allow for access and associated entrance features including subdivision signage and provide view corridors to, parks, scenic areas, and other publicly accessible areas. Commercial properties located adjacent to the scenic edge shall be allowed to maintain visibility to commercial structures, signage, and entrance features.

(b) Where feasible, a coordinated pedestrian and bicycle system consisting of sidewalks, bike paths, or trails and parks shall link Neighborhoods to each other as follows:

1. Schools.
2. Commercial services.
3. Bike paths and sidewalks shall allow for safe non-automobile travel and be integrated into a system of trails to serve both recreation and pedestrian/bicycle travel needs of area residents.
4. Sidewalks shall be required on at least one side of all new roads.
5. Bike lanes shall be required on both sides of all arterial and major collector roadways unless an alternative path is provided.
6. Trails and bikeways should connect to elementary schools. The County shall work with School District to locate elementary and middle schools in close proximity to neighborhoods to encourage walkability.

#### A.2.1.5. Northwest Sector Blueways

The St. Johns River is a scenic focal point of the Northwest Sector and is incorporated into the Blueway Plan. St. Johns County shall support the development of riverfront parks and canoe trails from Durbin Creek south along the St. Johns River to Picolata.

New development located along the St. Johns River shall reserve land for public access to the river except where the County determines such access is not needed.

#### A.2.1.6. Northwest Sector Greenways

The Northwest Sector Vision Process identified the need for a Greenway system, including wetlands and uplands, to provide wildlife habitat, recreational opportunities, natural corridors, aesthetics, and open space.

The County shall identify funding sources to purchase lands that fall within an identified greenway. As such potential greenway land and funding sources become available the County may purchase these systems or provide tax incentives, transfers of development rights, or perpetual conservation easement to protect them.

New development within the Northwest Sector may contribute land or funding sources to the County to facilitate the creation of the greenway. The Board of County Commissioners may consider incentives in exchange for these lands. Such incentives may include, but are not limited to, additional density, flexible setbacks, transfer of development rights, or an accelerated timing and phasing of development.

#### A.2.1.7. Community Planning Public Participation

Proposed Comprehensive Plan amendments and planned unit development applications shall provide for community public participation. Following pre-application submittal with the County, but prior to the Planning and Zoning Agency and Board of County Commissioners public hearings, new development within the Northwest Sector shall be planned with community public participation comprised of the County, the applicant, existing residents, and landowners. Community shall be defined at the time of the pre-application review for the planned unit development based upon impacts that may occur to the surrounding area. The boundaries of the community shall be provided within the planned unit development application.

One or more public community workshops shall be conducted prior to development approval with the residents of the defined community within a public place accessible to the residents and the landowners of the defined community. Such workshops shall be held every six months or prior to the Planning and Zoning Agency hearings, whichever comes first. Property owners within the defined community, St. Johns County Planning Division, St. Johns County Board of County Commissioners, and special interest groups that may operate within the community shall be notified of the workshop in a manner as designated by the County. A summary of the meeting shall be taken and submitted to St. Johns County prior to setting the application for hearing. A St. Johns County Planning staff employee shall attend the public workshop. The applicant shall pay all costs associated with the community public participation workshop.

The applicant shall present the proposed plan of development for public review, input, and comment. The applicant shall present to those in attendance at the public

workshop the location and proposed density/intensity of the proposed development and its estimated impact upon the defined community, schools, parks, open spaces, and community commercial support uses and how these impacts are addressed through the proposed new development. Illustrative examples of preliminary design concepts shall be presented. The applicant shall provide how the new development is integrated into the defined community.

Public review, input, and comment shall be documented in the workshop summary. All written comments shall be provided with the summary. The summary shall include the name and address of all speakers and their comment.

A.2.1.8. Northwest Sector Land Use Diversity

An overall goal of the Northwest Sector is to achieve a diverse mixture of residential, retail, office uses and civic uses with appropriate open space and recreational opportunities. The County encourages a minimum ratio of one hundred and twelve (112) square feet of retail and office space and 30 square feet of civic space per dwelling unit as a general overall goal to achieve diversity throughout the Northwest Sector.

A.2.1.9. Northwest Sector General Development Pattern

- (a) Development shall respect existing development patterns and provide for compatibility, quality, and integrity of existing neighborhoods. Screening between neighborhoods shall have a vegetation component. The use of opaque fencing, walls, and similar privacy fencing around the perimeter of neighborhoods shall also provide natural vegetation along the outside.
- (b) Incompatibilities between existing neighborhoods shall be mitigated through architectural design, development edges and recreational trails, additional landscaping and similar types of screening. Proposed mitigation for neighborhood incompatibility shall be determined by the Board of County Commissioners. The burden of proof shall be upon the applicant to prove to the Board of County Commissioners that the proposed mitigation meets the intent of this policy.
- (c) Development shall identify and incorporate into its plans measures to protect rural character, archaeological, cultural, and historic sites, when these sites are deemed to be significant by St. Johns County or the State of Florida.
- (d) Development shall avoid the creation of urban sprawl and strip development.
- (e) Development shall provide accessible open space in the form of squares, plazas, parks, greens, and similar open space design. The extent, scale, and size of these open space areas shall be submitted with the development plan. Where possible, areas used as open spaces shall consider the use of existing agricultural or rural silvicultural areas to help maintain the rural character of the sector.

- (f) Residential, commercial, retail, office, and other non-residential uses shall be provided in compact centers. Strip development shall be prohibited. Commercial, retail, office, and other non-residential uses shall be interconnected with residential areas with vehicular, bike, and pedestrian ways to assist in alleviating traffic congestion on other roadways.
- (g) When determined appropriate, development shall provide a mixture of housing types and price ranges to provide housing opportunities for all residents of the Northwest and benefit the area's economy.
- (h) Development shall provide a pedestrian friendly transportation system. Pedestrian sidewalks or bikeways shall be provided.
- (i) When determined appropriate, development shall provide the location and proposed density/intensity of development of each neighborhood, as well as the demand, location and size of schools, civic sites, and parks in accordance with the requirements of these policies.
- (j) Development shall identify major, minor collector roadways, and limited access arterial roadways. Interconnectivity within the development and with surrounding development shall be provided.
- (k) Development shall identify bikeways and pedestrian ways. Bikeway and pedestrian interconnectivity within the development and with the surrounding area shall be provided, if feasible.
- (l) Development shall identify the extent, type, and location of natural features and vistas in the planned unit development.
- (m) Development shall identify existing land uses and prevalent development patterns within and surrounding the proposed development within the defined community.
- (n) Development shall identify development edges and recreational trails and other environmental features within and surrounding the proposed development within the defined community.
- (o) Development shall identify the developable land area within the development.
- (p) When determined appropriate, Development shall identify public facilities and services available to the area, available capacity, and any deficiencies.
- (q) Development shall use underground utilities unless topography, drainage, or similar constraints cause underground utilities not to be feasible. This includes electric, water, sewer, cable, fiber optics, and phone lines that may be located in the development edges.
- (r) Development shall provide a statement of the community goals and objectives (Vision) consistent with the goals, objectives, and policies of the Northwest Sector Overlay and provide how the proposed development meets the intent

of the Vision.

- (s) Development shall identify the relationship to the surrounding defined community, neighborhoods, and commercial support areas.
- (t) When determined appropriate, the Development shall identify the proposed locations for rights-of-way and reserve rights-of-way for roadways depicted on the Northwest Sector Overlay Map.
- (u) Development shall identify neighborhood support facilities that are projected to be needed to address the impacts of the proposed development, such as, but not limited to, traffic circulation, water and wastewater treatment plants, solid waste transfer facilities, fire stations, emergency medical services, police stations, government buildings, libraries, civic/cultural places, public gathering places, parks, and schools.

#### A.2.1.10. Northwest Sector Neighborhood Design

- (a) The basic building block within the Northwest Sector is neighborhoods. Generally, neighborhoods are sized to include up to four hundred (400) dwelling units.
- (b) Neighborhoods shall include neighborhood support facilities and services.
- (c) Neighborhoods shall be planned and designed as follows:
  - 1. Except in areas where a Scenic Edge is required or a deviation is approved each neighborhood shall provide a minimum 35-foot development edge. The development edge shall contain uplands.
  - 2. Each neighborhood shall have a centrally located civic space or public gathering place in the form of a square, green, or common area to serve as a focal point of the neighborhood. These civic spaces shall be identifiable through the use of greens, parks, landscape features, and public art.
  - 3. The road network within a neighborhood shall emphasize the use of two-lane streets that connect to adjacent neighborhoods.
  - 4. Neighborhood streets shall use traffic calming design standards. Such traffic calming design may include, but is not limited to, the installation of traffic circles, narrow travel lanes, the installation of sidewalks, street trees, and the allowance of on-street parking.
  - 5. Housing shall have direct access to sidewalks and shall be oriented to parks and public spaces, where applicable.
  - 6. Housing shall have direct access to sidewalks and shall be oriented to parks and public spaces, where applicable.
  - 7. A variety of block lengths shall be provided.

8. To encourage architectural variety lot sizes shall be varied throughout each neighborhood.
9. Dwelling unit setbacks and lot location may also vary within block.
10. Repetitive housing design and front lot facades shall be discouraged.
11. Front porches, alleyways, and detached garages may be allowed.
12. A mixture of single family residential detached dwelling units, multi-family residential dwelling units, duplexes, zero lot line detached and attached residential dwelling units shall be encouraged within neighborhoods.
13. Accessory uses, such as, but not limited to, guesthouses, garage apartments, and home offices may be allowed.
14. All utilities within developments shall be underground unless topography, drainage, or similar constraints cause underground utilities not to be feasible. This includes electric, water, sewer, cable, fiber optics, and phone lines that may be located in the scenic and development edges.
15. Low wattage street lighting shall be provided in a uniform manner throughout the Neighborhood.
16. Each Neighborhood shall have a Neighborhood park, a minimum of five (5) acres per 1,000 design population of the neighborhood, pro rata with a minimum of one acre. The park shall be designed with activities and facilities that serve the projected population of the neighborhood and to accommodate all age groups of the project's projected population.

#### A.2.1.11. Community Support Uses

- (a) It is recognized that commercial areas, office areas, employment centers, and similar non-residential uses are needed to support the livability of the Northwest Sector. Commercial areas, office areas, employment centers, and similar non-residential uses developed within the Northwest Sector shall be designed to provide a unique sense of place through architectural design and a mixture of compatible uses in a compact setting. These areas shall serve as commercial retail and service areas for the residents within the Northwest Sector. Such development shall be designed with respect to compliance with the general overall design concepts established in this Policy to promote a compact unified commercial business district. Strip commercial development is prohibited.
- (b) Non-residential development design shall provide for a mix of land uses including retail, office, personal and household service establishments, institutional uses, medical uses, public/civic facilities, cultural and social facilities, parks,

playgrounds, community gardens, and other similar uses. When mixed, the projects shall include at least 10% Open Space and at least two uses chosen from Commercial, Office, or Industrial; the mix of uses should fall within 10% to 90% of the remaining land within the project. The Impervious Surface Ratio (ISR) and Floor Area Ratio (FAR) shall be as provided in Policy A.1.13.3.

- (c) Non-residential development shall be arranged in a manner that emphasizes human-scale, pedestrian-oriented design with buildings fronting the sidewalk and street, short blocks, wide sidewalks, street furniture, and similar requirements.
- (d) Non-residential development shall be oriented to serve the needs of the surrounding neighborhoods. Development parcels shall be accessed from collectors and internal streets not directly from an arterial roadway.
- (e) Non-residential development shall be designed to accommodate future linkage with a regional transit system, if or when available, with transit stops located so that they are easily accessible to commercial uses.
- (f) Non-residential development design shall provide for parking in the following manner:
  - 1. On-street parking may be allowed on local streets.
  - 2. On-street parking shall be designed to promote traffic calming, pedestrian use, and shopping convenience, including, but not limited to, parallel and angle and reverse angle parking.
  - 3. Where feasible and appropriate, parking other than on-street parking shall be located in the rear or side of the commercial structures.
- (g) Sidewalks and bicycle paths shall be of sufficient width to accommodate multiple users and commercial uses, such as outdoor markets and cafes.
- (h) Street trees shall be provided along pedestrian pathways, streets, sidewalks, and similar areas.

### **Goal A.3.**

**Develop new, redevelop, and revitalize blighted areas and existing inefficient development patterns that inadequately address the needs of residents to provide for the gradual transformation of these areas into sustainable, efficient, economically viable, attractive, and self-contained patterns of development, as represented by traditional American towns and villages.**

The traditional American town or village provides one of the most efficient patterns of development and a very high quality of life for its residents. The pattern of development exhibited within traditional American towns and villages represents a template for the evaluation and successful retrofit, revitalization, and improvement of blighted areas and for areas with

inefficient development patterns. In its ideal form, the traditional American town or village includes the following characteristics:

- A well-defined center and edge,
- A hierarchy of interconnected streets, providing for small block sizes,
- Streets designed as beautiful public space, suitable for both cars and people,
- A great diversity of housing types and affordability, providing a place for various household types that it takes to make a community,
- Places of work and shopping in close proximity to where people live,
- Well located civic uses and a variety of open spaces, including: small “shouting distance” parks close to where people live, formal greens, squares and plazas, and under the best circumstances, country side at the edge.
- Design and architectural character that is at human pedestrian-friendly scale and are consistent and compatible with the character of the neighborhoods they serve and that build upon any existing historical, cultural, or natural features that help to create a sense of place.

Within the traditional American town or village it is possible to have a high quality of life without the absolute necessity of owning a car, thereby addressing the needs of the elderly, children too young to drive, and those that may not be able to easily afford a car. Because of their compact mixed use characteristics it is possible to walk to work, to school, and to meet essential shopping needs. Further, as a direct result of their compactness, traditionally planned towns and villages can easily be served by transit systems that interconnect one area with another, thus providing access to the opportunities afforded by a much larger community. Attention to the design of public space and the mix of uses that occur within town centers, including civic anchors, markets, and frequently used services, encourage the congregation and social interaction of residents.

#### *Objective A.3.1. Town Center Mixed Use*

**The creation of the Town Center Mixed Use District (TCMUD) Future Land Use designation, to assist in the redevelopment and revitalization of existing inefficient development patterns to create sustainable towns, villages, and neighborhoods.**

The purpose of the Town Center Mixed Use District (TCMUD) land use designation is to provide for the redevelopment, revitalization, and in some cases, retrofit of existing developed areas into sustainable, efficient, and self-contained forms of development. Efficient, sustainable, and self-contained development may be represented by the traditional American towns and villages, which have a well-defined mixed use center or mixed use “Main Street” Commercial District. The TCMUD is intended to provide services within close proximity to where people live, work, and play, strengthen the sense of community and place, and create complete communities.

The establishment of an attractive, recognizable, well-defined, and economically viable town or village center is critical to providing a community with an identity and sense of place. The town or village center provides community services frequently used by residents of the surrounding neighborhoods, including: neighborhood groceries, drugstores, bakeries, barber and beauty shops, book stores, banks, post office, medical offices, pubs and restaurants. Civic uses within the town center typically include community centers, play house, churches, and libraries.

Town centers also provide residential opportunities in a denser and more compact format than might exist outside the center. Apartments above ground floor retail, live/work opportunities, town houses, condominiums, and apartment buildings are typical residential types within the town or village center. Streets connect the center to surrounding single family neighborhoods. Historically, the center has higher densities of residential than surrounding neighborhoods.

**Policies:**

**General**

- A.3.1.1. St. Johns County shall evaluate its existing patterns of development and identify opportunities to remediate existing blighted areas and inefficient development patterns by the provision of Town Center Mixed Use District (TCMUD) wherever there is a sufficient local market to support neighborhood retail and services and where establishment of such centers would improve the quality of life and sense of community in surrounding neighborhoods, improve the economic viability of the area, facilitate needed redevelopment, and would reduce and shorten vehicle trip lengths and impacts on roadways.
- A.3.1.2. TCMUD shall only be established within existing Development Area boundaries and for areas that conduct a community-based visioning process that results in the acceptance of a Vision Plan by the St. Johns County Board of County Commissioners.  
  
When TCMUD involves the retrofit or revitalization of portions of existing, established neighborhoods and communities, it is essential that the proposed plans for the retrofit or revitalization have broad based community buy-in and support.
- A.3.1.3. Areas receiving a TCMUD land use designation shall not be required to be developed under the existing Planned Unit Development (PUD) requirements in Section 5.03.00 of the St. Johns County Land Development Code (LDC) providing they are determined to be consistent with all policies included under Objective A.3.1 and applicable LDC provisions.
- A.3.1.4. The TCMUD shall be designed as a traditional small town or village “Main Street,” or “Town Square,” or a combination of these two models. The “Main Street” or “Town Square” form of development requires buildings to be pulled up to wide sidewalks and the street. Where feasible, parking shall be provided on-street, behind buildings, or in parking garages hidden from view and lined by occupied space. Buildings facing the “Main Street” or “Town Square” shall have

predominantly ground floor retail frontages with office or residential uses above the ground floor. Buildings shall form a nearly continuous frontage along the street or square face with few if any gaps between buildings, thereby creating a street space that forms an outdoor public room that is at a scale attractive and comfortable for both people and cars.

#### **Size**

- A.3.1.5. TCMUD shall not be larger than 70 acres in size unless it can be demonstrated that a larger area is necessary to meet the commercial and complimentary land use needs of residential populations that exist within 1/2 mile of the proposed district's approximate center.

#### **Location**

- A.3.1.6. TCMUD shall be located at or very near the center of the residential neighborhoods they are intended to serve, and, where feasible, shall be interconnected to those neighborhoods by a network of walkable streets.

The TCMUD shall be conveniently close to where people live and easy to access by walking as well as by automobile.

- A.3.1.7. The Town Center Mixed Use District shall be established on a main thoroughfare serving the surrounding neighborhoods or at a location traditionally recognized as the town or village center.

#### **Compatibility**

- A.3.1.8. The TCMUD should not be buffered or physically separated from the surrounding residential areas it serves. Compatibility with the surrounding areas shall be provided by good design, massing, screening, and architectural techniques. Physical separation of the center from the areas it serves would increase the distance people would need to walk to access the district and would undermine a primary function of the district.

The variety of uses appropriate for inclusion within the TCMUD does not require physical separation from residential areas or buffering. The TCMUD includes residential uses and is made compatible with surrounding residential areas by careful attention to design. The successful TCMUD should be considered an aesthetically pleasing addition that increases the value of homes that are within easy walking distance.

Separation from surrounding residential areas may occur as a result of the provision of small parks or efforts to preserve important natural areas, but separation should be avoided to the greatest extent consistent with achieving other goals and objectives.

#### **Architecture**

- A.3.1.9. TCMUD shall have a design and architectural character that is consistent and compatible with the character of the neighborhoods they serve and that builds upon any existing historical, cultural, or natural features that create a sense of place.

**Streets, Blocks, Sidewalks, and Alleyways**

- A.3.1.10. The TCMUD shall include a hierarchy of interconnected streets designed as well-proportioned and aesthetically pleasing public spaces that accommodate both pedestrians and vehicles. The streets and alleyways provided shall provide for pedestrian and vehicle circulation within the District as well as between the District and surrounding neighborhoods. The network of streets and alleyways provided shall meet the following basic criteria:

- (a) The District shall be well connected to the surrounding neighborhoods by multiple access points accommodating both vehicles and pedestrians.
- (b) The hierarchy of new interconnected streets within the TCMUD should form blocks that predominantly have block faces between 300 and 500 feet. No new block face should ever exceed 750 feet.
- (c) The hierarchy of streets and alleyways shall, when possible, provide a continuous network of vehicular, pedestrian, and bicycle circulation.
- (d) All streets shall be detailed with sidewalks, on-street parking, regularly placed street trees, and pedestrian-scaled lighting.
- (e) Sidewalks shall be continuous within the District and shall have a minimum width of 8 feet in existing areas and 12 feet in new areas on mixed use streets, and a minimum width of 4 feet in existing areas and 5' in new areas on residential streets. Within areas intended to provide for sidewalk restaurant and café seating wider sidewalks are encouraged.
- (f) Use of arcades or awning over sidewalks is encouraged within commercial areas.
- (g) Alleyways, when possible, shall be provided to accommodate rear-loaded parking, municipal and utility services, and for the loading and unloading of goods.
- (h) Streets shall be designed so that buildings facing the street are properly proportioned to the width of the street, forming a sense of enclosure and the feeling of an outdoor room. The proportion of building height to street width should fall within a range of 1:1 to 1:6 and should never be less than 1:6. Where building height to street width is less than 1:6, the sense of enclosure and spatial definition is lost.
- (i) Buildings should be built to the front property line adjacent to sidewalks.

**Uses**

- A.3.1.11. TCMUD shall include the mix of uses necessary to address the regular needs of surrounding residential areas and provide places of work and shopping in close proximity to where people live.

The mix of uses that are proposed for a specific TCMUD will vary depending upon an analysis of the surrounding neighborhoods proposed to be served and the identified needs of the area.

Anticipated uses within all designated TCMUD's would include: retail shopping, entertainment opportunities, office, restaurants, service and professional uses, multifamily residential, open space in the form of a town green or square, and civic uses such as community centers, meeting halls, libraries, theatres, and churches.

- A.3.1.12. Retail and commercial uses permitted within the TCMUD shall be limited to those that: 1) can be provided on a walkable pedestrian scale, 2) provide for the regular daily needs of residents in the surrounding neighborhoods, eliminating vehicle trips or reducing the length of vehicle trips, 3) are compatible with residential areas, and 4) can be provided in a manner consistent with the Vision Document and Conceptual Master Design Plan developed during the public participation vision process and implemented through the Land Development Code.
- A.3.1.13. All buildings constructed within TCMUD shall have a minimum ground floor to ceiling height of 12 feet. Retail shall be a required ground floor use in areas designated as requiring ground floor retail in the regulatory plan for the TCMUD. In all other areas of the TCMUD, retail uses may be allowed on the ground floor, but not required. Retail uses require higher ceilings than residential uses. A floor to floor height of 12 feet provides for the needs of small-scale retail, including space for air ducts and equipment. A floor to ceiling height of 12 feet also accommodates residential uses and provides for the reuse of buildings over time as the needs of the district change. It is noted that within historic neighborhoods where high ceilings were provided within residential structures that formerly residential buildings have been converted to restaurants and shops over time as the needs of the community change.
- A.3.1.14. Office/Professional uses providing service to the surrounding neighborhoods shall be allowed throughout the TCMUD above the ground floor, and as ground floor uses within mixed use office/residential buildings in those areas not required to have ground floor retail, providing the ground floor, floor to ceiling height is at least 12 feet.
- A.3.1.15. Residential densities within the TCMUD shall be no greater than 13 units per acre in the Mainland Area and no greater than 8 units per acre in the Coastal Area. Ideally the average residential density within a radius of .25 miles of the District center should average at least 6 units per acre, which provides for single family homes on large lots to be balanced by the provision of multifamily units to meet the objective average density.

Higher density within close proximity of businesses is needed to have viable Town Center. Higher densities support a larger number of businesses and services for the residents in close proximity to where they live.

- A.3.1.16. Multifamily residential uses, including apartments, town/row houses, and condominiums shall be allowed throughout the TCMUD above the ground floor retail. Buildings not required to have ground floor retail may be used as entirely residential provided the ground floor, floor to ceiling height is at least 12 feet. Detached, single family housing shall be permitted within the TCMUD, but only in those areas designated for such use within the regulating plan.
- A.3.1.17. Uses other than retail, office, residential, open space, and civic may only be included with TCMUD providing the use has been specifically included as allowable within the adopted regulatory plan for the subject area, and further, to the extent authorized by sections of the St. John's County Land Development Code pertaining to the specific TCMUD.

Some uses, such as hotel and motel, may be appropriate within areas that have traditionally included such uses, but may not be appropriate in other locations. Beyond the basic retail, office, residential mix, uses should be tailored to the needs of the surrounding neighborhoods they serve and geared toward balancing deficiencies.

- A.3.1.18. Architectural features such as porches, courtyards, fountains and snippets, shall be encouraged and included in building design to the extent consistent with the intent of the Master Plan and Policy A.3.1.9.

#### **Open Space/Civic Buildings**

- A.3.1.19. Provision for at least one public open space in the form of a well-defined public green, square, plaza, or pavilion shall be required within TCMUD.
- A.3.1.20. At least one prominently located building site, to be used exclusively for the construction of a multi - purpose civic building that allows for a range of community-based activities, meeting place, holiday socials, in-door recreational activities, and of at least 5,000 sq. ft., shall be reserved within the TCMUD. Proposed building locations shall have a prominent location, such as the termination of a vista along an important street or anchoring and facing the required public green, square, or plaza pursuant to Policy A.3.1.19 unless there is an existing civic structure located within a 1/2 mile radius connected to the TCMUD.

#### **Parking**

- A.3.1.21. Parking provided within TCMUD shall conform to the following design criteria:
- (a) Where feasible, all streets within the district shall provide the capability of on street parking,
  - (b) All surface parking lots shall be located behind the primary building façade

and screened from street view with buildings, garden walls, and/or landscaping,

- (c) Parking structures shall be located to the interior of the block and are to be screened on all sides facing a street by habitable uses on all floors,
- (d) Adjacent commercial properties shall be required to interconnect parking areas so that vehicles can move between lots without entering the street, and
- (e) Parking incentives shall be established in the TCMUD regulations, including on-street shared parking credits and urban scale parking standards.

#### **Vendors**

A.3.1.22. Vendors may be allowed within the TCMUD.

#### **Public Art**

A.3.1.23. Public art shall be encouraged and promoted throughout the TCMUD, such as wall murals and sculptures for cultural purposes and to promote a sense of place. Public art shall be reviewed and approved by the Design Review Board, if applicable.

#### **Outdoor Sales & Markets**

A.3.1.24. Outdoor retail sales adjacent to retail uses are allowed on sidewalks. Appropriate permits are required. Outdoor markets may be allowed as provided in the Land Development Code.

#### **Signage**

A.3.1.25. Pedestrian friendly signage on sidewalks will be encouraged. Signage shall comply with land development regulations and permitting requirements. Monument signage is prohibited unless designed of a size and scale suited for a pedestrian walkable place.

#### **Billboards**

A.3.1.26. Billboards shall be prohibited in the TCMUD.

#### **Drive-through Facilities**

A.3.1.27. Drive-through facilities shall be prohibited in the TCMUD unless provisions of Policy A.3.2.8 are met.

#### ***Objective A.3.2. Establishment of the Vilano Beach /Town Center Mixed Use District***

**The model for the creation of the Town Center Mixed Use land use designation is the Vilano Beach Town Center Project, a Waterfronts and Main Street Florida Community. This project began with a vision process accepted by the County and with technical and financial support from the State Land Planning Agency and other state, regional, and federal agencies. This effort is recognized by the state as a model for sustainable growth and successful and proactive partnering between the community and government.**

The Vilano Beach Town Center vision is to create a place that maintains the small beach town community character through the delicate balance of the old with the new. The Vilano Beach Town Center provides a mixture of residential and commercial uses that provides goods, services, and places for a synergetic life style center for residents and visitors, alike.

The Vilano Beach Town Center contains a Main Street that will be developed with a range of commercial uses, grocery store, drycleaners, hotels professional offices, restaurants, specialty retail, and art galleries. The second and third floor will allow for commercial uses, however, it will also allow for residential uses to that support a Traditional Neighborhood Development (TND) concept, for example, live work opportunities. Hotels and motels, including extended stay and Bed & Breakfast, is allowed but shall not exceed commercial or residential uses within the Town Center.

The Vilano Beach Town Center has terminus at the Atlantic Ocean and Intracoastal Waterway. Structures and businesses shall be built and designed to promote the character of a beach community, to view the natural beauty of the area, i.e., scenic vistas of downtown St. Augustine, the Intracoastal and the Atlantic Ocean, sunrises and sunsets of the area, and take advantage of coastal breezes.

The community civic pavilions located at the Atlantic Ocean and the Intracoastal Waterway are envisioned to be the hub for social and cultural activities for the surrounding community and visitors. These pavilions help make the area a lively and fun place to live and visit.

**Policies:**

- A.3.2.1. The Vilano Beach Town Center Mixed Use District shall be implemented through the St. Johns County Land Development Code by the following regulatory framework:
- (a) A Regulatory Plan for the Vilano Beach Town Center Mixed Use District (a graphic document that maps the location of all streets and alleys, the building types to be accommodated, and the location of any public open space and required civic sites) and
  - (b) Development Regulations for the Vilano Beach Town Center Mixed Use District (defining the Building Types, and for each type: Building Placement, Building Uses, Architectural Standards, Building Preservation, Sign Standards, Parking and Loading Standards, and Landscape Standards).
- A.3.2.2. The Vilano Beach Town Center Mixed Use District was developed pursuant to the objectives set forth in Goal A.3 the policies included under objective A.3.1. Per the regulatory framework laid out above and the land area included within the district, the build-out of the Vilano Beach TCMUD will not exceed:
- Retail Office 33%
  - Residential 33% or limited to 8 units per acre as averaged over the Vilano Beach Town Center Mixed Use District.

- Hotel/Motel 30%
  - Civic 4%
- A.3.2.3. The Vilano Beach Town Center Mixed Use District shall be exempt from the civic space requirement listed in Policy A.3.1.20.
- A.3.2.4. Structures shall be built to preserve the Vilano Bridge view shed for aesthetic and economic purposes.
- A.3.2.5. Economic Redevelopment Residential Units Exchange program shall allow exchange of residential unit rights between properties (sending and receiving properties) within the Vilano Beach Town Center Mixed Use District so long as any exchange of residential units results in an equal reduction of residential unit rights from a sending property located within the Vilano Beach Town Center Mixed Use District based on the boundary of the District as adopted in 2020 as shown on Exhibit 3.2.5.E below, and pursuant to implementing regulations of the County's Land Development Code. In no case shall an exchange of residential units result in a maximum density on any receiving site exceeding 16 units/acre.
- A.3.2.6. In an effort to promote the preservation of historic "landmark" structures that establish the unique historic character and "sense of place" in the Vilano Beach Town Center, property owners may consider the following options:
- (a) Incentives for owners who restore and preserve a qualified historic structure on the property. These incentives include:
1. Increase in the Floor Area Ratio of the buildable property from 0.80 to 1.5, excluding the floor area of the historic structure.
  2. Increase in the Impervious Surface Ratio of the buildable property from 0.75 to 0.90, excluding the historic footprint.
  3. Elimination of parking requirements for Commercial/Retail/Office uses if buildable property is under 30,000 square feet.
  4. A fifty percent (50%) reduction of parking requirements for Commercial/Retail/Office uses if buildable property is over 30,000 square feet.
- (b) Additional opportunities supporting the preservation and restoration of qualified historic structures include Historic Preservation Ad Valorem Tax exemptions for a 10-year period, the Economic Redevelopment Residential Units Exchange Option, and potential building code waivers.
- A.3.2.7. Vendors may be allowed pursuant to the Land Development Code.
- A.3.2.8. Due to the fact that financial institutions are appropriate for the Vilano Beach Town Center Mixed Use District (VBTCMUD) and that modern financial institutions are typically built with a drive-in and drive-up facility, the County may approve drive-

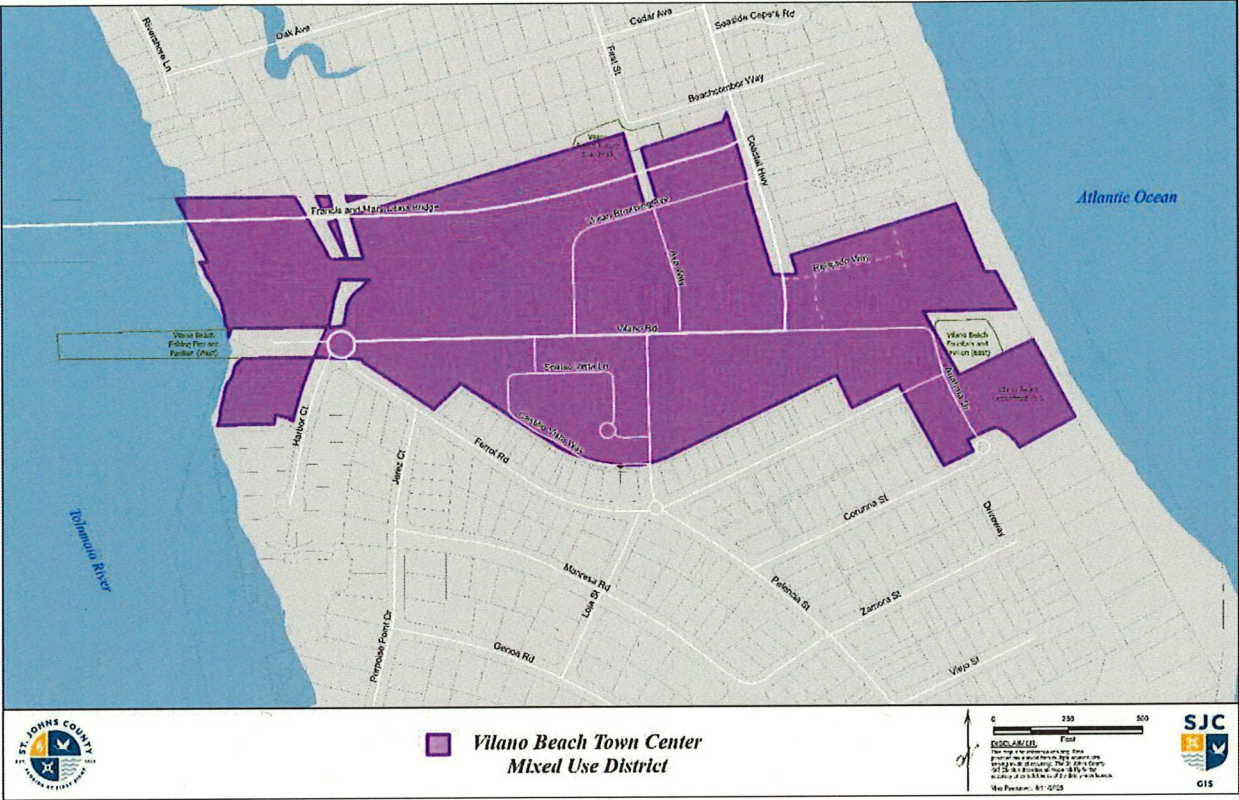
in facilities attached to neighborhood-serving financial institutions and such financial institutions with drive-in/drive-up facilities may only be located within the area of the VBTCMUD bounded by Vilano Road, Coastal Highway, and Poplar Road. Prior to a drive-in and drive-up facility being permitted the County shall amend the Land Development Code to include standards and procedures to implement this policy.

- (a) Drive-in and drive-up facilities may only be allowed as accessory to a neighborhood serving financial institution.
- (b) Based on the size and configuration of the block, its location within the VBTCMUD, the fact that this particular block already attracts significant vehicular traffic due to the size and use of the retail development, and the configuration of the buildings and parking currently thereon, which allow the site and design requirements described below, and to preserve the Vilano Beach Town Center ideals, a drive-in and drive-up facility may only be located within the block of the VBTCMUD bounded by Vilano Road, Coastal Highway, and Poplar Road.
- (c) The drive-in and drive-up windows may not be visible from Vilano Road or Coastal Highway. The drive-in and drive-up windows must be located in the rear of a building or the interior of a parking area and shall be screened from view along public streets and adjacent property by using enhanced landscaping, roof-top coverage, walls, fences, canopies, or other similar design elements.
- (d) The drive-in and drive-up windows must be located with access from an alley or the interior of a parking area.
- (e) The establishment containing such drive-in and drive-up window must be designed consistent with an urban pedestrian-oriented design concept and include the following elements:
  - 1. Locate the building's main entrance fronting on Poplar Avenue with direct route from the public sidewalk.
  - 2. Financial institutions shall have no more than three (3) drive-in lanes, one (1) of which may be a drive-up window.
  - 3. The stacking lanes shall not be located closer than 100 feet from Vilano Road. Stacking and drive-in or drive-up lanes shall be screened from view along public streets by using enhanced landscaping, screening, walls, fences, or other similar design elements, with only the driveway entrance/exit areas and corresponding line-of-sight areas being visible as needed.
- (f) If the financial institution vacates the building and another one does not relocate on the site within one (1) year, the drive in or drive-up lanes must be

removed or converted to a compatible use with the new commercial/retail use, e.g. patio, outdoor seating area, etc.

- (g) If developed, any such facility shall comply with the standards herein as well as with any other applicable standards as may be provided by this Plan and the Land Development Code.

**EXHIBIT 3.2.5.E**



**Amendments:**

- Ordinance No. 2012-16 June 19, 2012;
- Ordinance No. 2014-3 January 21, 2014;
- Ordinance No. 2015-13 February 17, 2015;
- Ordinance No. 2020-27 August 6, 2020;
- Ordinance No. 2021-52 August 17, 2021;
- Ordinance No. 2021-54 August 17, 2021;
- Ordinance No. 2022-36 May 17, 2022

# B

# TRANSPORTATION



**SJC**



**COMPREHENSIVE  
PLAN UPDATE**

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## B. TRANSPORTATION ELEMENT

### Goal B.1.

The County shall provide countywide coordination and planning to achieve a balanced transportation system which consists of both public and private transportation networks and which provides for the safe and efficient movement of goods and people, including the transportation disadvantaged.

#### *Objective B.1.1. Level of Service Standards*

The County shall maintain Levels of Service standards based on data and analysis for all roadway segments within the major roadway network.

- B.1.1.1. The established level of service standards during the peak hours shall be set forth below and in Policy B.1.1.2 and Policy B.1.1.3. Roadway Level of Service shall be determined by acceptable methodologies.

Roadways by Area	Minimum Acceptable Level of Service
Florida Intrastate Highway System	As agreed to by Florida Department of Transportation and St. Johns County
Rural Area	C
Transitioning, Urban Area or Community	D
Urbanized Area	D

Exceptions to the standards adopted herein, which represent an adequate level of service standard for each of the listed segments, shall apply as follows:

Roadway Segment	From - To	Level of Service
US 1	Wildwood Dr. to St. Aug. City Limits	E*
CR 214	Holmes Blvd. to US 1	E
11th Street	SR A1A to A1A Beach Blvd.	C
16th Street	SR A1A to A1A Beach Blvd.	C
A Street	SR A1A to A1A Beach Blvd.	C
Pope Road	SR A1A to A1A Beach Blvd.	C
*Shall be evaluated at the time of six lane construction of this corridor to bring the LOS to adopted standard.		

- B.1.1.2. The inventory of roadway segments which cannot be expanded by two or more through lanes because of physical, environmental, or policy constraints shall be follows:

Roadway	Segment
CR 214 (W. King St.)	Holmes Blvd. to US 1
SR A1A	Flagler Co. Line to SR 206
SR A1A	St. Augustine City Limits to Mickler Rd.
SR A1A	CR 210 (Palm Valley Rd.) to Duval Co. Line
SR 13	CR 16A to Roberts Rd.
Masters Dr./Palmer St.	CR 214 to SR 16
CR 210 (Palm Valley Rd.)	Mickler Rd. to SR A1A
CR 210A (Roscoe Blvd./Solana Rd.)	CR210 (Palm Valley Rd.) to SR A1A
International Golf Parkway	Within Twelve Mile Swamp

The level of service for constrained roadways shall be maintained. For roadways in the urbanized area, maintained means that any constrained facility will be allowed to operate at levels that do not exceed a ten percent increase in peak hour traffic volumes or a ten percent decrease in peak hour operating speeds, once the level of service for the constrained roadway is at or below the adopted level of service standards in Policy B.1.1.1. Constrained roadway segments for which maintained means a maximum increase of ten percent in peak hour traffic volumes or ten percent decrease in peak hour operating speeds are:

Roadway	Segment
SR 13	Greenbriar Rd. to Roberts Rd.
CR 210 (Palm Valley Rd.)	Mickler Rd. to SR A1A
CR 210A (Roscoe Blvd.)	CR 210 to TPC Blvd.
SR A1A	CR 210 (Palm Valley Rd.) to Duval Co. Line

For St. Johns County roadways not in the urbanized area, maintained means that any constrained facility will be allowed to operate at levels that do not exceed a five percent increase in peak hour traffic volumes or a five percent decrease in peak hour operating speeds, once the level of service for the constrained roadway is at or below the adopted level of service standards in Policy B.1.1.1. Constrained roadway segments for which maintained means a maximum increase of five percent in peak hour traffic volumes or a five percent decrease in peak hour operating speeds are:

Roadway	Segment
CR 214 (W. King St.)	Holmes Blvd. to US 1
SR A1A	Flagler Co. Line to SR 206
SR A1A	St. Augustine City Limits to Mickler Rd.
SR 13	CR 16A to Roberts Rd.
Masters Dr./Palmer St.	CR 214 to SR 16
CR 210 (Palm Valley Rd.)	Mickler Rd. to SR A1A
CR 210A (Roscoe Blvd./Solana Rd.)	CR210 (Palm Valley Rd.) to SR A1A
International Golf Parkway	Within Twelve Mile Swamp

- B.1.1.3. The inventory of backlogged facilities is comprised of those roadways operating below the adopted level of service standard at the time of plan adoption and are not designated as constrained. The adopted level of service standard of roadways designated as backlogged shall be maintained. Maintained in the rural area means that any backlogged facility will be allowed to operate at levels that do not exceed a five percent increase in peak hour traffic volumes or a five percent decrease in travel speed. Maintained in the urbanized area means that any backlogged facility will be allowed to operate at levels that do not exceed a ten percent increase in peak hour traffic volumes or a ten percent decrease in travel speed.

***Objective B.1.2. Transportation Management Systems***

**St. Johns County shall continue to maintain a safe and efficient roadway network by implementing the concurrency management system and implementing maintenance and operations improvements through various programs.**

- B.1.2.1. The County shall continue to implement its pavement management system to insure that all paved roadways are maintained in safe condition for motorists and bicyclists.
- B.1.2.2. Traffic operation improvements shall be undertaken when warranted to improve the safety and efficiency of the existing roadway network.
- B.1.2.3. Accident records shall be investigated on a regular basis to determine necessary improvements to the roadway network which are warranted to relieve high accident conditions and to enhance the safety of motorists, bicyclists, and pedestrians.
- B.1.2.4. The County shall continue to implement its bridge maintenance and rehabilitation system to ensure safe structural condition and compliance with all applicable FDOT standards.
- B.1.2.5. To maintain an acceptable Level of Service (LOS) all major developments shall be required to complete an appropriate traffic impact analysis as part of the development review process as required by the Land Development Code (LDC) (potentially also called Land Development Regulations or LDRs).
- B.1.2.6. The County shall allow for the negotiation in development agreements of a

proportionate share cost of the development for the construction of one or more capacity improvements on the Major Roadway Network necessary to serve the development. At the time a development order or permit is issued, the necessary facilities and services shall be subject to a binding executed agreement which requires the necessary facilities and services to service the new development to be in place or under construction no more than three years after the issuance of a certificate of occupancy for the portion of development impacting one or more deficient roadway segments. The proportionate share payment shall be applied to the project cost of one or more capacity improvement projects in the development's impact area. The development agreement shall specifically require the payment of the proportionate share prior to the issuance of any building permits for the development. The proportionate share payment shall be consistent with the policies of the Land Development Code.

#### ***Objective B.1.3. Transportation Improvement Plans***

**The County shall develop a future roadway network which is consistent with the Future Land Use Map, consistent with the Schedule of Capital Improvements, and coordinated with the Federal, State, regional and local transportation planning departments and agencies and with the plans of adjacent jurisdictions.**

- B.1.3.1. The County shall utilize appropriate modeling data, as available, to assist in developing transportation priorities and schedules to better establish a linkage between future land use and transportation in comprehensive plan and land use development decisions.
- B.1.3.2. The County shall continue to enforce the provisions of the Concurrency Management System. The County shall review and revise the Concurrency Management System as needed.
- B.1.3.3. The County shall include transportation improvements on its Five Year Schedule of Capital Improvements.
- B.1.3.4. St. Johns County shall on an annual basis evaluate, rank, and add proposed roadway improvements as feasible to the Projected Roadway Improvement Needs and Five Year Schedule of Capital Improvements and based on the following guidelines:
  - (a) The project is needed to protect the public health and safety or fulfill the County's legal commitment to provide facilities and services.
  - (b) The project is needed to preserve or achieve full use of existing facilities; promote efficient use of existing facilities; or, prevent or reduce maintenance or improvement costs.
  - (c) The project is needed to provide service to developed areas lacking full service; or, promote in-fill development within existing urbanized areas.

- (d) The project is needed to provide service to development areas consistent with the Future Land Use and Transportation Elements of the Comprehensive Plan or to provide service to areas which may be approved as amendments to the Land Use and Transportation Element of the Plan.
- B.1.3.5. Transportation Impact Fees.
- (a) All future development shall be assessed equitably for the cost of roadway improvements to serve development areas pursuant to the provisions of the applicable impact fee ordinance.
  - (b) The County will review the adequacy of the impact fee schedule on a regular basis, not to exceed every five years.
  - (c) The County will continue to work with municipalities to develop interlocal agreements/joint planning agreements for implementation of impact fees within the municipalities.
- B.1.3.6. The County shall continue to implement its development review procedures ensuring that all development proposals are reviewed prior to receipt of construction approval to insure consistency with the objectives and policies of the Comprehensive Plan and Land Development Code.
- B.1.3.7. The County shall continue to enforce its Land Development Code to control connections to roadways through access management strategies, that control strip development, encourage access control, encourage interconnectivity between developments, and promote transit use.
- B.1.3.8. The County shall require all new or improved transportation facilities be constructed to County standards. The County requires transportation facilities be brought up to standard prior to development of unincorporated lands.
- B.1.3.9. The visual and functional characteristics of streets are important in the design of the community. The design principles may include:
- (a) Streets should be designed as public open space
  - (b) to accommodate a mix of travel modes including vehicles, bicycles, transit, and pedestrians.
  - (c) Streets should be designed holistically, considering the pavement, curbing, bikeways, pedestrian ways, public transit, user safety and comfort, lighting, signs, front yard setback areas, design speed, and building facades.
  - (d) Complete Streets design, implementation, and retrofitting.

*Objective B.1.4. Right of Way Protection*

**The County shall continue to implement its program for protection and acquisition of rights- of-way for the major roadway network to ensure continuity of the roadway network and to protect existing and future roadway network depicted in the Traffic Circulation Plan from development and other encroachments.**

- B.1.4.1. St. Johns County shall maintain its right-of-way permitting process to protect the existing rights-of-way from encroachment and detrimental construction activity.
- B.1.4.2. St. Johns County shall maintain its development review process to identify where proposed development may encroach on future right-of-way requirements. As permitted by applicable law, the County shall negotiate for dedication or reservation of necessary rights-of-way along major transportation corridors.
- B.1.4.3. St. Johns County shall establish minimum right-of-way requirements consistent with those adopted in the Transportation Element for new roadway construction which will accommodate existing and future traffic demands.
- B.1.4.4. St. Johns County shall designate regional corridors consistent with the Traffic Circulation Plan where advanced acquisition of right-of-way or right-of-way preservation strategies established in a transportation corridor management plan may be desirable to protect future transportation corridors.
- B.1.4.5. St. Johns County shall continue to implement its Land Development Code to provide for acquisition, reservation, or preservation of right-of-way in advance of road construction.
- B.1.4.6. The County shall discourage any transfer of roadways to the County's jurisdiction unless the roadways are improved to meet County established operation level of service, current design standards, and are accompanied by a commensurate level of operating funding during the first three years of transfer.

*Objective B.1.5. Bicycle and Pedestrian Facilities*

**The County shall, through coordination with FDOT and municipal governments, as necessary, encourage, provide, or require bicycle and pedestrian ways for the safe integration of bicycle and pedestrian movement on selected segments of the roadway network, within public facilities, commercial development, residential areas, recreational facilities, and within other areas that allow access.**

- B.1.5.1. The County shall establish and regularly update (at least every five years) a Bicycle Facilities Route Map which shall designate those roadway facilities within the County for safe bicycle use.
- B.1.5.2. The County shall continue to implement its Land Development Code to provide for bicycle and pedestrian paths and sidewalks on all new collector roads and collector roads planned for improvement.

- B.1.5.3. The County shall coordinate with and encourage the St. Johns County Board of Education to implement a curriculum of Traffic Safety & Education, which shall emphasize bicycle safety in all County elementary and middle schools.
- B.1.5.4. The County shall continue to implement standards, design and construct facilities and features, including wider paved roadway shoulders and roadway stabilization provisions, to accommodate bicycle and pedestrian use, where feasible.
- B.1.5.5. The County shall continue to implement its Land Development Code to accommodate bicycles for the following types of project:
  - (a) Construction, reconstruction, and resurfacing projects on all County arterial and major collector roadway projects unless:
    - (1) It would be contrary to public safety;
    - (2) The costs would be excessively disproportionate to the need or probable use; or
    - (3) In areas where other available means or factors indicate the absence of need (such as existing bike paths).
  - (b) Construction, reconstruction, and resurfacing projects on all arterial and major collector roadway projects performed by developers as a result of a negotiated development order to ensure that the provisions for bicycle facilities are followed.
- B.1.5.6. The County shall continue to coordinate these requirements with applicable municipal governments, FDOT, and other applicable transportation agencies in establishing continuity in bike trails.
- B.1.5.7. The County shall provide for the maintenance of pedestrian and bicycle travel ways located on County facilities and cooperate with FDOT and adjacent local governments in efforts to develop a systematic pedestrian and bicycle travel way network within the County and between adjacent Counties.
- B.1.5.8. The County shall continue to enforce its Land Development Code and associated regulations that require developments to provide bicycle paths and lanes, pedestrian travel ways, sidewalks, and greenways in order to provide for travel and recreational opportunities.
- B.1.5.9. The County shall consider alternatives to paved bike lanes and sidewalks on high speed highways, along scenic highways and in areas of extensive old growth tree canopy, along the Intracoastal Waterway, St. Johns River, and narrow roadways that may lead to small communities. Alternatives shall provide similar bike and pedestrian travel that also protect user safety and the quality and character of the area.

***Objective B.1.6. Transportation and Land Use***

All residential, non-residential, and planned unit developments shall provide a transportation circulation system which: provides safe access to the major roadway network; provides for proper design of local and collector streets within such development; and otherwise supports the objectives and policies of the Land Use and Transportation Elements of the Plan.

- B.1.6.1. Circulation within and between Developments. The County shall, where feasible, ensure that development includes internal automobile circulation, bicycle use, pedestrian movement, multi-purpose greenway trails, including paved and unpaved, as appropriate, and other features to minimize the use of the major roadway network; and still make provisions for public road, public bikeway, and pedestrian access to adjoining properties.
- B.1.6.2. Consistency with Transportation System. The roadway and circulation systems of proposed developments shall be developed in a manner consistent with the objectives, policies, and standards of the Land Use and Transportation Elements in this Plan, and the Future Traffic Circulation Map , consistent with site plan review requirements adopted in the County Land Development Code and associated regulations.
- B.1.6.3. The County shall continue to implement its access management standards and procedures adopted in County Land Development Code to ensure that development provides safe access to the major roadway network.
- B.1.6.4. St. Johns County shall evaluate residential development orders for impacts on evacuation routes and require mitigation for any project which utilizes 10% or more of the adopted level of service standard from the regional evacuation routes identified in the latest Regional Hurricane Study.
- B.1.6.5. The County shall give higher priority in the Capital Improvement Program to improvements to those roadways which function as evacuation routes as identified in the latest Regional Hurricane Study.
- B.1.6.6. The County shall require tree plantings, where practical, for both new and existing roads to provide screening, beauty, natural environment protection from roadway runoff, reduction in summer heat, and reduction in greenhouse gas emissions. Existing trees defined as Protected by the Land Development Code shall be protected during road construction, improvement, and maintenance, as required by the Land Development Code.
- B.1.6.7. The County shall support the aesthetic enhancement and environmental protection of existing and new roads by encouraging the use of native vegetation and maintaining natural ground cover, canopy, and understory where new roads are constructed.
- B.1.6.8. The County shall require that infrastructure improvements, construction, and work within the right-of-way of designated scenic roads and highways shall be designed

to protect the scenic character of the road.

- B.1.6.9. The County shall require the use, where feasible, of wildlife crossings or underpasses, designed to permit and encourage the movement of wildlife wherever a road, lane, path, or bridge impacts such movement, especially on or over streams, ravines, wetlands, preservation areas, and buffers. Crossings and passes should be large enough that high waters do not impair the movement of wildlife. In conjunction with the Conservation Element the County shall continue to implement construction design standards for wildlife crossings via the Land Development Code, as previously established.
- B.1.6.10. The County shall consider Significant Natural Communities as defined in the Land Development Code, Listed Species, wildlife habitat, planned and existing wildlife corridors, and environmentally sensitive areas in planning new roadway corridors to minimize the impacts of roadway construction, traffic flow, and maintenance.
- B.1.6.11. The County recognizes CR 13 as a scenic, environmental, and cultural resource, which includes along its boundary the St. Johns River, wetlands, segments of old growth trees with extensive canopy, and segments of established residential development. The County shall protect CR 13 as a unique roadway and seek reasonable alternatives to any project that would result in negative impacts to the quality of this scenic corridor; to the environmental quality of the St. Johns River and wetlands that border the roadway; or to the character and pedestrian safety of the existing residential segments that border the corridor. It is the intent of this policy that CR 13 be limited to two (2) through travel lanes in all areas other than within one half (½) mile of intersections experiencing measurable safety or congestion problems. The County recognizes there are portions of CR 13 where traffic safety improvements may be required. In such cases, the County shall specifically consider and minimize any adverse impacts to the scenic, environmental, and cultural aspects of the corridor and balance these considerations with the need for traffic safety improvements. Any road improvement projects proposed along the CR 13 corridor will be presented to the affected communities by means of public meetings and notifications will be issued under the provisions of the Neighborhood Bill of Rights (NBR).

***Objective B.1.7. Coordination With Other Transportation Agencies***

**The County shall continue to coordinate transportation activities with federal, state, regional, local agencies and local governments, having planning and implementation responsibilities for highway, mass transit, bicycle, multi-purpose greenways, multi-modal transportation alternatives, railroad, air, and other transit facilities by implementing actions specified in the corresponding policies.**

- B.1.7.1. The County shall maintain its representation on the North Florida Transportation

Planning Organization (TPO) to ensure transportation improvements and actions which are within the boundaries of the TPO are coordinated with the plans, programs, and policies of the County. The County will work with the TPO in determining any adjustments to the TPO boundaries as a result of the most recent U.S. Census.

- B.1.7.2. The County, as a member of the North Florida TPO Technical Advisory Committee, shall provide technical assistance in the development of the Long Range Transportation Plan. The County shall review all updates of the Long Range Transportation Plan and consider amendments to the County Comprehensive Plan, as necessary, to ensure consistency with the TPO Long Range Plan and inform the TPO of any inconsistencies and work with the TPO staff in resolving inconsistencies. The Northeast Florida Regional Council conflict mediation process will be utilized for any inconsistencies that cannot be solved through negotiation.
- B.1.7.3. The County shall continue to work with the North Florida TPO and FDOT as necessary in developing future population and employment projections by Traffic Analysis Zones (TAZs) for use in transportation modeling.
- B.1.7.4. St. Johns County shall coordinate the multi-purpose greenways with the appropriate federal, state, regional, and local agencies, for future funding of potential and future road work improvements utilizing the Greenway, Blueway & Trails Master Plan as a guide, or other planning document(s) as appropriate.
- B.1.7.5. St. Johns County shall coordinate with the St. Augustine Port, Waterway, and Beach District and the Florida Inland Navigation District to ensure adequate surface transportation access to waterways for recreational and commercial opportunities.
- B.1.7.6. The County will continue to participate as a member of the Northeast Florida Mobility Coalition and participate in the development of the goals and objectives of the Northeast Florida Mobility Plan developed by the Coalition.
- B.1.7.7. St. Johns County will continue to participate as a member of the First Coast Intelligent Transportation System coalition and support the goals and objectives of the First Coast Regional Intelligent Systems Master Plan.
- B.1.7.8. The County shall encourage and coordinate with passenger rail companies willing to establish or maintain service within St. John's County.

***Objective B.1.8. Transportation Disadvantaged Services***

**Support continued operation of the County's transportation disadvantaged services by coordinating and supporting the planning activities of the Northeast Florida Regional Council and the operating activities of the St. Johns County Council on Aging as the designated Community Transportation Coordinator in St. Johns County.**

- B.1.8.1. As a member of the Local Coordinating Board, the County will participate in the

Northeast Florida Regional Council’s annual evaluation of the Community Transportation Coordinator as well as the annual update of the Transportation Disadvantaged Service Plan.

- B.1.8.2. The County shall continue to support the St. Johns County Council on Aging as the local transportation disadvantaged Community Transportation Coordinator in obtaining state grant money by supporting the provision of local matching funds.
- B.1.8.3. The County shall continue as the designated recipient of Federal Transit Administration funding to support the Community Transportation Coordinator in providing Transportation Disadvantaged services.
- B.1.8.4. Minimum Level of Service Standards are established for transportation disadvantaged services provided within the County as follows:

<b>Transportation Service</b>	<b>Minimum Level of Service</b>
Disadvantaged Transit Service	95,000 one-way trips per year

- B.1.8.5. The County shall utilize appropriate modeling data, as available, to assist in developing transportation priorities and schedules to better establish a linkage between future land use and transportation comprehensive plan decisions.

***Objective B.1.9. Public Transit Service***

**St. Johns County will continue to develop and maintain public transportation services that address mobility needs of transit dependent customers and encourage the use of public transportation by all residents of St. Johns County and municipalities within.**

- B.1.9.1. The County shall work with the Northeast Florida Regional Planning Council, the St. Johns County Council on Aging as the Community Transportation Coordinator, jurisdictions within the County, and neighboring jurisdictions including the Jacksonville Transportation Authority, in coordinating any transit plans and programs.
- B.1.9.2. The County shall work with the Jacksonville Transportation Authority on the results of any public transit study and its feasibility to St. Johns County and its municipalities and to determine the extent to which public transit, paratransit, and ridesharing is feasible for the County.
- B.1.9.3. The County shall coordinate the Future Land Use Map(s) with the development of public transit service.
- B.1.9.4. The County shall promote transit in new development by including provision of bus pullouts and paved areas for shelters, where applicable. These requirements shall be mandatory in Developments of Regional Impact. The County shall develop and implement standards for public transit facilities in non-DRI developments.

- B.1.9.5. The County shall establish and implement requirements for park-and-ride facilities in major developments that provide access to transit facilities.
- B.1.9.6. The County shall develop policies and standards that will provide access to public transit through the use of bicycle and pedestrian systems and park-and-ride lots.
- B.1.9.7. The County shall address the need to provide safe pedestrian and bicycle access to commercial generators and attractors from transit facilities located on public access roads.
- B.1.9.8. St. Johns County shall continue to seek available funds authorized by Federal Transportation Acts as well as required matching funds to meet public transportation needs.
- B.1.9.9. The County shall conduct yearly surveys to evaluate and accommodate public transit needs.
- B.1.9.10. The County shall coordinate with FDOT and North Florida TPO to incorporate transit design and amenities when roadway improvements are made to state, county, and local road segments.
- B.1.9.11. The County shall strive to improve transit routes by minimizing headways.
- B.1.9.12. The County shall develop a system and standards whereby the cost of providing transit service to large developments can be offset by developer's contributions.
- B.1.9.13. Assist and expand fixed-route transit service in expanding service to urbanizing areas especially large residential areas, commercial areas, and employment centers.

***Objective B.1.10. Implementation of Florida Aviation System Plan Recommendations***

**The St. Augustine Airport will continue to be a reliever airport for Jacksonville International Airport and the County will work within the Continuing Florida Aviation Systems Planning Process (CFASPP) in efforts to site a new regional airport to serve the St. Johns County, Clay County, and southern Duval County area.**

- B.1.10.1. Encourage improvements in existing runways and taxiways to assure safety and efficiency of operations, such as strengthening and widening pavements, and upgrading of navigational aids, as specified in the St. Johns County Airport Authority Master Plan.
- B.1.10.2. Assist in any feasibility study for another airport to serve the three-county area of St. Johns, Clay, and Duval Counties.

***Objective B.1.11. Airport Compatibility***

**The County shall ensure that all new development is consistent and compatible with the Airport District Future Land Use Map designation and the St. Augustine Airport through the implementation of the Land Development Code.**

- B.1.11.1. The County shall continue to implement the standards and procedures established in the Land Development Code to ensure that incompatible land uses shall be restricted from obstructions, accidents, and noise zones surrounding the airport.
- B.1.11.2. Tall structures, such as high-rise buildings and communication towers, shall not be allowed within areas which are designated in accordance with existing and proposed flight patterns and airfield safety criteria.
- B.1.11.3. The County shall review updates to the St. Augustine Airport Master Plan and Noise studies as may be completed and shall, as necessary or appropriate, amend the Comprehensive Plan and Land Development Code as applicable to be consistent with these documents to restrict construction which is unsafe and incompatible with aviation activities.
- B.1.11.4. The County shall coordinate planning efforts for future aviation transportation consistent with State, regional, adjacent county and municipal transportation plans.

***Objective B.1.12. Transportation Corridors***

**The County shall maintain the integrity of existing roadway and railway corridors for possible transportation or other linear uses, where possible and practical.**

- B.1.12.1. The County shall review all proposals to abandon existing transportation corridors to determine whether the corridor should be preserved for future transportation or utility purposes; and, where such preservation is appropriate, work with agencies as necessary to take action to protect and preserve the corridor and establish it as a greenway, pedestrian trail, or recreational bicycle trail.
- B.1.12.2. The County shall participate in the planning and support of future rail transit studies and programs to serve the County if such activities are undertaken by Florida Department of Transportation, the Northeast Florida Regional Council, the North Florida TPO, or the Jacksonville Transportation Authority through the provision of appropriate data, resources, and staff assistance.
- B.1.12.3. The County shall cooperate with FDOT in the conversion of abandoned rights-of-way for conversion to recreational bicycle trails.

***Objective B.1.13. Coordination of Aviation and Surface Transportation***

**The County shall coordinate aviation activities and plans to ensure that access to the St. Augustine Airport is integrated with surface transportation.**

- B.1.13.1. The County shall ensure that adequate surface transportation access to the St. Augustine Airport is maintained when providing priorities for development of the Florida Department of Transportation Five-Year Work Program updates, or other surface transit studies conducted by FDOT, the Northeast Florida Regional Council, the North Florida TPO, or the Jacksonville Transportation Authority, through staff participation in any Technical Coordinating Committees and the provision of available data and resources.
- B.1.13.2. St. Johns County shall coordinate with the Airport Authority to establish formal communication and coordination of planning efforts.

# C

# HOUSING



**SJC**



**COMPREHENSIVE  
PLAN UPDATE**

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## C. HOUSING ELEMENT

### Goal C.1.

**Support the provision and maintenance of an adequate inventory of decent, safe, and sanitary housing in a variety of types, sizes, and locations throughout the County at affordable costs to meet the needs of the current and future residents of the County.**

#### *Objective C.1.1. Housing Supply*

**Through the future land use map and review of the land development code, the County shall encourage a range of housing types to provide housing for all income and age ranges.**

#### **Policies**

- C.1.1.1. The County shall assure freedom of choice in housing for its residents by designating a variety of residential densities on the Future Land Use Map (FLUM).
- C.1.1.2. The County shall maximize the use of FLUM designations to encourage urban infill that will assist in providing a variety of housing types to meet a range of housing needs to support the use of existing infrastructure and curtail sprawl.
- C.1.1.3. Residential development shall be coordinated with existing and planned community services and infrastructure. Through the Development Review process, the County shall encourage innovative land uses through the Land Development Code, such as clustered development, traditional neighborhood development, compact development, energy efficient design, low impact design, and other sustainable development practices, strategies, and techniques.
- C.1.1.4. The County shall continue to update its Land Development Code to ensure that a variety of lot sizes, densities, and housing types are provided throughout the County, including single-family, multi-family, accessory dwelling units, manufactured, and mobile homes.
- C.1.1.5. The County shall partner with public, private, and non-profit organizations to address housing needs through funding, technical assistance, and program delivery.
- C.1.1.6. The County shall continue to implement and support housing programs, such as the State Housing Initiatives (SHIP), Community Development Block Grant (CDBG), and other housing initiatives to support low- and moderate-income households.
- C.1.1.7. The County shall streamline permitting and development review processes for affordable housing to reduce costs and delays.

- C.1.1.8. The county shall maintain and implement standards for housing quality through enforcement of the Florida Building Code and coordination with Code Enforcement.
- C.1.1.9. The County shall identify historically significant housing resources and coordinate with the Cultural Resources Review Board and applicable agencies to support their preservation and reuse, where feasible.
- C.1.1.10. The County shall continue to permit mobile homes and manufactured homes, in accordance with its land development regulations, as an alternative low cost housing option.
- C.1.1.11. The County shall maintain its existing incentives for affordable workforce housing in the Comprehensive Plan and Land Development Code and investigate new incentives, as necessary.
- C.1.1.12. The County shall explore more strategies to incentivize the development of workforce housing, including but not limited to increased residential densities, reduced parking requirements, expedited permitting, and other zoning or regulatory incentives that support housing for very-low, low, and moderate-income households.
- C.1.1.13. The County shall review its Land Development Code to determine if group housing, special care, transitional, and similar temporary housing should be allowed in residential zoning districts without special use approval.
- C.1.1.14. The County shall require the additional unit allowed by mathematically rounding up density be developed as affordable workforce housing within the Vilano Beach Town Center CRA.
- C.1.1.15. The County shall investigate the use of inclusionary zoning and similar regulations for the provision of affordable workforce housing.
- C.1.1.16. The County shall review and revise, as necessary, the Planned Development (PUD and PRD) process to ensure that it accommodates the development of very-low, low, and moderate income housing.

***Objective C.1.2. Siting Affordable Housing***

**The County shall encourage the siting of affordable housing and housing for target populations near existing infrastructure, amenities, and compatible land uses.**

**Policies**

- C.1.2.1. The County may support transitional and very-low, low, and moderate income housing in acceptable locations with job opportunities, transportation alternatives,

variety of housing types, commercial and medical opportunities for housing target populations and in proximity to water and sewer facilities

- C.1.2.2. The County shall work toward distributing very-low, low, and moderate income housing throughout the county to provide for a wide variety of neighborhood settings and to avoid undue concentration in any one neighborhood. The County shall also encourage developers and non-profit organizations of housing for very-low and low income households to disperse such housing countywide, where compatible.
- C.1.2.3. The County shall coordinate the development of community residential homes (e.g., group homes, foster care facilities, and residential care facilities) in a non-discriminatory manner and with existing and planned community services and infrastructure.
- C.1.2.4. The County shall review and revise, as necessary, its land development regulations and update criteria for the location of housing for the elderly and disabled (physically or mentally handicapped) and institutional housing within a community and neighborhood setting. Such location shall consider accessibility, convenience, and infrastructure availability.
- C.1.2.5. The County shall continue to utilize the Development Review process, Development of Regional Impact (DRI) review process, the Future Land Use Map amendment process, and the rezoning and special use processes to ensure that new proposed land uses are compatible with existing residential uses.
- C.1.2.6. Community facilities and infrastructure, whether provided by public or private sources, shall be extended to developing areas concurrent with need and consistent with the Future Land Use Map and the adopted Level of Service standards.

### ***Objective C.1.3. Coordination of Housing Programs***

St. Johns County shall coordinate with local, state, and federal organizations and agencies to implement affordable housing programs that meet the housing needs of all residents.

#### **Policies**

- C.1.3.1. The County shall initiate interlocal agreements with adjacent local governments, as deemed necessary or appropriate, to address the affordable housing needs if the County determines that;
  - (a) Meeting the demand for affordable housing is not economically feasible due to unusually high property values; or
  - (b) Meeting the demand for affordable housing is not environmentally feasible due to the physical constraints of the coastal high hazard areas.

- C.1.3.2. The County shall coordinate with federal, state, and other agencies to provide information, communication, technical assistance, and grant funding assistance to the private and non-profit sector.
- C.1.3.3. The County shall provide demographic and technical information to private and non-profit organizations willing to develop group and foster care facilities for county residents.
- C.1.3.4. The County shall coordinate and work closely with the County Agricultural Extension Agent, farm owners, non-profit organizations, and the Northeast Florida Regional Council to provide housing for migrant farm workers by:
  - (a) Providing information on the availability of land with sufficient density and infrastructure to support farm worker housing developments; and
  - (b) Providing information on available funding for the development of farm worker housing projects;
  - (c) Providing workshop programs for farm workers and their families
- C.1.3.5. The County shall coordinate with the Council on Aging and other applicable elderly social service agencies to disseminate information countywide on programs that benefit the elderly. Communication sources may include, but are not limited to, the County website and information kiosks.
- C.1.3.6. In designated CRAs, urban infill areas, and redevelopment areas, the County shall work with adjacent municipalities for the provision of central water and sewer and other applicable public facilities to accomplish the redevelopment efforts. Water and sewer facilities shall be provided by the applicable service provider if capacity and transmission systems are within one-half (1/2) mile of the site.
- C.1.3.7. The County shall utilize the Affordable Housing Advisory Committee and the Housing Finance Authority to provide input on housing and neighborhood improvement initiatives.
- C.1.3.8. As part of the Affordable Housing Advisory Committee (AHAC) duties, the AHAC shall provide a report on an annual basis to the Board of County Commissioners that provides recommendations for updates or modifications to the County's affordable housing programs.
- C.1.3.9. St. Johns County shall continue to improve the supply of affordable housing for very-low, low, and moderate income households, workforce and special-needs households, and to implement redevelopment programs and neighborhood improvement initiatives. The activities initiated by the County include applying for various funding programs ; developing cooperative, joint-venture relationships; providing support to the Affordable Housing Advisory Committee (AHAC) and Finance Authority administering the State Housing Initiatives Partnership (SHIP) Program Housing and other housing programs that supply

affordable/workforce housing; and administering the existing and/or consider new Community Redevelopment Agencies (CRA's).

- C.1.3.10. The County shall utilize the Affordable Housing Advisory Committee to provide input on housing and neighborhood improvement initiatives.
- C.1.3.11. The County shall develop and implement programs which promote conservation and rehabilitation of housing for very-low, low, and moderate income households by pursuing federal, state, and private resources to support neighborhood conservation and improvement.
- C.1.3.12. The County shall continue to support cooperative and partnership activities among local governments, the private sector, and non-profit organizations to provide housing assistance to meet the needs of very-low, low, and moderate income households.
- C.1.3.13. The County shall continue to coordinate with the Florida Housing Finance Corporation (FHFC) to identify federal, state, and other sources of funding earmarked for very-low, low, and moderate income housing, and provide technical assistance and support to private applicants applying for these funds
- C.1.3.14. A report shall be presented periodically to the Board of County Commissioners by the County Housing and Community Services Department on the status housing programs for very-low, low, and moderate income households, workforce and special needs households, along with recommended programs that should be instituted to facilitate implementation of the Housing Element.
- C.1.3.15. The County shall continue to coordinate the development of community residential homes (e.g., group homes, foster care facilities, and residential care facilities) with existing and planned community services and infrastructure.
- C.1.3.16. The County shall continue to provide technical assistance to property owners on historically significant housing in applying for and utilizing state and federal assistance programs. In addition, the County shall provide information to the St. Johns County Cultural Resource Board and St. Augustine Preservation Board or other historic preservation organizations to promote the preservation and reuse of historic resources.
- C.1.3.17. The County shall to continue to work with community based organizations to inform and encourage households to rehabilitate their homes by utilizing the County's SHIP Program.
- C.1.3.18. The County shall strive to ensure that reasonably located, standard housing at affordable costs is available to persons displaced through public action prior to their displacement.
- C.1.3.19. The County shall coordinate with local law enforcement agencies to promote programs designed to improve the safety and security of neighborhoods.

- C.1.3.20. The County shall initiate interlocal agreements with adjacent local governments, as deemed necessary or appropriate, to address the County’s affordable and/or workforce housing needs if the County determines that:
- (a) Meeting the demand for affordable and or workforce housing is not economically feasible due to unusually high property values; or
  - (b) Meeting the demand for affordable housing is not environmentally feasible due to the physical constraints of the Coastal High Hazard Areas.

*Objective C.1.4. Housing Programs*

**St. John’s County shall continue to support programming and funding efforts to increase the supply of affordable housing, encourage homeownership, and build community capacity to support affordable housing initiatives.**

**Policies**

- C.1.4.1. The County shall continue to seek funds to provide financing opportunities for very-low, low, and moderate income housing. The County shall continue its coordination with banking and mortgage institutions to provide financing for construction and rehabilitation projects and to financially support non-profit housing developers to produce more rehabilitated units for very-low, low, and moderate income residents.
- C.1.4.2. The Community Redevelopment Agency (CRA) and the County shall seek housing rehabilitation programs and funding, to the extent feasible, for improvements within the boundaries of designated Community Redevelopment Areas.
- C.1.4.3. St. Johns County shall apply for programming grants such as the Community Development Block Grant and rent supplement programs to improve the supply of affordable workforce housing for very-low, low, and moderate income households. target populations
- C.1.4.4. The County shall encourage increased homeownership by providing down payment assistance, when funding is available, to eligible very low, low, and moderate income households through the County SHIP program as well as other state and federal programs.
- C.1.4.5. The County shall continue to make available incentives for the construction and rehabilitation for housing of very-low, low, and moderate income households including target populations.
- C.1.4.6. The County shall investigate incentives for agricultural business owners who provide adequate housing for farm workers.

- C.1.4.7. The County shall continue its programs assisting participants involved in housing production by conducting workshop(s) with private and non-profit entities to seek partners for neighborhood improvement initiatives and density bonuses available for the provision of very-low, low, and moderate, and special-needs households as stipulated in the land development regulations.
- C.1.4.8. The County shall support the use of Planning Districts to focus housing resources to those districts with an immediate need for housing services. Emphasis shall be placed on those Planning Districts accommodating housing for target population groups, including farm workers, the homeless, the elderly, and very-low and low income households.
- C.1.4.9. The County shall investigate mitigation strategies for affordable housing not limited to the following concepts and provisions:
- (a) The construction of affordable housing units on sites located inside and/or outside the boundaries of DRIs, PUDs, and other types of proposed development;
  - (b) Payment to an affordable housing trust fund; or
  - (c) Other methods approved by the Board of County Commissioners and the Department of Community Affairs.
- C.1.4.10. The County shall support economic solutions to affordable housing, such as establishing job training and job creation programs to assist very-low, low, and moderate income households. The County shall also investigate programs and grant funding for the development of such programs.
- C.1.4.11. The County shall support efforts of local social service non-profit organizations to develop programs which address homelessness within the County. The County shall continue to investigate federal and state funding sources.
- C.1.4.12. The County shall promote informed and sustainable homeownership by requiring participation in home buyer's education as a prerequisite to obtain assistance through the County Homeownership Program.
- C.1.4.13. The County shall continue to support efforts to assist seniors to Age in Place by:
- (a) promoting independent living initiatives and encouraging the use of Universal Design standards.
  - (b) Investigating programs and grant funding for housing for the elderly and for disabled persons.
  - (c) Encouraging developers and builders to use universal design to promote aging in place

- (d) Encouraging the use of Federal and State programs to provide incentive programs for elderly housing

C.1.4.14. The County shall require community residential homes (e.g., group homes and foster care facilities) to obtain appropriate permits and licenses from the State Department of Children and Families in addition to those required by the Public Health Department. Also, group homes must meet the requirements of Chapter 419, F.S.

#### *Objective C.1.5. Historical Housing*

**St. Johns County shall continue to prioritize the preservation of its robust historically significant structures and districts through implementation of its land development code and other appropriate activities.**

#### **Policies**

- C.1.5.1. The County shall actively coordinate with the State Department, Division of Historical Resources, to further the identification and classification of historical/archaeological sites in the County. State Historic Preservation funding and other grants shall be actively pursued to assist in this effort.
- C.1.5.2. The County shall use its Cultural Resource Review Board to review and document sites proposed for nomination to the National Register of Historic Places.
- C.1.5.3. The County shall promote the preservation, rehabilitation, and adaptive reuse of historically significant housing through technical assistance and the implementation of the Land Development Code, including the existing discretionary standards in the Building Code for historical buildings.
- C.1.5.4. The County shall provide technical assistance to property owners of historically significant housing in applying for and utilizing state and federal assistance programs. As requested, the County shall provide information to the St. Augustine Preservation Board or other historic preservation organizations to promote the preservation and reuse of historic structures.
- C.1.5.5. In areas where historical and cultural resources are identified, neighborhood improvement initiatives shall be scheduled in a manner that minimizes disruption and relocation of such resources.

#### *Objective C.1.6. Elimination of Substandard Housing*

**The County shall maintain its existing programs, investigate new programs, and identify funding sources which will work toward the elimination of substandard housing and improve the aesthetic qualities of existing housing and encourage improvements that reduce energy and water consumption.**

## Policies

- C.1.6.1. Review and where necessary, amend the County building, housing, and health codes and standards relating to the care and maintenance of residential and neighborhood environments and facilities.
- C.1.6.2. Employ neighborhood improvement initiatives based upon comprehensive evaluation of future land uses for areas displaying a predominance of substandard housing units, conflicting land use patterns, and lacking adequate infrastructure facilities. These initiatives should include the establishment of appropriate procedures for abatement through rehabilitation or demolition.
- C.1.6.3. The County shall work with community based organizations to inform and encourage households to rehabilitate their homes by utilizing the various state, federal, and county programs available.
- C.1.6.4. Continue the active enforcement of the Building Code, as may be amended, which requires the application of minimum health, safety, and welfare standards to all new construction; reconstruction; historic preservation/renovation; housing rehabilitation/adaptive reuse, and/or the removal of unsafe, unsanitary substandard structures.
- C.1.6.5. In designated CRAs and urban infill areas, the County may provide increased code enforcement, to the extent financially feasible, to protect the safety of the residents, neighborhood character, and the financial incentives invested in the CRA.
- C.1.6.6. Seek federal, state, and local funding for the demolition or rehabilitation of substandard housing. Investigate programs such as the Small Cities CDBG Housing Rehabilitation Program to address the rehabilitation of substandard housing units within the County and alternative housing initiatives such as lot recycling to address the demolition of substandard units.
- C.1.6.7. The County shall continue to implement programs which promote conservation and rehabilitation of housing for very-low, low, and moderate income households by:
- (a) Pursuing Federal, State, and private resources to support neighborhood conservation and improvement;
  - (b) Stimulating increased investment in the production and maintenance of rental property for very-low, low, and moderate income households by providing information and by offering, when available, County resources that will leverage financing for developers (such as deferring payment of utility connections and using SHIP funds and other funds for impact fees).

- (c) Working cooperatively with neighborhood groups to develop strategies to promote comprehensive neighborhood revitalization.

***Objective C.1.7. Relocation Housing***

**The County shall provide for uniform and equitable treatment for persons and businesses displaced by state and local government programs consistent with Section 421.55, F.S.**

**Policies**

- C.1.7.1. As part of neighborhood improvement initiatives, priority shall be given to providing opportunities for those living in an improved area to move back into the area at reasonable costs.

***Objective C.1.8. Energy Efficiency Housing***

**The County shall implement cost effective measures to reduce energy and water consumption and promote energy conservation, carbon reduction, green building, and economic development through its Housing initiatives.**

**Policies**

- C.1.8.1. The County shall promote energy saving techniques by:
  - (a) Educating the public on techniques that promote energy and water saving in the construction, siting, landscaping, cooling, and heating of residential structures
  - (b) Enforcing the Florida Energy Efficiency Code during development review .
- C.1.8.2. The County shall support compact neighborhood design and alternative transportation to reduce energy consumption.
- C.1.8.3. The County shall encourage the use of cost-effective construction practices that improve energy performance, including standards consistent with the United States Green Building Council (USGBC) Leadership in Energy and Environmental Design (LEED) rating system or other high-performance building rating systems recognized by the State.
- C.1.8.4. The County shall encourage the use of energy efficient appliances, water-saving devices, and weatherization in new and existing housing.
- C.1.8.5. The County shall evaluate participation in the Florida Residential Retrofit program or similar efforts to improve energy efficiency in older homes.
- C.1.8.6. The County shall promote water conservation through support of Florida Friendly Landscaping practices.

D

# INFRASTRUCTURE



SJC



COMPREHENSIVE  
PLAN UPDATE

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## D. INFRASTRUCTURE ELEMENT

### SANITARY SEWER AND POTABLE WATER SUB-ELEMENT

#### Goal D.1.

**St. Johns County shall maintain efficient systems of sanitary sewer disposal and potable water supply.**

#### *Objective D.1.1. Growth Management- Concurrency Management*

**The County shall implement procedures which will coordinate the extension of sewer and potable water facilities and or the increase in capacity of sewer and potable water facilities in order to meet future needs, correct existing facility deficiencies to connect to existing septic tanks where feasible, and promote compact urban growth.**

#### **Policies**

- D.1.1.1. The County shall continue to encourage growth management practices within the Development Area Boundary as shown on the Future Land Use Map which promote contiguous, compact development through the availability of utility services.
- D.1.1.2. New public infrastructure shall continue to be planned and designed to be compatible with adjacent land uses, both existing and future, and shall not promote development located in Environmentally Sensitive Lands (ESLs).
- D.1.1.3. The County shall continue to direct development within the Development Area Boundaries served by existing or planned regional water and sewer facilities.
- D.1.1.4. New public infrastructure and public services shall continue to be constructed and expanded in an orderly manner, with costs shared as appropriate, on a proportionate basis, by those benefiting from the service
- D.1.1.5. Both public and private sanitary sewer and potable water lines shall serve developments located within the Development Areas. When it is necessary for sewer mains or potable water lines to be extended to connect one Development Area with another, the extension of such transmission lines shall not be construed as justification for development at intensities greater than is allowed in the Rural/Silviculture (R/S) or Agriculture-Intensive (A-I) or other existing adjacent land use areas as designated on the 2035 FLUM.
- D.1.1.6. In an effort to promote orderly contiguous compact development, the County shall adopt regulations establishing criteria identifying the extent of where sanitary sewer or potable water utility service areas will be located. Such regulations shall define the extent of where centralized potable water and sanitary sewer utility services will be provided by St. Johns County Utilities, and/or by municipalities, and/or by utilities certified by the Florida Public Service Commission and/or utilities certified

by St. Johns County.

D.1.1.7. The extension of sanitary sewer and potable water services beyond the Development Area Boundaries shall be extended in a manner which prevents urban sprawl and leap frog development and is consistent with the adopted Utility Service Area. Such extensions must meet the following criteria:

- (a) Wastewater treatment and potable water capacity must be available;
- (b) The proposed extension is funded by the proposed development or the project is adopted by the capital improvement schedule;
- (c) The extension is consistent with the approval of a large scale comprehensive land use amendment as specified in the Land Use Element policies;
- (d) The extension is of sufficient capacity to provide for the connection of adjacent systems.

Provisions for the extension of sanitary sewer or potable water services beyond the Development Area Boundaries may be waived in emergency situations, such as failure of package treatment plants, septic tank systems, or potable water wells.

D.1.1.8. The development of growth management strategies shall continue to be coordinated between the County Growth Management Department and the appropriate utility provider.

D.1.1.9. Public expenditures within the Coastal High Hazard Areas (CHHA) shall be limited pursuant to the Capital Improvements and Coastal Management Elements unless required for the health, safety, or welfare of existing residents.

D.1.1.10. Sanitary sewer or potable water availability by itself shall not provide justification for development approvals such as rezonings or Comprehensive Plan Amendments.

D.1.1.11. Proposed developments in St. Johns County shall meet sanitary sewer and potable water concurrency management approvals as required by the Land Development Code (LDC).

D.1.1.12. The County shall discourage the discharge of any new or upgraded public or private sanitary sewer facility into the estuarine waters of the County.

D.1.1.13. Coastal water and sewer development shall be subject to the County's Land Development Regulations, latest Utility Ordinance, and requirements pursuant to Section the Florida Statutes

D.1.1.14. The location of the County Utility's water, sewer, and reclaimed water lines can be obtained from the County's Utility Department upon request as allowed by Florida law.

D.1.1.15. The County shall maintain a St. Johns County Water Supply Facilities Work Plan

(Work Plan) that is coordinated with SJRWMD's North Florida Regional Water Supply Plan (NFRWSP). The Work Plan and appropriate Comprehensive Plan policies will be updated every 5 years, and within 18 months of any update to the NFRWSP.

- D.1.1.16. The St. Johns County Water Supply Facilities Work Plan, covering a minimum ten year planning period, shall identify the water conservation and reuse practices, along with the traditional and alternative water supply projects, necessary to meet existing and future water demands.
- D.1.1.17. The County adopts by reference into its Comprehensive Plan the St. Johns County Water Supply Facilities Work Plan (2025-2035) in its entirety, as amended.
- D.1.1.18. The County shall select projects from the North Florida Regional Water Supply Plan and incorporate the projects into the Water Supply Facilities Work Plan for implementation.
- D.1.1.19. Annual summaries of facility capacity and demand information prepared by the Utility Department shall be used to evaluate the need for, timing, and location of projects to extend or increase the capacity of existing facilities.
- D.1.1.20. The County's Wastewater Master Plan shall be updated every five years at a minimum.
- D.1.1.21. The St. Johns County Utility Department water supply plans shall be updated every five years at a minimum. In addition, the St. Johns County Water Supply Facilities Work Plan shall be consistent with the plans.
- D.1.1.22. Funding for proposed Capital Improvements projects shall be evaluated and ranked according to the following three priority level guidelines:
  - (a) Level One - whether the project is needed to protect public health, safety, and welfare to fulfill the county's legal commitment to provide facilities and services or to preserve or achieve full use of existing facilities.
  - (b) Level Two - whether the project increases efficiency of use of existing facilities, prevents or reduces future improvement costs, provides service to developed areas lacking full service, or promotes in-fill development.
  - (c) Level Three - whether the project represents a logical extension of facilities and services within the Development Area Boundary.
- D.1.1.23. The County shall provide sanitary sewer and potable water service to areas where the lack of service is determined to be a public health threat. The cost for providing such a service shall be recovered through those connecting to the system and directly benefiting from the improvement.
- D.1.1.24. Major capital expenditures to finance the construction of centralized sanitary sewer or potable water facilities for St. Johns County Utilities shall be indicated in the

Capital Improvements Element of the Comprehensive Plan and shall be updated annually if necessary or at a minimum every five years.

- D.1.1.25. All improvements for replacement, expansion, or increase in capacity of sewer or potable water facilities shall be compatible with the existing, or newly adopted, level of service standards for such facilities.
- D.1.1.26. In order to manage future growth within St. Johns County, the following measures shall be established to ensure the minimum level of service standards are met:
  - (a) begin planning for expansion when a plant's average daily demand is projected to equal or exceed 50% capacity and is projected to exceed capacity in the next 5 years.
  - (b) prepare plans and specifications for expansion when a plant's average daily demand is projected to equal or exceed 85% capacity and is projected to exceed capacity in the next 4 years.
  - (c) submit a complete construction permit application to the Department of Environmental Protection for expansion when a plant's average daily demand is projected to equal or exceed 90 % capacity and is projected to exceed capacity in the next 3 years.
- D.1.1.27. The County sanitary sewer and potable water systems shall continue to operate as enterprise systems which are financially self-supporting.
- D.1.1.28. The County Utility Department shall fund sanitary sewer and potable water capital improvements and extensions through unit connection fees, developer's agreements, assessments, and other appropriate fees and funding mechanisms.
- D.1.1.29. The County shall pursue federal, state, and local funding sources available for the improvement and expansion of utilities.

***Objective D.1.2. Level of Service Standards***

**The County shall adopt Level of Service (LOS) standards to measure the adequacy of sanitary sewer and potable water services and facilities.**

**Policies**

- D.1.2.1. The County shall continue to ensure that sanitary sewer and potable water facilities which serves new development meets or exceeds the minimum level of service (LOS) as adopted in the Comprehensive Plan.
- D.1.2.2. The minimum Level of Service (LOS) standards for existing sanitary sewer facilities shall be established as 100 gallons per capita per day (GPCD).
- D.1.2.3. The minimum level of service (LOS) standards for existing potable water treatment facilities are defined in the current St. Johns County Utility Department Manual of

Water, Wastewater, and Reuse Design Standards and Specifications. Non-Residential land uses potable water will be evaluated in accordance with Schedule A: Water and Sewer Flow and ERC Factors by Use Type, as amended. Within the Utility Service Area for the City of St. Augustine or JEA utilities then the minimum LOS as adopted by that utility shall be required.

- D.1.2.4. The level of service standards for sanitary sewer and potable water are hereby adopted as set forth in the Capital Improvements Element and shall be used as the basis for determining the availability of facility capacity for the purpose of issuing development orders and development permits.
- D.1.2.5. St. Johns County shall monitor total capacity and facility demand for each utility system in the county to assure that the adopted level of service (LOS) standards are maintained and the Concurrency Management System is up to date.
- D.1.2.6. The County shall utilize information from the County’s consumptive use permits, St. Johns County Water Supply Facilities Work Plan, Integrated Water Resources Plan, and North Florida Regional Water Supply Plan to update and maintain the Concurrency Management System to meet water supply demand.
- D.1.2.7. The County shall protect and conserve potable water resources and shall ensure that development orders or development permits are issued based upon the level of service established in the Capital Improvements Element.
- D.1.2.8. The potable water supply systems shall operate with a rated capacity which is no less than five percent above the historical maximum daily flow.
- D.1.2.9. The minimum operating pressures of each water supply system shall be as follows:

<b>Condition</b>	<b>Pressure</b>
Minimum	20 psi
Maximum Daily Demand with Fire Protection Demand	20 psi
Peak Hour Demand (average daily flow)	40 psi
Normal operating conditions	40-80 psi

- D.1.2.10. The County shall maintain minimum fire protection flows based on land uses as follows:

Land Use	Gallons Per Minute (gpm)
Single family	500
2 family homes & mobile homes	750
Multi-family, residential commercial and institutional	1,500

***Objective D.1.3. Wastewater Systems***

**St. Johns County shall continue to discourage the use of wastewater and potable water systems that are package treatment plants.**

**Policies**

- D.1.3.1. The County shall continue to replace package treatment plants with regional sewer and potable water facilities when they become available.
- D.1.3.2. The County shall ensure that, prior to the issuance of a development order or permit, the applicant has demonstrated that the project complies with Federal, State, and Local permit requirements for wastewater or potable water (package treatment plants).
- D.1.3.3. St. Johns County shall continue to discourage the use of water and wastewater systems that are package treatment plants; but when necessary, the county shall require the treatment systems be constructed to County Standards and run efficiently and effectively.
- D.1.3.4. The County shall require wastewater disposal or potable water agreements whereby package treatment plants may be interconnected and replaced by regional treatment facilities in order to improve operating efficiencies. Such agreements shall state that at the time deemed appropriate by the county, the system shall be conveyed to the county for operation and maintenance.
- D.1.3.5. The County will continue to require all new package treatment plants constructed in the County to construct their proposed facilities according to the St. Johns County Utility Department’s sanitary sewer facility construction standards with an overall goal of reaching Advanced Waste Treatment (AWT) standards for all plants, including use of treated effluent for use as reclaimed water irrigation.
- D.1.3.6. Where applicable, by September 30, 2025, the County shall include a list of sanitary sewer service projects in the Five-Year Schedule of Capital Improvement, with an

annual update as necessary, for increased capacity or upgrade of treatment required to achieve the pollutant load reductions attributable to the County, to meet the Total Maximum Daily Load (TMDL) established in the Lower St. Johns River Basin Management Action Plan pursuant to Section 403.067(7), Florida Statutes. If the current TMDL is being met, no projects shall be listed.

#### *Objective D.1.4. Septic Tanks*

**The County shall continue to ensure on-site sewage treatment disposal system (OSTDS) facilities are compliant with Federal, State, Regional, and County regulations, and install regional facilities in order to reduce the number of septic tanks installed annually.**

#### **Policies**

- D.1.4.1. Septic tanks, at a minimum, shall comply with established State standards, including suitable soil types and minimum lot sizes.
- D.1.4.2. The County shall continue to ensure compliance with established State standards through the Florida Department of Environmental Protection/St. Johns County Health Department review of applications for septic tanks.
- D.1.4.3. The County shall continue to apply the State established minimum setback for septic tank drain fields in areas adjacent to any stream, creek, pond or other open water body.
- D.1.4.4. Pursuant to applicable law and as required by St. Johns County Land Development Code (LDC), residents using septic tank systems shall be required to tie into centralized sewer systems once that system becomes available in the area.
- D.1.4.5. On-site sewage disposal systems shall be prohibited within wetland systems.
- D.1.4.6. New developments above the Florida Department of Environmental Protection/St. Johns County Health Department's threshold(s) for septic tank use shall rely upon public or private sewer systems and wastewater treatment plants built to county/state specifications.
- D.1.4.7. In an effort to protect the health, safety, and welfare of its citizens, the County shall require the use of advanced on-site treatment and disposal systems (OSTDS) for new development located within 100 feet of the surface waters along the Intracoastal Waterway and St. Johns River which is not served by centralized sewer service. The lot size and proximity to surface water for new developments shall be considered in the review of these systems.
- D.1.4.8. St. Johns County shall continue to encourage the use of advanced on-site treatment and disposal systems (OSTDS) for new development on a parcel located within the Environmental Sensitive Lands (ESLs), as designated on the FLUM series, which

does not have central sanitary sewer currently available.

- D.1.4.9. The County shall, in coordination with the St. Johns County Health Department, establish public education programs on the proper use, inspection requirements, maintenance, and abandonment of septic tanks. The tank abandonment process shall be based on applicable state and local regulations.
- D.1.4.10. Within the County's jurisdiction, for any development of more than fifty (50) residential lots, whether built or unbuilt, with more than one (1) onsite sewage treatment and disposal system (OSTDS) per one (1) acre, the County shall consider the feasibility of providing sanitary sewer services within a 10-year planning horizon and must identify the name and location of the wastewater treatment facility that could receive sanitary sewer flows after connection; the capacity of the facility and any associated transmission facilities; the projected wastewater flow at that facility for the next twenty (20) years, including expected future new construction and connections of OSTDS to sanitary sewer; and a timeline for the construction of the sanitary sewer system. The County shall update its feasibility analysis as needed to account for future applicable developments. By September 30, 2025, the County shall include in the Five-Year Schedule of Capital Improvement, with an annual update as necessary, a list of projects for providing sanitary sewer to the development(s), as applicable. This analysis shall be conducted pursuant to Section 163.3177(c)3 of the Florida Statutes, incorporated by reference in this element by July 1, 2024.

#### ***Objective D.1.5. Surface Water and Groundwater Quality***

**The County's potable water system shall continue to meet the standards of Federal, State, and Regional drinking water regulations. These standards shall help ensure drinking water quality.**

#### **Policies**

- D.1.5.1. The County shall establish a mechanism to protect the SJRWMD designated Surficial and Floridan Aquifer Recharge Areas. The County will work with the SJRWMD to educate the public on major ground water issues of concern in the county.
- D.1.5.2. Future public water supply well fields shall be located in areas where development and potential future contamination impacts are minimized.
- D.1.5.3. The County shall utilize water quality data and appropriate biological indicators to design water management practices that facilitate the maintenance or improvement of the existing water quality of the available resources to meet state water quality standards.
- D.1.5.4. The County shall maximize the use of conservation measures and the use of

alternative water supplies before inter-basin transfer of water.

D.1.5.5. The County shall continue to implement the wellhead protection regulations in the Land Development Code, which include primary and secondary zones restrictions as specified below:

A. Prohibited Activities, Primary Zone, Surficial and Floridan Aquifer

The following activities are prohibited in the Primary Zones of Wellhead Resource Protection Areas:

1. The Primary Zone shall be a zone of exclusion for all Uses except existing residential Uses, Uses functionally related to the water supply system, open space, parks, and playgrounds. For the Surficial Aquifer only, no parking areas, Structures, or other impervious surfaces, other than those surfaces that are accessory to existing residential Uses, will be permitted in this zone except for playing courts, open-air shelters, and other similar recreation facilities. An exemption shall be allowed for one single family dwelling unit per Parcel or Lot that may be within this zone of exclusion, provided that Parcel or Lot was created on or before the adoption of the St. Johns County Comprehensive Plan.
  2. New sanitary landfills, including new phosphogypsum piles, and any other disposal of a solid waste, or solid waste transfer facility, as permitted under Rule 62-701, F.A.C.
  3. New Industrial Land Use designations.
  4. New Interim wastewater treatment plants, unless Advanced Wastewater Treatment (AWT) standards and other regulatory requirements for Community Wastewater Treatment Plants are met.
  5. New concentrated animal feeding operations as defined in Rule 62-670.200, F.A.C.
  6. New dairy farm storage and treatment facilities, high intensity areas, and land application areas as defined in Rule 62-670.200, F.A.C.
  7. Discharge of stormwater into depressions with direct or demonstrated hydrologic connection to the Surficial Aquifer.
  8. Any new land applications of sludge and septage.
  9. New underground storage facilities.
  10. Stormwater management ponds.
- B. Prohibited Activities, Secondary Zone, Surficial Aquifer (see Surficial Aquifer Recharge Objective in the Infrastructure Element).

C. Restricted Activities, Secondary Zone, Floridan Aquifer

The following activities are restricted in the Wellhead Resource Protection Areas (RPA), for the Secondary Zone, Floridan Aquifer: These activities may be allowed subject to review and approval of a Special Use Permit. These activities may also require a Development Permit from the County in accordance with the Land Development Code.

1. Sludges

Existing sludge spreading activities in an RPA must be permitted by and meet the requirements of state and local environmental permitting agencies and this Part.

2. Septages

Existing septage spreading activities in an RPA must be permitted by and meet the requirements of state and local environmental permitting agencies and this Part.

3. Hazardous Wastes

Any new facility that uses, handles, stores, or generates hazardous wastes in an RPA above thirty (30) gallons in a liquid form, or six (6) pounds of solid, must be permitted by and meet the requirements of the Florida Department of Environmental Protection and this Part.

4. New sanitary landfills, including new phosphogypsum piles, and any other disposal of a solid waste, or solid waste transfer facility, as permitted under Rule 62-701, F.A.C.

5. New concentrated animal feeding operations as defined in Rule 62-670.200, F.A.C.

6. New dairy farm storage and treatment facilities, high intensity areas, and land application areas as defined in Rule 62-670.200, F.A.C.

7. New underground storage facilities.

## SOLID WASTE SUB-ELEMENT

### Goal D.2.

St. Johns County shall provide an efficient and environmentally sound solid and hazardous waste management system.

#### *Objective D.2.1. Service Concurrent with Development*

Provide solid waste disposal services and facilities to meet current needs and projected future demands as indicated in the Land Use Element.

#### **Policies**

- D.2.1.1. The County shall utilize the Tillman Ridge transfer station to accommodate up to 650 tons per day of solid waste and the Stratton Road transfer station to accommodate up to 1000 tons per day of solid waste, as permitted by FDEP.
- D.2.1.2. The minimum level of service (LOS) standards shall be established as four (4) pounds per person per day, and shall be used as the basis for determining the availability of facility capacity and the demand generated by new development, and for the purpose of issuing development orders and development permits.
- D.2.1.3. The St. Johns County Solid Waste Department shall receive an annual certified report from its contracted landfill documenting the existing available airspace.
- D.2.1.4. The County shall provide collection services at a frequency and level of convenience to protect the health and safety of the community.

#### *Objective D.2.2. Environmental and Economic Feasibility*

The County shall provide solid waste disposal in an environmentally sound and economical manner.

#### **Policies**

- D.2.2.1. The County shall continue to utilize FDEP standards as a comprehensive landfill and/or transfer station siting methodology and the County's Land Development Code to guide the future development of solid waste disposal facilities and ensure their location in environmentally suitable areas.
- D.2.2.2. The County shall achieve an integrated program of solid waste disposal through transferring solid waste material to a regional facility, recycling, and other technologies found to be suitable.
- D.2.2.3. Solid waste management facilities developed and operated by the County shall:
  - (a) Comply with all federal, state, and local environmental regulations;

- (b) Minimize adverse human and natural environmental impacts;
- (c) Minimize development and operation and maintenance costs;
- (d) Minimize environmental and economic risk; and
- (e) Meet all applicable health and safety standards.

***Objective D.2.3. Hazardous Waste***

**The County shall ensure the safe collection, handling, temporary storage, and disposal of hazardous waste.**

**Policies**

- D.2.3.1. The County shall pursue public education programs to make the public aware of hazardous materials problems and techniques.
- D.2.3.2. Waste streams shall be monitored at landfill sites to prevent illegal dumping of hazardous waste.
- D.2.3.3. The County shall continue to require building permits to facilitate the tracking of hazardous waste.
- D.2.3.4. The County shall continue to investigate programs for the safe collection, handling, and temporary storage of hazardous wastes generated by small quantity generators (SQGs) as defined by applicable Federal regulations. In addition, the County shall identify possible sites for the location of storage facilities for hazardous wastes generated by SQG's.
- D.2.3.5. The County shall continue to operate a service which allows residents to dispose of household hazardous waste at designated drop off locations.
- D.2.3.6. The County shall continue to perform regular inspections of small quantity hazardous waste generators in compliance with Florida Statutes.
- D.2.3.7. The County shall encourage the Department of Environmental Protection (DEP) to perform regular inspections of large quantity hazardous waste generators (LQG's) and private licensed waste handlers to ensure that biohazardous waste which is generated by medical establishments and handled by private firms is properly managed.

***Objective D.2.4. Reduction of Waste Volume***

**The County shall continue to implement waste reduction and recycling programs to reduce the amount of solid waste entering the waste stream.**

**Policies**

- D.2.4.1. The recycling programs shall be continued countywide with a goal to reduce the amount of solid waste by 75 percent within the planning horizon. The County shall continue to reduce the amount of solid waste through its Residential Recycling at Curbside Program and Commercial Recycling Ordinance.
- D.2.4.2. The County shall endeavor to expand its existing recycling programs to include commercial and industrial businesses.
- D.2.4.3. The County shall continue to develop and implement recycling programs designed to separate newspaper, glass, metal products, and plastics.
- D.2.4.4. The County shall, through informational brochures and advertisements, develop and implement public education and awareness programs to inform residents and businesses of the need to recycle, reuse, and compost.
- D.2.4.5. The County shall assist local schools in the development and implementation of information to inform students of the impact of recycling, hazardous waste management, and waste disposal.
- D.2.4.6. The County shall continue to assist local companies that manage tires, construction, and demolition debris and yard waste.
- D.2.4.7. The County shall continue to review and revise as appropriate purchasing practices to encourage the purchase of environmentally preferable, recycled, durable, and less toxic goods.

*Objective D.2.5. Funding*

**The County shall develop and maintain an adequate system of funding solid waste management services while supporting solid waste management objectives and maximizing the use of existing facilities.**

**Policies**

- D.2.5.1. The County shall cooperate with the Northeast Florida Regional Council, and other counties in the region, to investigate the feasibility of solid waste funding options.
- D.2.5.2. The County shall continue to pursue funding sources and public education programs to make the public aware of problems and techniques of waste disposal and recycling techniques.

## STORMWATER MANAGEMENT SUB-ELEMENT

### Goal D.3.

**St. Johns County shall provide an efficient and environmentally sound system of Stormwater Management.**

#### *Objective D.3.1. Surface Water Management*

**The County shall address flooding and improve water quality through best stormwater management practices.**

#### **Policies**

- D.3.1.1. The County shall coordinate with the Department of Environmental Protection (DEP) and the St. Johns River Water Management District (SJRWMD) in the identification of all drainage basins in the County to assure uniformity of basin designation.
- D.3.1.2. The county shall seek funding to implement the recommendations of the Countywide Master Drainage Study.
- D.3.1.3. The County shall implement the recommendations of the Countywide Master Drainage Study by continuing to fund the Countywide Stormwater Model and establish the priorities as the drainage models for each sub-basin or quadrant are completed. Priorities should be based on the potential damage created by flooding, the water quality in the area to include nutrient removal criteria, and the impacts to areas of special concern (e.g. OFW, Class II, etc.).
- D.3.1.4. The County shall continue to implement the Master Drainage Study and shall take action to address deficiencies for the affected areas by identifying appropriate implementation mechanisms and possible revenue sources.
- D.3.1.5. The County shall also continue to update its inventory of all private and public drainage facilities, easements, and rights of way and shall continue to map these facilities as well as land uses, soil types, and topographical information and continue to update maps which identify where major drainage problems have occurred and which drainage problems the County has corrected.
- D.3.1.6. There shall be no reduction in the flood storage capacity or the other natural functions and values of the floodplain in St. Johns County in areas designated as regulatory floodway as updated by FEMA Flood Insurance studies in St. Johns County. Encroachments shall be prohibited within designated regulatory floodway including, but not limited to, fill, new construction, and development improvements that would result in any increase in flood levels.
- D.3.1.7. The County shall regulate development within the flood prone areas to minimize flood storage capacity reduction, so that the post-development conditions does not

exceed pre-development conditions and ensure that there will not be any adverse impacts either upstream or downstream which will afford protection of life and property within flood prone areas and/or floodplains.

- D.3.1.8. St. Johns County shall continue to coordinate with the SJRWMD and FDEP and participate in the ongoing programs of the Lower St. Johns River Surface Water Improvement Management (SWIM) program and the Northern Coastal Basins SWIM programs,
- D.3.1.9. The County shall work with the SJRWMD on the long term ambient water quality monitoring program, establishing pollutant load reductions goals, and monitoring freshwater inflow as well as the pollutant and nutrient goals identified in the Total Maximum Daily Load (TMDL) criteria.
- D.3.1.10. St. Johns County shall continue to coordinate with DEP and SJRWMD to utilize water quality data and other appropriate biological indicators to design water management practices that facilitate the maintenance and/or improvement of the existing water quality.
- D.3.1.11. St. Johns County shall continue to work with DEP and SJRWMD to develop management practices for water resources to mitigate urban and agriculture non-point sources of water degradation.
- D.3.1.12. The use, storage, transmission, or generation of hazardous substances, or substances that may artificially accelerate the eutrophication of the wetlands and water bodies, is prohibited within wetland systems.
- D.3.1.13. The County shall seek new funding sources to develop and implement best management practices for water resources identified as shellfish harvesting areas.
- D.3.1.14. The County shall work with the St. Johns River Water Management District (SJRWMD) and the Florida Department of Environmental Protection (FDEP) and the U.S. Environmental Protection Agency (EPA) to educate and distribute information on the surface water resources in the County.
- D.3.1.15. The County shall maintain compliance with the National Pollution Discharge Elimination System (NPDES) permit and the requirements of the Federal Clean Water Act amendments. The County will continue with planning activities and implementation of the stormwater management program.
- D.3.1.16. The County shall continue to manage and regulate development within the 100-year floodplain through enforcement of the County floodplain management regulations.
- D.3.1.17. The County shall require a vegetative buffer between contiguous wetlands and developed areas to protect the water quality of the drainage course as established in the County Land Development Regulations and the Conservation Element.
- D.3.1.18. St. Johns County shall encourage the incorporation of natural features into the

construction of new stormwater management facilities that provide vegetation and buffers that promote wildlife habitat. In addition, St. Johns County shall coordinate with FDOT and SJRWMD to investigate additional requirements to enhance existing stormwater management facilities for wildlife habitat.

- D.3.1.19. The County will work in conjunction with the SJRWMD and other federal, state, and regional agencies to require retrofit of stormwater treatment facilities in older developed watersheds that discharge into the St. Johns River, Intracoastal Waterway, and their tributaries.

### *Objective D.3.2. Future Development*

**St. Johns County shall ensure adequate stormwater facility capacity is available to serve future developments.**

#### **Policies**

- D.3.2.1. New development shall be required to construct adequate stormwater management facilities according to State, Regional, and County standards.
- D.3.2.2. The County shall coordinate with the SJRWMD and FDEP to ensure that current roadway and drainage standards contained in the County's Land Development Code (LDC) are consistent with state law.
- D.3.2.3. The County shall establish a coordination mechanism between the Growth Management Department and Engineering Division to ensure that plans developed for drainage facilities are consistent with, and support, the Land Use Element.
- D.3.2.4. The County shall continue to determine the feasibility of requiring all stormwater management facilities with a surface area greater than one half (1/2) acre for irrigation and/or water reuse purposes.
- D.3.2.5. St. Johns County shall require that the drainage systems that are submitted for review be incorporated into the Countywide Stormwater Model to ensure that areas downstream or upstream of a proposed development have the capacity or hydraulic gradient to accept the proposed developments discharge, or that the proposed development improves the downstream or upstream drainage system.
- D.3.2.6. The County shall require that the Stormwater Management facilities meet or exceed the adopted Level of Service Standards (LOS) and that capacity is available concurrent with the impacts of the development.
- D.3.2.7. The level of service standards for stormwater management are hereby adopted as set forth in the Capital Improvements Element, and shall be used as the basis for determining the availability of facility capacity for the purpose of issuing development orders and development permits.
- D.3.2.8. The County shall continue to coordinate review of subdivision approvals,

rezonings, and final development plans with the County Public Works Department.

- D.3.2.9. The Growth Management Department and Engineering Divisions shall coordinate their data gathering and analytic efforts in the preparation of the update of the Comprehensive Plan.
- D.3.2.10. All improvements for replacement, expansion of or increase in capacity for stormwater management facilities shall be compatible with the existing, or newly adopted, level of service standards for such facilities.

### *Objective D.3.3. Correction of Existing Problems*

**The County shall continue to utilize its CMMS and Countywide Stormwater Model to correct existing stormwater management deficiencies, address anticipated future deficiencies, and include corrections of these problems.**

#### **Policies**

- D.3.3.1. The County shall utilize a CMMS to establish a schedule for all County maintained drainage facilities.
- D.3.3.2. The County shall utilize its CMMS to document and categorize drainage complaints. This inventory in conjunction with the Countywide Stormwater Model shall be utilized to prioritize drainage problem areas which need frequent maintenance or drainage facilities replacement or additional studies.
- D.3.3.3. The County shall adopt regulations to require routine maintenance of privately controlled drainage facilities in a manner consistent with maintenance criteria established for publicly maintained facilities.  
  
Routine maintenance schedule (as prioritized from least to the most intense) shall include, but shall not be limited to, the following:
  - (a) mowing the retention and detention areas and their respective drainage swales;
  - (b) limitation of trash or debris;
  - (c) cleaning out ditches, swales, pipes, and structures;
  - (d) sedimentation and erosion prevention through re-grading or vegetating;
  - (e) dredging of ponds.
- D.3.3.4. The County shall implement the Countywide Stormwater Model for analysis of facility improvements of the Comprehensive Stormwater Management Program as funding becomes available.
- D.3.3.5. The County shall prioritize the correction of existing drainage problems beginning with those identified in this document and the Comprehensive Stormwater

Management Program. Priority should be given to the most severe problems.

D.3.3.6. The Stormwater Management program shall include a summary of drainage problems, recommendations for structural and non-structural actions for reducing drainage problems, a proposed schedule, and budget for corrective actions.

D.3.3.7. At a minimum, the Stormwater Management program schedule shall be reviewed every two years. This program shall establish a mechanism for increasing the priority of projects as private or public donation of lands or funds are made available.

## NATURAL GROUNDWATER AQUIFER RECHARGE SUB-ELEMENT

### Goal D.4.

**The County shall protect the groundwater resources and extend the life span of the County's aquifers through water conservation.**

#### *Objective D.4.1. Protection of Water Quality*

**The County shall coordinate with St. Johns River Water Management District to ensure Aquifer Recharge and wellhead areas are protected to preserve the quantity and quality of groundwater resources.**

#### **Policies**

- D.4.1.1. The water quality standards in St. Johns County shall be based upon the primary and secondary maximum contaminant levels as defined in the Department of Environmental Protection (DEP) regulations.
- D.4.1.2. The County shall, through stormwater permitting procedures, ensure that stormwater management structures are designed to provide maximum protection as is feasible to aquifer recharge areas in appropriate locations.
- D.4.1.3. The County shall continue to protect existing and future public water supply wells from contamination through the implementation of the Land Development Code (LDC).
- D.4.1.4. The County shall continue to prohibit the use of injection wells for the disposal of wastewater.
- D.4.1.5. The County shall continue to prohibit the location of septic systems within 200 feet of a public water supply well unless otherwise permitted by FDEP or the St. Johns County Health Department (SJCHD).
- D.4.1.6. Future wellfields shall be located in areas where development and potential future contamination impacts are minimized.
- D.4.1.7. The County shall monitor and coordinate with the SJRWMD's water quality and groundwater monitoring programs to be aware of surface water and groundwater quality changes, the changes in water table elevation, and the potential areas for saltwater intrusion.
- D.4.1.8. The County shall continue to protect and conserve future potable water supplies and quality to meet the existing and future demand.
- D.4.1.9. The County shall continue to coordinate with regional agencies to improve water quality in the region to meet existing and future population needs.
- D.4.1.10. The County through its Land Development Regulations shall preserve and protect the Surficial and Floridan Aquifer Recharge Areas.

- D.4.1.11. The County shall adopt Land Development Regulations that limit the loss of recharge resulting from an increased amount of impervious surfaces in areas designated as recharge areas by the SJRWMD.
- D.4.1.12. The County shall develop and implement Land Development Regulations which incorporate stormwater protection standards for all new development within aquifer recharge areas.
- D.4.1.13. The County shall, in cooperation with the SJRWMD, continue to educate and distribute information on groundwater resources within the County.
- D.4.1.14. The County shall protect open space which has been identified as a natural groundwater recharge area for the Floridan Aquifer.
- D.4.1.15. The County shall continue to implement the wellhead protection regulations in the Land Development Code, which include primary and secondary zones restrictions as specified below:
- (a) preservation of native vegetation
  - (b) use of native drought tolerant plants
  - (c) construction limitations within the 100 year floodplain, environmentally sensitive lands, and SJRWMD designated surficial and Floridan aquifer recharge areas
  - (d) implementation of water loss prevention
- D.4.1.16. The County shall protect wellfield protection areas of public potable water by:
- (a) prohibiting the generation or manufacture of contaminants, solvents, pesticides, fertilizers, or other hazardous waste within wellfield areas
  - (b) prohibiting the installation or establishment of petroleum pipelines, underground storage tanks, or hazardous industrial uses within wellfield protection areas
  - (c) prohibiting or restricting the storage or use of contaminants, solvents, pesticides, fertilizers, hazardous waste, industrial uses within wellfield areas
- D.4.1.17. St. Johns County shall support, encourage, and coordinate water quality monitoring by local, state, and federal agencies which will identify and formulate plans to address point and non-point sources of surface water pollution.
- D.4.1.18. St. Johns County, in coordination with the Department of Environmental Protection (DEP), shall adopt standards and procedures which promote and regulate the Marine Best Management Practices (BMPs).
- D.4.1.19. Disposal of sludge shall be allowed only in areas which will not adversely impact groundwater resources, recharge areas, or watersheds that drain into the surface water supplies.

- D.4.1.20. Land uses may be restricted if they adversely affect the quality and quantity of the water resources such as natural groundwater recharge areas, wellhead protection areas, and surface waters.
- D.4.1.21. St. Johns County shall continue to implement the Stormwater Management Ordinance for the reduction and elimination of pollutant discharges to the Municipal Separate Storm Sewer System.

***Objective D.4.2. Water Conservation***

**The County shall continue to implement its water conservation program and consider new techniques that decrease demand placed on groundwater resources.**

**Policies**

- D.4.2.1. The County's land development regulations shall encourage all new development to be designed in accordance with the limitations of the natural environment and require the conservation of water resources and the use of innovative land development techniques to decrease water use.
- D.4.2.2. The County shall continue to implement a conservation rate structure which benefits users that conserve water.
- D.4.2.3. The County shall encourage and provide improved water management to accommodate present and future population and ecosystem needs.
- D.4.2.4. The County shall encourage low water use landscape for both domestic and commercial development.
- D.4.2.5. The St. Johns County Utility Department shall, in coordination with the SJRWMD, develop a water conservation public education program.
- D.4.2.6. The County shall require all large volume irrigation users, such as golf course developments, to use reclaimed water for spray irrigation.
- D.4.2.7. The County shall continue to require that all developments which use reclaimed water for irrigation construct and dedicate to the County, or the appropriate utility provider, all piping from the supply to the meter.
- D.4.2.8. The County shall implement regulations which require new developments within the mandatory reclaimed water service arear to include a reclaimed water irrigation system constructed to applicable standards. The regulations shall define types and sizes of developments which are appropriate to be served by a reclaimed water irrigation system.
- D.4.2.9. The County shall encourage the use of reclaimed water for irrigation to prevent over pumping of the Floridan Aquifer.
- D.4.2.10. The County, through public outreach to its citizens, shall publicize and promote

Best Management Practices (BMPs) as suggested by the State of Florida and its Water Management Districts that illustrate the importance of water conservation.

- D.4.2.11. The County will continue to promote “Florida-friendly landscaping” through its outreach programs to reduce outside irrigation.
- D.4.2.12. The County shall enforce the Building Construction Standards of the Florida Statutes Chapter 553, along with all other relevant building criteria (i.e. plumbing fixtures, retrofitting, and ultra-low water use fixtures) to require the use of water saving devices in new construction and specified reconstruction.
- D.4.2.13. The County, in cooperation with the St. Johns County Agriculture Extension Services, the Florida Department of Agriculture and Consumer Services, Division of Forestry, and the SJRWMD shall provide technical assistance to agriculture operations and other irrigation water users in the design of low-volume irrigation systems.



# COASTAL MANAGEMENT



**SJC**



**COMPREHENSIVE  
PLAN UPDATE**

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## E. COASTAL MANAGEMENT ELEMENT

### Goal E.1.

**The County shall manage, conserve, protect and enhance coastal resources while also reducing risks to people and property from coastal hazards.**

#### *Objective E.1.1. Public Beach Access*

**The County will maintain, improve, and increase public beach and waterway access through acquisition and other land use controls.**

#### **Policies**

- E.1.1.1. As provided by the implementation regulations for the Optional Density Factors of the Land Use Element, the County will require the dedication of public access to beaches from developments located within the coastal area which receive the applicable density bonus.
- E.1.1.2. The County shall not vacate or relocate existing easements, walkways and other access points to beaches, shores, and waterways, without requiring the grant or dedication of equal or greater access points or easements as stated in the County's Beach Code, as amended.
- E.1.1.3. The County shall promote increased access for public beaches and waterways through the implementation of policies set forth in the Recreation and Open Space Element, and through the implementation of regulations for the Optional Density Factors of the Land Use Element.
- E.1.1.4. Private landowners adjacent to public beach access points, including easements, will not be allowed to restrict public access to the beaches through such access points as stated in the County's Beach Code, as amended.
- E.1.1.5. The County shall continue to investigate and develop additional funding sources (e.g. user fees, parking fees, grants, or other funding sources) for the purposes of funding beach and navigable waterway accesses, parking spaces, dune walkovers, and other related facilities and ADA accessibility.
- E.1.1.6. Existing publicly owned ramp facilities shall be maintained and improved as necessary and economically feasible.
- E.1.1.7. All walkways and other access points to beaches and shores shall be consistent with the St. Johns County Habitat Conservation Plan (HCP) and Incidental Take Permit (ITP).

### *Objective E.1.2. Dune Preservation*

**The County shall ensure the protection, conservation, and enhancement of the County's coastal areas, dunes, and beaches through intergovernmental coordination, establishment and enforcement of coastal construction standards and Land Development Code, and revisions to the County's Beach Code.**

#### **Policies**

- E.1.2.1. The County shall provide technical support and assistance to applicable State and Federal agencies in identifying and inventorying all beaches and dune systems so that they may be protected, enhanced, or renourished.
- E.1.2.2. The County shall ensure the protection, enhancement, or restoration of the County's dune systems through Land Development Code that provide for:
  - (a) Coordination with DEP on applications for development seaward of the established Coastal Construction Control Line (CCCL) in order to monitor and comment on DEP applications for variances to the CCCL requirements and to allow variances to County setback requirements where possible or appropriate to avoid or minimize development seaward of the CCCL.
  - (b) The County's use of beach ramp fees or tolls, consistent with applicable law, for dune restoration and enhancement programs such as, without limitation, the construction of dune walkovers, the use of native plant species, the establishment of a salt-tolerant revegetation program, and public education programs in cooperation with the Marine Extension Service and to further control beach access in order to prevent dune damage.
  - (c) Standards and enforcement mechanisms in the County Beach Code, as amended, to prevent destruction of dune vegetation.
  - (d) Continued enforcement of the County's requirements and prohibitions against uncontrolled vehicular beach access pursuant to the Habitat Conservation Plan and the County Beach Code, as amended.
  - (e) Continued enforcement through the development permit review process of applicable Federal, State, or Local coastal construction zone requirements.
  - (f) Improvements to beach access and off-beach parking facilities as provided in the Recreation and Open Space Element.
- E.1.2.3. No motorized vehicles will be allowed on dune systems except for emergency vehicles.
- E.1.2.4. The County shall work with the appropriate State agencies and the Guana Tolomato Matanzas National Estuarine Research Reserve (GTMNERR) to increase public awareness of the economic value of the County's coastal resources, estuaries, marine resources, and coastal wildlife.

- E.1.2.5. The County shall encourage the construction and use of dune walkovers and continue to provide off-beach vehicular parking to protect beaches, dunes, and coastal vegetation and ensure vehicular and pedestrian traffic does not harm the natural dune features.

*Objective E.1.3. Coastal Protection*

**The County shall protect, enhance, and restore the environmental quality of the County's Coastal Area waterways and wildlife. Waters that flow into either the ocean or the estuary shall be protected through established conservation techniques identified in the County Land Development Code, other applicable County programs and policies, and cooperation with appropriate State and Federal Agencies.**

**Policies**

- E.1.3.1. The County shall coordinate and provide technical assistance to Federal and State agencies preparing applicable studies that will maintain and increase water quality based on established water body classification.
- E.1.3.2. The County shall monitor and, when necessary, coordinate permitting activities with other regulatory agencies for projects which may impact the quality of the Coastal Area Waterways.
- E.1.3.3. The County shall protect or enhance Coastal Area water quality for wildlife propagation, fishing, shell fishing, recreation, navigation, and other related activities and shall improve Outstanding Florida Waters and Class II and Class III waters, as defined in Chapter 62-302, Florida Administrative Code, by:
- (a) Requiring On-site Sewage Treatment and Disposal System (OSTDS) users to connect to public or private wastewater systems pursuant to policies set forth in the Infrastructure and Conservation elements.
  - (b) Requiring new development to meet the standards and requirements of the County's Land Development Code pursuant to the requirements set forth in the Infrastructure element.
  - (c) Using its Master Stormwater Management Study to evaluate the stormwater design capacity of stormwater management systems so run-off shall not degrade the coastal resources.
  - (d) Prohibiting untreated direct discharge of stormwater runoff into Outstanding Florida Waters or Class II waters for all new development.
  - (e) Designing stormwater systems to County, State, and Federal standards.
  - (f) Requiring new development to meet the standards and requirements of the County's Environmentally Sensitive Lands (ESL's) Land Development Code (LDC) adopted pursuant to the Conservation element.

- (g) Requiring OSTDS to be inspected and permitted by the State Health Department as specified in the Conservation element.
  - (h) Coordinating with DEP on the enforcement of waste water discharge standards into Outstanding Florida Waters, Class II, and Class III waters, as defined in Chapter 62-302, Florida Administrative Code, pursuant to the Land Use element.
  - (i) Continuing pursuit of agreements with private landowners for land application and other alternative means of wastewater reuse.
  - (j) Encouraging new development to cluster in the Coastal Area through application of the County's Planned Development regulations and the Optional Density Factors established by the Land Use Element.
- E.1.3.4. The County shall coordinate with the applicable State and Federal agencies so that docks and piers will not obstruct or alter natural water flow or restrict navigation routes.
- E.1.3.5. Development orders shall be designed to protect the type, nature, and function of floodplain, wetlands, waterways, inlets, estuaries, and lakes by limiting encroachment, removal of native vegetation, wildlife, pollution discharge, dredge and fill, drainage, or other impacts associated with development.
- E.1.3.6. The County shall continue to coordinate with the Guana Tolomato Matanzas National Estuarine Research Reserve (GTMNERR) and SJRWMD's Northern Coastal Basin (NCB) on the impact of development on water quality issues.
- E.1.3.7. The County shall support the SJRWMD's efforts to update and maintain current maps of submerged aquatic vegetation.
- E.1.3.8. The County shall permit when coordinated with Federal, State, and/or local agencies the use of local funds for shoreline stabilization and beach renourishment projects. Priority shall be given to projects which demonstrate a high cost-benefit ratio with the least impact to the offshore reef, inshore area, and beach and dune ecological communities.
- E.1.3.9. The County shall investigate alternatives to funding sources for projects in the Coastal Management Area to fund shoreline stabilization for the areas of critical erosion, impacts of wake and wave generated erosion, improve and protect water quality, preservation of marine, estuarine and beach dune communities and manage coastal waterfront community revitalization, redevelopment, and hazard mitigation.
- E.1.3.10. Vehicular parking areas shall be constructed with pervious surfaces which will allow water infiltration. where feasible and appropriate.

***Objective E.1.4. Dependent Uses and Marina Siting***

**The County will give priority to water dependent uses that maximize the protection and beneficial use of coastal natural resources for development along shorelines.**

**Policies**

- E.1.4.1. The County shall prioritize water-dependent uses with consideration to land use compatibility, availability of upland support services, existing protected status or ownership, hurricane contingency planning, protection of water quality, water depth, environmental disruptions and mitigation actions, availability of public use, and economic need and feasibility.
- E.1.4.2. The County shall continue to implement the Land Development Code regulations for Ports and Marinas that have been established based on the County's Water Dependent Uses and Marine Study of 2002, as may be amended periodically.
- E.1.4.3. The County shall prioritize shoreline uses that preserve historic, recreational, and/or commercial working waterfronts.
- E.1.4.4. The County shall limit the filling of wetlands or open water in order to accommodate water-related uses.

***Objective E.1.5. Dredge and Fill***

**The County shall discourage dredging and filling in Coastal Areas.**

**Policies**

- E.1.5.1. The construction of canals and man-made waterways shall not be considered for final approval by the County until all Federal and State permits have been acquired.
- E.1.5.2. All approved dredge and fill activities within the Coastal Area shall meet or exceed all applicable Federal, State, and Local drainage and floodplain standards, and shall be conditioned so as to:
  - (a) Minimize impacts on Environmentally Sensitive Lands and water quality.
  - (b) If applicable, allow for flushing of any newly constructed waterway to maintain water circulation patterns within estuaries and tributaries.
- E.1.5.3. The County shall continue to maintain standards for designation of dredged spoil disposal sites in the County's Land Development Code (LDC) based on the following criteria:
  - (a) Sites should be located near waterways to be dredged.
  - (b) Preferred sites should be areas that have been previously altered or disturbed containing non-native vegetation.
  - (c) Sites should not abut residential land uses unless sites are sufficiently large to

adequately buffer the residential areas.

- (d) Sites should not support Essential Habitat, listed species, or certain historically significant sites.
- (e) Sites should not contain wetlands unless the wetlands are degraded/nonfunctional and the wetland impacts are mitigated.
- (f) Sites shall be approved by all agencies that have jurisdiction over these facilities.

E.1.5.4. Approved Best Management Practices (BMPs), published by the Florida Department of Environmental Protection (DEP) or the St. Johns River Water Management District (SJRWMD), shall be used before, during, and after construction to reduce siltation and erosion.

#### **Objective E.1.6. *Dredged Spoil Disposal Sites***

**The County shall provide sufficient land for dredged spoil disposal and shall establish standards for new disposal sites consistent with the Plan.**

#### **Policies**

- E.1.6.1. The County shall consider standards for designation of dredged spoil disposal sites in the County land development regulations based on following site selection criteria:
  - (a) sites should be located near waterways to be dredged;
  - (b) preferred sites should be areas that have been previously altered or disturbed containing non-native vegetation;
  - (c) sites should not abut residential land uses unless sites are sufficiently large to adequately buffer the residential areas;
  - (d) sites should not support Essential Habitat, Listed Species, or contain historically significant resources;
  - (e) sites should not contain wetlands, unless the wetlands are degraded/non-functional, and the wetland impacts are mitigated;
  - (f) sites shall be approved by all agencies that have jurisdiction over these facilities.
- E.1.6.2. The County shall coordinate with the Florida Inland Navigation District (FIND) for the future planning and locations of spoil disposal sites to ensure the availability of appropriate sites.

*Objective E.1.7. Protection of Coastal Historical /Archaeological Resources*

**The County shall protect and preserve historic and archaeological resources within the Coastal Area.**

**Policies**

- E.1.7.1. The County shall continue to implement historic and archeological preservation Land Development Code (LDC) and the Historic Resources Review Board shall provide for the identification, protection, preservation, and maintenance of significant historic and archaeological resources, including those within the coastal zone. The Land Development Code (LDC) shall address or establish criteria, standards, or procedures:
- (a) To provide protection for resources listed on the Florida Master Site File, the National Register of Historic Places, or any existing or future local register of historic places.
  - (b) Outline standards for the identification and evaluation of historic and archaeological resources.
  - (c) Establish procedures for evaluating development proposals for their impact upon historic and archaeological resources.
  - (d) Establish procedures to require that all public and private development and redevelopment proposals within the Coastal Area, including those for infrastructure, be reviewed for their impact upon designated historic resources.
  - (e) Establish procedures to require that all public and private development and redevelopment activities, including those for infrastructure, cease for the minimum time necessary when historic or archaeological artifacts are discovered to allow for an evaluation of the find's historic significance.
- E.1.7.2. The County shall coordinate with the Division of Historic Resources to update the existing Master Site File Surveys, as appropriate.
- E.1.7.3. The County shall utilize feasible, incentive-based techniques for the historic and archaeological preservation such as TDRs, tax abatement, or waiving certain zoning requirements (setbacks, lot coverage and parking, etc.).

*Objective E.1.8. Infrastructure*

**Routing of new infrastructure and public services within the Coastal Area shall be designed to direct growth away from Environmentally Sensitive Lands (ESL) and the Coastal High Hazard Area (CHHA) and to limit public expenditures within the CHHA.**

**Policies**

- E.1.8.1. New public infrastructure shall be planned and designed to be compatible with

adjacent land uses, both existing and future, and shall not promote development located in Environmentally Sensitive Lands (ESLs).

- E.1.8.2. The Coastal High Hazard Area shall have the same meaning as in Chapter 163.3178(2) (h), Florida Statutes.
- E.1.8.3. New public infrastructure and public services shall be constructed and expanded in an orderly manner, with costs shared as appropriate, on a proportionate basis, by those benefiting from the service.
- E.1.8.4. New roads, pipelines, and other public infrastructure within the Coastal Area shall be planned and constructed in a manner that will minimize impact upon coastal marshes, wetland, and surface water. New infrastructure development within the Coastal Area shall be subject to the Land Development Code and requirements established within the Conservation element and other applicable parts of this Comprehensive Plan.
- E.1.8.5. Consistent with applicable law, all new infrastructure, utilities, and drainage improvements shall be constructed concurrently with the impacts of development, or in accordance with a phased plan approved by St. Johns County, all pursuant to the Concurrency Management System (CMS) established the Capital Improvements element.
- E.1.8.6. Public expenditures within the CHHA shall be limited pursuant to policies identified within the Capital Improvements element.
- E.1.8.7. Coastal utilities development and improvements shall be subject to the County Land Development Code and the St. Johns County Utility Ordinance, as amended.

#### ***Objective E.1.9. Hurricane Evacuation Time***

**The County shall strive to reduce or maintain hurricane evacuation times.**

#### **Policies**

The County shall maintain the hurricane evacuation time in accordance with the State's Regional Evacuation Studies for a category 5 storm event for an out-of-county hurricane evacuation.

- E.1.9.1. The County shall continue to implement land development regulations that assess the impact of new development and redevelopment on hurricane evacuation times.
- E.1.9.2. The County shall map and annually review evacuation route needs to ensure that the necessary improvements are incorporated within the Capital Improvement Element, Transportation Element, and the FDOT five year work program.
- E.1.9.3. St. Johns County shall attempt to limit the density within the Coastal High Hazard Area, as allowed by law, to avoid increased evacuation times.

- E.1.9.4. The County will consider and update, as appropriate, hurricane related maps and information upon completion of the NOAA funded Northeast Florida Regional Council's Statewide Regional Evacuation Study or other relevant studies.
- E.1.9.5. Amendments to the Comprehensive Plan in the Coastal High Hazard Area shall not be approved which will result in an increase in hurricane evacuation times without mitigation of the adverse impact to evacuation times.
- E.1.9.6. A proposed development in a hurricane evacuation zone which is anticipated to utilize ten percent (10%) or more of an identified hurricane evacuation route's level of service E hourly directional maximum service volume, as defined by the Florida Department of Transportation's Generalized Hour/Peak Direction Level of Service Maximum Volumes, will be identified as having an adverse regional impact. These adverse impacts shall be mitigated.

***Objective E.1.10. Post Disaster Planning, Coastal Area Redevelopment, Sea Level Rise, Peril of Flood, and Hurricane Preparedness***

**The County shall prepare post-disaster redevelopment plans which will reduce or eliminate the exposure of human life and public and private property to natural hazards by implementing the policies of the Comprehensive Plan. The County shall restrict or limit certain activities in the Coastal High Hazard Areas (CHHA) which is defined in Section 163.3178(2)(h), Florida Statutes to reduce the flood risk in coastal areas and the related impacts of sea-level rise defined in Chapter 163.3178(2)(f)1, F.S.**

**Policies**

- E.1.10.1. The County shall update its Hurricane Evacuation Plan and Comprehensive Emergency Management Plan every four years and shall re-evaluate their effectiveness immediately after a major disaster event to recommend and adopt appropriate modifications.
- E.1.10.2. The St. Johns County's Comprehensive Emergency Management Plan shall be used as the operational guide to prepare for the response to, and recover from, a tropical storm, hurricane, or other emergency.
- E.1.10.3. The County shall update its hurricane guide showing evacuation routes, hurricane hazards, safety procedures, shelters, and other pertinent information for its citizens.
- E.1.10.4. Disaster preparedness plans shall include accommodations for the handicapped and indigent, including transportation and sheltering.
- E.1.10.5. The County shall coordinate disaster preparedness plans with adjacent counties and municipalities.
- E.1.10.6. The County shall prioritize immediate repair and cleanup actions and permitting activities following a natural disaster using the following standards:

- (a) The County shall ensure that damage assessment occurs pursuant to the local Comprehensive Emergency Management Plan to collect initial storm damage data following a disaster
- (b) Priority activities shall include immediate repair and cleanup actions needed to protect the public health and safety including repairs to potable water, wastewater, and power facilities; the removal of debris; the stabilization or removal of structures about to collapse; and, minimal repairs to make dwellings habitable.
- (c) Long term repairs and redevelopment activities shall be postponed until the priority short term activities have been completed.

E.1.10.7. The County shall, through its interdepartmental, regional, and state efforts, continue to investigate redevelopment strategies, including build back standards, within the CHHA. The County shall continue, by adoption of Land Development Code, as necessary or appropriate, adopt policies to direct long-term redevelopment activities within storm damaged areas. The policies shall, at a minimum, address the following issues:

- (a) A formal decision making process to evaluate options for damaged public facilities including abandonment, repair in place, relocation and reconstruction with structured modifications.
- (b) Consider the need for Comprehensive Plan Amendments to effect hazard mitigation activities.
- (c) Potential relocation of habitable structures which have incurred damage from a natural disaster event where damage is greater than seventy-five (75%) percent of their assessed value to new locations that are outside the CHHA, provided that sufficient land is available on the subject parcel for such relocation and property rights issues can be addressed.
- (d) Utilization of improved construction site development practices during redevelopment in a manner consistent with the Land Development Code to minimize the risk of recurrent damage.

E.1.10.8. The County shall minimize the disturbance of natural shoreline resources that provide shoreline stabilization and protect landward areas from the effects of storm events.

E.1.10.9. The County shall require that all project approvals within the CHHA meet certain criteria, performance standards and procedures, as adopted in the County's Land Development Code, including at a minimum:

- (a) Where appropriate and consistent with applicable law, requirements for additional user fees or surcharges for CHHA infrastructure to ensure that additional costs of design, construction, maintenance, or replacement of

public infrastructure within the CHHA, not otherwise present in the areas outside the CHHA, are completely paid for by the projects within the CHHA, and not by the general public.

- (b) Special standards for the design and construction of all infrastructure within the CHHA to minimize risks of damage to such infrastructure, where increased risks of damage due to coastal flooding can be reasonably anticipated.
- (c) Consistent with applicable law, specific authorization for the use of special assessments within the CHHA to recoup expenditures for repair of damage to public or private infrastructure within a reasonable time frame, where storm related damage is incurred.
- (d) Required notification to residents and businesses located within the CHHA that specific standards or additional costs may be associated with locating within the CHHA.
- (e) Requirements for the development of hurricane evacuation plans for the proposed project, in coordination with the County's Emergency Management Division, and requirements for the implementation of such planning by the developers of the project and their successors.

E.1.10.10. New publicly funded buildings in St. Johns County should be designed to serve as evacuation shelters where feasible. Law enforcement, fire rescue, and emergency medical buildings shall be designed to function as emergency shelters for their mission personnel and equipped with an emergency power supply.

E.1.10.11. The County shall prohibit new development of adult congregate living facilities, nursing homes for the aged, total care facilities, hospitals, correctional facilities, and similar developments within the CHHA.

E.1.10.12. The County shall consider, and as necessary implement where appropriate, the recommendations of the St. Johns County Mitigation Strategy.

E.1.10.13. The County shall not approve Comprehensive Plan Amendments that increase the residential density on the Future Land Use Map within the CHHA.

E.1.10.14. St. Johns County shall evaluate development orders for their impacts on traffic circulation, evacuation routes, on-site hurricane shelter provisions, and proximity to off-site shelter facilities within the Storm Category Zone 1, 2, and 3.

E.1.10.15. St. Johns County shall coordinate with the School Board to make sure that future school facilities are located outside areas susceptible to hurricane or storm damage or areas prone to flooding or as consistent with Chapter 235 of the Florida Statutes and Florida Building Code, regarding flood plain and school building requirements.

E.1.10.16. Where shelter deficits exist, an adverse regional impact is a proposed development with anticipated public shelter space demand that will require 200 spaces or five

percent (5%) of the shelter space capacity or, where shelter deficits do not exist, an adverse regional impact is a proposed development with anticipated public shelter space demand that will cause a deficit of 200 spaces or more. These adverse impacts shall be mitigated.

- E.1.10.17. Consistent with the Northeast Florida Regional Council Strategic Regional Policy Plan (SRPP), the County shall strongly encourage new mobile home and RV parks to have on-site shelter facilities for their residents or plans for alternative off-site shelters. On-site shelter facilities may include public meeting buildings, community centers, and recreational centers as long as designed to hurricane shelter standards.
- E.1.10.18. Consistent with the Northeast Florida Regional Council Strategic Regional Policy Plan (SRPP), the County shall strongly encourage new apartment complexes and condominiums located outside of hurricane evacuation areas to provide on-site shelter space.
- E.1.10.19. The County shall update, as appropriate, hurricane related maps and information upon completion of the NOAA funded Northeast Florida Regional Council's Statewide Regional Evacuation Study.
- E.1.10.20. The County will monitor sea level rise data and the potential effects sea level rise has on the natural and built environment to consider the most current and credible sea level rise data when planning long term infrastructure, capital improvement expenditures, and adaptation and mitigation strategies.
- E.1.10.21. The County will participate with regional collaboration on sea level rise including efforts to reduce vulnerabilities, to implement adaptation measures where feasible, and to identify funding opportunities.
- E.1.10.22. When considering new development, redevelopment, and requests for increased density the County shall consider the implications of potential rise in sea level and the hazards of developing seaward of the Coastal Construction Control Line.
- E.1.10.23. The County may consider implementing development standards to improve resiliency in identified areas of the County that are vulnerable to tidal fluctuations, coastal erosion, hurricanes, tropical storms, high water tables, flooding, and other impacts of rising water.
- E.1.10.24. The County Emergency Management will coordinate with the Florida Division of Emergency Management and other agencies efforts to incorporate sea level rise effect on storm surge impacts into the remapping of potential hazard areas in coastal zones, and incorporate where appropriate in the relevant portions of the Local Mitigation Strategy (LMS) to reduce risk to human life and property from disasters.
- E.1.10.25. Any development or redevelopment in areas at high risk of flooding due to storm surge, high tide events, flash flood, stormwater runoff, and sea level rise shall meet or exceed the flood-resistant construction requirements in the Florida Building Code, as amended, including Section R322, Flood Resistant Construction. The

County shall meet all applicable Federal, State, regional, and local permitting regulations including 44 C.F.R. part 60, as may be amended.

- E.1.10.26. The County shall continue the St. Johns County Local Mitigation Strategy (LMS) which serves as the County's Floodplain Management Plan for the Community Rating System (CRS) and continue to participate in the CRS of the National Flood Insurance Program (NFIP). The County shall meet the requirements of the NFIP for community participation as set forth in the Title 44 Code of Federally Regulations, Section 59.22, in order to reduce flood losses and achieve flood insurance premium discounts for residents.
- E.1.10.27. New development and redevelopment in areas at high risk of flooding due to storm surge, high tide events, flash flood, stormwater runoff, and sea level rise shall consider building design specifications, engineering solutions, site development techniques, and management practices such as higher minimum floor elevations, retrofitting buildings for increased flood risk, designing infrastructure that can withstand higher water levels such as raising seawalls and installing tidal valves, retreat, and implementing natural drainage features; and is encouraged to use these building design specifications, engineering solutions, and management practices to remove coastal real property from flood zone designations established by the Federal Emergency Management Agency.
- E.1.10.28. The County shall continue to require development and redevelopment seaward of the Coastal Construction Control Line (CCCL) established pursuant to Section 161.053 F.S. be consistent with Chapter 161 of the Florida Statutes.

F

# CONSERVATION



SJC



COMPREHENSIVE  
PLAN UPDATE

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## F. CONSERVATION ELEMENT

### Goal F.1.

The County shall conserve, protect, and manage the area's natural resources, including air, water, wetlands, water wellhead areas, estuaries and estuarine marshes, beaches, shores, floodplains, fisheries and wildlife, marine habitat, water bodies, soils, minerals, vegetative communities, wildlife, and other natural and environmental resources, to ensure their availability for existing and future generations.

#### *Objective F.1.1. Air Quality*

Air quality in St. Johns County shall be suitable to safeguard human health and prevent damage to the natural environment. This shall be accomplished by meeting or exceeding air quality standards established by the U.S. Environmental Protection Agency (EPA) and the Florida Department of Environmental Protection (DEP).

#### **Policies**

- F.1.1.1. The County shall coordinate with DEP to evaluate the need for additional air quality monitoring stations.
- F.1.1.2. New and existing industries requiring air quality permits from the EPA or DEP shall obtain the necessary permit(s) prior to receiving development approval from the County.
- F.1.1.3. The County shall require applicants for development approval to investigate and incorporate methods to reduce vehicle traffic and promote alternative transportation options, such as bikeways, pedestrian pathways, public transportation, and other means.
- F.1.1.4. The County shall coordinate with the Florida Department of Agriculture and Consumer Services, Florida Forest Service to ensure that appropriate fire prevention methods are implemented for the burning of land clearing debris within the rural and silviculture areas.

#### *Objective F.1.2. Groundwater*

The County shall coordinate with the St. Johns River Water Management District (SJRWMD) to protect and conserve groundwater resources, as well as address current and future water use, including both traditional and alternative water supply sources. The County shall implement water conservation strategies while sustaining water quality and quantity and ensuring the protection of wetland and aquatic systems.

#### **Policies**

- F.1.2.1. The County shall address groundwater supply, conservation, and reuse through the

St. Johns County Water Supply Facilities Work Plan, which shall cover a minimum ten year planning period. The Plan identifies practices for groundwater protection and conservation, along with the traditional and alternative water supply projects necessary to meet existing and future water demands for industrial, agricultural, and potable water use.

- F.1.2.2. The County shall implement reuse regulations to conserve groundwater resources by requiring all new developments within reuse zones to include a reclaimed water irrigation system constructed to applicable standards. The reuse regulations shall define the types and sizes of developments that are appropriate to be served by a reclaimed water irrigation system.
- F.1.2.3. The County shall continue to implement its Land Development Regulations (LDRs) that encourage all development to be designed in accordance with the limitations of the natural environment and require the conservation of groundwater resources. The County shall promote the use of innovative land development techniques to decrease water use. Water conservation standards shall include, but are not limited to, the following:
- (a) Minimum preservation of at least five percent (5%) of existing native vegetation on site.
  - (b) Minimum of fifty percent (50%) xeriscaping or Florida Friendly landscaping. Plant materials shall be native species or hybrids/cultivars of native species.
  - (c) All plantings shall be selected based on the principles of Florida Friendly landscaping, including planting the right plant for the right location and providing for efficient watering practices. The following are exempt from this requirement: golf courses, sports fields, agricultural uses, and silviculture.
  - (d) High Volume irrigation shall be limited to no more than fifty percent (50%) of the total irrigated landscape area. All plantings shall be grouped according to similar water needs for efficient irrigation zones. The following are exempt from this requirement: golf courses, sports fields, agricultural uses, silviculture, and systems using Reclaimed water.
  - (e) Construction limitations within the 100-year floodplain, Environmentally Sensitive Lands, and SJRWMD designated significant surficial and Floridan recharge areas.
  - (f) Limit the amount of impervious surface, such as parking areas, within SJRWMD's designated significant recharge areas.
  - (g) Reclaimed water for irrigation of golf courses and common areas where available.
  - (h) The County wastewater treatment facilities shall maximize to the greatest extent possible the creation and use of reclaimed wastewater.

- (i) The use of or the retrofitting of plumbing fixtures that are water saving devices, such as ultra-low flow fixtures, shall be encouraged.
  - (j) Implementation of water loss prevention programs.
- F.1.2.4. The County shall work with the SJRWMD to educate the public on major groundwater issues and concerns within the County. The County shall cooperate with the SJRWMD during declared water shortage emergencies by implementing measures to conserve groundwater resources and assist with the execution of water shortage emergency declaration orders and plans, as provided in Rule 40C-21, F.A.C.
- F.1.2.5. The County shall continue to work with the SJRWMD to identify free-flowing wells and recommend measures to plug the wells. The County shall require all new developments to identify and repair or plug all free flowing wells within the boundaries of a proposed development as a condition of development approval, in order to protect and conserve groundwater resources.
- F.1.2.6. Future public water supply wellfields shall be located in areas where development and potential future contamination impacts are minimized.

***Objective F.1.3. Surface Water***

**The surface waters of St. Johns County shall be protected and restored to maintain and improve their quality, ensuring compliance with local, state, and federal water quality standards and the health of ecosystems .**

**Policies**

- F.1.3.1. St. Johns County shall continue to coordinate with governmental agencies and programs, including the St. Johns River Surface Water Improvement (SWIM) Program, the Northern Coastal Basin SWIM Program, the GTMNERR Management Plan, the Pellicer Creek Aquatic Preserve Management Plan, the Guana River Marsh Aquatic Preserve Management Plan, the Natural Resources of Regional Significance (NRRS), the St. Johns River American Heritage River Designation, , the Habitat Conservation Plan, the Manatee Protection Management Plan, the Estuarine Sanctuary Plan, and any future Management Plan, to ensure that County resource protection measures align with existing resource management and protection plans.
- F.1.3.2. St. Johns County shall continue to coordinate with the SJRWMD and participate in the St. Johns River Surface Water Improvement Management (SWIM) program, the Northern Coastal Basins program, and the long term ambient water quality monitoring program. The County shall also collaborate with the SJRWMD to establish pollutant load reduction goals and monitor freshwater inflows to improve surface water quality.

- F.1.3.3. The County shall collaborate with the SJRWMD and the DEP and the Environmental Protection Agency (EPA) to educate the public about surface water resources and water quality and distribute information to promote conservation stewardship of these resources
- F.1.3.4. The County shall restrict land uses that adversely affect the quality and quantity of water resources, such as natural groundwater recharge areas, wellhead protection areas, and surface waters.
- F.1.3.5. The County Land Development Regulations (LDRs) shall be reviewed and amended, as necessary, based on the findings of the St. Johns County Master Drainage Study, as provided in Objective D.3.1 and its supporting Policies, to ensure that land development practices effectively manage surface water runoff, protect water quality, and support sustainable water resource management.
- F.1.3.6. The County shall enhance or restore the degraded natural areas on County owned properties through the removal of non-native vegetation, revegetation with native species, shoreline or dune restoration, or where feasible, the restoration of the natural hydrology. Non-native vegetative plant materials, including but not limited to Brazilian pepper, Chinese tallow, Australian pine, and air potato, shall be removed and replaced with native species that benefit the local ecosystem and water resources.
- F.1.3.7. The County shall develop native vegetation restoration plans for park sites within the County, with a focus on enhancing water quality, reducing runoff, and restoring natural hydrological processes. The plans shall prioritize the use of native plants to stabilize soil, reduce erosion, and improve the filtration of surface water
- F.1.3.8. The County shall work to improve the quality of waters that enter the estuaries and the ocean, ensuring that water quality meets the standards established by Chapter 62-302, F.A.C. and the Clean Water Act, 33 U.S.C. 1251.

***Objective F.1.4. Stormwater Management***

**The County shall implement effective stormwater management practices that reduce runoff, prevent water pollution, and protect surface water quality.**

**Policies**

- F.1.4.1. The County shall implement Land Development Regulation standards and procedures, as provided in GoalD.3. and supporting policies, to ensure that stormwater management systems protect the hydrologic conditions of wetlands.
- F.1.4.2. St. Johns County shall support and encourage continued water quality monitoring by local, state, and federal agencies, such as Department of Environmental Protection (DEP) and the SJRWMD to identify sources of surface water pollution and formulate targeted plans to address point and non-point source pollution.

- F.1.4.3. St. Johns County shall continue to implement the Stormwater Management Ordinance to reduce and eliminate pollutant discharges to the Municipal Separate Storm Sewer System (MS4).
- F.1.4.4. Storm water ponds should, wherever feasible, be designed to use natural vegetation that creates wildlife habitat and passive recreation areas consistent with Policy D.3.1.18.
- F.1.4.5. The use, storage, transmission, or generation of hazardous substances, or substances which may artificially accelerate the eutrophication of wetlands and water bodies, is prohibited within the wetland systems to prevent contamination through stormwater runoff.
- F.1.4.6. Development within areas designated as regulatory floodway, as updated by FEMA Flood Insurance Studies for St. Johns County, shall be regulated to prevent any reduction in flood storage capacity or the natural functions and values of the floodplain. Encroachments, including but not limited to fill, new construction, and development improvements, shall be prohibited if they result in any increase in flood levels or negatively impact floodplain functions.
- F.1.4.7. The County shall regulate development within flood prone areas to minimize the reduction of flood storage capacity and protect natural floodplain functions.
- F.1.4.8. The County shall seek new funding sources to implement best management practices for stormwater management and the protection of water resources, particularly shellfish harvesting areas.

***Objective F.1.5. Wastewater Management***

**The County shall protect its water resources from contamination through the proper management and treatment of wastewater, utilizing centralized water and sewer systems.**

**Policies**

- F.1.5.1. New On-site Sewage Treatment and Disposal Systems (OSTDS) shall be inspected and approved by the County Health Department. OSTDS, including their associated drain fields, shall be located as far landward as feasible on waterfront properties to ensure no excess nutrient and pathogen loading into surface waters.
- F.1.5.2. OSTDS shall, at a minimum, continue to be subject to state standards, as provided in Objective D.1.4 and supporting Policies.
- F.1.5.3. OSTDS shall be prohibited within wetland areas.
- F.1.5.4. Pursuant to applicable law, users of OSTDS shall be required to tie into public or private sewer systems once service becomes available in that area.
- F.1.5.5. New developments above the St. Johns County Health Department's thresholds for OSTDS use shall rely upon public or private sewer systems and wastewater

treatment plants built to county and state specifications.

- F.1.5.6. The County shall discourage the discharge of any new or upgraded public or private sanitary sewer facility into the estuarine waters of the County.
- F.1.5.7. The County shall actively pursue state and federal funding opportunities to support the planning, design, and implementation of septic-to-sewer conversion projects.

***Objective F.1.6. Wetlands, Uplands, and Water Bodies***

**The County shall protect wetlands, upland communities, and water bodies within the County from development impacts to ensure the maintenance of environmental quality, biodiversity, and wildlife habitats.**

**Policies**

- F.1.6.1. In order to protect the functional viability and productivity of forested wetland systems as natural resources, silviculture activities within forested wetlands:
  - (a) Shall not significantly alter overall wetland community characteristics (i.e. hydrology, topography, plant species diversity, wetland forest composition, canopy cover, or average forest age structure).
  - (b) Shall not result in the conversion of historical forested wetlands into either upland systems or other types of wetland systems, except pursuant to restorative silviculture activities.
  - (c) Shall comply with the ACOE's, DEP's, SJRWMD's, the Department of Agriculture and Consumer Services, and the Florida Forest Service's Best Management Practices.
- F.1.6.2. The County shall continue to implement guidelines and standards for the preservation and conservation of forested and estuarine wetlands through various land development techniques including, but not limited to, the following:
  - (a) The County shall protect wetlands, uplands, and their associated wildlife habitats through the implementation of the Planned Development (PUD and PRD) land development regulations. These regulations shall require twenty five (25%) percent preservation of open space. These preserved open spaces shall be designed to complement the Florida Fish and Wildlife Conservation Commission's (FWC) wildlife and habitat data and the Florida Ecological Greenways Network to promote connectivity with adjacent ecological areas.
  - (b) The County shall protect wetlands, uplands, and their associated wildlife habitats through the implementation of natural vegetative upland buffers, the preservation of Significant Natural Communities Habitat, and the protection of Listed Species within St. Johns County, as provided in the County Land Development Regulations.

- (c) In recognition of the many natural functions and values of estuarine wetlands and the need to protect these resources from incompatible land uses, all estuarine wetland habitats shall be deemed as Environmentally Sensitive Lands (ESLs), as designated on the County Comprehensive Plan Map series.
  - (d) Wetlands and their natural functions shall be protected and conserved through the planning process, which consider factors, such as the type, value, function, size, condition, and location of the wetlands.
  - (e) Consistent with the Recreation and Open Space Element, the County shall participate in various land acquisition programs to acquire important undeveloped estuarine wetlands. The land acquisition consideration shall be based on the Recreation and Open Space Policies G.1.4.2 and G.1.4.12.
- F.1.6.3. Illegal development in wetland areas shall be reported. Consistent with applicable law, it will be required that these areas shall be restored or mitigated.
- F.1.6.4. The County shall preserve and conserve uplands through various land development techniques, as follows:
- (a) The County shall require a buffer zone adjacent to jurisdictional wetlands and naturally-occurring open water habitats on all new development sites, as specified in the LDRs
  - (b) The County shall recognize the following vegetative natural communities as Significant Natural Communities Habitat. Due to the rarity and ecological importance of these vegetative communities, a minimum of ten (10%) percent of the total acreage of each Significant Natural Communities Habitat (excluding bona fide Agriculture or Silviculture operations) shall be preserved and maintained by the development.
    - (1) Beach Dune
    - (2) Coastal Grasslands/Coastal Strand
    - (3) Xeric Hammock
    - (4) Maritime Hammock
    - (5) Sandhill
    - (6) Scrub
- F.1.6.5. The County shall continue to investigate Outstanding Florida Water designation(s) for major stream systems within the County, particularly the Julington/Durbin and Six Mile Creek systems.
- F.1.6.6. St. Johns County, in coordination with DEP, shall encourage all new and existing Marinas or boatyards to participate in the DEP's Clean Marina Program or the Clean Boatyard Program.

- F.1.6.7. The County shall coordinate with the appropriate federal and state agencies to place shellfish harvesting area signs at appropriate locations along the Intracoastal Waterway.
- F.1.6.8. The County shall continue to support the Matanzas River Special Basin and Outstanding Florida Water (OFW) designations by the SJRWMD and DEP for the protection of the Matanzas River by continuing to review the LDRs for compliance with the potential state requirements for the Matanzas Basin.
- F.1.6.9. The County shall identify and implement strategies to incentivize the protection, preservation, and restoration of wetlands through financial or regulatory incentives, in order to support ecological integrity, water quality, and flood resilience.

*Objective F.1.7. Agriculture and Silviculture Soils*

**Agricultural and silviculture soils in St. Johns County shall be protected and conserved as essential natural resources that are essential to both the County's economy and ecological health. This will be implemented through the County's Land Development Regulations (LDRs), which promote responsible agricultural and forestry practices and preserve soil health.**

**Policies**

- F.1.7.1. The County shall establish a Rural Lands Conservation Program to protect agricultural and silvicultural lands through conservation easements and financial incentives. This program shall support local landowners in preserving the rural character of the County, maintaining productive agricultural and forestry operations, and safeguarding natural landscapes from development pressures. By balancing agricultural, silvicultural, and growth needs, the program shall promote sustainability, protect local food sources, and conserve open spaces for future generations.
- F.1.7.2. The County shall protect agricultural and silvicultural lands by encouraging growth to remain in and directly adjacent to areas served with existing infrastructure, thereby minimizing pressure on rural lands.
- F.1.7.3. The County shall continue to collaborate with the St. Johns County Cooperative Extension Service (SJCCES), the Natural Resources Conservation Service (NRCS), the Florida Department of Agriculture (FDACS), and Florida Forest Service to develop and implement strategies to maintain agricultural and silvicultural activities as viable businesses in the County. These strategies may include, but are not limited to, Best Management Practices (BMPs), conservation easements, tax incentives, and federal and state grants (i.e. forest legacy, stewardship incentive program, farmland protection, wildlife habitat incentive program, etc.).

- F.1.7.4. The County shall provide technical assistance to silviculture operations in implementing BMPs that are consistent with the protection of natural resources, wildlife protection, and stormwater GOPs.
- F.1.7.5. The County shall protect agricultural and silviculture areas through their designation on the Future Land Use Map and through the development and application of Planned Rural Development Land Development Regulations.
- F.1.7.6. The commercial harvesting of trees shall comply with the Florida Department of Agriculture and Consumer Services' Best Management Practices (1993), as amended and updated. This includes, but not limited to, the establishment of no-harvest zones within 150 feet of the banks of the St. Johns River and the Intracoastal Waterway, or within 75 feet of the banks of the streams and creeks listed below, whichever is more restrictive.

(a) 75 foot Buffer

- (1) Julington / Durbin Creek
- (2) Cunningham Creek
- (3) Trout Creek
- (4) Six Mile Creek
- (5) Toco Creek
- (6) McCullough Creek
- (7) Moccasin Creek
- (8) Deep Creek
- (9) Pellicer Creek
- (10) Cracker Branch
- (11) Moses Creek
- (12) Moultrie Creek
- (13) Pablo/Cabbage Creek
- (14) Sampson Creek
- (15) Orange Grove Branch/Kendall Creek
- (16) Petty Branch
- (17) Turnbull Creek
- (18) Town Branch
- (19) Sixteen Mile Creek
- (20) Paines Branch

- (21) West Run/Cracker Branch
- (22) Smith Creek
- (23) Deep Creek
- (24) Stokes Creek
- (25) East Creek
- (26) San Julian Creek

(b) 150 foot Buffer

- (1) St. Johns River
- (2) Intracoastal Waterway

- F.1.7.7. The County shall continue to protect agricultural lands through the agriculture exemption or "green belt" property tax assessments.
- F.1.7.8. The County shall collaborate with local Natural Resources Conservation Service (NRCS) offices to develop soil conservation methods and educate the agricultural community on soil conservation and erosion control practices, including the implementation of Best Management Practices and erosion control strategies.
- F.1.7.9. The County, in cooperation with the St. Johns County Cooperation Extension Service (SJCCES), Florida Department Agriculture and Consumer Services Forestry Division (DOF), Natural Resources Conservation Service (NRCS), and SJRWMD, shall provide technical assistance to agricultural operations and other large irrigation water users in designing low-volume irrigation systems.

*Objective F.1.8. Energy*

**The County shall implement cost-effective energy efficiency measures to reduce energy consumption, promote carbon reduction, encourage green building practices, and support sustainable economic development.**

**Policies**

- F.1.8.1. The County shall promote energy saving techniques through the public information program. The County shall continue to enforce the Florida Energy Efficiency Code through the Development permit review and approval process.
- F.1.8.2. The County shall encourage the research, development, demonstration, and application of alternative energy resources, particularly renewable energy resources, by allowing agribusiness renewable energy operations, solar farms, wood and debris recycling facilities related to alternative fuel production. The County shall ensure that the LDRs do not prohibit the operations of alternative energy resources where appropriate, consistent with Policy A.1.7.9

- F.1.8.3. St Johns County public buildings shall be constructed with cost-effective efficiency construction standards and whenever feasible, shall meet or exceed standards set forth by the United States Green Building Council (USGBC) Leadership in Energy and Environmental Design (LEED) rating system, the Green Building Initiative's Green Globes rating system, the Florida Green Building Coalition standards or a nationally or state recognized, high-performance green building rating system, as approved by the Florida Department of Management Services.
- F.1.8.4. The County shall encourage that all private buildings constructed in the County be constructed to meet the United States Green Building Council (USGBC) Leadership in Energy and Environmental Design (LEED) rating system, the Green Building Initiative's Green Globes rating system, the Florida Green Building Coalition standards, or a nationally or state recognized, high-performance green building rating system, as approved by the Florida Department of Management Services.
- F.1.8.5. The County shall promote energy conservation by supporting alternative energy resources including biofuel, solar, and wind and by ensuring that Land Development Regulations (LDRs) do not prohibit their use.
- F.1.8.6. The County shall modify the Land Development Code establishing Low Impact Development standards.
- F.1.8.7. The County shall continue to implement cost-effective energy efficiency measures to reduce energy consumption in the County's fleet management, operations, building construction, and maintenance programs.
- F.1.8.8. The County shall promote energy conservation by supporting alternative forms of transportation through the programs established in Objective B.1.5 and G.1.3.1.
- F.1.8.9. Upon completion, St. Johns County shall investigate the applicability of the Florida Residential Retrofit program for retrofitting older homes in the County to improve energy efficiency. The County may investigate a long term, market-based program that offers a wholehouse approach for reducing energy use.
- F.1.8.10. Consistent with the State's initiative to improve the sustainability of Florida's energy production and consumption patterns and to minimize the County's own carbon footprint, the County shall identify opportunities and funding for local implementation of renewable energy options that apply to the built environment, infrastructure, utilities, and transportation sectors, using the Florida Green Building Council, Green Local Government Standard as a guide.

***Objective F.1.9. Mining and Excavation Activities***

**Mining and excavation activities in the County shall be conducted in a manner that minimizes detrimental effects on groundwater, surface water, wildlife, and habitats,**

**surrounding land use values, and the health, safety, and welfare of the general public. These activities must also ensure the appropriate use and protection of minerals.**

**Policies**

- F.1.9.1. The County shall review and update, as appropriate, Land Development Regulations (LDRs) for excavation activities. At a minimum, the LDRs shall address the regulation of excavation activities including appropriate use, size, roadway use and maintenance, and any appropriate exemptions.
- F.1.9.2. Commercial mining and excavation activities shall be prohibited within areas designated as Conservation on the Future Land Use Map.
- F.1.9.3. Excavations for fish ponds, aquaculture, or pisciculture activities shall comply with the Florida Department of Agriculture and Consumer Services, Aquaculture Best Management Practices (January 2005, as amended) and the County LDRs.
- F.1.9.4. Dredge and fill activities shall be reviewed and permitted by the appropriate regulatory agencies to assure that environmental impacts are minimized and that the requirements of the County LDRs are met before final approval is granted.

***Objective F.1.10. Acquisition and Protection***

**The County shall provide technical assistance to other governmental agencies and the private sector in the identification, acquisition, preservation, or protection of areas identified for their ecological significance, including environmentally sensitive lands .**

**Policies**

- F.1.10.1. The County shall actively coordinate with federal, state, and regional agencies, such as the National Oceanic and Atmospheric Administration (NOAA), Florida Department of Environmental Protection (FDEP), Guana Tolomato Matanzas National Estuarine Research Reserve (GTMNERR), St. Johns River Water Management District (SJRWMD), and other relevant entities, to align with and support ongoing conservation efforts. This collaboration shall ensure consistency across initiatives, enhance resource management, and promote science-based, integrated approaches to protecting the County's natural resources.
- F.1.10.2. The County shall coordinate with the surrounding counties to protect native vegetation, estuaries, surface waters, marine resources, wildlife habitats, wildlife corridors, and to limit armored shorelines, and reduce exposure to natural hazards that cross jurisdictional boundaries.
- F.1.10.3. The County shall require the preservation of native vegetative communities and removal of exotic vegetation on County owned land to the maximum extent feasible.
- F.1.10.4. The County shall encourage and pursue the acquisition of ecologically significant

land through existing state acquisition programs or through local acquisition programs to be funded through grants, bond issues, land trust funds, or other appropriate local funding mechanisms.

- F.1.10.5. The County shall develop and implement a dedicated funding source to support the acquisition, management, and protection of conservation lands. This strategy shall prioritize maintaining local funding sources while actively seeking additional Federal, State, and Local funding opportunities. Consideration shall be given to implementing a small sales tax as a consistent revenue stream, ensuring long-term financial support for preserving sensitive areas, managing ecosystems, and expanding protected lands for future generations.
- F.1.10.6. The County shall continue to expand efforts by the Land Acquisition Management Program (LAMP) to enhance its effectiveness in preserving natural resources and expanding conservation efforts.
- F.1.10.7. In addition to pursuing acquisition of ecologically significant land, the County shall continue to protect such areas through application and enforcement of the Land Development Regulations (LDRs).
- F.1.10.8. The County shall protect (ESLs) by implementing Land Development Regulations (LDRs) that address protection for each type of ESL and, at a minimum, address the following issues:
  - (a) For Wetlands, Outstanding Florida Waters (OFW), and Estuaries:
    - (1) Maintain vegetated buffers between the wetlands/OFW/estuaries and upland development as stated in the County's Land Development Regulations (LDRs) and as follows:
      - i. A minimum natural vegetative upland buffer of twenty-five (25) feet shall be required and maintained between the developed areas and the contiguous wetlands to protect the water quality of the wetlands, except where buffer averaging may allow less than the required minimum of twenty-five (25) feet in certain locations while achieving a greater buffer width or where a variance is granted. Except where a variance is granted no buffer shall be reduced to less than ten (10) feet except in circumstances where an unavoidable wetland impact occurs such as, but not limited to, a road crossing. Such upland buffer shall be measured from the jurisdictional wetland line as determined by the SJRWMD and FDEP.
      - ii. A minimum of a fifty (50) feet natural vegetative upland buffer shall be required and maintained between the development areas and the St. Johns, Matanzas, Guana and Tolomato Rivers and their associated tributaries, streams and other interconnecting water bodies, except where buffer averaging may allow less than the required minimum of

fifty (50) feet in certain locations while achieving a greater buffer width or where a variance is granted. Except where a variance is granted no buffer shall be reduced to less than twenty-five (25) feet except in circumstances where an unavoidable wetland impact occurs such as, but not limited to, a road crossing. Such upland buffer shall be measured from the jurisdictional wetland line as determined by the SJRWMD and DEP.

(2) Continue to coordinate with DEP and SJRWMD on the status of the water quality data in all the County's major rivers, especially areas which abut designated shellfish harvesting areas. If the SJRWMD water quality data reveals the need for more stringent stormwater regulations or other water quality standards, the County will work with DEP and the SJRWMD in the development of these regulations.

(b) For Coastal Resources and Beach and Dune Resources:

(1) Coordinate the consistency with Federal and State regulations and requirements applicable to the coastal resources.

(2) Coordinate the consistency with DEP regulations and requirements applicable to the Coastal Construction Control Line (CCCL).

(3) Prevent development activity which would negatively impact the beach and dune system or the coastal resources, unless such activity is required to protect public health and safety.

(c) Listed Species Habitat:

(1) Establish criteria that will be utilized in the development review process for the identification of potential habitat areas by proposed developments.

(2) Establish criteria for those areas of the County with a high probability of listed species habitat for additional review or habitat identification procedures.

(3) Establish standards and procedures for the protection or acquisition of specific habitat areas which have been identified as necessary for the support of an existing listed species population.

F.1.10.9. The County shall continue to review its land acquisition selection criteria on a regular basis and shall update these criteria, as deemed appropriate. Land acquisition and preservation shall be focused on lands that provide the greatest amount of habitat and wildlife benefit.

F.1.10.10. , The County shall consider creating an Environmentally Sensitive Overlay Zone (ESOZ) for ecologically sensitive areas. The ESOZ shall establish standards and procedures to address the following:

(a) Protection of the County's shellfish harvesting areas and Outstanding Florida

Waters.

- (b) Protection of surface water quality.
  - (c) Protection of flood storage and floodplain capacity.
  - (d) Protection of wetland dependent wildlife, listed species, and unique vegetative communities.
  - (e) Protection of environmental scenic views and vistas.
  - (f) Provisions for development mitigation, revegetation, buffering, and
  - (g) Setback measures within the ESOZ.
  - (h) Provisions for building and development practices and techniques which protect the integrity of the ESOZ.
- F.1.10.11. The Environmentally Sensitive Lands Map shall continue to be updated. The Map shall include wetlands, estuaries, Outstanding Florida Waters (OFWs), Class II waters, Aquatic Preserves, the National Estuary Research Reserve, Conservation lands, submerged aquatic vegetation, environmentally managed land in public ownership, mitigation banks, and Coastal resources.
- F.1.10.12. The County shall use the Environmentally Sensitive Lands map, as necessary or appropriate, to identify areas for protection or acquisition. Priority areas shall be areas that provide the highest habitat and wildlife benefit.
- F.1.10.13. The County Geographic Information System (GIS) staff computer mapping inventory shall coordinate with the State and Federal agencies on new available vegetative and wildlife data and update the County database as appropriate.
- F.1.10.14. In selecting future park sites for public acquisition, the County shall give full consideration to acquiring new lands according to the Recreation and Open Space Element's Policies.
- F.1.10.15. Environmental surveys shall be required for all development to assess and identify existing ecological resources. The County shall develop and adopt standards for environmental surveys into the LDRs. At a minimum, the focus of these surveys shall be jurisdictional wetland boundaries, existing vegetative communities, the presence and location of existing wildlife habitat, rookeries, listed species, Significant Natural Communities Habitat, historical and archaeological locations, and potential wildlife corridors.
- F.1.10.16. The County shall collaborate with state and federal agencies, including the U.S. Fish and Wildlife Service (USFWS), the Florida Fish and Wildlife Conservation Commission (FWC), and the St. Johns River Water Management District (SJRWMD), by providing technical support for the inventory, assessment, and mapping of existing fish and wildlife habitat, significant upland communities, and wildlife corridors.

- F.1.10.17. The County shall continue to enforce guidelines and standards, adopted in 2012 and amended as needed, for the protection of wildlife corridors, such as, but not limited to, wildlife crossings and open space preservation. These standards will prioritize the protection of critical migration routes and ensure that development does not fragment or degrade important wildlife habitats.
- F.1.10.18. The County shall continue to seek support and technical assistance from state agencies, such as DEP, SJRWMD, and FWC, to implement a wildlife corridor plan linking public lands of appropriate size to maintain species viability and diversity.
- F.1.10.19. The County shall coordinate with the Natural Resources Conservation Service, Agricultural Extension Service, and others, to provide suggestions and guidance to the agricultural and silviculture communities on methods for incorporating wildlife corridors in the management of their lands.
- F.1.10.20. The County shall continue to encourage cluster type developments to preserve large, contiguous areas of open space and natural habitat through implementation of the development review process.
- F.1.10.21. The County shall implement the County Greenway, Blueway & Trails Master Plan to protect and enhance the natural, cultural and historical resources of the County while providing interconnecting accessways between public conservation and park lands. The established Greenways/Blueways/Trails shall be coordinated with the surrounding counties and municipalities
- F.1.10.22. Development of vacant lands adjacent to Outstanding Florida Waters, Aquatic Preserves, Wildlife Sanctuaries, State Preserves, Sanctuaries, National Estuarine Research Reserve, and Wildlife Management areas shall be designed to a scale and intensity which is consistent with the existing adjacent uses pursuant to the adopted Land Development Regulations (LDRs) and shall be required, at a minimum, to meet all applicable Federal, State, and Local drainage and water quality standards.
- F.1.10.23. The County shall work with the FWC to educate the public on the value of wildlife, native vegetative communities, and other natural resources through the creation of information flyers, brochures, interpretive displays, and the development of trails at appropriate County park sites.
- F.1.10.24. The County shall encourage public involvement in conservation initiatives by promoting volunteer opportunities and advocacy efforts, building support for future conservation initiatives and fostering a deeper connection to the environment.

***Objective F.1.11. Listed Species***

**The County shall protect and conserve habitats and ensure their long-term survival of listed species by coordinating with state and federal agencies to monitor and safeguard these species and their habitats.**

## **Policies**

- F.1.11.1. The County shall work with the Florida Department of Environmental Protection (DEP), the Florida Fish and Wildlife Conservation Commission (FWC), and other appropriate governmental agencies in the implementation of the St. Johns County Manatee Protection Plan (MPP) (2005).
- F.1.11.2. Marinas and ports shall not be located in or immediately adjacent to FWC designated manatee sanctuaries.
- F.1.11.3. The County shall work with FWC to monitor applications for Marina construction permits filed with applicable state agencies and shall comment on such applications during the permit review process to ensure that local knowledge of manatee foraging areas is appropriately addressed during such review.
- F.1.11.4. All species of sea turtles nesting on the beaches of St. Johns County shall be protected from human interference including, but not limited to, beach renourishment, beach front lighting, coastal construction, armoring, erosion control structures, mechanical beach cleaning, and unregulated vehicular traffic which could harm sea turtles and their nesting sites during nesting season.
- F.1.11.5. The County shall protect sea turtles by implementing the St. Johns County Habitat Conservation Plan and through coordination with the DEP, FWC, and U.S. Fish and Wildlife Service (FWS) on the enforcement and protection of sea turtles during their nesting times.
- F.1.11.6. The County shall protect Anastasia Island Beach Mouse (AIBM) by Implementing the St. Johns County Habitat Conservation Plan and through coordination with the DEP, FWC, and FWS on the enforcement and protection of AIBM habitat.
- F.1.11.7. The County shall protect listed species and critical habitats and both shall be evaluated on a site development basis. For developments on property known to support listed species of plants or animals, the developer shall be required to notify the appropriate Federal, State, and Regional agencies and the County and must comply with the appropriate guidelines and laws that protect listed species.
- F.1.11.8. The County shall protect bald eagles through the continued implementation of Land Development Regulations (LDRs) that include bald eagle protection zones.
- F.1.11.9. Recognizing that submerged aquatic vegetation (SAV) protects water quality by stabilizing sediments, absorbing nutrients, and providing essential habitats for many species of wildlife, the County shall continue to enforce regulations to protect SAV, as created in 2010 and amended as needed.

### ***Objective F.1.12. Scenic Highway Designations***

**The County shall continue to support local, state, and federal Scenic Highway designations that promote community pride and self-image, while preserving and protecting unique**

**scenic, historical, archaeological, cultural, recreational, aesthetic, and environmentally significant resources.**

**Policies**

- F.1.12.1. The William Bartram Scenic & Historic Highway is designated as a State Scenic Highway and shall be protected through implementation of LDRs and development controls as established in Future Land Use Policy A.1.4.8.
- F.1.12.2. The County and William Bartram Scenic & Historic Highway Corridor Management Council (CMC) members shall continue to implement Overlay District regulations that contain architectural, landscaping, buffer, screening, including retention of existing tree canopy, lighting, and, as necessary, additional setback requirements for this state designated Scenic Highway.
- F.1.12.3. State Road A1A from the St. Johns/Duval county line to the St. Johns/Flagler county line is designated as a St. Johns County Scenic Roadway, a state designated Scenic Highway and a National Scenic Byway. The preservation of its picturesque historic architecture, scenic land, and water vistas shall be protected through the implementation of development controls as established in Future Land Use Policy A.1.4.7 and A.1.4.9.
- F.1.12.4. The County shall continue to implement Land Development Regulations (LDRs) for the preservation of Old Brick Road in St. Johns County which is designated as a state Heritage Scenic Highway.
- F.1.12.5. The County shall continue to implement LDRs for the preservation of the portion of International Golf Parkway which is designated as a St. Johns County Scenic Roadway.
- F.1.12.6. The County shall develop a procedure for recognizing and nominating eligible local roads as Scenic Roadways.



# RECREATION & OPEN SPACE



**COMPREHENSIVE  
PLAN UPDATE**

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## G. RECREATION AND OPEN SPACE ELEMENT

### Goal G.1.

The development of a system of parks, recreation facilities, and open spaces to meet the health, safety, and welfare needs of the County citizens and visitors.

#### *Objective G.1.1. Provision of Recreation and Open Space to meet County Growth*

The County shall provide and maintain the recreation and park needs of the County population through the year 2050.

#### **Policies**

- G.1.1.1. The County shall develop existing parks based on the generated needs by Planning District, according to the level of service standards adopted and as recommended by Master Park and Recreation Plan.
- G.1.1.2. The County shall consider the use of wetlands and conservation areas for passive recreational and open space areas provided these sites have been determined to not endanger public health, safety, and welfare.
- G.1.1.3. Planned Developments (PUDs), PRDs, and other developments shall provide neighborhood-sized parks and playing fields within the development for their residents that meet the County LOS standard.
- G.1.1.4. DRIs and PUDs which have met the required neighborhood park LOS requirements may dedicate other parks and open space requirements generated by the development through dedication to the County, private ownership, and fee-in-lieu of payment for off-site acquisitions consistent with the master plan according to the adopted level of service standard. The choice of development of facilities, dedication, or impact fee payment shall be negotiated.
- G.1.1.5. The County shall work with other public agencies for the development of compatible multi-use programs for the public lands within the County.
- G.1.1.6. The County shall consider the use of bonds, local infrastructure taxes, and other alternative funding sources as revenue for recreation and open space.
- G.1.1.7. Public recreational and park sites shall not be diverted to other uses except in cases of overriding public need and when other equivalent sites are supplied.
- G.1.1.8. All new development except Single Family and Two Family Dwellings on existing platted or legally documented lots of record prior to this amendment, with frontage along the St. Johns River and Intracoastal Waterway shall be evaluated on providing at least one public access for every 750 feet of such frontage. The type of Public Access provided shall be determined based on site and environmental conditions and may include access suitable for the construction of a public boat ramp, dock, fishing pier, or wildlife viewing area with parking.

- G.1.1.9. St. Johns County shall require the design of beach access and parking areas to be constructed so that it enhances and protects the waterways adjacent to lands within St. Johns County. Such parking areas shall be designed to include (but not be limited to) existing trees and use of pervious materials (e.g. turf block, stone, and similar materials) parking wherever feasible.

***Objective G.1.2. Coordination of Public and Private Recreation and Open Space Facilities***

**The County shall coordinate the provision of recreation and open space through both public and private sources, which will at a minimum assure consistency with the LOS standards established in H.1.2.1.**

**Policies**

- G.1.2.1. The County shall continue to seek citizen input for the development of recreational opportunities and facilities.
- G.1.2.2. The County shall strive to maintain the existing interlocal agreements with St. Augustine, St. Augustine Beach, and the St. Johns County School Board concerning the mutual use and support of recreational facilities.
- G.1.2.3. The County shall continue working with the School Board to provide recreational programs and facilities.
- G.1.2.4. The County shall continue to coordinate with the Tourist Development Council to provide tourist related recreational opportunities.
- G.1.2.5. The County shall continue to pursue Federal, State, regional, local, and private funding sources for the acquisition and development of parks and open space areas.

***Objective G.1.3. Park, Beach, and Waterway Access***

**The County shall improve amenities, public access, and universal accessibility to County parks, open spaces, beaches, and waterways.**

**Policies**

- G.1.3.1. The County shall improve parking at parks, open spaces, recreational facilities, beaches, and waterways through: :
- (a) Providing adequate parking at beach and waterway access points or providing off-beach parking located where vehicle and pedestrian traffic identifies that there is a need to increase these facilities.
  - (b) Researching and applying for grants and other available funding to acquire and construct parking and access.
- G.1.3.2. The County shall improve access by public transit and active mobility such as walking, biking, and alternative modes of transit to parks, open spaces, recreational facilities,

beaches, and waterways through:

- (a) All new oceanfront development except Single Family and Two Family Dwellings on existing platted or legally documented lots of record prior to this amendment, with ocean frontage shall be evaluated on providing at least one public beach access for every 750 feet of ocean frontage. Public off-beach pervious (e.g. turf block, stone, and similar materials) parking will be required at each public beach access at 5 spaces per beach access.
  - (b) Advocating the addition of bike lanes to State and County Roads.
  - (c) Requiring new development to provide walk/bike paths to connect its open space and recreational sites to residential areas.
  - (d) Developing a bike path plan which prioritizes the development of bike paths which link neighborhoods to schools and parks and uses the Greenway, Blueway & Trails Master Plan as a guide.
- G.1.3.3. The County shall improve universal design to implement optimal accessibility for all ages and abilities at parks, open spaces, recreational facilities, beaches, and waterways
- G.1.3.4. The County shall not vacate existing easements, walkways, and other access points to beaches and waterways without equivalent or greater mitigation.
- G.1.3.5. The County shall protect the accessibility of public beach access points and easements by:
- (a) Identifying public beach access with signage or other mechanisms which identifies dune walkovers as public access. All constructed public dune walkovers shall be posted.
  - (b) Continuing to pursue additional beach access funding sources.
  - (c) Encouraging new development to provide beach parking at a ratio of three (3) parking spaces for every 100 square feet of dune walkover
- G.1.3.6. The County, when feasible, shall improve the amenities, both natural and built, at parks, open spaces, recreational facilities, beaches, and waterways.
- G.1.3.7. The County shall protect its public beaches by pursuing additional funding sources to assist funding for future beach renourishment projects.
- G.1.3.8. The County shall continue to work with DEP and FWC in the design and construction of beach access and parking areas to ensure that sea turtle habitat and Anastasia Island Beach Mouse habitat is adequately protected during and after construction.

***Objective G.1.4. Correction and Improvement of Existing Recreation and Open Space***

**The County shall correct deficiencies, improve existing parks and recreation facilities, and strive to expand facilities for the County's population.**

## **Policies**

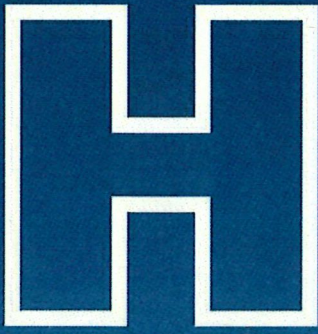
- G.1.4.1. St. Johns County will utilize the Parks and Recreation Master Plan to identify park and recreational facility deficiencies and correct these deficiencies by establishing funding programs, development exactions, on-site dedication, fee-in-lieu preservation, or other appropriate methods.
- G.1.4.2. The County shall identify existing and the future LOS needs based on the four designated Planning Districts and using the Parks and Recreation Master Plan.
- G.1.4.3. In selecting park sites for site improvements the County shall consider those Planning Districts which require immediate construction, maintenance, or rehabilitation of existing facilities.
- G.1.4.4. In selecting future park sites for public acquisition the County shall consider serving the population in the high growth areas and Development Areas depicted on the Future Land Use Map.
- G.1.4.5. The County shall continue to annually budget for land acquisition and for the construction of public recreation facilities.
- G.1.4.6. The County shall consider updating its Impact fee requirements to incentivize new development to dedicate active public parkland in-lieu of recreational impact fee.
- G.1.4.7. Recreational impact fees shall continue to be utilized as an additional funding source for new parks and recreation facilities.
- G.1.4.8. The County shall continue to support the acquisition of environmentally sensitive lands which can be set aside as open space and passive recreation areas through Federal, State, regional, local, and private programs
- G.1.4.9. The County shall continue to pursue Federal, State, regional, local, and private grant sources for the acquisition and development of recreational sites and open space.
- G.1.4.10. The County shall explore options for a dedicated funding source for the Land Acquisition Management Program (LAMP).
- G.1.4.11. In selecting future park sites for public acquisition the County shall consider acquisitions that support Federal, State, regional, local, private programs, and recommendations made by the LAMP Board, North Florida Land Trust, citizen visioning groups, and Scenic Corridor Advocacy Groups (e.g. Scenic and Historic A1A and William Bartram Scenic and Historic Highway).
- G.1.4.12. The County shall coordinate and support future park acquisitions with Federal, State, regional, local, and private programs.

### ***Objective G.1.5. Greenway, Blueway & Trail***

**The County shall consider its Greenway, Blueway & Trails Master Plan as a guide when reviewing new development and in obtaining grant funds.**

## **Policies**

- G.1.5.1. All new development shall use the St. Johns County Greenway, Blueway & Trails Master Plan as a guide in the planning and design of the new development, in providing access and interconnectivity between adjacent lands, and within the new development.
- G.1.5.2. All new development that lies within or adjacent to the trails depicted on the Greenway, Blueway & Trails Master Plan shall be reviewed for internal and external connections.
- G.1.5.3. When acceptable to the property owners, the County may consider dual use of utility corridors for greenway, blueway and trail connections and crossings. Such utility corridors may include, but are not limited to, drainage easements, stormwater retention areas, gas pipeline easements, private trail connectors, mitigation sites, buffers and/ easements (which are not required to remain undisturbed), scenic edges, development edges, water and sewer transmission lines easements; telephone, cable, and fiber-optic communication easements; overhead electric transmission and distribution lines and existing road crossings.
- G.1.5.4. The County shall update the Greenway, Blueway & Trail Master Plan when determined necessary. The update shall at a minimum show development in and adjacent to the trails, connections, dual use connections, scenic edges, federal, state and locally publicly acquired parklands and conservation lands, mitigation sites, and any other publicly owned lands that is utilized as greenways/blueways.
- G.1.5.5. St. Johns County shall coordinate with federal, state, regional, and local governmental agencies for land acquisition and for greenways, blueways and trails planned in St. Johns County when they are adjacent to or connect to such federal, state, regional owned lands or to adjacent local governments.
- G.1.5.6. The County may consider land development regulations that include, but not be limited to, the use of incentives, such as, but not limited to, density bonuses, transfer- of-development rights, impact fee credits, park and open space credits, and tree credits for new developments that set-aside land within a greenway and blueway.



# INTERGOVERNMENTAL COORDINATION



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## H. INTERGOVERNMENTAL COORDINATION ELEMENT

### Goal H.1.

Promote effective Intergovernmental Coordination programs and efforts that aid in the provisions of services, facilities, and management of growth between the County, municipalities, regional, state, and federal entities.

#### *Objective H.1.1. Coordinate the Review Procedures of All Local Plans in the County's Comprehensive Plan*

The County shall continue to identify and coordinate the review of the goals, objectives, and policies of the County Comprehensive Plan with the plans of the School Board, municipalities within the County, independent authorities, Duval, Flagler, Clay, and Putnam Counties, and regulatory agencies.

- H.1.1.1. The County shall continue its participation in the information-sharing activities at meetings, as necessary.
- H.1.1.2. The County shall coordinate planning activities required by its Comprehensive Plan with the plans and activities of other governmental entities.
- H.1.1.3. The County shall promote joint meetings between the Board of County Commissioners and elected officials of other jurisdictions, as needed.
- H.1.1.4. The County staff shall coordinate with the staff of municipalities and adjacent counties to identify inconsistencies and conflicts between the County's Comprehensive Plan and each local plan, as necessary.
- H.1.1.5. Implementation of the County Comprehensive Plan shall involve communication, coordination, and cooperation between the County and municipalities, adjacent counties, and those authorities and agencies providing facilities and services.
- H.1.1.6. The County shall review the County's Comprehensive Plan and any proposed amendments for consistency with the State Comprehensive Plan (Chapter 187, F.S.), the Strategic Regional Policy Plan, and the Community Planning Act (Chapter 163, F.S.).
- H.1.1.7. The County shall continue to follow procedures and facilitate joint planning area agreement with municipalities for municipal annexations, incorporations, and joint infrastructure service areas.
- H.1.1.8. The County shall also formally notify adjacent local governments during the early project planning stages involving annexations, land use amendments, and Locally Undesirable Land Uses (LULUs). LULUs located within two miles of an adjacent local government's boundaries shall notify the surrounding governments of this proposal.

- H.1.1.9. The County shall review proposed Comprehensive Plan Amendments and Evaluation and Appraisal Reports submitted by adjacent counties and municipalities.
- H.1.1.10. The County shall utilize the review and comment procedures established by the Northeast Florida Regional Council (NEFRC) and the State Land Planning Agency for Comprehensive Plans and Plan Amendment proposals of other local governments to ensure consistency between the County's Comprehensive Plan and the local Comprehensive Plans of municipalities and Clay, Duval, Flagler, and Putnam Counties.
- H.1.1.11. The County shall continue to coordinate with the NEFRC to ensure that St. Johns County planning activities align with the plans and activities of municipalities within the County and the neighboring counties of Clay, Duval, Flagler, and Putnam.
- H.1.1.12. The County shall maintain its membership with the North Florida Transportation Planning Organization (NFTPO) and Northeast Florida Regional Council (NEFRC) and other active multi-regional and multi-jurisdictional bodies.
- H.1.1.13. The County shall maintain membership in the JAXUSA Partnership for joint efforts in economic and workforce development.
- H.1.1.14. The shall continue to maintain an inventory and have available comprehensive plans from adjacent local governments.
- H.1.1.15. The County shall use its website to identify programs, statutes and rules, location, contacts, and special committees on relevant issues for use by the County.
- H.1.1.16. The County shall coordinate intergovernmental planning efforts with the St. Augustine - St. Johns County Airport Authority on the Airport Master Plan, as required by 163.3177, (6) (a), F.S. on compatibility of uses with adjacent lands, and other applicable agencies directed towards improving mass transit and transportation.
- H.1.1.17. The County shall coordinate with the St. Augustine - St. Johns County Airport Authority on changes to the St. Augustine Airport Master Plan Update and the FAA Part 150 Noise Study, and shall recommend proposed changes to the Airport Overlay District

***Objective H.1.2. Intergovernmental Review of Proposed Development***

**The County shall coordinate development impacts by projects proposed within the County and subject to the Comprehensive Plan, including the environment, transportation management, public facilities, and drainage, with County municipalities and adjacent jurisdictions.**

- H.1.2.1. The County shall continue to disseminate information on developments in St. Johns

County that may impact adjacent local governments, state agencies, and federal agencies, as applicable.

- H.1.2.2. The County shall continue to review adjacent local governments' Comprehensive Plan amendments, proposed annexations, land use changes, DRIs, and development plans for review for relationships and impacts on St. Johns County.

***Objective H.1.3. Level of Service Standards for Public Facilities***

**The County shall continue to coordinate with those state, regional, and local entities responsible for operating and maintaining any public facility, in order to establish Level of Service (LOS) Standards for such facilities.**

- H.1.3.1. The County shall exchange information and coordinate adopted levels of service standards with NFTPO, FDOT, state environmental permitting agencies, regional authorities, adjacent counties and municipalities, and any local entity that provide facilities and services concurrent with the impacts of development.
- H.1.3.2. The County shall continue to maintain information on Level of Service standards.

***Objective H.1.4. Local, Formal Dispute Resolution Process***

**The County shall use a formal dispute resolution process for intergovernmental disputes.**

- H.1.4.1. The County shall initiate a formal dispute resolution process to resolve local conflicts between neighboring jurisdictions in a timely manner.
- H.1.4.2. The County shall use the Northeast Florida Regional Council's informal dispute resolution process when intergovernmental disputes and or inter-jurisdictional incompatibilities are identified, as required by Florida Statutes

***Objective H.1.5. Extra-Jurisdictional Impacts from Non-DRI Projects***

**The County shall continue to coordinate with municipalities and adjacent counties to address the extra jurisdictional impacts of Non-DRI projects to meet and ensure adequate facilities and services are available to support existing and proposed development through the County's Concurrency Management System.**

- H.1.5.1. The County shall continue to implement its Concurrency Management System to ensure the availability of public facilities and services needed to support development concurrent with the impact of such development in the unincorporated areas.
- H.1.5.2. The County shall continue to inform adjacent local governments of a proposed development application requests, such as zoning, subdivision, site plans, special use, and amendments to the Comprehensive Plan, including the Future Land Use Map and Zoning Maps, when the proposal is located approximately one mile from

the jurisdictional boundary of a neighboring jurisdiction. The County shall inform adjacent local governments of proposed changes beyond the one-mile distance from a jurisdictional boundary when those proposed changes are deemed to have impacts on adjacent local governments.

- H.1.5.3. The County will continue to request that adjacent local governments inform the County of proposed amendments to their Comprehensive Plans, including the Future Land Use Map and the Zoning Maps, when such proposals are located approximately one mile from the jurisdictional boundary of St. Johns County

***Objective H.1.6. Growth Management/Environmental Coordination***

**The County shall continue to maintain and implement existing Growth Management/Environmental Coordination Mechanisms, and establish others, as necessary.**

- H.1.6.1. The County shall continue to utilize the LAMP Conservation Board to oversee a Land Acquisition and Management Program for the unincorporated County and participating municipalities.
- H.1.6.2. The County shall coordinate future land acquisitions for greenways with the Office of Greenways and Trails and other appropriate state or federal agencies.
- H.1.6.3. The County shall support and pursue the acquisition of ecologically significant lands that can be set aside as open space through local, state, and federal acquisition programs funded through grants, bonds, land trust funds, or other appropriate funding mechanisms.
- H.1.6.4. The County shall work with other public agencies for the development of compatible multi-use programs for the public lands within the County.
- H.1.6.5. The County shall coordinate with the St. Johns River Water Management District to ensure that adequate water supplies will be available to meet existing and projected future demands.
- H.1.6.6. St. Johns County, in coordination with DEP, shall encourage all new and existing Marinas or boatyards to participate in the DEPs Clean Marina Program or the Clean Boatyard Program.
- H.1.6.7. The County shall work with the appropriate Federal and State agencies in locating shellfish harvesting area signs at appropriate locations along the Intracoastal Waterway.
- H.1.6.8. St. Johns County shall support and encourage continued water quality monitoring by local, state, and federal agencies that will identify and formulate plans to address point and non-point sources of surface water pollution.
- H.1.6.9. The County shall promote water conservation through implementation of the water conservation plan submitted as a part of the consumptive use permitting process.

- H.1.6.10. St. Johns County shall coordinate with the School Board to ensure that future school facilities are located outside areas susceptible to hurricane and/or storm damage and/or areas prone to flooding, or as consistent with Florida Statutes, regarding flood plain and school building requirements.
- H.1.6.11. The County shall work with the Florida Department of Environmental Protection (DEP), the Florida Fish and Wildlife Conservation Commission (FWC), and other appropriate governmental agencies in the implementation of the St. Johns County Manatee Protection Plan (MPP) (2005).
- H.1.6.12. The County shall protect sea turtles by implementing the St. Johns County Habitat Conservation Plan and through coordination with the DEP, FWC, and U.S. Fish and Wildlife Service (FWS) on the enforcement and protection of sea turtles during their nesting times.
- H.1.6.13. The County shall provide technical support and assistance to State and Federal agencies including the U.S. Fish and Wildlife Service (USFWS), the Florida Fish and Wildlife Conservation Commission (FWC), and the St. Johns River Water Management District (SJRWMD) in their inventory, assessment, and mapping of existing fish and wildlife habitat, significant upland communities, and wildlife corridors, as provided in Conservation Policy F.1.10.17.
- H.1.6.14. The County shall continue to implement the County Greenway, Blueway & Trails Master Plan to protect and enhance the natural, cultural, and historical resources of the County while providing interconnecting accessways between public conservation and park lands. The established Greenways/Blueways/Trails shall be coordinated with the surrounding counties and municipalities.
- H.1.6.15. The County shall provide technical support and assistance to applicable State and Federal agencies in identifying and performing an of all beaches and dune systems so that they may be protected, enhanced, or renourished.
- H.1.6.16. St Johns County shall coordinate with adjacent governments and jurisdictional agencies for the management of joint beaches, shorelines, and waterbodies.
- H.1.6.17. St. Johns County shall continue to coordinate with governmental agencies on the St. Johns River Surface Water Improvement (SWIM) program, the Northern Coastal Basin SWIM Program, the GTMNERR Management Plan, Pellicer Creek Aquatic Preserve Management Plan, Guana River Marsh Aquatic Preserve Management Plan, the Natural Resources of Regional Significance (NRRS), the St. Johns River American Heritage River designation and any future Management Plan, Habitat Conservation Plan, Manatee Protection Management Plan, and Estuarine Sanctuary Plan to ensure that the County resource protection measures are implemented in conjunction with the existing resource protection plans.
- H.1.6.18. The County shall coordinate with the Florida Department of Agriculture and

Consumer Services, Division of Forestry, to ensure that appropriate fire prevention methods are implemented for the burning of land clearing debris within the Rural/Silviculture areas.

- H.1.6.19. The County shall continue to coordinate with the St. Johns County Cooperative Extension Service, the Natural Resources Conservation Service (NRCS), the Florida Department of Agriculture and Consumer Services (Division of Forestry), and the Land Acquisition Management Program (LAMP)/Environmental Advisory Board to develop and implement strategies such as, but not limited to, Best Management Practices (BMPs), conservation easements, tax incentives, and federal and state grants (i.e., forest legacy, stewardship incentive program, farmland protection, wildlife habitat incentive program, etc.) in an effort to maintain agriculture and silviculture activities as viable businesses in the County. In addition, the County shall protect natural resources and wildlife habitats.
- H.1.6.20. The County shall continue to implement Land Development Regulations which address alternative types of protection for each type of Environmentally Sensitive Lands (ESL), and which include the intergovernmental coordination processes provided in the Conservation Element.
- H.1.6.21. The County shall participate in an education program, in cooperation with the Natural Resources Conservation Service, Agricultural Extension Service, and others, to provide suggestions and guidance to the agricultural and silviculture communities on methods for incorporating wildlife corridors in the management of their lands.

*Objective H.1.7. Improvements to Coastal and Waterfront Areas*

**The County shall continue to establish agreements or other mechanisms to obtain grant resources for planning activities to improve coastal and waterfront areas including, but not limited to, boat ramps, beach parking, dune cross overs, public access signage, beach renourishment, and waterfront redevelopment.**

- H.1.7.1. The County shall continue to improve physical access to parks and recreational sites by researching and applying for grants and other available funding to acquire and construct parking and access at chosen locations.
- H.1.7.2. The County shall continue to protect the accessibility of public beach access points and easements by pursuing additional beach accessway funding sources.
- H.1.7.3. The County shall continue to protect its public beaches by pursuing additional funding sources to assist funding for future beach renourishment projects.
- H.1.7.4. The County shall continue to investigate and develop additional funding sources (e.g. user fees, parking fees, grants, and other funding sources) for the purposes of funding beach and navigable waterway accesses, parking spaces, dune walkovers, and other related facilities.

- H.1.7.5. The County shall ensure the protection, enhancement, or restoration of the County’s dune systems through LDRs as specified in Policy E.1.2.2.
- H.1.7.6. St. Johns County shall permit the use of local funds for shoreline stabilization and beach renourishment projects. Priority shall be given to projects which demonstrate a high cost-benefit ratio with the least impact to the offshore reef, inshore area, and beach and dune ecological communities.
- H.1.7.7. The County shall investigate alternatives to funding sources for projects in the Coastal Management Area to fund shoreline stabilization for the areas of critical erosion, improve and protect water quality, preservation of marine, estuarine, and beach dune communities and manage coastal waterfront community revitalization, redevelopment, and hazard mitigation.
- H.1.7.8. The County shall seek new funding sources to implement the “Best Management Practices” for water resources identified as shellfish harvesting areas.
- H.1.7.9. The County shall encourage and pursue the acquisition of ecologically significant lands through state or local acquisition programs.
- H.1.7.10. The County shall continue to pursue funding sources for improvements along waterfronts.

***Objective H.1.8. Affordable Housing***

**The County shall continue to initiate intergovernmental coordination programs and policies which will eliminate substandard housing, protect historically significant structures and districts, and foster the development and maintenance of safe and secure neighborhoods with sufficient housing in numbers, costs, and types to support existing and projected population throughout the planning timeframe.**

- H.1.8.1. The County shall coordinate with the Northeast Florida Regional Council (NEFRC) to assist the County in addressing migrant farm worker housing.
- H.1.8.2. The County shall seek federal, state, and local funding for the demolition or rehabilitation of substandard housing.
- H.1.8.3. The County shall continue to coordinate with the Florida Department of State, Division of Historical Resources, to further identify and classify historical/archaeological sites in the County. State Historic Preservation funding and other grants shall be actively pursued to assist in this effort.

***Objective H.1.9. Responsible Infrastructure Improvements***

**The County shall continue to implement intergovernmental coordination programs and policies which contribute to the improvement and expansion of public facilities and services while protecting, managing, and conserving the natural groundwater resources of the County.**

- H.1.9.1. The County shall continue to coordinate with the Florida Department of Environmental Protection (DEP), the St. Johns River Water Management District (SJRWMD), and other applicable agencies to implement the objectives and policies contained in the Infrastructure Element.
- H.1.9.2. In an effort to promote orderly contiguous compact development, the County shall define the extent of where centralized potable water and sanitary sewer utility services will be provided by the various service providers.
- H.1.9.3. The County shall ensure that, prior to the issuance of a development order or permit, the applicant has demonstrated that the project complies with the Federal, State, and Local permit requirements for wastewater systems (package treatment plants).
- H.1.9.4. The County shall continue to establish public education programs on the proper use, inspection requirements, maintenance, and abandonment of septic tanks. The abandonment process shall be based on applicable state and local regulations.
- H.1.9.5. The County shall support, encourage, and coordinate the water quality monitoring by local, state, and federal agencies which will identify and formulate plans to address point and non-point sources of surface water pollution.
- H.1.9.6. The County in coordination with DEP shall encourage all new and existing Marinas or boatyards to participate in the DEPs Clean Marina Program or the Clean Boatyard Program.
- H.1.9.7. The County shall continue to pursue federal, state, and local funding sources available for the improvement and expansion of utilities.
- H.1.9.8. The County shall continue to seek new funding sources to implement the Best Management Practices (BMP) for water resources identified as shellfish harvesting areas.
- H.1.9.9. The County shall encourage the Florida Department of Environmental Protection (DEP) to perform regular inspections of large quantity hazardous waste generators (LQGs) and private licensed waste handlers to ensure that bio-hazardous waste which is generated by medical establishments and handled by private firms, is properly managed.
- H.1.9.10. The County shall cooperate with the Northeast Florida Regional Planning Council and other counties in the region to investigate solid waste funding options.
- H.1.9.11. The County shall coordinate with the DEP and the SJRWMD to identify all drainage basins in the County to assure uniformity of basin designation.
- H.1.9.12. The County shall continue to coordinate with the SJRWMD in the ongoing programs of the St. Johns River Surface Water Improvement Management (SWIM) Program and the Northern Coastal Basins (SWIM) program, and to work with the SJRWMD on the long term ambient water quality monitoring program.
- H.1.9.13. The County shall continue to coordinate with the DEP and SJRWMD to participate

in the programs recommended by the Guana-Tolomato-Matanzas National Estuarine Reserve (GTM NER) Task Force.

- H.1.9.14. The County shall continue to coordinate with the DEP and the SJRWMD to utilize water quality data and other appropriate biological indicators to design water management practices that facilitate the maintenance and/or improvement of the existing water quality.
- H.1.9.15. The County shall continue to coordinate with the DEP and the SJRWMD to develop management practices for water resources to mitigate urban and agricultural non-point sources of water degradation.
- H.1.9.16. The County shall continue to work with the SJRWMD, the DEP, and the Environmental Protection Agency (EPA) to educate and distribute information on the surface water resources in the County.
- H.1.9.17. The County shall maintain its existing potable and non-potable water supply and service agreements. The agreements shall be reviewed periodically, and revised as appropriate, to ensure they are meeting the County's needs. When beneficial, the County may enter into new or additional agreements.
- H.1.9.18. The County shall monitor and participate, as necessary, in water suppliers servicing portions of St. Johns County water supply planning processes to ensure they appropriately account for and meet the water needs of the respective unincorporated area in their service area.
- H.1.9.19. The County shall coordinate with the Florida Inland Navigational District (FIND), and other federal and state agencies on the location of dredged spoil disposal sites to ensure availability of appropriate sites.
- H.1.9.20. The County shall locate dredged spoil disposal sites on the Future Land Use Map series.
- H.1.9.21. The County shall continue to coordinate with private water and sewer franchises to obtain the location of private water and sewer lines within their service areas.
- H.1.9.22. When it is deemed beneficial by the County, the County may enter into agreements to either provide or receive potable or non-potable water.

**Goal H.2. Coordinate and Maintain a High Quality Education System**

**The County shall collaborate and coordinate with the St. Johns County School District (School District) and other local government entities to ensure the provision of high quality public school facilities that meet the needs of the County's existing and future population.**

*Objective H.2.1. Coordination and Consistency*

**The County shall establish coordination and review procedures to ensure consistency of the County Comprehensive Plan with the plans of the School District, municipalities within the County, and other relevant agencies.**

- H.2.1.1. The County shall continue to meet with the School Board in scheduled joint workshop sessions each quarter to evaluate mutually agreed upon criteria in their review of development plans, selection of school sites, and construction of schools.
- H.2.1.2. In implementing the goals and criteria of the Interlocal Agreement, the County and the School District shall coordinate and base their plans upon consistent projections of the amount, type, and distribution of population growth and student enrollment. Countywide five-year population and student enrollment projections shall be revised annually and be provided early in the year at a staff working group meeting, as required by the Interlocal Agreement.
- H.2.1.3. Pursuant to the Interlocal Agreement, on a regular basis, and at a minimum annually, the County shall provide the School District with information on growth and development trends within their respective jurisdictions.

*Objective H.2.2. Public School Facility Siting and Availability*

**The County shall coordinate with the School District on the planning, siting, and design of new public schools to ensure that school facilities are coordinated with necessary services and infrastructure, support quality community design, and are compatible and consistent with the Comprehensive Plan.**

- H.2.2.1. The future land uses which shall permit schools will be as follows: Agricultural Intensive, Rural / Silviculture, Public, Residential, and Mixed Use District.
- H.2.2.2. The County and School District will jointly determine the need for and timing of on-site and off-site improvements necessary to support each new school or the proposed renovation, expansion, or closure of an existing school, and will enter into a written agreement as to the timing, location, and the party or parties responsible for constructing, operating, and maintaining the required improvements.
- H.2.2.3. The County shall protect schools from the intrusion of incompatible land uses by providing the School District representatives the opportunity to participate in the review process for all proposed developments adjacent to schools.
- H.2.2.4. The County shall coordinate with the School District to ensure that future school facilities are located outside areas susceptible to hurricane and/or storm damage and/or areas prone to flooding, or as consistent with Chapter 1013, F.S. and the Florida Building Code regarding flood plain and school building requirements.
- H.2.2.5. The County shall collaborate with the School District on the siting of County

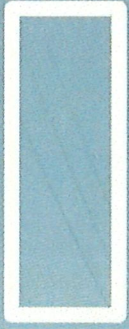
facilities such as parks, libraries, and community centers near existing or planned public schools, to the extent feasible.

- H.2.2.6. The County will look for opportunities to collocate and share use of County facilities when preparing updates to the Comprehensive Plan's schedule of capital improvements and when planning and designing new or renovating existing community facilities.
- H.2.2.7. The County will have the lead responsibility for providing sidewalks along the frontage of preexisting development within the two mile distance, in order to ensure continuous pedestrian access to public schools.
- H.2.2.8. When applicable, the County will continue to coordinate efforts with the St. Johns County School District to build new school facilities, and facility rehabilitation and expansions designed to serve as and provide emergency shelters as required by Florida Statutes.

***Objective H.2.3. Coordinate Land Use with School Capacity***

**It is the objective of St. Johns County to coordinate petitions for changes to future land use, zoning, and developments of regional impact for residential development with adequate school capacity.**

- H.2.3.1. The County will take into consideration the School District comments and findings on the availability of adequate school capacity in the evaluation of comprehensive plan amendment and other land use decisions including developments of regional impact, as provided for in 163.3177(6) (a), F.S.
- H.2.3.2. Amendments to the Future Land Use Map will be coordinated with the School District and the Public School Facilities Planning Maps.



# CAPITAL IMPROVEMENTS



**SJC**



**COMPREHENSIVE  
PLAN UPDATE**

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## I. CAPITAL IMPROVEMENTS ELEMENT

### Goal I.1.

The Board of County Commissioners shall ensure the orderly and efficient provision of the following facilities or services: sanitary sewer, potable water, solid waste, drainage, transportation, educational facilities, recreation / open space, police services, fire rescue services, and public buildings.

#### *Objective I.1.1. Capital Improvement Schedule*

Capital facilities to address deficiencies, if any, to accommodate desired future growth, and to maintain adopted level of service standards, shall be provided or constructed as indicated in the Five Year Schedule of Capital Improvements, or as otherwise funded.

#### **Policies**

- I.1.1.1. Capital facilities or improvements in the context of the Comprehensive Plan shall be defined as those public facilities or improvements (including land) that correct or improve level of service deficiencies or expand capacity to serve existing or projected needs identified in one or more of the Elements of this Plan.
- I.1.1.2. The County shall maintain an inventory of all deficient capital facilities, as well as an inventory of projected capital improvements requirements to satisfy deficiencies and meet projected demands.
- I.1.1.3. St Johns County Capital Improvement Element (CIE) and Capital Improvement Schedule (CIS) shall be updated as required by Florida Statutes. Funding not provided by the county (i.e., from a developer, other governmental agency, or funding pursuant to referendum) for the proposed capital improvements must be provided in the form of a developers agreement, proportionate share agreement, inter-local agreement, or other form of mitigation acceptable to St. Johns County.
- I.1.1.4. St. Johns County shall coordinate with the North Florida Transportation Planning Organization and other applicable governmental agencies prior to the adoption of the Capital Improvement Schedule.
- I.1.1.5. Consistently with the criteria of Policy I.1.3.1, obsolete or deteriorated public facilities will be replaced or repaired to maintain the adopted LOS standards.
- I.1.1.6. Through inter-local agreements, the County shall replace and /or consolidate public facilities and services in order to establish and maintain the most efficient and cost effective level of service.
- I.1.1.7. Within currently designated private franchise service areas the County shall support and encourage provision of utility services through publicly regulated regional systems.
- I.1.1.8. The County shall maintain a separate account designated for a planned improvement when accepting contributions from multiple applicants for said planned improvement.

*Objective I.1.2. Level of Service (LOS) Standards*

**The County shall adopt Level of Service (LOS) standards to measure the adequacy of public facilities and services.**

I.1.2.1. The LEVEL OF SERVICE (LOS) standards which the County shall ensure are provided for a new development, and which the County shall strive to meet where existing deficiencies are noted, shall be in accordance with the following criteria:

PUBLIC FACILITY CATEGORY	LOS STANDARD
(a) Sanitary Sewer	The minimum LOS for existing sanitary sewer facilities shall be established as 100 Gallons Per Capita Per Day (GCPD)
(b) Potable Water	The minimum LOS for existing central potable water facilities shall be established as 130 Gallons Per Capita Per Day (gpcd) for residential uses which do not utilize reclaimed water, and 104 gpcd for residential uses which utilize reclaimed water service. Non-Residential land uses, potable water will be evaluated in accordance with Schedule A: Water and Sewer Flow and ERC Factors by Use Type, as amended. Within the Utility Service Area for the City of St. Augustine or JEA utilities then the minimum LOS as adopted by that utility shall be required.
(c) Solid Waste	4 Pounds Per Capita Per Day (PCPD)
(d) Drainage Facilities	10 year frequency, 24 hour duration
(e) Parks and Open Space	
Neighborhood Park	2 acres per 1,000 residents
Community Park	3 acres per 1,000 residents
District Park	3 acres per 1,000 residents
Regional Park/Open Space	20 acres per 1,000 residents
(f) Transportation	
Florida State Highway System (SHS)	

The motorized vehicle-mode LOS targets for the SHS during peak travel hours are LOS D in urbanized areas and LOS C outside of urbanized areas.

All other roadways:

Rural Area	C
Transitioning Urban Area or Community	D
Urbanized Areas	D

Public transit facilities are exempt from transportation concurrency.

Exceptions to the standards adopted herein, which represent an adequate level of service standard for each of the listed segments, shall apply as follows:

Roadway Segment	Level of Service
US1 Wildwood Dr. to St. Aug. City Limits	E
CR 214 Holmes Blvd. to US 1	E
11 <sup>th</sup> Street SR A1A to A1A Beach Blvd.	C
16 <sup>th</sup> Street SR A1A to A1A Beach Blvd.	C
A Street SR A1A to A1A Beach Blvd.	C
Pope Road SR A1A to A1A Beach Blvd.	C

(g) Mass Transit

Transportation Disadvantaged Service 95,000 one-way trips / year

(h) Educational Facilities

The County shall coordinate with the School Board to ensure existing deficiencies and future needs are addressed consistent with the adopted level of service standards for public schools.

Consistent with the Inter-local Agreement, the uniform, district-wide level of service standards are initially set as 100% of the Permanent Florida Inventory of School House (FISH) Capacity based on the utilization rate as established by the State Requirements for Educational Facilities (SREF), effective August 2005.

Leased Relocatables shall be utilized to maintain the LOS when construction to increase capacity is planned and in process. The capacity provided by Relocatables shall not exceed 20% of the Permanent FISH capacity and shall be used for a period not to exceed five years.

Relocatables may also be used to accommodate special education programs as required by law.

It is the intent of the School District that new schools be designed and constructed based on the following design capacities:

New Elementary (K-5)	Design Capacity of 700
New Middle (6-8)	Design Capacity of 1000
New K-8 (for Middle School Phase-in)	Design Capacity of 1000
New High (9-12)	Design Capacity of 1500

The LOS for the above facilities – sanitary sewer, potable water, solid waste, drainage, open space / recreation, transportation, mass transit and educational facilities – shall be implemented through the County Concurrency Management System ("CMS") and shall be required to be met prior to the issuance of a development order or development permit. For the purposes of issuing a development order or permit, and to promote business and economic growth within St. Johns County, commercial, retail, industrial, and other non-residential development shall not be subject to the transportation concurrency requirements. For this provision, applicable site access improvements, turn lanes, signalization, and other site related improvements shall be required to be completed. Such site related improvements shall not be the obligation of St. Johns County.

The following additional LOS, established for other public facilities or services, shall be implemented through impact fee ordinances, shall not be implemented through the CMS, and shall not be required to be met prior to the County's issuance of development orders or development permits.

PUBLIC FACILITY OR SERVICE	LOS
Police Services	As established by the applicable impact fee ordinance, and its supportive methodology.
Fire Services	As established by the applicable impact fee ordinance, and its supportive methodology.
Public Buildings	As established by the applicable impact fee ordinance, and its supportive methodology.

I.1.2.2. The County shall continually review the established LOS standards on the basis of

consistency with local comprehensive planning activities, cost feasibility and effectiveness, relative magnitude and term of need, intergovernmental commitments, the ability to take advantage of capital improvements of the federal, state, and regional agencies, as well as overall budget impacts.

I.1.2.3. The County shall coordinate with the North Florida Transportation Planning Organization (North Florida TPO), the Northeast Florida Regional Planning Council, and the Florida Department of Transportation in order to adequately address capacity problems on roads in St. Johns County.

I.1.2.4. The School District, in coordination with the County, shall annually update the Total Revenue Summary and Project Schedules Tables reflecting the School District's Work Program, to ensure maintenance of a capital improvements program and to ensure level of service standards will continue to be achieved and maintained during the five year planning period.

***Objective I.1.3. Prioritizing the Schedule of Capital Improvements***

**The County shall establish a system to prioritize the scheduling of capital improvements.**

**Policies**

I.1.3.1. The scheduling of capital improvements in the capital improvement element shall be predicated on the following criteria to ensure ranking of the improvements in the appropriate order of their need:

(a) Priority A

- (1) Capital projects currently underway for which the county is fully committed, or which are so urgently needed that their implementation cannot be delayed.
- (2) Expansion of existing public facilities for which revenue bonds have been issued.
- (3) Capital improvements needed to protect public health and safety.

(b) Priority B

- (1) Capital improvements needed to correct existing deficiencies.
- (2) Capital improvements needed to replace or repair obsolete or worn-out facilities in order to maintain adopted LOS standards.

(c) Priority C

- (1) Capital improvements that will increase efficient use of existing public facilities.
- (2) Capital improvements that will promote redevelopment and/or in-fill development.

(d) Priority D

- (1) Capital improvements that represent a logical extension of public facilities to accommodate projected new development.
- (2) Capital improvements needed to serve developments that were approved prior to the adoption of this Plan.

I.1.3.2. The County shall prioritize recreation and open space capital improvement expenditures in accordance with the following criteria:

- 1) completion of projects underway
- 2) correct existing deficiencies and rehabilitating facilities
- 3) address future needs

I.1.3.3. Every year, the County shall review the local capital improvements prioritizing criteria, established by Policy I.1.3.1, on the basis of: consistency with local comprehensive planning activities; cost feasibility and effectiveness; relative magnitude and term of need; intergovernmental commitments; the ability to take advantage of capital improvements of federal, state, and regional agencies, as well as overall budget impacts.

***Objective I.1.4. Investment in the Coastal High Hazard Area (CHHA)***

**The County shall limit public capital investment that subsidizes development in coastal high-hazard areas to those improvements included in the Coastal Management Element, and to those expenditures necessary for health and safety, hurricane evacuation, and which will facilitate the use of the natural open areas and recreation areas.**

**Policies**

I.1.4.1. The County shall limit public expenditures that subsidize development wherever possible in the coastal high hazard areas CHHA; but, where such public expenditures are found to be necessary, the county shall assess the appropriateness of public capital improvements in the CHHA as identified in the Coastal Management Element of this Plan.

I.1.4.2. The County shall request and support state expenditures necessary to address or improve capacity deficiencies on roads or bridges necessary to support the effective Hurricane Evacuation Plan for the County, particularly in those areas, or with respect to those facilities, which are experiencing level of service deficiencies.

***Objective I.1.5. Concurrency Management System***

**The County shall maintain a Concurrency Management System ("CMS") as part of the County's land development regulations which shall ensure that the impacts resulting from the County's issuance of development orders or development permits shall not result in a**

**reduction in a level of service for affected public facilities below the applicable level of service standards established in Policy I.1.2.1 of this Plan.**

**Policies**

I.1.5.1. The County shall maintain a CMS as part of its land development regulations. The CMS shall incorporate provisions which shall require the following public facilities to meet LOS standards prior to the issuance of a final development permit for residential development:

- transportation
- sanitary sewer
- solid waste
- drainage
- potable water
- parks and recreation;
- mass transit, if applicable; and
- educational facilities

The CMS shall not require that the LOS for the following public facilities or services be met prior to the issuance of a development order or development permit:

- police services
- fire services
- emergency medical services; and
- public buildings facilities.

I.1.5.2. The county shall continue to implement its CMS as adopted in the Land Development Code (LDC).

I.1.5.3. St. Johns County Land Development Code – CMS has been established to ensure the availability of applicable public facilities concurrently with the impacts of development:

(a) CATEGORY I CRITERIA: For sanitary sewer, potable water, solid waste, drainage, and educational facilities, at a minimum, a proposed project shall meet the following standards to satisfy the concurrency requirements:

- (1) A development order or permit is issued subject to the condition that, at the time of the issuance of a certificate of occupancy or its functional equivalent, the necessary facilities and services are in place and available to serve the proposed development; or
- (2) At the time the development order or permit is issued, the necessary facilities and services are guaranteed in an enforceable

development agreement, or proportionate share agreement, or other mitigation acceptable to St. Johns County.

- (b) CATEGORY II CRITERIA: For parks and open space, at a minimum, a proposed project shall meet the following standards to satisfy the concurrency requirement:
- (1) At the time the development order or permit is issued, the necessary facilities and services are in place or under actual construction; or
  - (2) A development order or permit is issued subject to the condition that, at the time of the issuance of a certificate of occupancy or its functional equivalent, the acreage for the necessary facilities and services to serve the proposed project is dedicated or acquired by the County, or funds in the amount of the developer's fair share are committed; and
    - (i) A development order or permit is issued subject to the conditions that the necessary facilities and services needed to serve the proposed project are scheduled to be in place or under actual construction not more than one year after the issuance of a certificate of occupancy or its functional equivalent as provided in the Five Year Schedule of Capital Improvements; or
    - (ii) At the time the development order or permit is issued, the necessary facilities and services are the subject of a binding executed agreement which requires the necessary facilities and services to serve the proposed project to be in place or under actual construction not more than one year after the issuance of a certificate of occupancy or its functional equivalent; or
    - (iii) At the time the development order or permit is issued the necessary facilities and services are guaranteed in an enforceable development agreement.
- (c) CATEGORY III CRITERIA: For transportation facilities , at a minimum, a proposed residential project shall meet the following standards to satisfy the concurrency requirement, except as otherwise provided in this Policy:
- (1) At the time a development order or permit is issued, the necessary facilities and services are in place or under construction; or shall be met through mitigation, proportionate share or other method deemed acceptable by St. Johns County.

- (2) A development order or permit is issued subject to the conditions that the necessary facilities and services needed to serve the new development are scheduled to be in place or under actual construction not more than three years after issuance of a building permit or its functional equivalent. Transportation facilities that are financially secure or are included within the first three years of the adopted Florida Department of Transportation five-year work program satisfy this requirement.

The County shall maintain as allowed by Florida Statutes, a Capital Improvement Schedule, which may substantially retain its present format, including both beginning and ending dates and anticipated sources of funding for the individual capital improvements listed.

- (3) For the purpose of issuing a development order or permit, a proposed urban redevelopment project located within a defined and mapped Existing Urban Service Area as established in the local government comprehensive plan pursuant to Section 163.3164 (53), F.S., shall not be subject to the concurrency requirements for up to 110 percent of the transportation impact generated by the previously existing development. For the purposes of this provision, a previously existing development is the actual previous built use that was occupied and active within a time period established in the local government comprehensive plan.
  - (4) For the purposes of issuing a development order or permit, and to promote business and economic growth within St. Johns County, commercial, retail, industrial, and other non-residential development shall not be subject to the transportation concurrency requirements. For this provision, applicable site access improvements, turn lanes, signalization, and other site related improvements shall be required to be completed. Such site related improvements shall not be the obligation of St. Johns County.
- (d) **CATEGORY IV CRITERIA:** The County shall only issue a concurrency approval for a subdivision plat or site plan for residential development where:
- (1) The School District's findings indicate adequate school facilities will be in place or under actual construction in the affected concurrency service area (CSA) within three (3) years after the issuance of the subdivision plat or site plan for each level of school; or
  - (2) Adequate school facilities are available in an adjacent CSA or under actual construction within three (3) years and the impacts of

development shall be shifted to that area. If capacity exists in more than one CSA or school within a CSA, the School District shall determine where the impact shall be shifted; or

- (3) The developer executes a legally binding commitment to provide mitigation proportionate to the demand for public school facilities to be created by the actual development of the property subject to the final plat or site plan.
- (4) In the event that there is not sufficient capacity in the affected concurrency service area or an adjacent concurrency service area, the developer shall also have the option to delay approval to a date when capacity and level of service can be assured.

I.1.5.4. For sanitary sewer, potable water, solid waste, and drainage the CMS shall require, at a minimum, that one of the Category I Criteria shall be met prior to the issuance of the development order or development permit. In addition, in accordance with Section 163.3180(2), F.S. adequate water supplies and potable water facilities shall be in place and available to serve new development no later than the issuance of a certificate of occupancy or its functional equivalent. Prior to approval of a building permit or its functional equivalent, the County shall consult with the applicable water supplier to determine whether adequate water supplies to serve the new development will be available no later than the anticipated date of issuance of a certificate of occupancy or its functional equivalent.

I.1.5.5. For parks or recreation facilities, the CMS shall require, at a minimum, that one of the Category II Criteria shall be met prior to the issuance of the development order or development permit.

I.1.5.6. The County may allow a landowner to proceed with development of a specific parcel of land notwithstanding a failure of the development to satisfy transportation concurrency, when all the following factors are shown to exist:

- (a) The County's adopted Comprehensive Plan is in compliance; and
- (b) The proposed development would be consistent with the future land use designation for the specific property and with pertinent portions of the adopted County Comprehensive Plan; and
- (c) The County has adopted into its Comprehensive Plan a process for assessing, receiving, and applying a proportional fair share of the cost of providing the transportation facilities necessary to serve the proposed development through a binding commitment. The assessment shall bear a direct relationship to the transportation impact that is generated by the proposed development; and
- (d) Transportation facilities adequate to serve the proposed development are financially secure or are included within the first three years of the adopted Florida Department of Transportation five-year work program.

- I.1.5.7. A plan amendment, pursuant to applicable law, shall be required to eliminate, or delay the construction of any road , or mass transit facility or service listed in the Five Year Schedule of Capital Improvements which is necessary to maintain adopted levels of service.
- I.1.5.8. The County shall implement monitoring system(s) which shall:
  - (a) at least annually continue to update the available capacity for transportation, sanitary sewer, potable water, solid waste, drainage, parks and open space, mass transit (if applicable), and educational facilities; and
  - (b) at least annually update the County's compliance with the scheduling contained in the Five Year Schedule of Capital Improvements. In addition, the monitoring system(s) may update the available capacity for police, fire, emergency medical, and public building facilities.
- I.1.5.9. St. Johns County hereby adopts by reference each year, the St. Johns County School Board shall annually update the Work Plan, reflecting the School District's Work Plan, to ensure maintenance of a capital improvements program and to ensure level of service standards will continue to be achieved and maintained during the five year planning period. Each year the capital improvements plan will be evaluated to ensure that it meets these standards.
- I.1.5.10. The County adopts by reference into its Comprehensive Plan the St. Johns County Water Supply Facilities Work Plan, (2019-2030) in its entirety, as amended. The County shall select projects from the North Florida Regional Water Supply Plan and incorporate the projects into the Water Supply Facilities Work Plan for implementation in the first 5 years of the Work Plan.

***Objective I.1.6. New Development Paying Fair Share Cost***

**Future development in St. Johns County shall pay its fair share cost of new infrastructure and facility improvements necessary to maintain adopted LOS standards.**

**Policies**

- I.1.6.1. Consistent with applicable law, the County shall continue to assess impact fees for the following public facilities or services: transportation, parks and open space, educational facilities, police services, fire rescue services, and public buildings.
- I.1.6.2. St. Johns County may assess impact fees on new development to cover the fair share costs of capital improvements needed in accordance with adopted infrastructure levels of service.
- I.1.6.3. The County shall continue to use performance bonding of project-related utility or traffic circulation improvements necessary to accommodate the development of vacant parcels or substantial redevelopment of existing properties.
- I.1.6.4. The County shall continue to use its procedure for determining on a site-by-site basis the preference for actual construction of adjacent off-site road improvements in lieu of impact fee payments.

- I.1.6.5. Consistent with applicable law, the County shall continue to require mandatory dedications as a condition of plat approval.
- I.1.6.6. The County shall ensure that future development pays a proportionate share of the costs of capital facility capacity needed to accommodate new development and to assist in maintaining adopted level of service standards, via impact fees and other legally available and appropriate methods in development conditions.
- I.1.6.7. Impact fees shall be used to fund anticipated capital improvement needs resulting from new development and shall not be used to fund existing deficiencies or to provide maintenance or existing facilities.
- I.1.6.8. The Nocatee Development of Regional Impact, as amended, is authorized by the County to utilize the standards and guidelines set forth in the Statute to satisfy the County's transportation concurrency requirements by payment of a proportionate share contribution is as stated in the Nocatee Development of Regional Impact Development Order, Special Condition No. 25 entitled Transportation Resource Impacts. (See Ordinance No. 2001-18, as amended)
- I.1.6.9. The World Commerce Center Development of Regional Impact, as amended, is authorized by the County to utilize the standards and guidelines set forth in the Statute to satisfy the County's transportation concurrency requirements by payment of a proportionate share contribution is as stated in the World Commerce Center Development of Regional Impact Development Order, Special Condition 23, entitled Transportation Resource Impacts. (See Ordinance No. 2003-71, as amended)
- I.1.6.10. The Twin Creeks Development of Regional Impact, as amended, is authorized by the County to utilize the standards and guidelines set forth in the Statute to satisfy the County's transportation concurrency requirements by payment of a proportionate share contribution is as stated in the Twin Creeks Development of Regional Impact Development Order, Special Condition 25, entitled Transportation. (See Ordinance No. 2005-67, as amended)

***Objective I.1.7. Fiscal Responsibility***

**The county shall manage its fiscal resources to ensure the provision of needed capital improvements for previously issued development orders and for future development and redevelopment orders.**

**Policies**

- I.1.7.1. The County shall consider a range of revenue estimates and project cost projections based on varying assumptions with regard to the local property tax base, shared tax revenues, inflation, contingency costs, and the level and sources of shared project funding commitment by other jurisdictions.
- I.1.7.2. The Office of Management and Budget (OMB) shall prepare annual estimates of anticipated proceeds from the state revenue sharing sources.

- I.1.7.3. The County shall adopt guidelines which set apportionment criteria for transportation generated revenues relative to operations, maintenance, and a capital improvement after debt service has been met.
- I.1.7.4. The County shall continue to adopt a 5-year capital improvement program and annual capital budget as part of its budgeting process.
- I.1.7.5. The County shall make expenditures for capital improvements consistently with other Plan elements, and with the capital spending priorities established in Policy I.1.3.1.
- I.1.7.6. The County shall ensure that its vehicle fleet is used efficiently and is energy efficient by analyzing work priorities, standardizing the size, type, and number of vehicles as may be necessary to meet functional requirements and, where possible, rotate between high and low utilization and work areas to maximize vehicle life/cost per mile/reliability, energy conservation, and reduction of harmful emissions.



# ECONOMIC DEVELOPMENT



**SJC**



**COMPREHENSIVE  
PLAN UPDATE**

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## J. ECONOMIC ELEMENT

### Goal J.1.

**St. John's County shall enhance the prosperity of its citizens through pursuit of community economic development opportunities leading to an expansion and diversification of the County's employment and tax base.**

#### *Objective J.1.1. Retain and Facilitate the Expansion of High Growth Businesses in St. Johns County*

- J.1.1.1. The County shall invest resources to support a robust Business Retention and Expansion Outreach (BRE) program.
- J.1.1.2. The County shall collaborate with local partners to celebrate existing businesses in St. Johns County.
- J.1.1.3. The County shall adopt technological solutions to better support small businesses.
- J.1.1.4. The County shall support private businesses with climate mitigation and resiliency planning

#### *Objective J.1.2. Attract More High Growth Businesses to St. Johns County*

- J.1.2.1. The County shall create a network of St. Johns County Ambassadors.
- J.1.2.2. The County shall develop a comprehensive marketing and public relations toolkit.
- J.1.2.3. The County shall activate and promote development ready land and available office and industrial space across St. Johns County to include the Northeast Regional Airport.
- J.1.2.4. The County shall align infrastructure investments with economic development priorities and in pursuit of growth and expansion in target industries.
- J.1.2.5. The County shall encourage recruitment of businesses and industries to enhance the County's economic base. Emphasis will be placed on attracting businesses that create new high-wage opportunities for the citizens of St. Johns County.
- J.1.2.6. The County recognizes Business and Commerce Parks, Mixed Use Areas, and Industrial areas as economic assets to the community. The County shall place importance on large and small businesses that locate or expand within these areas.
- J.1.2.7. Recognizing the importance of manufacturing as a key component of the County's economic development strategy and workforce diversification goals, the County shall explore the designation of manufacturing zones in appropriate locations with access to transportation and infrastructure and consider the use of targeted incentives to support high-wage job creation.
- J.1.2.8. The County shall continue to work with the Chamber of Commerce, Economic

Development Council, Industrial Development Authority, and other organizations to locate appropriate economic development uses in areas with adequate infrastructure.

***Objective J.1.3. Facilitate and Support More Startup and Entrepreneurial Activity Across St. Johns County***

- J.1.3.1. The County shall formalize an entrepreneurship and innovation ecosystem across St. Johns County.
- J.1.3.2. The County shall maintain a list of available angel investments and venture capital networks across the region in order to communicate and map capital resources.
- J.1.3.3. The County shall consider facilitating a startup incubator or accelerator program that could serve various market segments including technology or local food.

***Objective J.1.4. Cultivate a healthy workforce pipeline to meet the needs of current and future employers in St. Johns County***

- J.1.4.1. The County shall facilitate a more coordinated workforce, education, and training ecosystem in SJC.
- J.1.4.2. The County shall collaborate with appropriate public and private partners to create work-based learning programs.
- J.1.4.3. The County shall collaborate with local school districts to implement youth employment and career exploration programs.

***Objective J.1.5. Build community economic development capacity internal to the County organization and in coordination with partners.***

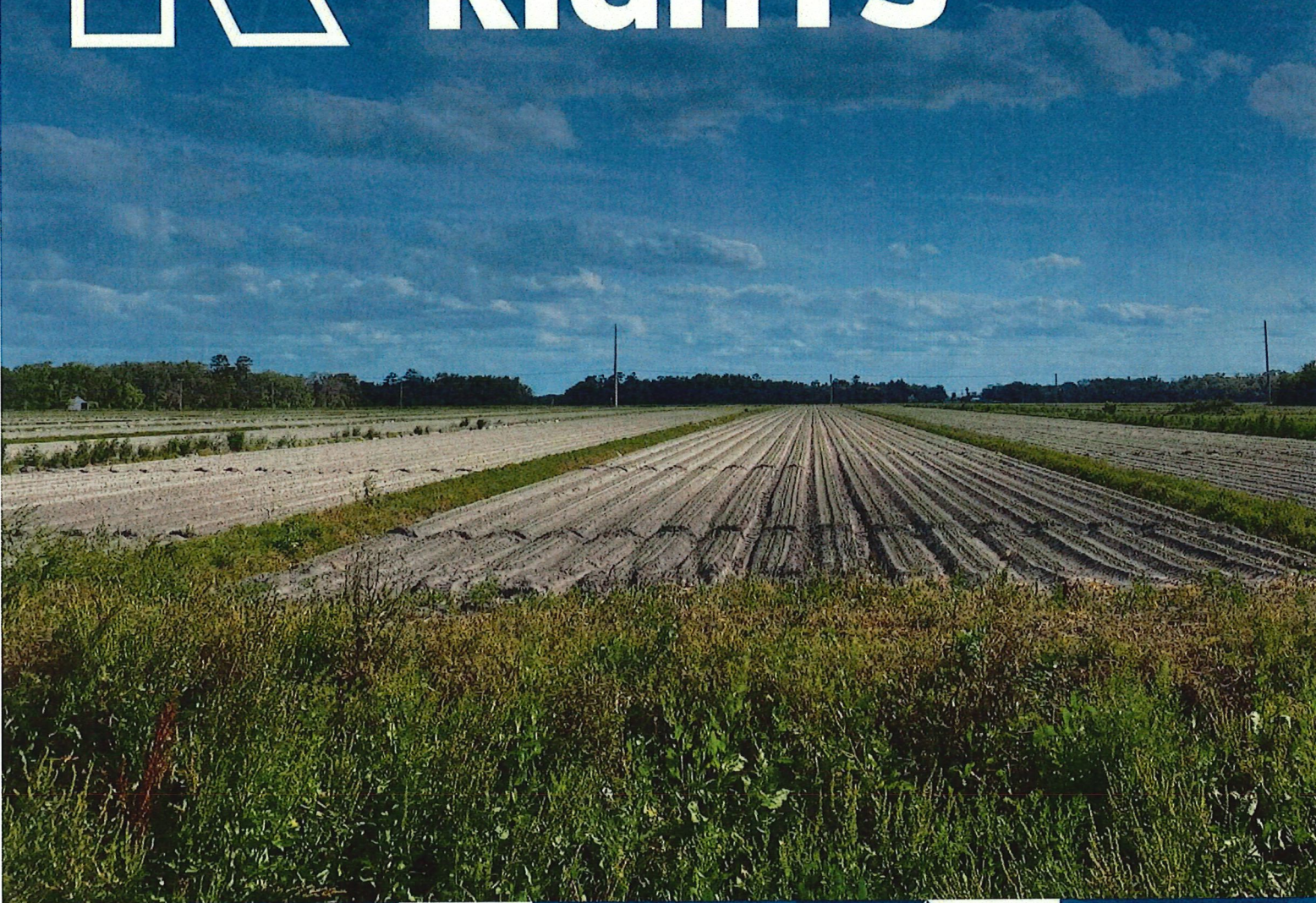
- J.1.5.1. The County shall work with the St. John's County Chamber of Commerce to establish a vital and vibrant partnership that will further the economic development goals and objectives for the County.
- J.1.5.2. The County shall work in coordination with the St. John's County Industrial Development Authority to further its manufacturing economy expansion and attraction mission.
- J.1.5.3. The County shall ensure that limited resources are leveraged to further the economic development goal and objectives of St. John's County.
- J.1.5.4. The County shall seek out research based or funding resources outside of the community when necessary to enhance the economic development portfolio of St. John's County.
- J.1.5.5. The County shall review its purchasing policies to provide maximum opportunity for increased participation by local and small businesses.
- J.1.5.6. St. Johns County shall initiate efforts and support efforts of other agencies to obtain

grant monies (e.g. Community Development Block Grants) and other funds designed to assist local economic development projects.

- J.1.5.7. St. Johns County shall support and participate in, when appropriate, the efforts of the Northeast Florida Regional Council in the implementation of the Regional Comprehensive Economic Development Strategy (CEDS).

# K

# PROPERTY RIGHTS

A decorative footer consisting of a grid of blue and white geometric shapes, including circles and triangles, arranged in a repeating pattern.

**SJC**  
  
**COMPREHENSIVE  
PLAN UPDATE**

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## K. PROPERTY RIGHTS ELEMENT

### Goal K.1.

#### *Objective K.1.1. Statement of Property Rights*

**The following rights shall be considered in St. Johns County decision-making.**

#### **Policies**

- K.1.1.1. The right of a property owner to physically possess and control his or her interests in the property, including easements, leases, or mineral rights.
- K.1.1.2. The right of a property owner to use, maintain, develop, and improve his or her property for personal use or for the use of any other person, subject to state law and local ordinances.
- K.1.1.3. The right of the property owner to privacy and to exclude others from the property to protect the owner's possessions and property.
- K.1.1.4. The right of a property owner to dispose of his or her property through sale or gift.

#### *Objective K.1.2. Land Development Regulations*

**The County shall adopt land development regulations that are consistent with the protection of private property rights and shall not take private property without just compensation.**

#### **Policies**

- K.1.2.1. St. Johns County shall regulate the use of land only for valid public purposes in a reasonable manner, in accordance with due process, and as allowed by law.
- K.1.2.2. Consistent with Chapter 125 and Chapter 163, Florida Statutes, St. Johns County shall give adequate public notice to landowners of any application to change the Future Land Use Map designation or zoning category of their land.
- K.1.2.3. The county shall ensure, in accordance with the applicable Florida Statutes, and consistent with applicable law, that nothing contained in this Plan including, but not limited to, the Future Land Use Map and the Land Use Element, shall be interpreted to limit or modify the rights of:
  - (a) any person to complete development of any Development of Regional Impact which has received a final local development order approved pursuant to Chapter 380, Florida Statutes prior to the effective date of this Plan Amendment; or

- (b) any person to complete a development which has been properly issued a final local development order and development has commenced and is continuing in good faith prior to the effective date of this Plan Amendment.
- (c) any person to complete a development in accordance with vested rights for such completion under applicable Federal or State; constitutional, statutory, or common law.

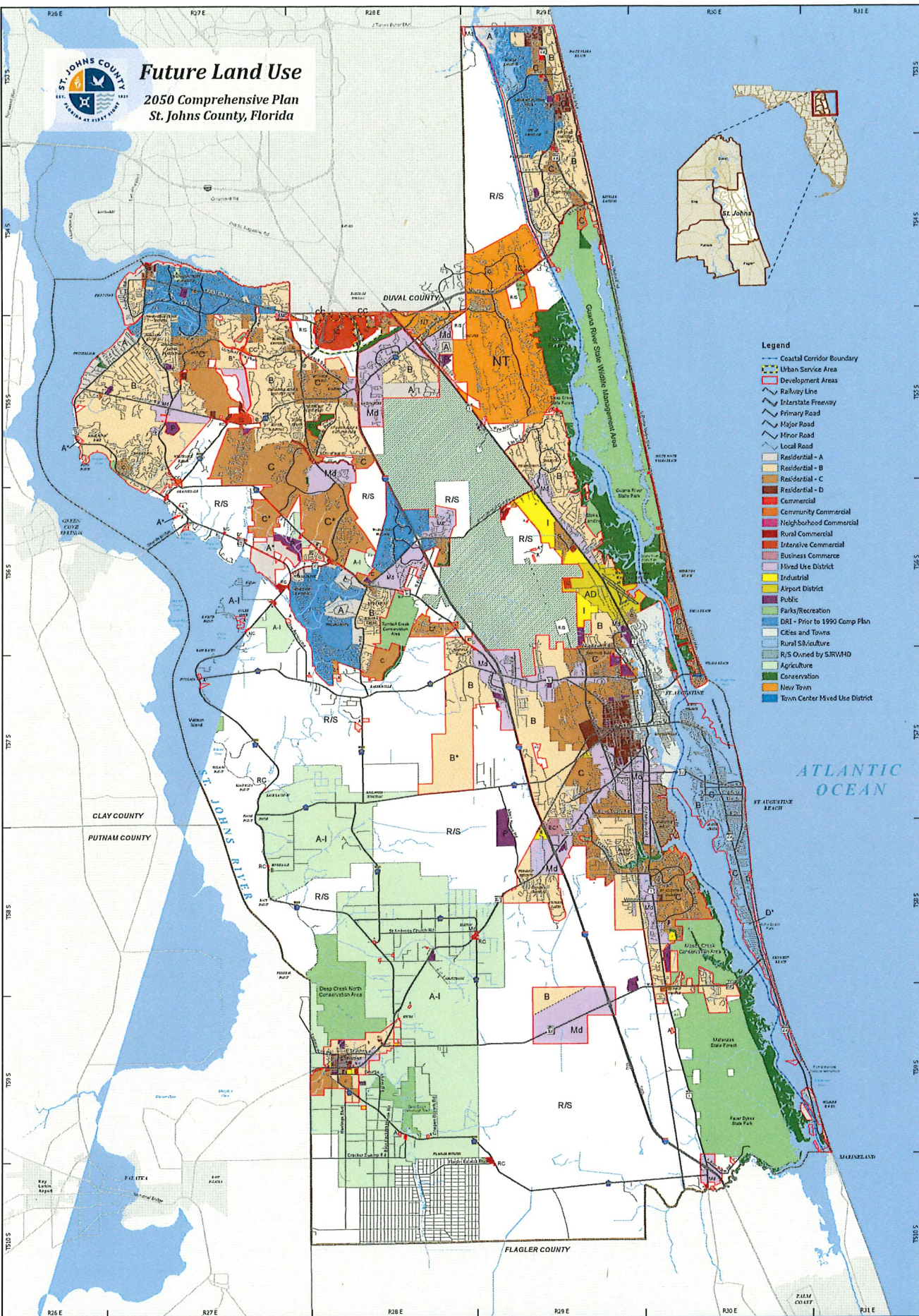
K.1.2.4. Any person may seek a County determination of vested rights to complete a development in accordance with previously effective laws, ordinances, or regulations; including but not limited to this Comprehensive Plan, using procedures set forth in the County Land Development Code.



# Future Land Use

## 2050 Comprehensive Plan

### St. Johns County, Florida



- Legend**
- Coastal Corridor Boundary
  - Urban Service Area
  - Development Areas
  - Railway Line
  - Interstate Freeway
  - Primary Road
  - Major Road
  - Minor Road
  - Local Road
  - Residential - A
  - Residential - B
  - Residential - C
  - Residential - D
  - Commercial
  - Community Commercial
  - Neighborhood Commercial
  - Rural Commercial
  - Intensive Commercial
  - Business Commerce
  - Mixed Use District
  - Industrial
  - Airport District
  - Public
  - Parks/Recreation
  - DRI - Prior to 1990 Camp Plan
  - CEBs and Towns
  - Rural SA/Viculture
  - R/S Owned by SJRWHD
  - Agriculture
  - Conservation
  - New Town
  - Town Center Mixed Use District

**Future Land Use:**  
The Future Land Use Map is composed of land use designations grouped in a way that allows for sustainable developmental growth patterns. It is this aggregation of land use that effectively manages growth and development in the county by identifying and designating areas of current development and anticipated future development.

**Comprehensive Plan:**  
The purpose of the Comprehensive Plan is to effectively manage growth and development by designating areas of anticipated future development which satisfy demand where feasible, in a cost-efficient and environmentally acceptable manner.

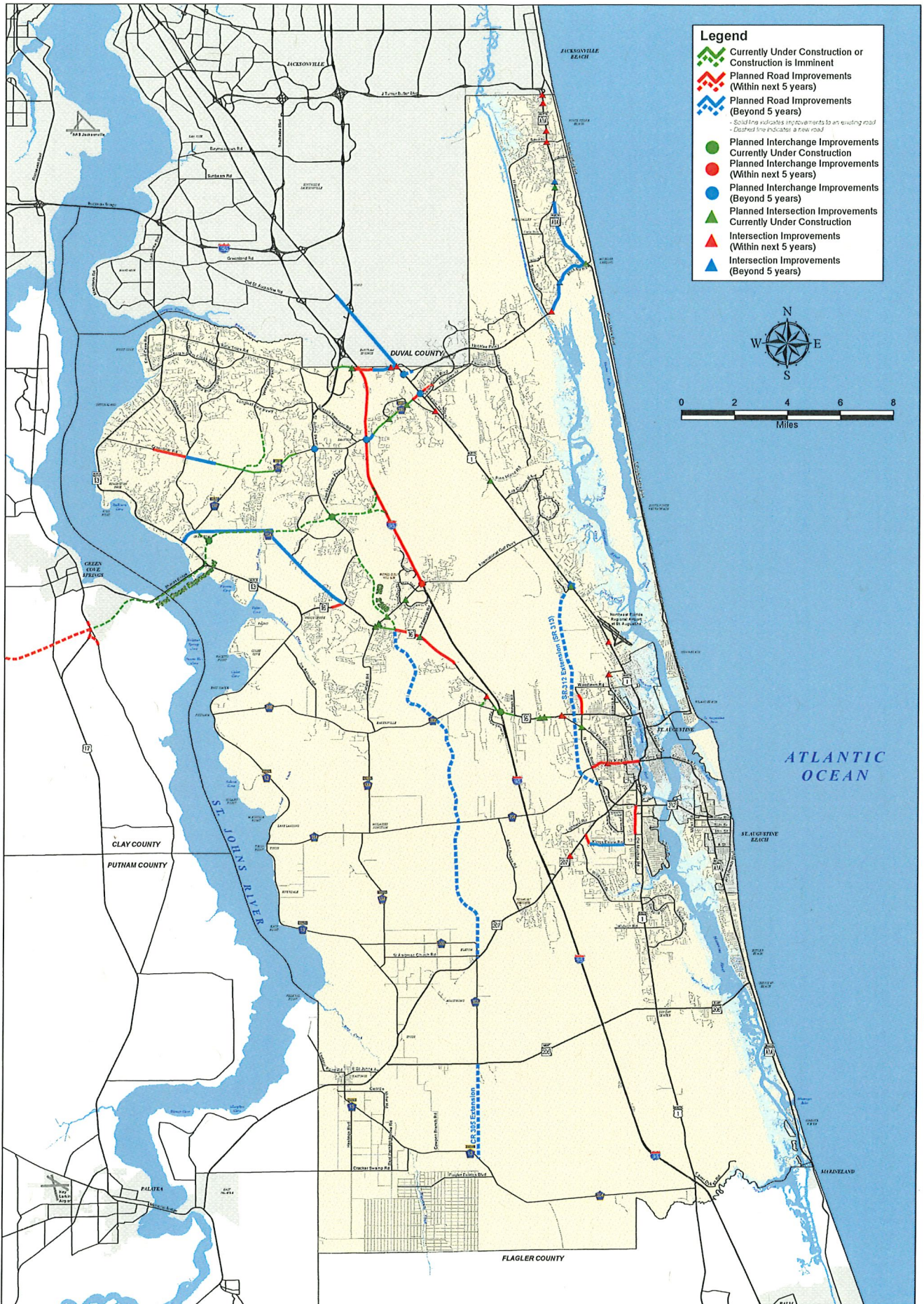
**Land Use Notes**  
Data Source:  
Future Land Use data is provided by the St. Johns County GIS Division and is derived from land parcels identified and approved by the St. Johns County Planning and Zoning Division.

**Disclaimer:**  
Aerial Imagery/Conservation are approximate in nature and the exact boundaries shall be determined by environmental survey and established pursuant to applicable regulatory requirements.

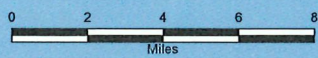
St. Johns County  
Growth Management Department  
4440 Lewis Speedway  
St. Augustine, FL 32084  
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**SJC**  
  
GIS

**RIGHT LAMER**  
This map is for reference only. Data provided are derived from multiple sources with varying levels of accuracy. The St. Johns County GIS Division disclaims all responsibility for the accuracy or completeness of the data shown hereon.



- Legend**
- Currently Under Construction or Construction is Imminent
  - Planned Road Improvements (Within next 5 years)
  - Planned Road Improvements (Beyond 5 years)
  - Planned Interchange Improvements (Within next 5 years)
  - Planned Interchange Improvements (Beyond 5 years)
  - Planned Interchange Improvements (Beyond 5 years)
  - Planned Intersection Improvements (Currently Under Construction)
  - Intersection Improvements (Within next 5 years)
  - Intersection Improvements (Beyond 5 years)
- Solid line indicates improvements to an existing road  
- Dashed line indicates a new road*



DISCLAIMER: This map is for reference use only. Data provided are derived from multiple sources with varying levels of accuracy. The St. Johns County GIS Division disclaims all responsibility for the accuracy or completeness of the data shown hereon.  
Map Prepared: March 11, 2025

# TRANSPORTATION CAPACITY IMPROVEMENTS



# USA TODAY CO.



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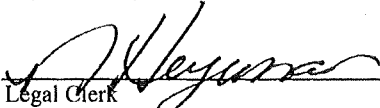
STATE OF WISCONSIN, COUNTY OF BROWN

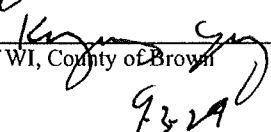
Before the undersigned authority personally appeared, who on oath says that he or she is the Legal Coordinator of the St Augustine Record, published in St Johns County, Florida; that the attached copy of advertisement, being a , was published on the publicly accessible website of St Johns County, Florida, or in a newspaper by print in the issues of, on:

SAG St Augustine Record 04/02/2026

Affiant further says that the website or newspaper complies with all legal requirements for publication in chapter 50, Florida Statutes.

Subscribed and sworn to before me, by the legal clerk, who is personally known to me, on 04/02/2026

  
\_\_\_\_\_  
Legal Clerk

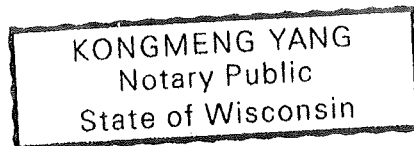
  
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Notary, State of WI, County of Brown

My commission expires

Publication Cost:	\$241.60	
Tax Amount:	\$0.00	
Payment Cost:	\$241.60	
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Customer No:	764108	1
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*Please do not use this form for payment remittance.*



# NOTICE OF PUBLIC HEARING TO CONSIDER ADOPTION OF A PROPOSED COMPREHENSIVE PLAN AMENDMENT TO THE FUTURE LAND USE MAP AND THE ST. JOHNS COUNTY 2025 COMPREHENSIVE PLAN

NOTICE IS HEREBY GIVEN that the St. Johns County Board of County Commissioners on **Tuesday, 04/21/2026 at 9:00 am**, will hold a public hearing, as follows: The Board of County Commissioners will consider whether or not to adopt the proposed comprehensive plan amendment to the St. Johns County Future Land Use Map and the 2025 Comprehensive Plan, with the following styled ordinance:

AN ORDINANCE OF ST. JOHNS COUNTY, FLORIDA, A POLITICAL SUBDIVISION OF THE STATE OF FLORIDA, ADOPTING AMENDMENTS TO THE 2025 COMPREHENSIVE PLAN; AMENDING THE FUTURE LAND USE MAP SERIES, THE LAND USE ELEMENT, THE TRANSPORTATION ELEMENT, THE HOUSING ELEMENT, THE INFRASTRUCTURE ELEMENT, THE RECREATION AND OPEN SPACE ELEMENT, THE INTERGOVERNMENTAL COORDINATION ELEMENT, THE CAPITAL IMPROVEMENT ELEMENT; AMENDING AND RENAMING THE COASTAL/CONSERVATION MANAGEMENT ELEMENT TO THE COASTAL MANAGEMENT ELEMENT AND CREATING A SEPARATE CONSERVATION ELEMENT; CREATING AN ECONOMIC DEVELOPMENT ELEMENT; EXTENDING THE TIMEFRAME CONTEMPLATED BY THE PLAN FROM 2025 TO 2050 AND TO RENAME THE PLAN THE "2050 COMPREHENSIVE PLAN"; PROVIDING FINDINGS OF FACT; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

Said hearing will be held in the County Auditorium, County Administration Building, 500 San Sebastian View, St. Augustine, Florida. All interested parties may appear at the public hearing to be heard regarding any or all of the proposed amendment. Board of County Commissioner items not heard by 6 pm shall automatically be continued until 9 am the following day, unless otherwise directed by the Board.

The subject property is St. Johns County, Florida. See attached map generally depicting the location (Exhibit A). *A complete description is available in the St. Johns County Planning and Zoning Office.*

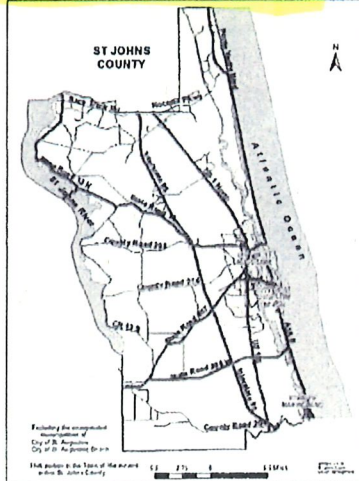
The proposed change is known as File Number COMPAMD-2025000002 and is available for review in the Planning and Zoning Division of the Growth Management Department, at the Permit Center, 4040 Lewis Speedway, St. Augustine, Florida and may be examined by interested parties prior to said public hearing.

Interested parties may appear at the public hearing to be heard regarding the proposed amendment.

If a person decides to appeal any decision made with respect to any matter considered at such meeting or hearing, he or she will need a record of the proceedings, and for such purpose, he or she may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

**NOTICE TO PERSONS NEEDING SPECIAL ACCOMMODATIONS AND TO ALL HEARING-IMPAIRED PERSONS:** In accordance with the Americans with Disabilities Act, persons needing special accommodations or an interpreter to participate in this proceeding should contact the County's ADA Coordinator at (904) 209-0650 or at the St. Johns County Facilities Management, 2416 Dobbs Road, St. Augustine, FL 32086. Hearing impaired persons, call Florida Relay Service (1-800-955-8770), no later than 5 days prior to the meeting.

BOARD OF COUNTY COMMISSIONERS  
ST. JOHNS COUNTY, FLORIDA  
CLAY MURPHY, CHAIR  
File Number: **COMPAMD-2025000002, 2050 Comprehensive Plan**





FLORIDA DEPARTMENT OF STATE

**RON DESANTIS**  
Governor

**CORD BYRD**  
Secretary of State

April 24, 2026

Brandon Patty  
Clerk of Courts  
St. Johns County  
500 San Sebastian View  
St. Augustine, FL 32084

**FILED** APR 23 2026  
St. Johns County  
Clerk of Court  
By: *Anthony K. Allen*  
Deputy Clerk

Dear Brandon Patty,

Pursuant to the provisions of Section 125.66, Florida Statutes, this will acknowledge receipt of your electronic copy of St. Johns County Ordinance No. 2026-8, which was filed in this office on April 23, 2026.

Sincerely,

Alexandra Leijon  
Administrative Code and Register Director

AL/dp