

**MINUTES OF MEETING
BOARD OF COUNTY COMMISSIONERS
ST. JOHNS COUNTY, FLORIDA
SEPTEMBER 4, 2018
5:01 P.M.**

Proceedings of a special meeting of the Board of County Commissioners (BOCC) of St. Johns County, Florida, held in the auditorium at the County Administration Building, 500 San Sebastian View, St. Augustine, Florida.

Proof of publication of the notice of a special meeting of the Board of County Commissioners to hold a public hearing to consider and adopt the tentative millage rates and FY 2019 budget was received, having been published in *The St. Augustine Record* on August 21, 2018.

Present: Henry Dean, District 5, Chair
Paul M. Waldron, District 3, Vice Chair
James K. Johns, District 1
Jeb S. Smith, District 2
Jay Morris, District 4
Michael Wanchick, County Administrator
Patrick McCormack, County Attorney
Sindy Wiseman, Deputy Clerk

Also present: Regina Ross, Deputy County Attorney; Crystal Smith, Clerk

(09/04/18 - 1 - 5:01 p.m.)
CALL TO ORDER

Dean called the meeting to order.

(09/04/18 - 1 - 5:01 p.m.)
ROLL CALL

The clerk called the roll: All Board members were present.

(09/04/18 - 1 - 5:01 p.m.)
INVOCATION

Smith gave the invocation.

(09/04/18 - 1 - 5:02 p.m.)
PLEDGE OF ALLEGIANCE

Waldron led the Pledge of Allegiance.

(09/04/18 - 1 - 5:03 p.m.)
PUBLIC COMMENT

There was none.

(09/04/18 - 1 - 5:03 p.m.)
ADDITIONS/DELETIONS TO SPECIAL AGENDA

Florida Resilient Coastlines Program planning grants (2018-2019) will be discussed, after budget action, as an agenda item.

Motion by Smith, seconded by Waldron, carried 5/0, to accept the special meeting agenda as amended.

(09/04/18 - 2 - 5:05 p.m.)

1. 5:01 P.M. PUBLIC HEARING, ADOPTION OF TENTATIVE MILLAGE RATES AND BUDGET FOR FY 2019. IN ACCORDANCE WITH SECTIONS 129.03 AND 200.065 OF THE FLORIDA STATUTES, THE BOARD OF COUNTY COMMISSIONERS (BCC) IS REQUIRED HOLD PUBLIC HEARINGS TO ADOPT ITS MILLAGE RATES AND BUDGET FOR THE NEXT FISCAL YEAR (FY). SUCH HEARINGS MUST BE HELD AFTER 5:00 PM, IF SCHEDULED ON A DAY OTHER THAN SATURDAY. IN THE RECENTLY MAILED NOTICES OF PROPOSED PROPERTY TAXES (TRIM) BY THE COUNTY'S PROPERTY APPRAISER, THE DATE AND TIME NOTICED FOR THE FIRST REQUIRED HEARING IS SEPTEMBER 4, 2018, AT 5:01 P.M. FLORIDA STATUTES FURTHER PRESCRIBE THE SPECIFIC ORDER FOR CONSIDERATION OF SUBSTANTIVE ISSUES TO BE DISCUSSED DURING THE REQUIRED PUBLIC HEARINGS. THE FIRST SUBSTANTIVE ISSUE OF DISCUSSION MUST BE THE PERCENTAGE INCREASE IN THE COUNTY'S AGGREGATE MILLAGE RATE, OVER THE ROLLED-BACK RATE NECESSARY TO FUND THE BUDGET. THE ROLLED-BACK RATE IS DEFINED AS THE AGGREGATE MILLAGE RATE THAT WOULD GENERATE THE SAME LEVEL OF PRIOR YEAR TAX REVENUES, LESS CERTAIN DEFINED ALLOWANCES (SUCH AS NEW CONSTRUCTION). DURING SUCH DISCUSSION, THE GENERAL PUBLIC SHALL BE ALLOWED TO SPEAK AND ASK QUESTIONS PRIOR TO THE ADOPTION OF ANY MEASURES BY THE BCC. THE BCC SHALL ADOPT BY RESOLUTION ITS TENTATIVE MILLAGE RATES PRIOR TO ADOPTING ITS TENTATIVE BUDGET FOR FY 2019. ADDITIONALLY, THE BCC IS REQUIRED TO ESTABLISH A DATE, TIME, AND PLACE TO CONDUCT THE SECOND PUBLIC HEARING, ON THE FINAL MILLAGE AND BUDGET ADOPTION FOR FY 2019. IT IS RECOMMENDED THAT THE BCC ESTABLISH SEPTEMBER 20, 2018, AT 5:01 PM, IN THE COUNTY AUDITORIUM, TO CONDUCT SUCH HEARINGS

Jesse Dunn, Director, Office of Management & Budget, reviewed the details of the FY 2019 budget, via PowerPoint. He noted that a change was made, after an action taken during the morning meeting, to not move forward with the East Ponte Vedra and Vilano Beach Restoration MSTU millage.

(5:15 p.m.) Dunn stated that the St. Johns County taxing authority rolled-back millage rate was 6.9128 mils; the tentative aggregate millage rate was 7.2511 mils, which equated to a 4.89 percent increase over the rolled-back rate. Dean called for public comment; there was none. Discussion ensued on funding, and the use of, OPEB trust funds.

(5:23 p.m.) **Motion by Smith, seconded by Johns, carried 5/0, to adopt Resolution No. 2018-296, approving the tentative millage rates for FY 2019, the Board of County Commissioner of St. Johns County, as follows: General Fund millage rate of 5.1000, County Transportation Trust Fund millage rate of 0.7500, County Health Unit Trust Fund millage rate of 0.0171, Fire District Fund millage rate of 1.4700, Vilano Street Lighting District millage rate of 0.0500, St. Augustine South Street Lighting District millage rate of 0.2100, Summerhaven MSTU millage rate of 8.5000, Town of Hastings millage rate of 0.000, St. Johns County Aggregate millage rate of 7.2511 mils.**

RESOLUTION NO. 2018-296

RESOLVED, that the following **TENTATIVE MILLAGE RATE** is hereby set by the Board of County Commissioners of St. Johns County, Florida, for all property in St. Johns County, as of January 1, 2018.

General Fund	5.1000
County Transportation Trust Fund	0.7500
County Health Unit Trust Fund	0.0171
Fire District, Countywide Except City of St. Augustine	1.4700
Vilano Street Lighting District	0.0500
St. Augustine South Street Lighting District	0.2100
Summerhaven M.S.T.U.	8.5000
Town of Hastings	0.0000
East PV & Vilano Beach M.S.T.U.	0.0000
Middle PV & Vilano Beach Rest. M.S.T.U.	0.0000
West PV & Vilano Beach Rest. M.S.T.U.	0.0000
AGGREGATE MILLAGE RATE	7.2511
 Rolled-back Rate	 6.9128
Percentage increase in Property Taxes from rolled-back rate:	4.89%

(5:25 p.m.) Dunn explained that the next step was to adopt the tentative budget resolution. Discussion ensued, with the Commission asking Dunn to explain the recommended OPEB Trust Fund reduction and how those savings would be allocated; the OPEB funding level (currently 65%); the return on investment of the OPEB Trust Fund; how the funds were invested and the associated costs, per share; how St. Johns County compared to other counties; and “carry-forwards” from the 2018 budget.

(5:58 p.m.) Smith expressed his appreciation for the way the budget was presented and his concerns with the costs of adding new FTEs and the replacement of playground equipment/structures.

(6:06 p.m.) Billy Zeits, Assistant Director of Parks and Recreation, explained that the structures being replaced had been inspected and deemed to be in need of replacement by the safety inspector. Discussion ensued on the costs of replacing the basketball backboards in Hastings, “roll-down” vehicles, and Cat loaders.

(6:14 p.m.) Dean spoke about how purchasing policies restrict how certain items could be purchased by governmental entities. Discussion ensued on the increases in the Maintenance Summary; purchasing new versus used equipment; debt service expenses; and projects spanning multiple budget years.

(6:22 p.m.) Dunn read the proposed motion needed for the adoption of the tentative budget resolution.

(6:22 p.m.) Motion by Morris, seconded by Dean, carried 4/1, with Smith dissenting, to adopt Resolution No. 2018-297, approving the tentative fiscal year 2019 budget of the Board of County Commissioners of St. Johns County, Florida, using the certified taxable value of \$25,998,444,816, generating an estimated \$188,516,210 in taxes, and resulting in a total budget of \$840,080,706.

RESOLUTION NO. 2018-297

RESOLVED, that the following **FISCAL YEAR 2019 TENTATIVE BUDGET** of the Board of County Commissioners of St. Johns County, Florida, developed using the certified taxable value of \$25,998,444,816, generating an estimated \$188,516,210 in taxes, is hereby adopted, resulting in a total budget of \$840,080,706, as follows:

General Fund	\$257,532,300
Special Revenue Funds	
- Transportation Trust	\$78,594,283
- Fire District	48,406,472
- Health Department	428,205
- Building Services	27,108,270
- State Housing Initiative Partnership	3,102,765
- Alcohol & Drug Abuse Trust	10,961
- Community Based Care	6,734,361
- Beach Services	2,014,162
- County Pier	460,329
- Tourist Development	13,175,719
- Cultural Events	18,604,021
- Tree Bank	2,541,537
- Impact Fees - Public Buildings	6,048,480
- Impact Fees - Police Services	1,470,304
- Impact Fees - Fire Rescue	9,151,128
- Impact Fees - Roads	26,338,898
- Impact Fees - Parks	3,426,201
- E-911 Communications	1,476,342
- Law Enforcement Trust	84,605
- Crimes Prevention Trust	70,298
- Court Innovation	120,807
- Legal Aid	328,575
- Law Library	40,708
- Juvenile Alternative Programs	37,529
- Court Technology	5,909,422
- Communications Surcharge	547,750
- Florida Boating Improvement	531,583
- Northwest Tower	432,353
- Court Facilities Trust	407,565
- Driver's Safety Education	78,574
- West Augustine CRA	371,607
- Flagler Estates CRA	133,989
- Vilano CRA	408,021
- Sidewalk Mitigation	14,774
- Transit System	3,315,845
- Golf Course	1,658,122
- Vilano Street Lighting District	26,546
- Elkton Drainage District	37,053
- St. Aug. South St. Lighting District	73,736
- Treasure Beach M.S.B.U.	257,393
- Deerwood Lane M.S.B.U.	10,198
- Durbin CTITF	119,845
- Summer Haven M.S.T.U.	211,333

Debt Service Funds

- 12 Transportation Refunding Bonds	\$2,013,375
- 15 Transportation Refunding Bonds	1,659,994
- 09 Sales Tax Bonds	3,822,787
- 09A Sales Tax Refunding Bonds	1,568,963
- 12 Sales Tax Refunding Bonds	1,918,619
- 15 Sales Tax Refunding Bonds	3,927,775
- Ponte Vedra MSD Sewer Contract	1,617,134
- Commercial Paper	1,614,989
- Flagler Estates Loan	517,500
- 14 Revenue Sharing Refunding Bonds	1,163,307
- Trane Capital Lease	241,561
- HHS Facility Note	413,466
- Series 2012 Chase Note	1,279,634

Capital Improvement Funds

- Beach Re-Nourishment Projects	\$2,666,559
- SR 207 CIG Developers Projects	158,718
- 15 Sales Tax Construction Projects	4,750,767
- 16 Public Facilities Projects	3,493,750

Enterprise Funds

- Solid Waste Management	\$41,761,036
- Utility Services	128,650,906
- Ponte Vedra Utility Services	63,353,668
- Convention Center	3,447,813

Internal Service/Trust & Agency Funds

- FSA-Dependent	\$145,994
- FSA-Medical	840,525
- Health Insurance	40,097,196
- Worker Compensation Insurance	2,280,858
- OPEB Trust	4,820,843

(6:23 p.m.) Motion by Smith, seconded by Morris, carried 5/0, to set a public hearing on September 20, 2018, at 5:01 p.m., in the County Auditorium, to consider the adoption of the final FY 2019 millage rates and budget for the Board of County Commissioners of St. Johns County, Florida.

(09/04/18 - 5 - 6:24 p.m.)

DISCUSSION OF THE FLORIDA RESILIENT COASTLINES PROGRAM PLANNING GRANT

Darrell Locklear, Assistant County Administrator, asked for Board consensus to issue a letter of support to the University of Florida, who would like to apply for a Florida Resilient Coastlines grant, on behalf of the County.

(6:25 p.m.) Motion by Dean, seconded by Waldron, carried 5/0, to approve sending a letter of support to the University of Florida, regarding the Florida Resilient Coastlines grant application.

(6:25 p.m.) Johns questioned if the Board was interested in having an audit performed, by an outside source, to ensure that the budget being presented was effective and efficient. Discussion ensued on performance audits. *Consensus was given to direct staff to research the types of outside audit firms available to review the County's budget and report back to the Board.* Wanchick said they would address the request and bring something back to the Board.

(09/04/18 - 6 - 6:39 p.m.)
ADJOURN

With there being no further business to come before the Board, Dean adjourned the meeting at 6:39 p.m.

Approved _____ October 2 _____, 2018

BOARD OF COUNTY COMMISSIONERS
OF ST. JOHNS COUNTY, FLORIDA

By: Henry Dean
Henry Dean, Chair

ATTEST: HUNTER S. CONRAD, CLERK

By: Sam Halterman
Deputy Clerk

