Proceedings of a regular meeting of the Board of County Commissioners (BCC) of St. Johns County, Florida, held in the auditorium at the County Administration Building, 500 San Sebastian View, St. Augustine, Florida.

Present:  Paul M. Waldron, District 3, Chair  
Jeb S. Smith, District 2, Vice Chair  
James K. Johns, District 1  
Henry Dean, District 5  
Jeremiah R. Blocker, District 4  
Michael Wanchick, County Administrator  
Patrick McCormack, County Attorney  
Sindy Wiseman, Deputy Clerk

Also present:  Darrell Locklear, Assistant County Administrator; Joy Andrews, Assistant County Administrator; Paolo Soria, Senior Assistant County Attorney; Regina Ross, Deputy County Attorney; Rebecca Lavie, Assistant County Attorney

(12/18/18 - 1 - 9:00 a.m.)  
CALL TO ORDER

Waldron called the meeting to order.

(12/18/18 - 1 - 9:00 a.m.)  
ROLL CALL

The clerk called the roll, and all Board members were present.

(12/18/18 - 1 - 9:01 a.m.)  
INVOCATION

Jeff Gatlin, Freedom Church, gave the invocation.

(12/18/18 - 1 - 9:01 a.m.)  
PLEDGE OF ALLEGIANCE

Blocker led the Pledge of Allegiance.

(12/18/18 - 1 - 9:02 a.m.)  
PROCLAMATION HONORING THE SERVICE OF BRIAN TEEPLE AND HIS CONTRIBUTIONS TO NORTHEAST FLORIDA

Melissa Lundquist, Assistant to the Board of County Commissioners, read the proclamation for the record.  Waldron provided a history of Teeple’s tenure.

(9:03 a.m.) Former Commission Harry Waldron spoke on Teeple’s accomplishments.

(9:05 a.m.) Brian Teeple, Northeast Florida Regional Council, expressed his appreciation for the award.
(12/18/18 - 2 - 9:09 a.m.)

ACCEPTANCE OF PROCLAMATION

Motion by Johns, seconded by Dean, carried 5/0, to accept the proclamation.

(12/18/18 - 2 - 9:10 a.m.)

PUBLIC COMMENT

(9:11 a.m.) John Little, 10715 Beckenger Avenue, and Kimberly McQuaig, 9645 Luther Beck Road, spoke on a lien associated with 10460 West Deep Creek Boulevard. He stated that the County had placed a lien on the property and requested Board consideration to release the lien. Waldron requested that the Board add an item to the regular agenda for discussion.

(9:14 a.m.) Mark Atkins, 733 Blue Seas Court, requested Board support for the construction of a multi-use trail on A1A from Vilano to Mickler, via PowerPoint.

(9:17 a.m.) Vivian Browning, President of Vilano Beach Main Street, 30 Beachcomber Way, spoke in support of the multi-use trail on A1A and on the East Coast Greenway original alignment on State Road A1A.

(9:20 a.m.) Robert Hrifko, 221 North Churchill Drive, homeowner’s association board member and resident of Hidden Lakes, spoke on the flooding in the rear of his property and offered solutions. He also submitted written public comment for the record, Exhibit A.

(9:23 a.m.) Tom Reynolds, 880 A1A Beach Boulevard, spoke on public parking in the City of St. Augustine Beach.

(12/18/18 - 2 - 9:27 a.m.)

DELETIONS TO CONSENT AGENDA

Johns requested that Consent Agenda Item 6 be pulled and added to the Regular Agenda as Item 17.

Smith requested that Consent Agenda Item 16 be pulled and added to the Regular Agenda as Item 16.

(12/18/18 - 2 - 9:28 a.m.)

APPROVAL OF CONSENT AGENDA

Motion by Dean, seconded by Johns, carried 5/0, to approve the Consent Agenda, as amended, to include the revised documents for Consent Agenda Item 7.

1. Motion to approve the Cash Requirement Report

2. Motion to adopt Resolution No. 2018-424, approving the final plat for 185 Meadow Plat (replat)

RESOLUTION NO. 2018-424

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, APPROVING A PLAT FOR 185 MEADOW PLAT

3. Motion to adopt Resolution No. 2018-425, approving the final plat for Windward Ranch, Phase Fourteen
RESOLUTION NO. 2018-425

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, APPROVING A PLAT FOR WINDWARD RANCH, PHASE FOURTEEN

4. Motion to approve PFS AGREE 2018-04; and to authorize the county administrator to execute the Treaty Ground Multi-Family Proportionate Fair Share Agreement, finding that the proposed Agreement is consistent with Section 11.09 of the Land Development Code

5. Motion to adopt Resolution No. 2018-426, approving the county administrator, or his designee, to submit and execute a Federal Transit Administration (FTA) section 5307 grant to receive $250,000 in Surface Transportation Program (STP) funding; and to recognize and appropriate within the Fiscal Year 2019 Transit System Fund

RESOLUTION NO. 2018-426

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, AUTHORIZING THE COUNTY ADMINISTRATOR, OR HIS DESIGNEE, TO EXECUTE A FEDERAL TRANSIT ADMINISTRATION (FTA) SECTION 5307 SURFACE TRANSPORTATION GRANT; AND TO RECOGNIZE THE REVENUE IN THE 2019 FISCAL YEAR BUDGET, FOR THE PURCHASE OF VEHICLES, FOR THE ST. JOHNS COUNTY PUBLIC TRANSPORTATION SYSTEM

(Consent Agenda Item 6 was pulled and added to the Regular Agenda as Item 17.)

6. Motion to authorize the county administrator, or designee, to submit to the City of St. Augustine an Application for Submerged Land Lease, to expand public access and transportation opportunities at the Vilano Floating Dock; and upon approval of the application, to execute a Submerged Land Lease, in substantially the same form and format, as attached hereto

7. Motion to adopt Resolution No. 2018-427, approving the terms and conditions of, and authorizing the chair of the Board, on behalf of the County, to execute an Easement Agreement, with Curtis Boles, to allow ingress and egress across a portion of County owned property, to access a property north of Moccasin Creek Lane

RESOLUTION NO. 2018-427

A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, APPROVING THE TERMS AND CONDITIONS OF, AND AUTHORIZING THE CHAIR OF THE BOARD, ON BEHALF OF THE COUNTY, TO EXECUTE AN EASEMENT AGREEMENT, WITH CURTIS BOLES, TO ALLOW FOR INGRESS AND EGRESS ACROSS A PORTION OF COUNTY OWNED PROPERTY, TO ACCESS A PROPERTY NORTH OF MOCCASIN CREEK LANE
8. Motion to adopt Resolution No. 2018-428, authorizing the county administrator, or designee, to award Bid No. 19-21, St. Johns County Northwest Fire Station No. 19, to DiMare Construction Co.; and to execute a contract, in substantially the same form and format as attached, for completion of work at the lump sum price of $3,371,700; and approve the transfer of Fire Impact Fee Reserves, in the amount of $3,371,700, in order to award Bid No. 19-21

RESOLUTION NO. 2018-428

A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, AUTHORIZING THE COUNTY ADMINISTRATOR, OR DESIGNEE, TO AWARD BID NO. 19-21; AND TO EXECUTE AN AGREEMENT WITH DIMARE CONSTRUCTION CO., FOR THE CONSTRUCTION OF ST. JOHNS COUNTY NORTHWEST FIRE STATION NO. 19

9. Motion to adopt Resolution No. 2018-429, authorizing the county administrator, or designee, to award Bid No. 19-13, 16th Street Road Replacement, to G&H Underground Construction, Inc.; and to execute a contract, in substantially the same form and format as attached, for completion of work at a contract price, in the amount of $462,708

RESOLUTION NO. 2018-429

A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, AUTHORIZING THE COUNTY ADMINISTRATOR, OR DESIGNEE, TO AWARD BID NO. 19-13; AND TO EXECUTE AN AGREEMENT FOR 16TH STREET ROAD REPLACEMENT

10. Motion to adopt Resolution No. 2018-430, authorizing the county administrator, or his designee, to purchase five new X Series Manual Monitor/Defibrillators and upgrade fifteen X Series Monitor/Defibrillators, from Zoll Medical Corporation, at a total price of $449,177.95, in accordance with section 302.5 of the St. Johns County Purchasing manual entitled "Standardization"

RESOLUTION NO. 2018-430

A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, AUTHORIZING THE COUNTY ADMINISTRATOR, OR DESIGNEE, TO PURCHASE AND TO EXECUTE A PURCHASE ORDER FOR FIVE NEW CARDIAC MONITORS AND UPGRADE FIFTEEN EXISTING CARDIAC MONITORS FOR ST JOHNS COUNTY FIRE RESCUE

11. Motion to approve the transfer of $51,315 from General Fund Reserves (0083-59920) to Facilities Management (0031-53120) for the demolition of 401 N. Main Street, Hastings

12. Motion to adopt Resolution No. 2018-431, approving the transfer of the non-exclusive franchise of Sunshine Recycling for the collection and transportation of Construction and Demolition Debris to WCA of Florida, LLC, dba Sunshine
Recycling Inc.; approving the terms and conditions of the Non-Exclusive Franchise Agreement for Construction and Demolition Debris between St. Johns County, Florida, and RBSJ Containers, LLC, dba Waste Container Rentals; and authorizing the county administrator, or designee, to execute the Non-Exclusive Franchise Agreements on behalf of the County

RESOLUTION NO. 2018-431

A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, APPROVING THE TRANSFER OF A FRANCHISE FOR THE COLLECTION AND TRANSPORTATION OF CONSTRUCTION AND DEMOLITION DEBRIS, FROM SUNSHINE RECYCLING TO WCA OF FLORIDA, LLC, DBA SUNSHINE RECYCLING INC.; APPROVING THE TERMS, PROVISIONS, CONDITIONS, AND REQUIREMENTS OF THE NON-EXCLUSIVE FRANCHISE AGREEMENT FOR CONSTRUCTION AND DEMOLITION DEBRIS BETWEEN ST. JOHNS COUNTY, FLORIDA, AND RBSJ CONTAINERS, LLC, DBA WASTE CONTAINER RENTALS; AND AUTHORIZING THE COUNTY ADMINISTRATOR, OR DESIGNEE, TO EXECUTE THE NON-EXCLUSIVE FRANCHISE AGREEMENTS ON BEHALF OF ST. JOHNS COUNTY

13. Motion to authorize payment from Educational Facilities Authority (EFA) funds to W.H. O’Connell and Associates, PA, for services rendered to the EFA, in the amount of $300

14. Motion to approve the renewal of the County's Stop Loss Insurance Policy, with Florida Blue, for the calendar year 2019; and to authorize the county administrator, or designee, to authorize and administer any associated contracts

15. Motion to adopt Resolution No. 2018-432, amending the St. Johns County Fee Schedule, for services provided by St. Johns County Departments, for Fiscal Year 2019

RESOLUTION NO. 2018-432

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, APPROVING THE AMENDED SCHEDULE OF FEES FOR CERTAIN COUNTY DEPARTMENTS; AND PROVIDING AN EFFECTIVE DATE

(Consent Agenda Item 16 was pulled and added to the Regular Agenda as Item 16.)

16. Motion authorizing the county administrator, or designee, to assemble a financing team to prepare refinancing documents, to achieve annual debt service savings, for the Sales Tax Revenue and Refunding Bond, Series 2009, for later consideration by the Board

17. Motion to adopt Resolution No. 2018-433, authorizing the county administrator, or his designee, to submit the St. Johns County Fiscal Year 2017-2018 Consolidated Annual Performance and Evaluation Report (CAPER) to the U.S. Department of Housing and Urban Development (HUD) on behalf of the County
RESOLUTION NO. 2018-433

A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, AUTHORIZING THE COUNTY ADMINISTRATOR, OR HIS DESIGNEE, TO SUBMIT THE FISCAL YEAR 2017-2018 COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) CONSOLIDATED ANNUAL PERFORMANCE AND EVALUATION REPORT TO THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

18. Motion to adopt Resolution No. 2018-434, approving the terms, conditions, and requirements of the contract between St Johns County and EPIC Behavioral Healthcare, for the provision of services, through the St. Johns Intensive Care Coordination (SJICC) Program, to reduce recidivism of people with behavioral health disorders who are reentering the community following incarceration in an amount not to exceed $132,377; and authorizing the county administrator to execute the Contract, substantially in the same form as attached, on behalf of the County

RESOLUTION NO. 2018-434

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, APPROVING THE TERMS, CONDITIONS, AND REQUIREMENTS OF AN AGREEMENT BETWEEN THE ST. JOHNS COUNTY BOARD OF COUNTY COMMISSIONERS AND EPIC COMMUNITY SERVICES, INC., D/B/A EPIC BEHAVIORAL HEALTHCARE FOR THE ST. JOHNS INTENSIVE CARE COORDINATION PROGRAM (SJICC); AND AUTHORIZING THE COUNTY ADMINISTRATOR, OR DESIGNEE, TO EXECUTE THE AGREEMENT ON BEHALF OF THE COUNTY

19. Motion to approve the chairman of the Board of County Commissioners to sign the attached letter, approving the application submittal for the 2018 Staffing, for Adequate Fire and Emergency Response (SAFER) grant, on behalf of St. Johns County Fire Rescue, effective December 18, 2018

20. Motion to adopt Resolution No. 2018-435, approving the Library’s Annual Plan of Service 2018-2019, as required by the State Library of Florida, in order to receive annual State Aid to Libraries Grant funding

RESOLUTION NO. 2018-435

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, APPROVING THE LIBRARY’S ANNUAL PLAN OF SERVICE 2018-2019, AS REQUIRED BY THE STATE LIBRARY OF FLORIDA, IN ORDER TO RECEIVE ANNUAL STATE AID TO LIBRARIES GRANT FUNDING IN FISCAL YEAR 2019
21. Motion to adopt Resolution No. 2018-436, approving the Library System’s revised policies and procedures

RESOLUTION NO. 2018-436

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, APPROVING THE LIBRARY SYSTEM’S REVISED LIBRARY POLICIES AND PROCEDURES; AND PROVIDING AN EFFECTIVE DATE

22. Motion to approve Minutes:
- 10/02/18, BCC Regular
- 10/16/18, BCC Regular
- 11/06/18, BCC Regular
- 11/20/18, BCC Special
- 11/20/18, BCC Regular

(12/18/18 - 7 - 9:28 a.m.)
ADDITIONS/DELETIONS TO REGULAR AGENDA

Under Public Comment, Waldron requested that the Board add a discussion item, regarding the release of lien for John Little and Kimberly McQuaig, as Regular Agenda Item 15.

(12/18/18 - 7 - 9:28 a.m.)
APPROVAL OF REGULAR AGENDA

Motion by Dean, seconded by Smith, carried 5/0, to approve the Regular Agenda, as amended.

(12/18/18 - 7 - 9:28 a.m.)

1. PUBLIC HEARING, NZVAR 2018-08, FPL TRAILSIDE SOLAR ENERGY CENTER. REQUEST FOR NON-ZONING VARIANCE TO THE LAND DEVELOPMENT CODE, SECTIONS 4.01.05 AND 6.04.07.H, TO ALLOW RELIEF FROM TREE AND SIDEWALK REQUIREMENTS, FOR DEVELOPMENT OF FLORIDA POWER AND LIGHT (FPL) TRAILSIDE SOLAR ENERGY CENTER. THE PLANNING AND ZONING AGENCY APPROVED A SPECIAL USE PERMIT TO ALLOW DEVELOPMENT OF THE LARGE-SCALE PHOTOVOLTAIC FACILITY, WITHIN THE OPEN RURAL (OR) ZONING DISTRICT, ON APPROXIMATELY 846 ACRES OF LAND, LOCATED AT THE SOUTHWEST QUADRANT OF STATE ROAD 207 AND COUNTY ROAD 305. THE RENEWABLE ENERGY "SOLAR FARM" IS DESIGNED TO SUPPLY ALTERNATIVE POWER INTO THE EXISTING FPL ELECTRICITY GRID

Proof of publication of the notice of public hearing on NZVAR-2018000018, FPL Trailside Solar Energy Center, was received, having been published in The St. Augustine Record on December 4, 2018.

(9:29 a.m.) Johns recused himself from discussion and voting, under Florida Statute 112.3143(3)(a). He stated that there was a contract between his company and the applicant for an unrelated project in Baker County.

(9:29 a.m.) Waldron disclosed ex parte communication with an unnamed citizen regarding a proposed baseball park facility and setbacks to the FPL solar field; with Pat Hamilton, regarding the right-of-way dedication and sidewalk additions; and with Melissa Lundquist, daughter of one of the neighbors, regarding project setbacks and
aesthetics. He also received a message from George Jacunski regarding right-of-way concerns; and met with Jim Bush, Regional Manager, and Geoff West, with FPL, on August 16, 2018, regarding project details and neighbor concerns. Smith disclosed ex parte communication with Mr. Hamilton regarding the county road right-of-way; and Paula Quinn, neighbor of the proposed project, and Lundquist regarding project setbacks and aesthetics. He also met with Bush and West, on August 9, 2018, regarding FPL’s purchase of the property, what was desire with regard to a solar farm, how the timeframe of the project would work with regard to the construction of the project, county road right-of-way, and the proposed sidewalk request. He referenced a handout that was provided to him by Bush and West, Exhibit A, and thanked them for their presentation. Dean disclosed ex parte communication with Bush, West, and Hamilton regarding project details.

(9:32 a.m.) Dick D’Souza, Chief Planner, presented details of the non-zoning variance, via PowerPoint. He spoke on tree mitigation, sidewalk standards, and the trailside solar energy center.

(9:36 a.m.) Geoff West, 300 Hastings Road, Develop Manager for Florida Power and Light, presented details of the proposed request, via PowerPoint and video presentation, Exhibit B.

(9:48 a.m.) Mark Atkins, 733 Blue Seas Court, spoke in favor of alternative energy sources and construction access off of County Road 305.

(9:50 a.m.) Vivian Browning, 30 Beachcomber Way, presented a location map, Exhibit C, and spoke on the quality of life for area residents of Meadowbrook Road with regard to the wetland area and trail access.

(9:53 a.m.) James Whitehouse, St. Johns Law Group, 104 Sea Grove Main Street, on behalf of Mateusz Wegrzyn, property owner of 6720 County Road 305, submitted an Owner’s Authorization Form for the record, Exhibit D. Whitehouse referenced the site plan and addressed three concerns: 1) tree removal, 2) perimeter fencing, and 3) noise of the solar panel motors.

(9:56 a.m.) West referenced the site plan and responded to public comment regarding fencing and noise.

(9:57 a.m.) Waldron question staff on whether a special use permit would be required for tree removal/clearing. Beverly Frazier, Senior Supervising Planner for Growth Management, responded that the site plan was part of the special use permit and was limited to what was shown.

(9:58 a.m.) Motion by Smith, seconded by Dean, carried 4/0, with Johns recusing, to approve NZVAR 2018-18, FPL Trailside Solar Center, request for a Non-Zoning Variance to Land Development Code, Sections 4.01.05 and 6.04.07.H, to allow relief from tree and sidewalk requirements, based on seven findings and subject to six conditions, as listed in the staff report.

(Regular Agenda Items 2 and 3 were presented together.)

(12/18/18 - 8 - 9:59 a.m.)

2. PUBLIC HEARING, MAJMOD 2018-09, OUR LADY STAR OF THE SEA CHURCH RENOVATION. REQUEST FOR A MAJOR MODIFICATION TO THE OUR LADY STAR OF THE SEA PLANNED UNIT DEVELOPMENT (ORDINANCE 2011-30) TO ALLOW FOR AN INCREASED DEVELOPMENT AREA, BY APPROXIMATELY 3,750 SQUARE FEET, TO ACCOMMODATE EXPANSION TO THE CHURCH SANCTUARY AND ADDITION OF A RECEIVING ROOM, SPECIFICALLY LOCATED AT 545 A1A NORTH. THIS
APPLICATION IS COMPANION WITH A COASTAL CORRIDOR OVERLAY DISTRICT APPLICATION (ARC 2018-09). THE PONTE VEDRA ARCHITECTURAL REVIEW COMMITTEE HEARD THE ITEM ON OCTOBER 10, 2018, AND VOTED 4-0 TO RECOMMEND APPROVAL OF THE APPLICATION. THE PONTE VEDRA ZONING AND ADJUSTMENT BOARD HEARD THE ITEM ON NOVEMBER 5, 2018, AND VOTED 7-0 TO RECOMMEND APPROVAL.

Proof of publication of the notice of public hearing on MAJMOD 2018-09, Our Lady Star of the Sea Church, was received, having been published in The St. Augustine Record on August 9, 2018, and September 25, 2018.

Ex parte communications: There were none.

(9:59 a.m.) Kim Del Rance, Planner, presented details of the modification, via PowerPoint. She reviewed the changes and waivers. She also noted one letter of opposition, from a neighbor behind the church regarding the requested applications for Architectural Approval and Major Modification.

(10:04 a.m.) Tom Duke, Architect, with Thomas Duke Architect, PA, 2345 Harper Street, Jacksonville, Florida, spoke on the changes/renovations to the existing building, via PowerPoint.

(10:08 a.m.) Rick Welch, P.E., Civil Engineer, with Connelly & Wicker, Inc., 10060 Skinner Lake Drive, Jacksonville, Florida, reviewed the site development improvements, via PowerPoint.

(10:10 a.m.) Motion by Blocker, seconded by Dean, carried 5/0, to enact Ordinance No. 2018-58, MAJMOD 2018-09, Our Lady Star of the Sea Church Renovation, request for a Major Modification to the Our Lady Star of the Sea PUD (Ordinance 2011-30), to allow for an increased development area by approximately 3,70 square feet, to accommodate expansion of the church sanctuary and addition of receiving rooms; specifically located at 545 A1A North, based on the six findings of fact provided in the staff report.

ORDINANCE NO. 2018-58

AN ORDINANCE OF THE COUNTY OF ST. JOHNS, STATE OF FLORIDA, APPROVING A MAJOR MODIFICATION TO THE OUR LADY STAR OF THE SEA, PLANNED UNIT DEVELOPMENT (PUD), ORDINANCE NO. 2011-30, AS AMENDED, MAKING FINDINGS OF FACT; PROVIDING A SAVINGS CLAUSE; REQUIRING RECORDATION; AND PROVIDING FOR AN EFFECTIVE DATE

(12/18/18 - 9 - 9:59 a.m.)

3. PUBLIC HEARING, ARC 2018-09, OUR LADY STAR OF THE SEA CHURCH RENOVATION. REQUEST FOR ARCHITECTURAL DESIGN APPROVAL OF THE EXTERIOR RENOVATIONS TO THE OUR LADY STAR OF THE SEA CHURCH, THE RECEIVING AREA ADDITION AND FOUNTAIN; SPECIFICALLY LOCATED AT 545 A1A NORTH. THIS APPLICATION IS COMPANION TO A MAJOR MODIFICATION (MAJMOD 2018-09). THE PONTE VEDRA ARCHITECTURAL REVIEW COMMITTEE HEARD THE REQUEST ON OCTOBER 10, 2018, AND VOTED 4-0 TO RECOMMEND APPROVAL. THE PONTE VEDRA ZONING AND ADJUSTMENT BOARD
HEARD THE REQUEST ON NOVEMBER 5, 2018, AND VOTED 7-0 TO RECOMMEND APPROVAL.

Proof of publication of the notice of public hearing on ARC 2018, Our Lady Star of the Sea Church, was received, having been published in The St. Augustine Record on August 9, 2018, and September 25, 2018.

Discussion occurred with Regular Agenda Item 2.

(10:10 a.m.) Motion by Blocker, seconded by Dean, carried 5/0, to approve ARC 2018-09, Our Lady Star of the Sea, request for Architectural Design Approval of the exterior renovations to the Our Lady Star of the Sea Church, the receiving area addition and fountain, specifically located at 545 A1A North, based on the four conditions and four findings of fact provided in the staff report.

(12/18/18 - 10 - 10:12 a.m.)

4. PFS AGREE 2018-05, LIGHTSEY ROAD APARTMENTS. CREST RESIDENTIAL, LLC, (APPLICANT), HAS PROPOSED A PROPORTIONATE FAIR SHARE AGREEMENT (PFS AGREEMENT) TO MITIGATE FOR TRANSPORTATION IMPACTS TO LINK 110 (STATE ROAD (SR) 207 FROM HOMES BOULEVARD TO SR 312), PURSUANT TO SECTION 11.09.04.B OF THE LAND DEVELOPMENT CODE, TO MEET TRANSPORTATION CONCURREN CY REQUIREMENTS FOR THE LIGHTSEY ROAD PLANNED UNIT DEVELOPMENT (PUD) FOR 256 MULTI-FAMILY UNITS. THE PROPORTIONATE FAIR SHARE FOR IMPACTS TO THE FOREMENTIONED SEGMENTS IS CALCULATED TO BE $337,933, AS DETAILED IN EXHIBIT B OF THE AGREEMENT (PFS). THE AGREEMENT PROVIDES FOR A RIGHT-OF-WAY (ROW) DONATION OF AN APPROXIMATE 0.21 ACRE STRIP ALONG LIGHTSEY ROAD, VALUED AT $32,089. THE REMAINING PFS FUNDS ARE TO BE PAID PRIOR TO CONSTRUCTION PLAN APPROVAL, BUT NO LATER THAN TWO YEARS OF APPROVAL OF THE AGREEMENT, AND ARE DESIGNATED FOR CAPACITY IMPROVEMENTS IN THE PROJECT’S IMPACT AREA TO BE DETERMINED BY THE COUNTY. WITH THE APPLICATION OF THE IMPACT FEE CREDIT REDUCTION, THE TOTAL IMPACT FEE CREDIT FROM THE PROPORTIONATE FAIR SHARE COST SHALL BE $319,651. ROAD IMPACT FEE CREDIT FOR THE TOTAL PFS AMOUNT ($319,651) IS INCLUDED AS A COMPONENT OF THE AGREEMENT TO BE AWARDED WHEN THE ROW IS DEDICATED OR PAYMENTS ARE RECEIVED.

Waldron stated that a family member owned this property and that he was one of the Real Estate Agents, and therefore, recused himself from the item.

(10:12 a.m.) Heather Stahl, Transportation Planner, presented details of the agreement, via PowerPoint.

(10:14 a.m.) Ellen Avery-Smith, Rogers Towers, 100 Whetstone Place, stated that a check for $305,000, for the proportionate share, less the right-of-way, was delivered to the County on behalf of Press Residential. She also stated that she was available for any questions.

(10:15 a.m.) Motion by Dean, seconded by Smith, carried 4/0, with Waldron recused, to approve PFS AGREE 2018-05; and authorize the county administrator to execute the Lightsey Road Apartments Proportionate Fair Share Agreement, finding that the proposed Agreement is consistent with Section 11.09 of the Land Development Code.

Proof of publication of the notice of public hearing on COMPAMD 2018-04, Silverleaf DRI, was received, having been published in The St. Augustine Record on November 1, 2018.

Teresa Bishop, Planning Division Manager, presented details of the transmittal, via PowerPoint. She said that the request was to spread the existing entitlements around to the additional properties and would not add any additional square footage.

(10:20 a.m.) Kathryn Whittington, 236 San Marco Avenue, presented details of the application, including the land use change, location, surrounding development, existing future land use, and proposed future land use, via PowerPoint. She noted that additional property was acquired that would allow access from Long Leaf Pine Parkway and not from State Road (SR) 13.

(10:27 a.m.) Ed Slavin, P.O. Box 3084, spoke on transparency of owners and beneficial owners.

(10:30 a.m.) Seann Baxter, 128 Catherine Towers Lane, spoke in opposition to placing the proposed high school on the piece of property that would be considered by the school board, as it would be incompatible to the Land Development Code. He submitted public comment for the record, Exhibit A.

(10:33 a.m.) Anita Stombock, 2056 River Oaks Drive, spoke on the impacts of Silverleaf, Parcel One, to the residents of River Oaks Drive. She noted that Mr. Metcalf spoke to the residents regarding their concerns and offered a revised plan.

(10:36 a.m.) Bill Murray, 305 Vicki Towers Drive, spoke in opposition, due to the volume of traffic added to the roadway. He stated that the Comprehensive Plan Use Policy A.1.2.7 were not development areas and that amendments to these areas should be discouraged.
(10:40 a.m.) Ellen Whitmer, 1178 Natures Hammock Road South, requested that the amendment not be transmitted to the State, due to State Road 13 impacts.

(10:42 a.m.) Whittington responded to the school site and roadway impacts.

(10:43 a.m.) John Metcalf, 7549 State Road 13, Hutson Companies, spoke on the Grand Creek Parcel and the school site. He stated that the school site was not part of the application.

(10:46 a.m.) Smith questioned the entrance. Metcalf responded that the entrance/exit was the first on the future First Coast Expressway within St. Johns County.

(10:47 a.m.) Blocker questioned when the Grand Creek project build-out date. Metcalf responded.

(10:48 a.m.) Johns questioned whether the impact to the roadway, where the entrance had moved, was addressed. Metcalf responded yes. Additionally, Johns questioned whether there was language preventing future access to State Road 13. Metcalf said that would take place during the negotiation of the Planned Unit Development (PUD).

(10:54 a.m.) Waldron voiced his concern with the future allocation of units to parcels separate from the DRI. Discussion ensued.

(11:00 a.m.) Motion by Johns, seconded by Smith, carried 5/0, to approve the transmittal of COMPAMD 2018-04, SilverLeaf, subject to three findings of fact.

The Board moved to Regular Agenda Item 15.

(12/18/18 - 12 - 11:24 a.m.)

6. PUBLIC HEARING, PUD 2018-02, IGP EQUITIES WGV. REQUEST TO REZONE APPROXIMATELY 1.4 ACRES OF LAND FROM OPEN RURAL (OR) TO PLANNED UNIT DEVELOPMENT (PUD), TO ALLOW FOR THE CONSTRUCTION OF A COMMERCIAL BUILDING, LOCATED NORTH OF STATE ROAD 16 AND EAST OF PACETTI ROAD/INTERNATIONAL GOLF PARKWAY. THE PLANNING AND ZONING AGENCY (PZA) HEARD THE REQUEST ON NOVEMBER 15, 2018, AND VOTED 6-1 TO RECOMMEND DENIAL OF THE APPLICATION, DUE TO OVER-DESIGN OF THE SMALL PROPERTY, INCOMPATIBILITY WITH THE LAND DEVELOPMENT CODE, AND OPEN STAFF COMMENTS

Proof of publication of the notice of public hearing on PUD 2018-02, IGP Equities WGV, was received, having been published in The St. Augustine Record on October 30, 2018.

Soria explained the hearing template, Exhibit A.

(11:24 a.m.) Ex parte communications: Dean disclosed meetings with applicants Doug Burnett and Peter Sleiman and opposing parties Ellen Avery-Smith and Duke Steinemann. Smith disclosed that he met with the applicant and his counsel, November 15, 2018, at 11:00 a.m.; with Doug Burnett, Sleiman, Michael Tiner, Carrie Manley, Casey Keough, and Teresa Bishop, regarding the site location and shape of the property, the desire for a stand-alone retailer, reduction of the sidewalk, bike racks, setbacks, and enhanced landscape; spoke with the neighbors regarding their concerns with buffering, the detriment to the World Commerce Center, waivers for parking and minimal encroachment to the scenic edge, fire truck turn-around; and the difference in buffer requirements for residential versus non-residential. Additionally, he met with the opposing group on November 29, 2018, at 11:30 a.m., and Ellen Avery-Smith and Michael Cills, regarding the size of the property, desire for developer to follow the rules, no
encroachments to the scenic edge, no waivers, and requirements to each edge of the property; and received correspondence from Randy Ringhaver on October 23, 2018, regarding his opposition to the project. Waldron disclosed that he met with the applicant on November 2, 2018, and Avery-Smith and Cills on November 29, 2018, regarding holding the development to the required codes, encroachments to the scenic edge; met with Burnett and Manley on December 17, 2018, regarding the decrease in the building size, if applicable; and noted the same correspondence from Ringhaver. Blocker disclosed that he met with Sleiman and Burnett, regarding the scope of the application, roads, and impacts to the World Commerce Center. Additionally, he met with Steinemann and Avery-Smith, regarding their concerns with the project; and received the same correspondence from Ringhaver regarding his opposition. Johns disclosed the same meetings November 15, 2018, with Burnett, Slieman, and Manley, and November 29, 2018, with Avery-Smith and Cills. Additionally, he received multiple phone calls and emails from Burnett and Avery-Smith regarding buffer setbacks, proposed potential uses of the properties, interior landscape islands, parking, emergency vehicle turn-around, access to the properties, alignments to existing driveways, and that working together would benefit residents, employees, and patrons.

(11:29 a.m.) Casey Dendor, Planner, presented details of the request, via PowerPoint, including the revised Master Development Plan (MDP) Map 1 that reduced the building size to 5,500 square feet and the proposed waivers.

(11:38 a.m.) Doug Burnett, St. Johns Law Group, 104 Sea Grove Main Street, provided a presentation regarding the site location, MDP maps, emergency vehicle turn-around, and waivers.

(11:44 a.m.) McCormack announced the entrance of Congressman Elect Michael Walz, Representative of the Sixth Congressional District, and requested that the Board allow him to address the Board.

(11:44 a.m.) Walz spoke to the Board regarding transportation and infrastructure needs, veteran’s affairs, foreign affairs, and space science and technology.

(11:50 a.m.) Blocker expressed his appreciation for Veteran’s advocacy.

The Board continued with Regular Agenda Item 6.

(11:52 a.m.) Ellen Avery-Smith, Rogers Towers, 100 Whetstone Place, requested that the applicant follow the same rules other property owners in the area had followed. She spoke on the proposed plans for the property, stating there was too much development proposed for too small of a parcel and requested to table the application until they meet the required rules or to deny the application.

(11:58 a.m.) Ed Slavin, P.O. Box 3084, requested that the item be pull. He also spoke on transparency.

(12:00 p.m.) Burnett rebutted the comments from the letters of opposition regarding the scenic edge.

(12:07 p.m.) Johns questioned the waivers. Burnett said the scenic edge should have been designated as a development edge as it did not abut a highway. Discussion ensued on the necessity of the waivers with regard to the reduction of the building and connectivity with the existing driveway on the other side of the road.

(12:17 p.m.) Phong Neugyn, Transportation Development Manager, spoke on the location of the driveways and traffic volume.
(12:21 p.m.) Soria commented on the sidewalk language in the Land Development Code. Discussion ensued on sidewalks and the location of the entrance.

(12:26 p.m.) Blocker questioned Davenport on staff’s efforts to address concerns submitted by other property owners.

(12:28 p.m.) Soria spoke on the Land Development Code with regard to sidewalks. Dender commented on the language.

(12:30 p.m.) McCormack suggested recessing to allow the parties to resolve the issues.

(12:30 p.m.) Dean commented that his intention was to vote against the project as to not override the Planning and Zoning Agency (PZA).

(12:31 p.m.) Smith concurred with Dean.

(12:32 p.m.) Burnett requested a continuance to resolve the issues.

(12:32 p.m.) Smith questioned when the revised document was submitted, for the reduction of the size of the building. Suzanne Konchan, Growth Management Director, stated the revision was received Friday, December 14, 2018, and distributed Monday, December 17, 2018. Smith suggested that a submission with such significance should be continued or delayed.

(12:33 p.m.) Waldron noted that any future applications received with such a change would be pulled from the agenda to give the Board time to review.

(12:35 p.m.) Wanchick requested to clarify whether a continuance would require the item to go back before the PZA.

(12:36 p.m.) Avery-Smith stated for the record that her client did not oppose commercial development as long as the applicant complied with the LDC and the Comprehensive Plan, as to the scenic and development edges.

(12:37 p.m.) Discussion ensued on the item returning to the PZA.

(12:37 p.m.) **Motion by Johns, seconded by Blocker, carried 5/0, to continue the item to a date uncertain; and to send the application back to the Planning and Zoning Agency for any changes.**

The meeting recessed at 12:38 p.m. for lunch and reconvened at 1:10 p.m., with Regular Agenda Item 13, and with all Board members, Wanchick, Locklear, McCormack, Soria, Ross and Deputy Clerk Crystal Smith in attendance.

(12/18/18 - 14 - 1:58 p.m.)

7. **PUBLIC HEARING, REZ 2018-09, BECKERMAN RESIDENCE (9471 A1A SOUTH). REQUEST TO REZONE APPROXIMATELY 0.83 ACRES OF LAND FROM COMMERCIAL HIGHWAY TOURIST (CHT) TO RESIDENTIAL SINGLE FAMILY (RS-2), TO BRING THE ZONING DESIGNATION OF THE LAND TO CONFORMANCE WITH THE RESIDENTIAL-A, FUTURE LAND USE CLASSIFICATION AND TO ACCOMMODATE THE CONSTRUCTION OF A SINGLE-FAMILY RESIDENCE, LOCATED AT 9471 A1A SOUTH. THE PLANNING AND ZONING AGENCY HEARD THE REQUEST ON NOVEMBER 1, 2018, AND VOTED 4-0 TO RECOMMEND APPROVAL, FOLLOWING DISCUSSION ON THE BASIS OF SEPTIC SYSTEMS AND IMPACTS TO THE ADJACENT WATER BODIES. A SIMILAR APPLICATION TO REZONE THE SUBJECT PROPERTY FROM CHT TO RS-2 WAS PREVIOUSLY HEARD BY THE
PLANNING AND ZONING AGENCY AND THE BOARD OF COUNTY COMMISSIONERS IN 2016 (REZ 2015-23). THE BOARD OF COUNTY COMMISSIONERS DENIED THE REQUEST ON JULY 19, 2016, CITING CONCERNS REGARDING THE IMPACT TO WATERWAYS, AFFECT TO SOIL, AN UNDESIRABLE CONCENTRATION OF BACTERIA AND POLLUTANTS, AND ENVIRONMENTAL IMPACTS ON THE SHELLFISH BEDS IN THE AREA

Proof of publication of the notice of public hearing for REZ-2018000009, was received, having been published in The St. Augustine Record on October 17, 2018.

Ex parte communication: Dean met with James Whitehouse, Robin Grey, and Pat Hamilton. Smith met with James Whitehouse and discussed the location and received emails from George Jakunski. Waldron met with James Whitehouse, Dr. Leslie Babonis, and Robin Drage. Blocker also met with James Whitehouse and discussed the scope of the project.

(2:01 p.m.) Casey Keough, Planner, presented details of the item, via PowerPoint.

(2:06 p.m.) Dean questioned if both lots were platted in 1886. Keough responded.

(2:07 p.m.) James Whitehead, St. Johns Law Group, applicant, presented further details of the item, via PowerPoint.

(2:17 p.m.) Robin Drage, Attorney, Town of Marineland, spoke on her concerns with the proposed rezoning and read from a handout on the Florida Statutes, Exhibit A.

(2:24 p.m.) Thad Crowe, Planner, Town of Marineland, 4371 U.S. HWY 17 S., Fleming Island, spoke on safety concerns, provided a picture to show the wash over after hurricane Matthew, and read policies from a handout, Exhibit B.

(2:27 p.m.) Dr. Todd Osborne, 120 Bilbao Drive, Assistant Professor, University of Florida, presented information on water quality, via PowerPoint, Exhibit C.

(2:30 p.m.) Mark Q. Martindale, 5399 Riverview Drive, Professor for Biology, University of Florida, gave information on the Whitney Lab, and provided a picture, Exhibit D. He spoke on his concerns with additional construction of the residential area being detrimental to the long-term health and stability of the Matanzas River.

(2:33 p.m.) Brandon Mellin, 516 Willow Brook Street, provided a resume on his background, and spoke on the plot after hurricane Matthew, via overhead, Exhibit E.

(2:36 p.m.) Dr. Leslie S. Babonis, 9507 N Oceanshore Blvd., Mayor, Town of Marineland, read from a handout given to explain the towns policies, vision and goals to ensure protection of natural resources, Exhibit F.

(2:39 p.m.) George Jakunski, 5650 A1A South, President, South Anastasia Community, spoke on the Coastal Barrier Resource Act, and his concerns with the location of the property.

(2:42 p.m.) Jen Lumbark, 291 Cubbedge Road, spoke on her concerns with the shoreline and hurricanes, and spoke on pictures via PowerPoint, Exhibit G.

(2:45 p.m.) Dennis Chipman, 5400 Atlantic view, spoke on his concerns with future economic liability and flooding.

(2:46 p.m.) Bob Cowperthwaite, 7001 Charles Street, spoke on similar concerns.
(2:47 p.m.) Bill McCormick, 9224 July Lane, spoke on his concerns with the location going from commercial to residential, and explained his reasoning for a 4/0 vote.

(2:50 p.m.) Ed Slavin, P.O. Box 3084, agreed with previous speakers, spoke on his concerns with flooding, and asked that the Board reject the project.

(2:54 p.m.) Suzanne Konchan, Director of Growth Management, explained that portions of the site are within the coastal high hazard area or storm surge provisions, clarified that the plan had already been designated residential and that the hearing was for rezoning and explained that the commercial highway tourist zone does allow residential units as well as commercial developments on any property given that the residential unit has to be accessory to a commercial use. She noted the applicant’s representative would be willing to condition an enhanced septic tank or another type of system that would have limited drainage fields than a standard septic system.

(2:59 p.m.) Johns questioned the regulations and who was responsible of the property. He also questioned if there was a point of contact for someone interested in buying or occupying the property to call for due diligence. Konchan explained most of the due diligence would be done through growth management. Discussion ensued.

(3:03 p.m.) McCormack explained the county in some events will order a mandatory evacuation and anyone who doesn’t obey with that is incompliance with the law and it’s not the county’s responsibility. McCormack stated, if approved, the Board could add notice language into the conditions.

(3:05 p.m.) Blocker questioned Konchan on some of the environmental concerns and what staff had looked at as far as how the waterways, soil and pollutants are being affected. Konchan explained with this being a rezoning application and there being no proposal for development, it would not be typical for staff to go into that type of environmental analysis. Konchan informed should a permit development be made staff would review it against the land development code and comprehensive plans. Discussion ensued.

(3:09 p.m.) Dean questioned Whitehouse if his client would be willing to install an anaerobic system. Blocker questioned if Whitehouse had been able to address some of the concerns with those opposed. Whitehouse responded that they would be willing to add the condition. Discussion ensued.

(3:15 p.m.) Paolo clarified the discussion on the single-family dwelling unit and provided a sheet of paper, Exhibit H, that gave two additional conditions that would be added to the ordinance, if approved.

(3:16 p.m.) Dean questioned if the applicant would agree to install an aerobic system, which would be added as a condition. Waldron questioned the applicant regarding limiting bedrooms. Whitehouse responded he would agree to the conditions as long as he could understand the language. Discussion ensued.

(3:19 p.m.) Wanchick recommended that the Board continue Regular Agenda Item 9 to give Mr. Whitehouse, and Ms. Brewer time to discuss the conditions and provide to the Board later in the meeting.

The Board moved to Regular Agenda Item 9.

(3:25 p.m.) Soria explained the applicant agreed to limit the development to a one single-family development dwelling unit on the property and agreed to an aerobic system.
Motion by Dean, seconded by Smith, carried 4/1, with Blocker dissenting, to enact Ordinance 2018-61, REZ 2018-09, Beckerman Residence, to rezone approximately 0.83 acres of land from Commercial Highway Tourist (CHT) to Residential Single Family (RS-2), located at 9471 A1A South, based upon five findings of fact, and the additional two conditions; the development is limited to one single-family dwelling unit and the development shall comply with Policy D.1.4.6 and install an aerobic septic system or if reasonably available connect to either Marine land or St. Johns County Utilities.

The Board moved to Regular Agenda Item 10.

**ORDINANCE NO. 2018-61**

AN ORDINANCE OF THE COUNTY OF ST. JOHNS, STATE OF FLORIDA, REZONING LANDS AS DESCRIBED HEREINAFTER, FROM THE PRESENT ZONING CLASSIFICATION OF COMMERCIAL HIGHWAY TOURIST (CHT) TO RESIDENTIAL SINGLE FAMILY (RS-2) WITH CONDITIONS; MAKING FINDINGS OF FACT; REQUIRING RECORDATION; AND PROVIDING AN EFFECTIVE DATE

(12/18/18 - 17 - 1:41 p.m.)

8. **PUBLIC HEARING, AMENDMENTS TO ARTICLES II, VI, AND XII OF THE ST. JOHNS COUNTY LAND DEVELOPMENT CODE. THIS IS THE FINAL PUBLIC HEARING FOR AMENDMENTS TO ARTICLES II, VI, AND ARTICLE XII OF THE ST. JOHNS COUNTY LAND DEVELOPMENT CODE (THE “CODE”).** THESE AMENDMENTS CREATE THE RURAL INDUSTRY, THE BREWPUB AND MICROBREWERY USES; ALLOW DOMESTIC HENS AS AN ALLOWABLE ACCESSORY USE TO RESIDENTIAL ZONED PROPERTIES; AND PROVIDE FOR A THREE-HUNDRED FOOT SEPARATION FOR UNDERGROUND FUEL STORAGE TANKS, WHEN LOCATED ADJACENT TO RESIDENTIAL ZONED PROPERTIES

Proof of publication of the notice of public hearing for the establishment of Ordinance/Regulations affecting the use of land, was received, having been published in The St. Augustine Record on December 10, 2018.

Joseph Cearley, Special Projects Manager, presented details of the item, via PowerPoint.

(1:45 p.m.) Syd Ansbacher, 780 N Ponce De Leon Blvd., requested an additional minor change on subsection E.

(1:47 p.m.) Ed Slavin, P.O. Box 3084, spoke on his concerns with the changes requested by Ansbacher, and stated the changes would need to be vetted.

(1:49 p.m.) BJ Kalaidi, 8 Newcomb Street, read aloud a letter and presented a map, Exhibit A, regarding her concerns, and stated the Board should not pass this amendment.

(1:52 p.m.) Dean asked Soria if he could provide an interpretation of Ansbacher’s proposal and a recommendation on how it fits in the rule amendment. Soria explained the current rule states the tank can be replaced, as long as the location is not moved, or the footprint is not increased.

(1:52 p.m.) Johns requested to include that the modifications specify, that it does not increase the number of platted lots that are affected and spoke on his concerns with the enlargement of the tanks and the impact on the lots. Soria responded the exclusion is for
the federal requirements, and the amendment would be for existing storage tanks that are expanding. Soria explained an additional language could be put in that makes Amendment II, also conditional, and that it does not affect an additional platted lot.

(1:57 p.m.) Motion by Dean, seconded by Johns, carried 5/0, to enact [Ordinance 2018-62], amending Articles II, VI, XII, and XII to the Land Development Code, finding the modifications consistent with Florida Law and the St. Johns County Comprehensive Plan, with the following changes.

ORDINANCE NO. 2018-62

AN ORDINANCE OF ST. JOHNS COUNTY, A POLITICAL SUBDIVISION OF THE STATE OF FLORIDA, AMENDING THE ST. JOHNS COUNTY LAND DEVELOPMENT CODE, ORDINANCE 99-51, AS AMENDED, TO PROVIDE FOR BREWPUBS AND MICROBREWERS, RURAL INDUSTRIES, AND DOMESTIC HENS AS USES; TO PROVIDE FOR SEPARATION REQUIREMENTS FOR UNDERGROUND FUEL STORAGE TANKS; AMENDING ARTICLE II, PART 2.02.00 USES WITHIN ZONING DISTRICTS; ARTICLE II, PART 2.03.00 SPECIAL USES, ARTICLE VI, PART 6.08.00 SUPPLEMENTAL DESIGN STANDARDS FOR SPECIFIC USES, AND ARTICLES, AND ARTICLE XII, DEFINITIONS; PROVIDING A SAVINGS CLAUSE; PROVIDING FOR MODIFICATIONS DURING PUBLIC HEARING; PROVIDING FOR INCLUSION AND CODIFICATION INTO THE LAND DEVELOPMENT CODE; PROVIDING FOR CORRECTION OF SCRIVENERS ERRORS; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE

The Board moved to Regular Agenda Item 7.

(12/18/18 - 18 - 3:20 p.m.)

9. QTI INCENTIVE REQUEST FOR PROJECT DAY STAR. THE ST. JOHNS COUNTY ECONOMIC DEVELOPMENT AGENCY (AGENCY) HAS RECEIVED AN APPLICATION FROM PROJECT DAY STAR (APPLICANT), REQUESTING A STATE OF FLORIDA QUALIFIED TARGET INDUSTRY (QTI) $30,000 TAX REFUND FOR JOB CREATION, TO CONSIDER EXPANDING THEIR EXISTING LOGISTICS FACILITY AND CREATE 10 NEW JOBS. THE APPLICANT REPRESENTS A NATIONAL COMPANY THAT IS EVALUATING ANOTHER EXISTING FACILITY OUT OF STATE FOR THIS POTENTIAL EXPANSION, AND HAS REQUESTED CONFIDENTIALITY DURING THIS DUE-DILIGENCE PROCESS. THE APPLICANT CURRENTLY EMPLOYS 88 PEOPLE IN ST. JOHNS COUNTY AND PROPOSES TO CREATE 10 NEW JOBS AT AN AVERAGE WAGE OF $46,348, WHICH IS AT LEAST 115% OF THE AVERAGE COUNTY WAGE IN ST. JOHNS COUNTY. THEY ALSO PROPOSE TO INVEST $6.8 MILLION OVER A FOUR-YEAR PERIOD TO EXPAND THEIR FACILITY BY 5,000 SQUARE FEET AND ADD NEW EQUIPMENT. THE APPLICANT HAS REQUESTED THAT ST. JOHNS COUNTY CONSIDER PROVIDING THE REQUIRED QTI LOCAL MATCH OF 20%, ESTIMATED TO BE $6,000. WITH THIS SCHEDULE, THE FIRST ANNUAL QTI PAYMENT IS ANTICIPATED DURING FY 22, WITH PAYMENTS MADE THROUGH FY 25, UPON SATISFYING ANNUAL STATE PERFORMANCE MEASURES. IN ACCORDANCE WITH PROGRAM REQUIREMENTS, THE AGENCY IS
REQUIRED TO REVIEW THE APPLICATION AND MAKE A WRITTEN REPORT TO THE BOARD OF COUNTY COMMISSIONERS. STAFF RECOMMENDS SUPPORT OF THIS INCENTIVE REQUEST

Melissa Glasgow, Economic Development Director, presented details of the item, via PowerPoint.

(3:21 p.m.) **Motion by Smith, seconded by Waldron, carried 5/0, to adopt Resolution 2018-437, recommending Project Day Star as a Qualified Target Industry (QTI) Business and committing to providing local financial support for the project, in the amount of $6,000.**

The Board moved to Regular Agenda Item 14.

(12/18/18 - 19 - 3:29 p.m.)
10. CAPITAL PROJECT FUND ALLOCATION DISCUSSION. ON DECEMBER 4, 2018, STAFF PRESENTED PUBLIC WORKS PROGRAM AND PROJECT PRIORITIES TO THE COMMISSION. THE COMMISSIONERS REQUESTED STAFF FOR ADDITIONAL INFORMATION RELATED TO THE ALLOCATION OF $5 MILLION TO PRIORITY PROJECTS THAT WERE DISCUSSED BY THE COMMISSION. STAFF WILL PRESENT THE REQUESTED INFORMATION AND SEEK FURTHER DIRECTION FROM THE BOARD

Neal Shinkre, P.E., Public Works Director, presented details of the item, via PowerPoint.

(3:33 p.m.) **Motion by Waldron, seconded by Dean, carried 5/0, to approve the transfer of $5,000,000 from Transportation Trust Fund Reserves to Transportation Trust Fund Capital Projects.**

(12/18/18 - 19 - 3:33 p.m.)
11. CONSIDER AN APPOINTMENT TO THE PONTE VEDRA ZONING & ADJUSTMENT BOARD. CURRENTLY THERE IS ONE VACANCY ON PONTE VEDRA ZONING & ADJUSTMENT BOARD DUE TO THE RESIGNATION OF AL HOLLON, WHO RESIGNED IN ORDER TO RUN FOR THE PONTE VEDRA MUNICIPAL SERVICE DISTRICT. PLEASE FIND ATTACHED FOR YOUR REVIEW AND CONSIDERATION THE ONLY APPLICATION RECEIVED, THAT OF JOHN J. LYNCH, AND A LETTER FROM THE PONTE VEDRA ZONING & ADJUSTMENT BOARD RECOMMENDING MR. LYNCH FOR APPOINTMENT. MR. LYNCH MEETS THE MINIMUM CRITERIA OF BEING AN ELECTOR RESIDING IN THE PONTE VEDRA DISTRICT BOUNDARY. PONTE VEDRA ZONING DISTRICT REGULATIONS, ORDINANCE 2018-16, SECTION XII.B.2 STATES, "APPOINTMENTS OF BOARD MEMBERS SHALL BE FOR FOUR YEAR TERMS WITH TOTAL SERVICE LIMITED TO TWO SUCH TERMS"

Melissa Lundquist, Assistant to the Board of County Commissioners, provided details of the item.

(3:34 p.m.) **Motion by Blocker, seconded by Waldron, carried 5/0, to appoint John J. Lynch to the Ponte Vedra Zoning & Adjustment Board, for a full four-year term scheduled to expire December 18, 2022.**

(12/18/18 - 19 - 3:35 p.m.)
12. CONSIDER APPOINTMENT TO THE CITIZENS FLOOD MITIGATION ADVISORY COMMITTEE. CURRENTLY THERE IS ONE VACANCY ON THE CITIZENS FLOOD MITIGATION ADVISORY COMMITTEE, DUE TO A MEMBER RESIGNATION. ALL APPOINTMENTS TO THIS NEWLY-FORMED
Committee were made in August 2018. A meeting of this committee has not yet been held so there is no committee recommendation to forward on this appointment request. Please find attached for your review and consideration four applications: Peter Dorpema (District 3), Justin Lynch (District 4), Angela Scheidel (District 4), and Lisa A. Ward (District 4). Staff has proposed a non-binding recommendation, which is also attached.

Melissa Lundquist, Assistant to the Board of County Commissioners, provided details of the item.

(3:36 p.m.) Smith spoke on his concerns with the duration of time a few of the applicants have been living in the area.

(3:37 p.m.) Motion by Waldron, seconded by Smith, carried 5/0, to appoint Peter Dorpema, to the Citizens Flood Mitigation Advisory Committee, for a partial term, scheduled to expire August 21, 2020.

(3:38 p.m.) Johns questioned if there was length of time an applicant must reside in the County to qualify for a specific Board. Soria explained the committee had certain requirements to meet and stated the length of residency was not a minimum requirement.

The Board moved to Regular Agenda Item 16.

**** The following items are time certain and will be heard at 1:00 pm****

(12/18/18 - 20 - 1:10 p.m.)
13. PUBLIC HEARING, PONTE VEDRA BEACH RESTORATION PROJECT, PHASE I (PROJECT DEVELOPMENT AND PRELIMINARY DESIGN) AND POSSIBLE FUNDING OPTIONS. On June 5, 2017, the Board directed staff to survey property owners in Ponte Vedra Beach, regarding support for establishing a Phase I municipal service taxing unit (MSTU), which would fund approximately $1.2 million to complete preliminary work necessary for development of a beach re-nourishment project (i.e., permitting, studies and design). Following two community meetings to, among other things, provide information on the process for creating an MSTU, staff mailed surveys to the owners of 746 properties, east of Ponte Vedra Boulevard. Sixty-five percent of the surveys were returned, and of that amount 92% favored creating the Phase I MSTU. Eight percent of the surveys returned opposed to creating the Phase I MSTU. On November 20, 2018, the Board conducted its first reading of a proposed ordinance, which if enacted would establish the Phase I MSTU (see attached). Here, the ordinance is presented for second reading and further consideration by the Board. Additionally, on December 4, 2018, the Board directed staff to prepare an ordinance, which if enacted, would provide an additional and/or alternative method to fund the preliminary work necessary, for development of a beach re-nourishment project, through use of certain available tourist development tax (TDT) revenues. A copy of the proposed ordinance to modify the tourist development plan (TDP) is also attached, for consideration by the Board. Notably, in accordance with Section 125.0104, F.S., enactment of the proposed TDP ordinance requires an affirmative vote.
OF NO LESS THAN A MAJORITY PLUS ONE ADDITIONAL MEMBER OF THE BOARD. IN SUM, THE BOARD MAY CONSIDER ENACTING EITHER OF ORDINANCES OR BOTH OF THE ORDINANCES IN ORDER TO FUND PERFORMANCE OF THE PRELIMINARY WORK NEEDED TO COMPLETE A PONTE VEDRA BEACH RE-NOURISHMENT PROJECT

Proof of publication of the notice of public hearing for SJC Board of County Commissioners, was received, having been published in The St. Augustine Record on December 08, 2018.

Damon Douglas, Project Manager, presented details of the item, via PowerPoint.

(1:18 p.m.) **Motion by Dean, to enact St. Johns County Ordinance 2018-59, creating the Ponte Vedra Beach Dune and Beach Restoration Municipal Service Taxing Unit; and approving a transfer in the amount of $1,000,000, from General Fund Reserves to be reimbursed from the MSTU.**

(1:19 p.m.) Dean explained his reasoning for making a motion for the MSTU option.

(1:22 p.m.) Blocker questioned Dean on the TDT reserves. Dean responded. Blocker questioned Douglas on the established MSTU and transferring money from the general funds for a two-year study plan. Discussion ensued.

(1:25 p.m.) **Blocker seconded the motion.**

(1:26 p.m.) Wanchick explained the two different pathways.

(1:28 p.m.) Laurie Moffit, 917 Ponte Vedra Blvd., expressed her appreciation for all the efforts in putting together a beach renourishment program for Ponte Vedra Beach. She spoke on her concerns with state funding for Ponte Vedra Beach, and urged the Board to approve the MSTU and a onetime use of the Tourist Development Tax for an ongoing funding source for Ponte Vedra.

(1:30 p.m.) Misty Eldridge, 1213 Ponte Vedra Blvd., expressed her appreciation for moving forward with the renourishment of the beaches and spoke on adding the bed tax increase instead of waiting.

(1:31 p.m.) Ed Slavin, P.O. Box 3084, commended the Commissioners for all the work they have put into the restoration for the beaches, spoke on the St. Augustine National Historical Park and National Seashore, and expressed his concerns with the risk of homes and lives and asked that the Board support the motion.

(1:33 p.m.) Blocker spoke on TDT funds, encouraged the Board to take action and address moving forward with the item.

(1:35 p.m.) Smith spoke on his concerns with self-imposed taxes, and the different funds.

(1:37 p.m.) Neal Shinkre, Director of Public Works, provided additional information from property owners that were originally against the project.

(1:38 a.m.) **Motion carried 3/2, with Smith and Johns dissenting.**

**ORDINANCE NO. 2018-59**

**AN ORDINANCE CREATING A MUNICIPAL SERVICE TAXING UNIT, FOR THE PROVISION OF DUNE AND BEACH RESTORATION FOR PONTE VEDRA BEACH,**
WITHIN THE UNINCORPORATED AREA OF ST. JOHNS COUNTY; DESCRIBING THE BOUNDARIES OF THE MUNICIPAL SERVICE TAXING UNIT; AUTHORIZING THE MUNICIPAL SERVICE TAXING UNIT TO ANNUALLY LEVY AD VALOREM TAXES, TO PROVIDE DUNE AND BEACH RENOURISHMENT, RESTORATION, EROSION CONTROL, AND STORM PROTECTION, AND OTHER RELATED SERVICES, FACILITIES, IMPROVEMENTS AND PROGRAMS; AUTHORIZING A PLEDGE OF THE MUNICIPAL SERVICE TAXING UNIT’S AD VALOREM TAX REVENUES TO THE RETIREMENT OF DEBT, AS PROVIDED BY GENERAL LAW; AND PROVIDING AN EFFECTIVE DATE

The Board moved to Item 8, and Paolo Soria entered the meeting.

(12/18/18 - 22 - 3:23 p.m.)
14. Repeal of St. Johns County Ordinance 2017-59 (South Ponte Vedra and Vilano Beaches Dune Restoration Municipal Service Taxing Units). On December 19, 2017, the Board enacted St. Johns County Ordinance 2017-59, which established the Ponte Vedra and Vilano Beaches Dune and Beach Municipal Service Taxing Units (the MSTUs). Section 4 of the Ordinance provided that in the event the Board did not levy millage in at least one of the MSTUs established by the Ordinance in 2018, staff was directed to bring an ordinance to the Board repealing the ordinance and the MSTUs created therein. The Board did not levy a millage in any of the MSTUs established by the Ordinance in its Fiscal Year 2018-2019 budget. Therefore, this ordinance is being brought to repeal Ordinance 2017-59 in accordance with the requirements of Section 4

Rebecca Lavie, Senior Assistant County Attorney, presented details of the item, via PowerPoint.

(3:24 p.m.) Motion by Smith, seconded by Waldron, carried 5/0, to enact St. Johns County Ordinance 2018-60, repealing St. Johns County Ordinance 2017-59.

ORDINANCE NO. 2018-60

AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, MAKING FINDINGS OF FACT; REPEALING ST. JOHNS COUNTY ORDINANCE 2017-59; DIRECTING THE CLERK OF COURT TO REMOVE THE REPEALED ORDINANCE FROM THE COUNTY CODE; PROVIDING FOR SEVERABILITY; AND PROVIDING AN EFFECTIVE DATE

The Board moved to Regular Agenda Item 7.

(12/18/18 - 22 - 11:01 a.m.)
15. REQUEST FOR RELIEF OF LIEN

Waldron provided a summary of the lien placed on the Little property. He suggested that with the sale of the property, Mr. Little’s portion of the proceeds go toward the lien and Ms. McQuaig’s portion of the proceeds would go directly to her, minus any legal fees incurred by the County.
(11:03 a.m.) Brad Bulthius, Assistant County Attorney, provided details of the lien and the proposed release of Lien for the Deep Creek property.

(11:06 a.m.) McCormack added that there should be compensation to the County for preparation of the paperwork.

(11:08 a.m.) Johns asked when the lien was filed. Bulthius stated that the lien was filed on September 22, 2009. He also provided information regarding the placement of the lien. Discussion ensued.

(11:15 a.m.) Discussion ensued on the release of McQuaig’s portion of the lien.

(11:15 a.m.) **Motion by Blocker, seconded by Smith, carried 5/0, to authorize the county attorney to execute a release of the code enforcement lien against the property of John Little, with respect only to the Deep Creek property, owned by Mr. Little and Kimberly McQuaig; and upon payment of Mr. Little’s proceeds from the sale of the property to the County and payment of the County’s administrative costs for preparation and recording of the release, not to exceed $300; and to negotiate with Mr. Little, the payment of the remainder of the lien.**

The Board moved to Regular Agenda Item 6

(12/18/18 - 23 - 3:40 p.m.)

16. **MOTION TO ASSEMBLE A FINANCING TEAM TO PREPARE REFINANCING DOCUMENTS, TO ACHIEVE ANNUAL DEBT SERVICE SAVINGS, FOR THE SALES TAX REVENUE AND REFUNDING BOND, SERIES 2009, FOR LATER CONSIDERATION BY THE BOARD**

(3:40 p.m.) Smith spoke on his concerns with a letter from PFM regarding new money needs and requested a reconsideration to approve the expenditure.

(3:41 p.m.) Waldron requested that the item be brought back to the Board for further discussion.

(3:42 p.m.) Wanchick expressed his concerns with timing and requested that Jesse Dunn provide details of the item.

(3:42 p.m.) Jesse Dunn, Director of Office of Management and Budget, provided information on the item.

(3:44 p.m.) Smith questioned the savings amount on a thirty-year note, Dunn responded.

(3:46 p.m.) McCormack explained his reasoning to why he recommended the Board approve the item today.

(3:48 p.m.) **Motion by Smith, seconded by Waldron, carried 5/0, authorizing the county administrator, or designee, to assemble a financial team to prepare refinancing documents, to achieve annual debt service savings, for the sales tax revenue and refunding bond, series 2009, for later consideration by the Board.**

(3:48 p.m.) Ed Slavin, P.O. Box 3084, thanked the Board for reconsidering the Sheriffs training center, and spoke on his concerns with Sheriff Shoar.

(12/18/18 - 23 - 3:52 p.m.)

17. **MOTION TO SUBMIT TO THE CITY OF ST. AUGUSTINE AN APPLICATION FOR SUBMERGED LAND LEASE, TO EXPAND PUBLIC ACCESS AND TRANSPORTATION OPPORTUNITIES AT THE VILANO FLOATING DOCK;**
AND UPON APPROVAL OF THE APPLICATION, TO EXECUTE A
SUBMERGED LAND LEASE IN SUBSTANTIALLY THE SAME FORM AND
FORMAT, AS ATTACHED HERETO

Gail Oliver, Director of Land Management, provided information on the item.

(3:53 p.m.) Johns questioned the cost of the lease. Oliver responded with the estimated costs.

(3:54 p.m.) Isabel Lopez, Attorney, City of St. Augustine, 75 King Street, explained the state laws and the City’s ordinances for commercial costs.

(3:55 p.m.) Waldron questioned the yearly commercial fees. Lopez responded.

(3:56 p.m.) Johns requested that staff provide the assets that the City of St. Augustine uses that the County does not charge.

Joy Andrews, Assistant County Administrator, entered the meeting at 3:57 p.m.

(3:57 p.m.) McCormack recommended that the Board approve the item. He supported Johns request for an asset revue to determine the benefits that the City receives from the County at no charge.

(3:59 p.m.) Ed Slavin, P.O. Box 3084, commended Commissioner Johns for raising the issue, and spoke on interlocal agreements.

(4:00 p.m.) BJ Kalaidi, 8 Newcomb Street, spoke on her concerns with the water taxi, tax payers’ dollars, and expressed her appreciation for questions asked.

(4:02 p.m.) Motion by Johns, seconded by Waldron, carried 5/0, to adopt Resolution No. 2018-438, authorizing the county administrator, or designee, to submit to the City of St. Augustine, an application for submerged land lease, to expand public access and transportation opportunities at the Vilano Floating Dock; and upon approval of the application, to execute a submerged land lease in substantially the same form and format, as attached hereto.

RESOLUTION NO. 2018-438

A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, APPROVING THE TERMS AND AUTHORIZING THE COUNTY ADMINISTRATOR, OR DESIGNEE, TO EXECUTE AN APPLICATION FOR SUBMERGED LAND LEASE, AND A SUBMERGED LANDS LEASE, ON BEHALF OF THE COUNTY, TO EXPAND PUBLIC ACCESS AND TRANSPORTATION OPPORTUNITIES, AT THE VILANO FLOATING DOCK

(12/18/18 - 24 - 4:03 p.m.)
COMMISSIONERS’ REPORTS

Commissioner Johns

Johns commended Staff for their hard work and wished everyone happy holidays.

Commissioner Blocker
(4:03 p.m.) Blocker expressed his appreciation for staff and their hard work and encouraged everyone to remember the firefighters, police officers, deputies, military members, and EMTs for the holidays, and wished everyone happy holidays.

Commissioner Dean

(4:04 p.m.) Dean expressed his appreciation with the County staff and wished everyone a happy holiday.

Commissioner Smith

(4:05 p.m.) Smith gave an agricultural report, gave an update on the United States Environmental Protection Agency (USEPA) clean water ruling, commended all who serve the community, and questioned staff on options for the amphitheater, and asked for an update on JAXUSA and the County’s contribution. Wanchick responded he would provide an update to the Board when he gets an answer and clarified that payment would be withheld.

Commissioner Waldron

(4:10 p.m.) Waldron also thanked staff for their hard work, wished everyone a happy holiday and expressed his condolences to the sheriff’s office for the loss of one of their deputies.

(12/18/18 - 25 - 4:11 p.m.)
COUNTY ADMINISTRATOR’S REPORT

Wanchick requested a letter of support from the Board for James Schock and thanked the Board for their great work. Backup was submitted for the record.

(12/18/18 - 25 - 4:13 p.m.)
COUNTY ATTORNEY’S REPORT

McCormack asked the Board to allow authorization, through the attorney’s office, to work with staff to either revise the ordinance or implement language into the land development code for the unsafe tree service, Ordinance 2005-16. McCormack also thanked the Board for being collegial, and respectful to one another and the public, and also thanked staff.

(12/18/18 - 25 - 4:16 p.m.)
CLERK OF COURT’S REPORT

No report.

(12/18/18 - 25 - 4:16 p.m.)
ADJOURN

With there being no further business to come before the Board, Dean adjourned the meeting at 4:16 p.m.

REPORTS:
1. St. Johns County Board of County Commissioners Check Register, Check Nos. 564352-564357, totaling $242,753.27 (12/14/18)
CORRESPONDENCE:

There were none.

Approved _______February 19_______, 2019

BOARD OF COUNTY COMMISSIONERS
OF ST. JOHNS COUNTY, FLORIDA

By:  Paul M. Waldron
     Paul M. Waldron, Chair

ATTEST: HUNTER S. CONRAD, CLERK

By:  [Signature]
     Deputy Clerk